(A Component Unit of the City of

McMinnville, Oregon)

Annual Financial Report

For the fiscal year ended June 30, 2023

prepared by

Finance Department City of McMinnville, Oregon

available online at <u>mcminnvilleoregon.gov</u>

## McMinnville Urban Renewal Agency, Oregon The Urban Renewal Agency of the City of McMinnville, Oregon

(a component unit of the City)

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**INTRODUCTORY SECTION** 

## Elected Officials And Principal Appointed Officers of the Agency

## June 30, 2023

URBAN RENEWAL AGENCY BOARD	TERM EXPIRES
Remy Drabkin	December 31, 2024
Sal Peralta	December 31, 2026
Kellie Menke	December 31, 2024
Zack Geary	December 31, 2026
Adam Garvin	December 31, 2024
Chris Chenoweth	December 31, 2024
Jessica L. Payne	December 31, 2026

### URBAN RENEWAL AGENCY ADMINISTRATION

Jeffrey R. Towery	City of McMinnville City Manager
Jennifer K. Cuellar-Smith	City of McMinnville Finance Director

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## FINANCIAL SECTION

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#### **INDEPENDENT AUDITOR'S REPORT**

The Agency Officials McMinnville Urban Renewal Agency McMinnville, Oregon

#### **Report on the Audit of the Financial Statements**

#### **Opinions**

We have audited the financial statements of the governmental activities and each major fund, of the McMinnville Urban Renewal Agency, a component unit of City of McMinnville, Oregon, as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the McMinnville Urban Renewal Agency's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of the McMinnville Urban Renewal Agency, as of June 30, 2023, and the respective changes in financial position, for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the McMinnville Urban Renewal Agency, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Change in Accounting Principle

As discussed in Note IV.E to the financial statements, the McMinnville Urban Renewal Agency adopted new accounting guidance, GASB Statement No. 100, *Accounting Changes and Error Corrections*. Our opinion is not modified with respect to this matter.

#### **Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the McMinnville Urban Renewal Agency 's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS, we:

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the McMinnville Urban Renewal Agency 's internal control. Accordingly, no such opinion is expressed.
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the McMinnville Urban Renewal Agency 's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the required supplementary information, such as management's discussion and analysis and schedule of revenues, expenditures and changes in fund balance – budget and actual, as listed in the table of contents under required supplementary information, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the management's discussion and analysis in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

The schedule of revenues, expenditures and changes in fund balance – budget and actual, as listed in the table of contents under required supplementary information, is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying

accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, this information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### **Other Supplementary Information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the McMinnville Urban Renewal Agency's basic financial statements. The accompanying other supplementary information, as listed in the table of contents including the schedule of revenues, expenditures, and changes in fund balance – budget and actual is presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the other supplementary information, as listed in the table of contents is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### **Other Information**

Management is responsible for the other information included in the annual report. The other information comprises the elected officials but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

#### **Reports on Other Legal and Regulatory Requirements**

#### Other Reporting Required by Oregon Minimum Standards

In accordance with Minimum Standards for Audits of Oregon Municipal Corporations, we have also issued our report dated December 28, 2023, on our consideration of the McMinnville Urban Renewal Agency's compliance with certain provisions of laws and regulations, including the provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules. The purpose of that report is to describe the scope of our testing of compliance and the results of that testing, and not to provide an opinion on compliance.

Jonge Wy

For Merina+Co Tualatin, Oregon December 28, 2023

This discussion and analysis presents the highlights of financial activities and financial position for the McMinnville Urban Renewal Agency (the Agency), a component unit of the City of McMinnville, Oregon. The analysis focuses on significant financial issues, major activities and resulting changes in financial position, variances from the budget, and specific issues relating to funds and the economic factors affecting the Agency.

Management's Discussion and Analysis (MD&A) focuses on current year activities and resulting changes and should be read in conjunction with the City of McMinnville's financial statements and the Agency's financial statements, which immediately follow this analysis.

#### **Financial Highlights**

The Agency was established in March 2013. The year ended June 30, 2023, was the nineth year that the Agency incurred financial transactions.

- Assets exceeded liabilities and deferred inflows of resources by approximately \$1.3 million at June 30, 2023.
- The Agency received property taxes of approximately \$657,000 in the 2023 fiscal year.
- During the current fiscal year, the value of capital assets decreased by approximately \$65,000 due to asset depreciation of \$97,000. At 2023 fiscal year end, the Agency's capital assets consisted of just over \$1,590,000 in street improvement value.
- During the current fiscal year, the Agency made two façade improvement grants to property owners of \$25,000 each for the rehabilitation of property and buildings in the NE Gateway District were awarded.
- Fiscal year 2022 was restated by just under \$210,000 to recognize non-depreciable, construction in progress assets incurred but not reported of \$97,000 and \$112,000 in development loans due to the Agency that were unreported in the prior fiscal year.

#### **Overview of the Financial Statements**

Following this MD&A, the report is organized in three sections: basic financial statements including notes to the basic financial statements; required and other supplementary information; and reports by the independent auditor as required by the State of Oregon. The agency-wide statements include the statement of net position and the statement of activities.

The *Statement of Net Position* provides a focus on the net position of the Agency's governmental activities. As Agency activities increase, the Statement will also reflect the Agency's capital assets and long-term liabilities.

