





#### **CITY OF MCMINNVILLE, OREGON**

COMPREHENSIVE ANNUAL FINANCIAL REPORT

YEAR ENDED JUNE 30, 2015







#### CITY OF MCMINNVILLE, OREGON

## COMPREHENSIVE ANNUAL FINANCIAL REPORT

YEAR ENDED JUNE 30, 2015

Prepared by:

**Finance Department** 

Marcia T. Baragary, CPA Finance Director

Rina Byrne, CPA
Technical Services Accountant

Julie M. Orth Accountant



#### City of McMinnville, Oregon Comprehensive Annual Financial Report Year Ended June 30, 2015

#### **TABLE OF CONTENTS**

	PAGE
INTRODUCTORY SECTION	
Letter of Transmittal	3
GFOA Certificate of Achievement	9
Elected Officials and Principal Appointed Officers	10
Organizational Chart	11
FINANCIAL SECTION	
Independent Auditor's Report	15
Management's Discussion and Analysis	19
Basic Financial Statements:	
Government-Wide Financial Statements:	
Statement of Net Position	39
Statement of Activities	
Fund Financial Statements:	
Governmental Funds:	
Balance Sheet	45
Reconciliation of the balance Sheet of Governmental Funds to the	
Statement of Net Position	46
Statement of Revenues, Expenditures, and Changes in Fund Balances	47
Reconciliation of the Statement of Revenues, Expenditures, and Changes in	
Fund Balances of Governmental Funds to the Statement of Activities	48
Statement of Revenues, Expenditures, and Changes in Fund Balance –	
Budget and Actual:	
General Fund	49
General Fund Airport Maintenance Fund	50
Proprietary Funds:	
Statement of Net Position	51
Statement of Revenues, Expenses, and Changes in Net Position	52
Statement of Cash Flows	
Notes to Basic Financial Statements	57
Required Supplementary Information:	
Post-Employment Healthcare Plan Schedule of Funding Progress	103
Schedule of the Proportionate Share of the Net Pension Liability	104
Schedule of Contributions	105
Schedule of Contributions  Notes to Required Supplementary Information	109
Other Supplementary Information:	
Combining and Individual Fund Statements and Schedules:	
Governmental Funds:	
Combining Balance Sheet – Non-Major Governmental Funds	118
Combining Statement of Revenues, Expenditures, and Changes in	
Fund Balances – Non-Major Governmental Funds	120
Schedule of Revenues, Expenditures, and Changes in Fund Balance –	
Budget and Actual:	
Special Assessment Fund	122
Transient Lodging Tax Fund	123

#### City of McMinnville, Oregon Comprehensive Annual Financial Report Year Ended June 30, 2015

#### **TABLE OF CONTENTS (Continued)**

	PAGE
FINANCIAL SECTION (Continued)	
Combining and Individual Fund Statements and Schedules (Continued):	
Governmental Funds (Continued):	
Schedule of Revenues, Expenditures, and Changes in Fund Balance –	
Budget and Actual (Continued):	
Telecommunications Fund	124
Emergency Communications Fund	125
Street Fund Urban Renewal Debt Service Fund	126
Urban Renewal Debt Service Fund	127
Debt Service Fund Public Safety Facilities Construction Fund	128
Public Safety Facilities Construction Fund_	129
Park Development Fund	130
Urban Renewal Fund	131
Transportation Fund	132
Proprietary Funds:	
Combining Statement of Net Position – Internal Service Funds	135
Combining Statement of Revenues, Expenses, and Changes in Net Position -	400
Internal Service Funds	136
Combining Statement of Cash Flows – Internal Service Funds	137
Schedule of Revenues, Expenditures, and Changes in Fund Balance -	
Budget and Actual:	400
Wastewater Services Fund	138
Wastewater Capital Fund	139
Wastewater Services Fund Reconciliation of Budgetary Basis to Full Acc	
Basis	
Ambulance Fund	
Building Fund	1/13
Insurance Services Fund	
Other Financial Schedules:	
Schedule of Expenditures of Federal Awards	148
Schedule of Future Debt Service Requirements	150
Schedule of Property Tax Transactions	152
Schedule of Accountability for Independently Elected Officials	154
Concadic of Accountability for independently Licoted Officials	
STATISTICAL SECTION	
Financial Trends:	
Net Position by Component	158
Changes in Net Position	160
Changes in Net Position	168
Changes in Fund Balances, Governmental Funds	172
Program Revenues by Functions/Programs	176
Revenue Capacity:	
Assessed and Estimated Actual Value of Property	180
Property Tax Rates of Direct and Overlapping Governments	182
Principal Property Tax Payers	184