The *Statement of Activities* provides a focus on program costs and their matching resources. To the extent that program costs are not covered by grants and direct charges, they are paid from general taxes and other sources. This statement demonstrates the extent to which programs are self-supporting or subsidized by general revenues.

The *fund financial statements* for the individual funds follow the agency-wide statements. The Agency presents the Urban Renewal Fund, which serves as the Agency's general operating fund, and the Urban Renewal Debt Service Fund as major funds.

#### **Agency-wide Statements**

The agency-wide statements report information about the Agency as a whole using accounting methods similar to those used by private-sector companies. The statement of net position includes *all* of the Agency's assets and liabilities. All of the current year's revenues and expenses are accounted for in the statement of activities regardless of when cash is received or paid.

The two agency-wide statements report the Agency's *net position* and how it has changed. Net position the difference between assets and liabilities—is one way to measure the Agency's *financial health* or *position*.

#### Statement of Net Position

Net position may serve over time as a useful indicator of a government's financial position. In the case of the Agency, assets exceeded liabilities by \$1,335,708 at the close of the most recent fiscal year.

The following table is a summary of the City's net position compared to the prior year fiscal year.

		Restated
	2023	 2022
Current assets	\$ 1,113,200	\$ 771,514
Non-current assets	85,044	98,520
Capital assets	1,592,850	1,657,905
Total assets	2,791,094	 2,527,939
Current and long-term liabilities	1,455,386	 1,659,424
Total liabilities	1,455,386	 1,659,424
Net position		
Invested in capital assets	250,175	62,781
Restricted	1,085,533	805,734
Total net position	\$ 1,335,708	\$ 868,515

#### Statement of Net Position June 30, 2023 and 2022

\*Net position categories restated as net investment in capital assets in prior year did not include the capital debt liability in its calculation.

The Agency's net position increased by \$467,193 during the current fiscal year. This increase represents the degree to which assets exceeded liabilities.

#### Statement of Activities

As with the statement of net position, the Agency reports governmental activities on a consolidated basis. A summary version of the statement of activities is illustrated in in the following table.

#### Statement of Activities June 30, 2023 and 2022 Governmental Activities

		F	Restated
	 2023		2022
Revenues			
Program Revenues	\$ 10,576	\$	-
General Revenues			
Tax increment revenues	656,945		523,517
Investment revenues	43,829		185,850
Total revenues	711,350		709,367
Expenses			
Governmental activities			
General government	212,099		238,511
Interest on long-term debt	32,058		35,177
Total expenses	244,157		273,688
Increase (decrease) in net position	467,193		435,679
Net Position, Beginning	 868,515		432,836
Net Position, Ending	\$ 1,335,708	\$	868,515

Governmental activities led to an increase in the Agency's net position by \$467,193 due to the tax incremental revenues increasing by more than depreciation expenses during the year and prior period adjustments for capital assets and development loans receivable assets that had gone unreported previously. The fiscal year 2022 restatement includes an increase of \$112,000 in investment revenue for future repayment of the loans, and a decrease in general government expenditures of just over \$97,000 for constructions in progress which will depreciate over the useful life of the asset. The Agency's tax increment revenues of \$656,945 are the majority of total revenues of the Agency. The fiscal year ended 2023 was the nineth year the Agency collected taxes.

All of taxes collected are restricted to repayment of urban renewal debt which will finance various projects within the urban renewal district.

#### **Fund Financial Analysis**

Fund accounting segregates revenues according to their intended purpose and is used to aid management in demonstrating legal and contractual compliance with revenue source spending requirements. The Agency's fund balance classifications are defined as required by GASB Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions.* 

The entire amount of the Debt Service Fund's ending fund balance consists of tax increment revenue and is restricted for debt service. Ending balances for fiscal years 2023 and 2022 were \$979,506 and \$582,480 respectively, for an increase of \$397,026. The increase is due to higher tax incremental revenues in 2023, the nineth year of the Agency's existence.

In the fund financial statement, the Urban Renewal Fund ending fund balance for fiscal years 2023 and 2022 were \$98,654 and \$109,140 respectively. The decrease of \$10,486 reflects less financial activity generally across all categories. The purpose of this fund is to account for urban renewal project costs.

#### **Urban Renewal Fund Budgetary Highlights**

There were no supplemental budgets adopted by the McMinnville Urban Renewal Agency Board in the current fiscal year.

#### **Capital Assets**

At fiscal year end June 30, 2023, the Agency had \$1,592,850 in capital assets. The majority of the capital assets represents the Alpine Avenue street improvement project. At fiscal year end June 30, 2023, the Agency's investment in capital assets consisted of the Alpine Avenue street improvement project that was completed in 2018 and totaled \$1,950,857 and an improvement to a city parking lot by building a trash enclosure with both Agency and community contributed resources totaling approximately \$25,000.

Construction in Progress includes \$97,219 from the prior fiscal year (included in the fiscal year 2022 restated balance) and \$7,019 in additions in the current year for a downtown parking upgrade and Third Streetscape projects.

#### **Obligations Outstanding**

During the 2017 fiscal year, the Agency and City entered into an intergovernmental agreement for the City to Ioan \$2,192,300 to the Agency for construction of the Alpine Avenue project. The final payment is due on this Ioan in 2032. The Agency's outstanding debt is described in more detail in the notes to the financial statements, Note III.D.

#### **Economic Factors and Future Operations**

The McMinnville Urban Renewal Agency's purpose is to partner with private development to support growth in downtown and the northeast gateway area. Increasing property values within the urban renewal boundaries translates into increasing tax increment revenue. This tax increment is then used to pay debt incurred to fund projects and improvements.

In 2013 when the Agency was created, the frozen assessed value of the district was \$86.3 million. For the fiscal year ended 2023, the assessed value of the district was \$139.1 million, an increase of 61.1 percent compared to the frozen base. Taxes assessed on the incremental assessed value between the current and frozen assessed values are paid to the Agency, while taxes on the frozen base are paid to the respective taxing jurisdictions.

In July 2023, the City of McMinnville purchased an industrial property for \$4.3 million. The Urban Renewal Agency, via an intergovernmental agreement with the City, has agreed to pay the interest on the 5-year loan which financed this property acquisition with annual debt service reimbursements not to exceed \$219,675.

#### **Requests for Information**

This Agency's financial statements are designed to provide citizens, taxpayers, customers, investors, and creditors with a general overview of the Agency's finances and to demonstrate the Agency's accountability of the resources it receives and expends. For additional information, contact the Finance Department, City of McMinnville, 230 NE Second Street, McMinnville, Oregon 97128.

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**BASIC FINANCIAL STATEMENTS** 

#### **Basic Financial Statements**

The basic financial statements include interrelated sets of financial statements as required by the GASB. The sets of statements include:

Government-Wide Financial Statements

Fund Financial Statements

- Governmental Funds

In addition, the notes to the basic financial statements are included to provide information that is essential to a user's understanding of the basic financial statements.

		vernmental Activities
ASSETS:		
Current assets:		
Property taxes receivable	\$	31,309
Loans receivable		21,148
Restricted cash and investments		1,060,743
Total current assets		1,113,200
Noncurrent assets:		
Loans receivable		85,044
Capital assets:		
Nondepreciable		104,238
Depreciable, net		1,488,612
Total noncurrent assets		1,677,894
Total assets	\$	2,791,094
LIABILITIES: Current liabilities:		
Accounts payable	\$	556
Current portion of long-term obligations	Ŷ	158,420
Total current liabilities		158,976
Noncurrent liabilities:		
Noncurrent portion of long-term obligations		1,296,410
Total noncurrent liabilities		1,296,410
Total liabilities		1,455,386
NET POSITION:		
Net investment in capital assets		250,175
Restricted for:		
Debt service		187,295
Capital projects		898,238
Total net position		1,335,708
Total liabilities and net position	\$	2,791,094

The accompanying notes are an integral part of these financial statements

	E	xpenses	Gra	m Revenues Capital ants and tributions	(I C	Net Revenue Expenses) and Change in et Position
EXPENSES:						
General government	\$	212,099	\$	10,576	\$	(201,523)
Interest on long-term debt		32,058		-		(32,058)
Total activities	\$	244,157	\$	10,576		(233,581)
GENERAL REVENUES:						
Property taxes						656,945
Investment income						43,829
						13,027
Total general revenues						700,774
Change in net position						467,193
NET POSITION, BEGINNING						659,296
PRIOR PERIOD ADJUSTMENT						209,219
NET POSITION, ENDING					\$	1,335,708

#### Fund Financial Statements Major Governmental Funds

#### McMinnville Urban Renewal Fund

This fund accounts for property taxes collected for public improvements, acquisitions and to attract economic and redevelopment in McMinnville.

#### **Urban Renewal Debt Service Fund**

This fund accounts for the payment of principal and interest on the Agency's obligations.

#### McMinnville Urban Renewal Agency Balance Sheet - Governmental Funds June 30, 2023

	Urban F	Renewal Fund		Renewal Debt ervice Fund	Total	Governmental Funds
ASSETS: Property taxes receivable	\$	_	\$	31,309	\$	31,309
Loans receivable	Ψ	106,192	Ψ	-	Ψ	106,192
Restricted cash and investments		91,540		969,203		1,060,743
Total assets	\$	197,732	\$	1,000,512	\$	1,198,244
LIABILITIES:						
Accounts payable	\$	556	\$	-	\$	556
Total liabilities		556				556
DEFERRED INFLOWS OF RESOURCES:						
Unavailable revenue - property taxes		-		21,006		21,006
Unavailable revenue - loans receivables		98,522		-		98,522
Total deferred inflows of resources		98,522		21,006		119,528
FUND BALANCE:						
Restricted for:						
Debt service		-		187,295		187,295
Urban renewal improvements		98,654		792,211		890,865
Total fund balance		98,654		979,506		1,078,160
Total deferred inflows of resources and fund balance	\$	197,732	\$	1,000,512	\$	1,198,244
Amounts reported in the statement of net position are different because:						
Total fund balance					\$	1,078,160
Capital assets used in governmental activities are not financial resources and th in the funds.	erefore are	e not reported				1,592,850
Other long-term assets are not available to pay for current-period expenditures a deferred inflows in the funds.	and, there	fore are				
Tax increment revenues - earned but unavailable Development loan revenues - earned but unavailable						21,006 98,522
Long-term liabilities, including bonds payable, are not due and payable in the c therefore are not reported in the funds.	urrent per	iod and				
Long-term debt						(1,454,830)
Net position					\$	1,335,708