#### City of McMinnville, Oregon Comprehensive Annual Financial Report Year Ended June 30, 2015

### **TABLE OF CONTENTS (Continued)**

	PAGE
STATISTICAL SECTION (Continued)	
Property Tax Levies and Collections	186
Sewer Revenue Base by Type of Customer	
Sewer Rates	190
Number of Sewer Connections by Customer Type	191
Debt Capacity:	
Ratios of Outstanding Debt by Type	192
Direct and Overlapping Governmental Activities Debt	195
Legal Debt Margin Calculation	
Demographic and Economic Information:	
Demographic and Economic Statistics	199
Principal Employers	200
Construction Activity	203
Operating Information:	
Full-time Equivalent Employees by Function/Program	204
Operating Indicators by Function/Program	
Capital Asset Statistics by Function/Program	212
COMPLIANCE SECTION	
Independent Auditor's Report Required by Oregon State Regulations	219



#### **INTRODUCTORY SECTION**

- Letter of Transmittal
- GFOA Certificate of Achievement
- Elected Officials and Principal Appointed Officers
- Organizational Chart





230 NE Second Street McMinnville, Oregon 97128 www.ci.mcminnville.or.us

December 23, 2015

Mayor Rick Olson
City Councilors
Citizens of the City of McMinnville

City management is pleased to submit the City of McMinnville's *Comprehensive Annual Financial Report* for the fiscal year ended June 30, 2015. The *Comprehensive Annual Financial Report (CAFR)* presents the financial position of the City of McMinnville (City) as of June 30, 2015 and the results of City operations and proprietary fund cash flows for the year then ended. The City's financial statements and schedules were prepared following accounting principles generally accepted in the United States of America (GAAP) and were audited by Talbot, Korvola & Warwick, LLP in accordance with auditing standards generally accepted in the United States of America. Talbot, Korvola & Warwick, LLP concluded the basic financial statements are free of material misstatement and issued an unmodified opinion which is presented in the second section of this report. Financial accuracy, completeness, and fairness of presentations in the *CAFR* are the responsibility of City of McMinnville's management. City management has established a comprehensive framework of internal controls to provide a reasonable basis for asserting that the financial statements are fairly presented. Since the cost of internal controls should not outweigh their benefits, the City's comprehensive framework of internal controls has been designed to provide reasonable rather than absolute assurance that the financial statements will be free from material misstatements. City management asserts the *CAFR* is complete and reliable in all material respects.

GAAP require that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of a Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The City's MD&A is located immediately following the report of the independent auditors.

#### **Profile of the Government:**

**City of McMinnville:** The city is located in the agriculturally rich Willamette Valley 40 miles southwest of Portland, the largest metropolitan area in Oregon. McMinnville is the county seat of Yamhill County, the seventeenth largest city in Oregon, and the economic hub of the region.

The City is a municipal government, incorporated as a town in 1876 and as a city in 1882, operating under a council-manager form of government. The elected officials are a Mayor and six City Council members. The City provides a full range of services, including police and fire protection; ambulance services; municipal court; wastewater treatment, system construction and maintenance; street construction and maintenance; engineering and planning services; building inspection services; parks, recreational and cultural activities; and a municipal airport.

**McMinnville Water and Light Department:** In addition to the City's primary services the City has one discretely presented component unit, the McMinnville Water and Light Department (Department) that is governed by a Mayor appointed and City Council confirmed Water and Light Commission. The Department provides water and electrical services to McMinnville residents. Additional information on the Department is located in the notes to the financial statements, Note I. B.3.

#### **Local Economy:**

As the regional seat of government and the largest of Yamhill County's municipalities, McMinnville has a diverse economic base that blends all of the County's commercial sectors. Smaller companies with less than 50 employees are predominant, although a number of larger companies are also based in McMinnville. Primary industries are manufacturing, health and educational services, agriculture, insurance services, and tourism. McMinnville is home to more than 75 manufacturers, producing a wide variety of goods. Products include steel rebar, health food products, plastic and rubber products, fabricated metal products, chemicals and nonmetallic mineral products, unmanned aerial vehicles, software and computer products, and many other types of goods. With the lowest electricity rates in Oregon, the lowest water rates in the region, and over 150 acres of commercial and industrial sites, McMinnville is well positioned to continue to attract diverse and globally competitive businesses.

**Employment:** According to Oregon Employment Department estimates, the largest share of employment in McMinnville is concentrated in two industries; the trade, transportation, and utilities sector; and the private education and health services sector. These two sectors are followed by manufacturing and local government. Over the past decade, many industries in McMinnville have shown increases in employment, especially in health services and private education. McMinnville's principal employers are listed in the Statistical Section at the end of this report.