The accompanying notes are an integral part of these financial statements

	Urban Renewal Fund	Urban Renewal Debt Service Fund	Total Governmental Funds
REVENUES:	<b>A</b>	<b>A</b>	¢ ( <b>**</b> * 000
Property taxes	\$ -	\$ 652,989 354	\$ 652,989 354
Intergovernmental Miscellaneous	37,162		56,953
Total revenues	37,162	673,134	710,296
EXPENDITURES:			
Current:			
General government	136,468	-	136,468
Debt service:			
Principal	-	155,230	155,230
Interest		32,058	32,058
Total expenditures	136,468	187,288	323,756
Revenues over (under) expenditures	(99,306)	485,846	386,540
<b>OTHER FINANCING SOURCES (USES):</b>			
Transfers in	88,820	-	88,820
Transfers out		(88,820)	(88,820)
Total other financing sources (uses)	88,820	(88,820)	
Net change in fund balance	(10,486)	397,026	386,540
FUND BALANCE, BEGINNING	109,140	582,480	691,620
FUND BALANCE, ENDING	\$ 98,654	\$ 979,506	\$ 1,078,160

Amounts reported in the statement of activities are different because:

Net change in fund balance	\$ 386,540
The statement of revenues, expenditures, and changes in fund balances report capital outlay as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which depreciation exceeded capital outlay in the current period.	
Capital asset additions 22,019	
Depreciation (97,650)	(75,631)
The net effect of various miscellaneous transactions involving capital assets (i.e. sales,	
trade-ins, and donations) is to increase net position. Capital contributions	10,576
Some revenues reported in the statement of activities do not provide current financial resources in the governmental funds.	
Property taxes	(9,522)
The repayment of the principal of long-term obligations consumes the current financial	
resources of governmental funds but does not have any effect on net position.	 155,230
Change in net position	\$ 467,193

#### The Urban Renewal Agency of the City of McMinnville, Oregon (a component unit of the City)

#### Notes to the Basic Financial Statements June 30, 2023

#### I. The reporting entity and summary of significant accounting policies

The financial statements of the McMinnville Urban Renewal Agency (the Agency) have been prepared in accordance with accounting principles generally accepted in the United States of America (GAAP) and apply the provisions of all applicable Governmental Accounting Standards Board (GASB) Statements.

#### A. Reporting entity

The Agency is the urban renewal agency of the City of McMinnville, Oregon (the City) and was organized on July 23, 2013 under the provisions of Oregon Revised Statutes, Chapter 457, to undertake urban renewal projects and activities pursuant to the Downtown and Northeast Gateway Redevelopment Plans.

The Agency's governing body is substantively the same as the City's governing body, therefore the Agency is presented as a blended component unit in the City's basic financial statements. All significant activities over which the Agency exercises oversight responsibility have been included in the component unit financial statements. This governing body has the ability to impose its will on the Agency as determined on the basis of budget adoption, taxing authority, and funding. The Agency has no component units.

#### B. Agency-wide and fund financial statements

The Agency's financial operations are presented at both the agency-wide and fund financial level. All activities of the Agency are categorized as governmental activities.

Agency-wide financial statements display information about the reporting government as a whole. These statements focus on the sustainability of the Agency as an entity and the change in aggregate financial position resulting from the activities of the fiscal period. These aggregated statements consist of the statement of net position and the statement of activities.

The *Statement of Net Position* presents information on all of the Agency's assets and liabilities, with the difference reported as *net position*.

The *Statement of Activities* demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

*Fund financial statements* display information at the individual fund level. Each fund is considered to be a separate accounting entity. Funds are classified and summarized as governmental, proprietary, or fiduciary. All of the Agency's funds are classified as governmental fund types.

#### C. Measurement focus, basis of accounting, and financial statement presentation

Measurement focus is a term used to describe which transactions are recorded within the various financial statements. Basis of accounting refers to when transactions are recorded.

The agency-wide financial statements are presented on a full accrual basis of accounting with an *economic resource measurement focus*. An economic resource focus concentrates on the Agency's net position. All transactions and events that affect the total economic resources (net position) during the period are reported. An economic resources measurements focus is inextricably connected with full accrual accounting. Under

#### The Urban Renewal Agency of the City of McMinnville, Oregon (a component unit of the City)

#### Notes to the Basic Financial Statements (Continued) June 30, 2023

the full accrual basis of accounting, revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of the timing of related cash inflows and outflows.

The fund financial statements are presented on a modified accrual basis of accounting with a *current financial resource* measurement focus. This measurement focus concentrates on the fund's resources available for spending currently or in the near future. Only transactions and events affecting the fund's current financial resources during the period are reported. Similar to the connection between an economic resource measurement focus and full accrual basis of accounting, a current financial resource measurement focus is inseparable from a modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recognized when susceptible to accrual (i.e., when they become measurable and available). *Measurable* means the amount of the transaction can be determined and revenues are considered *available* when they are collected within the current period or expected to be collected soon enough thereafter to be used to pay liabilities of the current period. For this purpose, the Agency considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. The Agency considers tax increment revenues susceptible to this accrual.

Since the governmental fund statements are presented on a different measurement focus and basis of accounting than the agency-wide statements, reconciliation is necessary to explain the adjustments needed to transform the fund based financial statements into the agency-wide presentation. This reconciliation is part of the basic financial statements.

GASB Statement No. 34 sets forth criteria for the determination of major funds. For purposes of presentation, both the McMinnville Urban Renewal Fund and the Debt Service Fund are presented as major funds of the Agency.

Major Governmental Funds:

• McMinnville Urban Renewal Fund

This fund accounts for the acquisition and development of capital improvement projects. Financing sources consist of operating transfers from the debt service fund, bond proceeds, investment earnings, and other miscellaneous revenues. This fund functions as the Agency's "General Fund".

• Urban Renewal Debt Service Fund

This fund accounts for the payments of principal and interest on debt incurred. The primary sources of revenue are tax increment revenues and investment income.

#### D. Assets, liabilities, deferred outflows/inflows of resources and net position or fund balance

#### 1. Deposits and investments

Cash and investments, including restricted cash and investments, consist of cash on hand, demand deposits, short-term investments with original maturities of three months or less from the date of acquisition, and the State of Oregon Local Government Investment Pool (LGIP) deposits. Investments in the LGIP are stated at share value, which approximates fair value, and is the value at which the shares can be withdrawn.

#### The Urban Renewal Agency of the City of McMinnville, Oregon (a component unit of the City)

#### Notes to the Basic Financial Statements (Continued) June 30, 2023

The LGIP is administered by the Oregon State Treasury. The LGIP is an open-ended no-load diversified portfolio offered to any agency, political subdivision or public corporation of the State who by law is made the custodian of, or has control of, any public funds. The LGIP is commingled with the State's short-term funds. In seeking to best serve local governments of Oregon, the Oregon Legislature established the Oregon Short-Term Fund Board. The purpose of the Board is to advise the Oregon State Treasury in the management and investment of the LGIP.

The City's investment policy, adopted by the City Council, essentially mirrors the requirements of the Oregon Revised Statutes. Currently, the City's investment portfolio consists of investments in the LGIP, interest-bearing money market accounts and a certificate of deposit.

The Agency's investment policy is the same as the City's and essentially mirrors the Oregon Revised Statutes. Currently, the Agency's investment portfolio primarily includes investments in the State of Oregon Local Government Investment Pool.

#### 2. Receivables and payables

Tax increment revenues (property taxes) are levied on and become a lien against the property on July 1 in the year in which they are due. Collection dates are November 15, February 15, and May 15 following the lien date. Discounts are allowed if the amount due is received by November 15 or February 15. Tax increment revenues that are unpaid and outstanding on May 16 are considered delinquent.

In the fund financial statements, tax increment revenues receivable that are collected within 60 days after the end of the fiscal year are considered measurable and available and, therefore are recognized as revenue. Any remaining balance is deferred and recorded as unavailable revenue.

In the agency-wide financial statements, tax increment revenues receivable are recognized as revenue when earned.

#### 3. Restricted assets

Assets whose use is restricted by legal requirements external to the Agency, are segregated on the agency-wide statement of net position. These legal restrictions include use limitations, as well as urban renewal tax increment funds legally restricted by applicable state statutes.

#### 4. Capital assets

In the government-wide financial statements, capital assets include property, plant, equipment, infrastructure assets (roads, pathways, street lights, parking lot improvements, etc.). In the governmental fund financial statements, capital assets are charged to expenditures as purchased. Capital assets are defined by the Agency as assets with an initial cost of \$10,000 or more and an estimated useful life of more than one year. Cost generally includes materials, labor and an allocation of overhead costs. The cost of normal repairs and maintenance that do not add to the value of the asset or materially extend assets' lives are not capitalized. Assets are recorded at historical cost or estimated historical cost if historical cost is not available.

Land, land rights, and easements have an indefinite life and therefore are not amortized. Construction in progress that has not been put into use is not depreciated. Exhaustible assets are depreciated using the straight-line method.

## The Urban Renewal Agency of the City of McMinnville, Oregon (a component unit of the City)

#### Notes to the Basic Financial Statements (Continued) June 30, 2023

Capital assets are depreciated using the straight-line method over the following estimated useful lives:

Assets	Years
Land improvements	20
Street infrastructure	20 – 50

#### 5. Long-term obligations

In the agency-wide financial statements, long-term obligations is reported as a liability in the statement of net position. Debt premiums and discounts are amortized over the applicable debt term. In the fund financial statements, debt premiums and discounts are recognized as period costs in the year of issue. The face amount of debt issued is reported as other financing sources, while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

#### 6. Net position and fund balance

In the fund financial statements, the funds report restricted fund balances for amounts that are not available for unlimited use because they are legally segregated for a specific purpose. These legal segregations include use limitations, as well as urban renewal tax increment funds legally restricted by applicable state statutes.

In the government-wide statement of net position, equity is referred to as *net position* and is segregated into the following three components: 1) amount invested in capital assets, 2) legally restricted by outside parties for a specific purpose, and 3) unrestricted.