In the past year, unemployment rates for Yamhill County have slowly but steadily trended downward, similar to the rest of the State. Unemployment rates (not seasonally adjusted) for Yamhill County were 5.4 percent in June 2015 compared to 6.6 percent in June 2014. For comparison, the unemployment rate for the state of Oregon in June 2015 was 5.5 percent.

According to a report recently released by the Oregon Office of Economic Analysis (OEA), Oregon is experiencing above average job growth. As in past economic expansions, Oregon has regained its traditional growth advantage relative to other states. Much of this advantage can be attributed to the state's industrial structure and strong in-migration flows. More important are the indications that wages for the average Oregon worker are increasing more guickly than in most states, and above the rate of inflation.

Finally, bankruptcy proceedings on the holdings of Evergreen International Airlines Inc., a former provider of air freight and transport service based in McMinnville since 1975 are coming to a close. Significant portions of the Evergreen campus property and buildings have been purchased and it is anticipated that, upon execution of the sales, the City will receive payment of past due taxes on the property.

**Tourism:** McMinnville is located in the heart of Oregon wine country, where an ideal combination of soil types and a mild climate enable area winemakers to produce consistently word-class wines. More than 40 wineries and 200 vineyards are showcased in the McMinnville area. The strength of the wine industry in McMinnville and surrounding area has been a significant factor in growth of the local economy. The transient lodging tax implemented in 2014 provides funding for tourism promotion and marketing of McMinnville as a premiere destination for wine and culinary tourism.

One of McMinnville's largest tourist attractions is the Evergreen Aviation and Space Museum and Wings and Waves Waterpark. These entities are not connected to Evergreen International Airlines, Inc. and are managed by independent nonprofit organizations. These attractions have strong community support and will continue to draw an estimated 150,000 to 300,000 visitors to McMinnville annually.

**Population Growth:** Over the last ten years, McMinnville's population has grown by seven percent. Both new employers and residents are attracted to McMinnville because of its "livability" and its close proximity to the Portland metropolitan area, Salem (the state capital), the Cascade mountain range, and the Oregon coast. Other factors contributing to the livability are the vitality of McMinnville's Historic Downtown District, Linfield College, and excellence of medical and City services. For comparison, during the same ten year period, Yamhill County's population grew 13 percent, while the State of Oregon's population grew by nine percent.

	McMinny	ville	Population Es Yamhill C		State of Ore	State of Oregon		
<u>Year</u>	<u>Population</u>	Percent Change	<u>Population</u>	Percent Change	<u>Population</u>	Percent Change		
2006	30,900	3.1%	91,675	1.5%	3,690,505	1.7%		
2011	32,270	0.1	99,850	0.4	3,857,625	0.5		
2012	32,435	0.5	100,550	0.7	3,883,740	0.7		
2013	32,510	0.2	101,400	8.0	3,919,020	0.9		
2014	32,705	0.6	102,252	1.1	3,962,565	1.1		
2015	33,080	1.1	103,630	1.1	4,013,845	1.3		

Source: US Census Bureau, Portland State University Population Research Center certified yearly estimates. The current fiscal year is based on the preliminary Oregon population estimate.

According to a recent projection by Portland State University, Yamhill County's population is expected to reach 123,897 by 2025; an increase of 20 percent from its 2015 population estimate of 103,630. For comparison, the projected increase for the state of Oregon's population during that same timeframe is 14 percent.

**Residential, Commercial, and Industrial Development:** During fiscal year 2014-15, a number of projects of note were initiated or completed, including the following construction projects: a 65-unit apartment building (\$6.3 million); Toyota auto dealership (\$0.8 million); two new memory care facilities (\$11.0 million); veterinary clinic (\$1.0 million); storage units and office space (\$1.9 million); and reconstruction of an existing commercial building to accommodate a new drugstore (\$1.5 million). Several other commercial and industrial building and site improvements totaling more than \$4.5 million were also initiated or completed in 2014-15.

In addition to the above, McMinnville saw the platting and groundbreaking of four residential subdivisions. Two additional subdivisions have received tentative plat approval and are scheduled to break ground in the coming year.

Residential building permit numbers continue to reflect a steady upward trend. In 2015, the value of new residential construction permits totaled \$30.8 million, compared to \$21.6 million and \$12.7 million in 2014 and 2013, respectively. For commercial, public sector, and industrial development, 2015 permit values increased to \$27.8 million compared to \$12.2 million and \$12.0 million in 2014 and 2013, respectively.