#### 7. Deferred outflows/inflows of resources

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The Agency does not have an item that qualifies for reporting in this category.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The Agency has only one type of item, which arises only under a modified accrual basis of accounting that qualifies for reporting in this category. Accordingly, the item, unavailable revenue, is reported only in the governmental funds balance sheet. The governmental funds report unavailable revenues from property taxes and long-term development loans. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available.

#### The Urban Renewal Agency of the City of McMinnville, Oregon (a component unit of the City)

#### Notes to the Basic Financial Statements (Continued) June 30, 2023

#### E. Use of estimates

The preparation of the financial statements, in conformity with accounting principles generally accepted in the United States of America, requires management to make estimates and assumptions that affect the reported amounts of assets, deferred outflows of resources, liabilities and deferred inflows of resources, the disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amounts of revenues and expenses during the reporting period. Actual amounts could differ from those estimates.

#### II. Stewardship, compliance, and accountability

The Agency's budget is adopted on a basis consistent with Oregon Revised Statutes (ORS 294 – Local Budget Law). The process under which the budget is adopted is described in the following paragraphs. The Budget Officer is responsible for submitting a proposed budget to the Budget Committee, which is comprised of the Agency Board and an equal number of citizens of the District.

The Agency is required to prepare a balanced budget for all funds, subject to the budget requirements of state law. The Agency's budget is prepared for each fund on the modified accrual basis of accounting. The budget document is required to contain specific detailed information for various revenue and expenditure categories. Information on the past two years' actual receipts and expenditures as well as current-year estimates is also included in the budget document.

The Budget Committee conducts public hearings for the purpose of obtaining citizens' comments, and then approves a budget and submits it to the Board for final adoption. The approved expenditures for each fund may not be increased by more than 10 percent by the Board without returning to the Budget Committee for a second approval. After the Board adopts the budget and certifies the total of *ad valorem* taxes to be levied, no additional tax levy may be made for that budget period.

The Board legally adopts the budget by resolution before July 1. The resolution establishes appropriations for each fund and sets the level by which expenditures cannot legally exceed appropriations. For the Agency's funds, the levels of budgetary control established by resolution are materials and services, debt service, capital outlay, transfers and operating contingency. Appropriations lapse as of the end of the fiscal year for goods not yet received or services not yet incurred.

The Board may change the budget throughout the year by transferring appropriations between levels of control and by adopting supplemental budgets. Unexpected additional resources may be added to the budget through the use of a supplemental budget. Some supplemental budgets require hearings before the public, publications in newspapers and approval by the Board. Original and supplemental budgets may be modified by the use of appropriation transfers between the levels of control. Such transfers require approval by the Board.

#### III. Detailed notes on accounts

At June 30, 2023, the Agency's cash and cash equivalents were comprised of the following:

Oregon State Treasurers Local Investment Pool

\$ 1,059,626

#### The Urban Renewal Agency of the City of McMinnville, Oregon (a component unit of the City)

#### Notes to the Basic Financial Statements (Continued) June 30, 2023

#### A. Cash and investments

#### a. Interest rate risk

In accordance with its investment policy, the Agency manages its exposure to declines in fair values by limiting the weighted average maturity of its investments portfolio to less than 36 months.

#### b. Credit risk

State statues authorize the Agency to invest in general obligations of the U.S. Government and its agencies, certain bonded obligations of Oregon municipalities, bank repurchase agreements, bankers' acceptances, and the State Treasure's Oregon Local Government Investment Pool, among others. The Agency has no investment policy that would further limit its investment choices.

#### c. Concentration of credit risk

The Agency's investment policy allows the Agency to have a maximum of up to 35% of total portfolio in either Commercial paper or Corporate Indebtedness to limit concentration of credit risk. The State Treasurer's Investment Pool operates in accordance with appropriate state laws and regulations, but is not regulated by other laws, organizations or regulations. The reported value of the Pool is the same as the fair value of Pool shares. Investments are regulated by the Oregon Short-Term Fund Board and approved by the Oregon Investment Council (ORS 294.805 to 294.895). The Pool is not registered with the SEC as an investment company.

#### d. Custodial credit risk – deposits

Custodial credit risk is the risk that in the event of a bank failure, the Agency's deposits may not be returned. The Agency does not have a deposit policy for custodial credit risk. The Federal Depository Insurance Corporation (FDIC) and National Credit Union Administration (NCUA) provides insurance for the Agency's deposits up to \$250,000 for the combined total of all deposit accounts at each financial institution. The remaining deposits are covered by the Public Funds Collateralization program (PFCP) of the State of Oregon in accordance with ORS 295. Depositories qualified under this program are required to pledge collateral against any public funds deposits in excess of deposit insurance amounts. This provides additional protection for public funds in the event of a bank failure or loss. ORS 295 sets the specific value of the collateral, as well as the types of collateral that are acceptable. ORS 295 creates a shared liability structure for participating depositories, better protecting public funds though still not guaranteeing that all funds are 100% protected. As of June 30, 2023, the book value of the Agency's deposits was \$1,117 and the bank balance was \$1,127. None of the Agency's bank balances were exposed to custodial credit risk as they were collateralized under PFCP.1

#### B. Receivables

Receivables for the Agency as of the fiscal year ended June 30, 2023 consist of tax increment revenues and development loans receivables and are as follows:

Receivables	_	
Property taxes	\$	31,309
Development loans		106,192
Total	\$	137,501

#### The Urban Renewal Agency of the City of McMinnville, Oregon (a component unit of the City) Notes to the Basic Financial Statements (Continued) June 30, 2023

As of June 30, 2023, the amount receivable to the Agency for development loans are as follows:

Fiscal Year Ending June 30	Pi	rincipal		h	nterest
2024	\$	21,148	-	\$	1,676
2025		13,478			1,437
2026		13,478			1,196
2027		13,478			957
2028		13,478			718
2029-2031		31,132	_		750
Total	\$	106,192	-	\$	6,734

#### C. Capital assets

For year ended June 30, 2023, capital assets activity is as follows:

	Restated				
	Balance			Balance	
	June 30, 2022	Additions	Reductions	June 30, 2023	
Capital assets not being depreciated					
	¢ 07.010	¢ 7.010	¢	¢ 101 000	
Construction in process	\$ 97,219	\$ 7,019	\$ -	\$ 104,238	
Total capital assets not being depreciated	97,219	7,019		104,238	
Capital assets being depreciated					
Land improvements	-	25,576	-	25,576	
Infrastructure	1,950,857	-	-	1,950,857	
Total capital assets being depreciated	1,950,857	25,576	-	1,976,433	
Less accumulated depreciation					
Land improvements	-	(107)	-	(107)	
Infrastructure	(390,171)	(97,543)		(487,714)	
Total accumulated depreciation	(390,171)	(97,650)	-	(487,821)	
Total capital assets being depreciated	\$ 1,657,905	\$ (65,055)	\$-	\$ 1,592,850	

#### The Urban Renewal Agency of the City of McMinnville, Oregon (a component unit of the City)

#### Notes to the Basic Financial Statements (Continued) June 30, 2023

#### D. Long-term obligations

During the 2017 fiscal year, the Agency and City entered into an intergovernmental agreement for the City to Ioan \$2,192,300 to the Agency for construction of the Alpine Avenue project. The following table shows the debt service schedule for the long-term debt.

Fiscal Year					
Ending June 30	P	Principal			nterest
2024	\$	158,420		\$	28,875
2025		161,660			25,626
2026		164,980			22,312
2027		168,370			18,929
2028		171,810			15,477
2029-2032		629,590			25,948
Total	\$	1,454,830		\$	137,167

The following table shows the current fiscal year changes in notes payable, including short-term operating notes payable.

	Beginning Balance 7/1/2022	Additions	Payments	Ending Balance 6/30/2023	Due Within One Year	
Loan payable - Alpine Avenue	\$ 1,610,060	<u>\$</u> -	\$ (155,230)	\$ 1,454,830	\$ 158,420	
Total internal loans receivable	\$ 1,610,060	\$-	\$ (155,230)	\$ 1,454,830	\$ 158,420	

#### E. Fund balances

At fiscal year end 2023, all Urban Renewal fund balances are considered restricted.

#### IV. Other information

#### A. Risk management

The Agency is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; natural disasters; and injuries to employees. The Agency is covered for comprehensive liability, property, auto liability and physical damage, employer's liability, and workers' compensation insurance through City County Insurance Services (CIS), a public entity risk pool. The pooling agreement does not permit the pool to make additional assessments to its members in the event of unanticipated losses.

#### B. Related party transactions

The City provides services for the Agency, including administrative functions, in accordance with an intergovernmental agreement.

## The Urban Renewal Agency of the City of McMinnville, Oregon (a component unit of the City)

#### Notes to the Basic Financial Statements (Continued) June 30, 2023

#### C. Tax abatement

The Agency has entered into property tax abatement agreements whereby the assessed value of property tax has been reduced. The Agency's property tax revenue for the year ended June 30, 2023 has been abated under the following programs:

		Amount of				
ty	Abatemen					
ORS 307.217	\$	609				
ORS 358.505		19				
	\$	628				
	ORS 307.217	<b>y Abat</b> ORS 307.217 \$				

#### D. Prior period adjustment

The Agency restated beginning net position for the fiscal year ended June 30, 2022 for construction in progress after determining it should have been recorded during the period. The restatement resulted in increases of \$97,219 to capital assets and net position on the statement of net position.

The Agency restated beginning net position for the fiscal year ended June 30, 2022 for development loans receivable after determining it should have been recorded during the period. The restatement resulted in increases of \$112,000 to loans receivable and net position on the statement of net position.

#### E. New accounting pronouncement

The Agency adopted the provision of GASB Statement No. 100, *Accounting Changes and Error Corrections*. The primary objective of this Statement is to enhance accounting and financial reporting requirements for accounting changes and error corrections to provide more understandable, reliable, relevant, consistent, and comparable information for making decisions or assessing accountability. This pronouncement impacts how the prior period adjustment is presented in the Agency's financial statements, see note IV.D above.

#### F. Subsequent Events

In July 2023, the City of McMinnville purchased industrial property for \$4.3 million. The McMinnville Urban Renewal Agency has entered into a 5-year intergovernmental agreement with the City to reimburse the City for the actual amount of interest due starting in fiscal year 2024. The annual debt service reimbursement amount will not exceed \$219,675.