**Property Values:** Maximum assessed values and real market values are factors that are useful in measuring the economic health of a community. As illustrated in the table below, the maximum assessed value for McMinnville grew by 46 percent over the last ten years. Maximum assessed value increases were primarily related to new construction and major commercial building improvements. From 2006 to 2015, real market value for McMinnville increased by 29 percent. Yamhill County's real market value grew by 34 percent in the last ten years.

Although the City's real market value declined from 2010 through 2014, real market value increased in 2015 by 4.1 percent. This compares to decreases of 0.7 percent and 1.4 percent in 2014 and 2013, respectively. Maximum assessed value as a percentage of real market value was 80 percent for 2015 compared to 81 percent for 2014.

## Property Values --- Maximum Assessed Value and Real Market Value (\$s in thousands)

Yamhill County

_		Wicitiiiii	VIIIC					
<u>Fiscal</u> <u>Year</u> <u>End</u>	Maximum Assessed Value	Percent Change		<u>Real</u> <u>Market</u> <u>Value</u>	Percent Change		Real Market Value	Percent Change
2006	\$ 1,570,074	6.6%	\$	2,215,610	9.7%	\$	7,218,305	9.6%
2011	2,106,858	3.6		3,193,379	(2.3)		10,403,609	(1.9)
2012	2,140,278	1.6		2,806,089	(12.1)		9,189,327	(10.0)
2013	2,199,145	2.7		2,767,634	(1.4)		8,911,056	(3.0)
2014	2,233,167	1.5		2,748,715	(0.7)		9,156,128	2.8
2015	2,304,514	3.2		2,861,726	4.1		9,699,390	5.9

Source: Yamhill County Assessor's Office

**McMinnville** 

**Property Tax Rates:** Since fiscal year 2001, the City has levied its entire permanent property tax rate of \$5.02 per \$1,000 of assessed value for operations, as provided for in the 1996 Oregon tax limitation measure. Oregon law allows the City to levy property taxes for payment on debt that has been approved by the voters. Generally, the City's debt service levy has continued to decrease from 2009 through 2013, primarily due to the increasing maximum assessed values.

## Property Tax Rates (per thousand of assessed valuation)

	City of McMinnville - Only									nnville Tax de #40		
<u>Fiscal</u>	<u>Debt</u>					<u>Debt</u> <u>Total</u>						
<u>Year</u>	<u>Ope</u>	Operating Service		<u>Ur</u>	<u>Urban</u> <u>Property</u>		<u>operty</u>	<u>Consolidated</u>				
<u>Ended</u>	L	<u>Levy</u>		<u>Levy</u>		<u>Renewal</u>		<u>x Levy</u>	<u>Proper</u>	ty Tax Rate		
2006	\$	5.02	\$	0.90	\$	-	\$	5.92	\$	15.93		
2011		5.02		0.72		-		5.74		16.49		
2012		5.02		0.68		-		5.70		16.59		
2013		5.02		0.63		-		5.65		16.56		
2014		5.02		0.70		-		5.72		16.49		
2015		5.02		0.68		0.04		5.74		16.58		

Source: Yamhill County Assessor's Office

#### Fiscal Policy and Financial Planning:

To facilitate long-term planning, City management uses a three year financial forecast model. Forecasting enables policymakers to take action in a timely manner, to mitigate future financial problems, and to allow planning for expansion when economic conditions improve. The City's fiscal policy is to budget for the upcoming fiscal year, while taking into consideration factors that will impact subsequent years' budgets. This policy has enabled the City to successfully navigate through the recent recession, providing adequate levels of services to its citizens while maintaining a healthy General Fund cash reserve.

For fiscal year 2015, the City's General Fund ending fund balance is approximately 43 percent of total General Fund expenditures. This is significantly more than the minimum General Fund reserve targeted in the fund balance policy adopted by the City Council. This policy recommends that 25 percent of annual budgeted expenditures should be maintained as a cash reserve. Additional information on the City's fund balance policy is included in the notes to the financial statements, Note I.F.14.

#### Transmittal Letter Year Ended June 30, 2015

Several factors have been identified which will impact the financial position of the City in the future, as follows:

- Although the rate of increase in assessed property values has not returned to historically high pre-2009 levels, assessed values continue to trend upward. 2015 assessed values increased by approximately three percent compared to the prior year. For every one percent increase in assessed value, the City collects approximately \$100,000 in additional property tax revenue.
- The upward trend in assessed values is critical because property tax revenue is approximately 60 percent of all General Fund revenues and the options for increasing other revenues are limited. As in the past, the City will continue to manage the rising costs of salaries and fringe benefits, especially for police officers and firefighters, who are members of the City's two contractual bargaining units.
- To maintain an adequate General Fund reserve, the City chose to limit the amount of repair and maintenance projects on City buildings during the economic recession. These deferred maintenance projects will be prioritized and scheduled for completion in the next several years.
- In fiscal year 2015, ambulance services operating expenses exceeded operating revenues by \$0.9 million, requiring the General Fund to contribute \$0.6 million to help fund ambulance operations. Additional information on ambulance operations is included in the Management's Discussion and Analysis section titled "Economic Factors and Future Operations".