**REQUIRED SUPPLEMENTARY INFORMATION** 

	Budget						Variance with		
	C	Original Final Actual		Final Budget					
<b>REVENUES:</b>									
Miscellaneous	\$	17,070	\$	17,070	\$	37,162	\$	20,092	
Total revenues		17,070		17,070		37,162		20,092	
EXPENDITURES:									
Materials and service		288,350		288,350		68,970		219,380	
Capital outlay		75,000		75,000		15,000		60,000	
Contingency		21,292		21,292		-		21,292	
Total expenditures		384,642		384,642		83,970		300,672	
Revenues over (under) expenditures		(367,572)		(367,572)		(46,808)		320,764	
<b>OTHER FINANCING SOURCES (USES):</b>									
Transfer to City of McMinnville		(52,498)		(52,498)		(52,498)		-	
Transfers in		250,848		250,848		88,820		(162,028)	
Total other financing sources (uses)		198,350		198,350		36,322		(162,028)	
Net change in fund balance		(169,222)		(169,222)		(10,486)		158,736	
FUND BALANCE, BEGINNING BUDGETARY BASIS		169,222		169,222		109,140		(60,082)	
FUND BALANCE, ENDING BUDGETARY BASIS	\$		\$	-	\$	98,654	\$	98,654	

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**OTHER SUPPLEMENTARY INFORMATION** 

#### **Other Supplementary Information**

#### **BUDGETARY COMPARISON SCHEDULE**

Pursuant to the provisions of Oregon Revised Statute, an individual schedule of revenues, expenditures, and changes in fund balances - budget and actual be displayed for each fund where legally adopted budgets is required.

The budgetary comparison schedule includes the following:

Debt Service Funds

Urban Renewal Debt Service Fund

#### McMinnville Urban Renewal Agency Urban Renewal Debt Service Fund Schedule of Revenues, Expenditures, And Change in Fund Balance - Budget and Actual For the Year Ended June 30, 2023

	Budget Original Final				Actual	Variance Positive (Negative)		
<b>REVENUES:</b>								
Property taxes	\$	604,000	\$	604,000	\$	652,989	\$	48,989
Intergovernmental		-		-		354		354
Miscellaneous		2,750		2,750		19,791		17,041
Total revenues		606,750		606,750		673,134		66,384
EXPENDITURES:								
Debt service:								
Principal		155,230		155,230		155,230		-
Interest		32,058		32,058		32,058		-
Contingency		100,000		100,000		-		100,000
Total expenditures		287,288		287,288		187,288		100,000
Revenues over (under) expenditures		319,462		319,462		485,846		166,384
OTHER FINANCING SOURCES (USES): Transfers out		(250,848)		(250,848)		(88,820)		162,028
Total other financing sources (uses)		(250,848)		(250,848)		(88,820)		162,028
Net changes in fund balances FUND BALANCES, BEGINNING		68,614 447,217		68,614 447,217		397,026 582,480		328,412 135,263
,,						,		
FUND BALANCES, ENDING	\$	515,831	\$	515,831	\$	979,506	\$	463,675

AUDIT COMMENTS AND DISCLOSURES

7624 SW Mohawk Street Tualatin, OR 97062 www.merina.com 503.723.0300

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## INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE AND ON INTERNAL CONTROL OVER FINANCIAL REPORTING ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH OREGON STATE REGULATION

The Agency Officials McMinnville Urban Renewal Agency McMinnville, Oregon

We have audited the basic financial statements of the McMinnville Urban Renewal Agency, a component unit of City of McMinnville, Oregon, as of and for the year ended June 30, 2023 and have issued our report thereon dated December 28, 2023. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the provisions of the *Minimum Standards of Audits of Oregon Municipal Corporations*, prescribed by the Secretary of State.

#### **Report on Compliance**

As part of obtaining reasonable assurance about whether the McMinnville Urban Renewal Agency's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, including the provisions of Oregon Revised Statutes as specified in the Oregon Administrative Rules 162-10-0000 through 162-10-0330 of the *Minimum Standards for Audits of Oregon Municipal Corporations*, as set forth below, noncompliance with which could have a direct and material effect on the financial statements:

- Deposits of public funds with financial institutions (ORS Chapter 295).
- Indebtedness limitations, restrictions, and repayments.
- Budgets legally required (ORS Chapter 294).
- Insurance and fidelity bonds in force or required by law.
- Programs funded from outside sources.
- Highway revenues used for public highways, roads, and streets. The McMinnville Urban Renewal Agency does not receive highway funds.
- Authorized investment of surplus funds. (ORS Chapter 294).
- Public contracts and purchasing (ORS Chapters 279A, 279B, and 279C).
- Accountability for collecting or receiving money by elected officials. The McMinnville Urban Renewal Agency does not have any elected officials collecting or receiving money.

However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Minimum Standards for Audits of Oregon Municipal Corporations*.

#### Internal Control Over OAR 162-10-0230

In planning and performing our audit of the financial statements, we considered the McMinnville Urban Renewal Agency's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the McMinnville Urban Renewal Agency's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that have not been identified. We identified certain deficiencies in internal control and have communicated them in a separate letter to management dated December 28, 2023, as items 2023-001 and 2023-002 that we consider to be material weaknesses.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Minimum Standards of Audits of Oregon Municipal Corporations*, prescribed by the Secretary of State, in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Jonge Will

For Merina+Co Tualatin, Oregon December 28, 2023