City management will continue to be forward-looking and respond proactively as opportunities and issues are identified. As in past years, the City will follow a conservative fiscal policy and make adjustments, as needed, to maintain a healthy fund balance in the General Fund and all other funds of the City.

#### **Major Initiatives:**

In 2013, City Council adopted an ordinance creating the McMinnville Urban Renewal Agency. The purpose of the Agency is to promote the development and redevelopment of the downtown core and the Northeast Gateway Area. These areas are vital to fulfilling the goals of the McMinnville Comprehensive Plan and other adopted plans that provide the vision for the development of downtown McMinnville. The Urban Renewal Agency facilitates financing of projects within the urban renewal area. The City Council serves as the Board of Directors for the Urban Renewal Agency. The Urban Renewal Agency collected \$82,000 in incremental property taxes in fiscal year 2015.

In January 2014, the City began collecting an eight percent tax on transient lodging rentals, generally defined as hotels, motels, bed and breakfast establishments, and vacation rentals. In July 2015, Visit McMinnville, a non-profit destination marketing organization (DMO) was created to promote McMinnville as a year-round visitor, convention, and event destination. City transient lodging tax will fund the organization. Total annual tax revenues for fiscal year 2016 are estimated at \$0.5 million.

During fiscal year 2015, the City invested over \$7.0 million in the first phase of a major expansion of the Water Reclamation Facility. The project will greatly increase the treatment capacity of the waste discharge with improvements to both the new and existing facility. The City also completed over \$1.0 million in projects related to reducing inflow and infiltration. These projects are a vital component in controlling wastewater system overflows and reducing demands on the Water Reclamation Facility.

In November 2014, the voters of McMinnville approved issuance of \$24 million in general obligation for construction, expansion, and improvement of City streets and sidewalks. In April 2015, the City issued \$16 million in general obligation bonds to fund these projects. In the future, up to \$8 million in bonds will be issued to complete the planned projects.

#### **Certificate of Achievement:**

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of McMinnville for its *Comprehensive Annual Financial Report (CAFR)* for the fiscal year ended June 30, 2014. The City has received this recognition for 26 consecutive years. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized *CAFR* and must satisfy both generally accepted accounting principles and applicable legal requirements. This award is the highest form of recognition for excellence in state and local government financial reporting.

A Certificate of Achievement is valid for a period of one year only. We believe our current *CAFR* continues to meet these standards and will be submitted to GFOA to determine eligibility for another certificate.

#### **Acknowledgements:**

The preparation of the *Comprehensive Annual Financial Report (CAFR)* is the final step in the completion of a successful year for the City's Finance Department. We would like to thank the City's accounting staff for their day-to-day dedication to professional accounting standards and to producing accurate accounting records, which are the basis for the financial statements included in the City's *CAFR*.

Special recognition is extended to Accountant II Julie M. Orth, who was instrumental in preparation of the *CAFR*, and to Technical Services Accountant Rina M. Byrne, CPA, who provided valuable assistance in the drafting of the *CAFR*.

Furthermore, we would like to acknowledge the efforts of all City department personnel who conscientiously adhere to internal controls throughout the year, helping to ensure accuracy and compliance with accounting policies. Department personnel also provide important statistical information, making the *CAFR* a meaningful presentation of the City's financial statements.

Special appreciation is also extended to the City of McMinnville Mayor, City Councilors, and Budget Committee for their support and for their continuing effort to conduct the financial operations of the City in a responsible and progressive manner.

Respectfully submitted,

Martha A. Meeker

City Manager

Marcia T. Baragary, CPA Finance Director



#### Government Finance Officers Association

# Certificate of Achievement for Excellence in Financial Reporting

Presented to

## City of McMinnville Oregon

For its Comprehensive Annual Financial Report for the Fiscal Year Ended

June 30, 2014

**Executive Director/CEO** 

#### **CITY OF McMINNVILLE, OREGON**

# ELECTED OFFICIALS AND PRINCIPAL APPOINTED OFFICERS OF THE CITY

#### **JUNE 30, 2015**

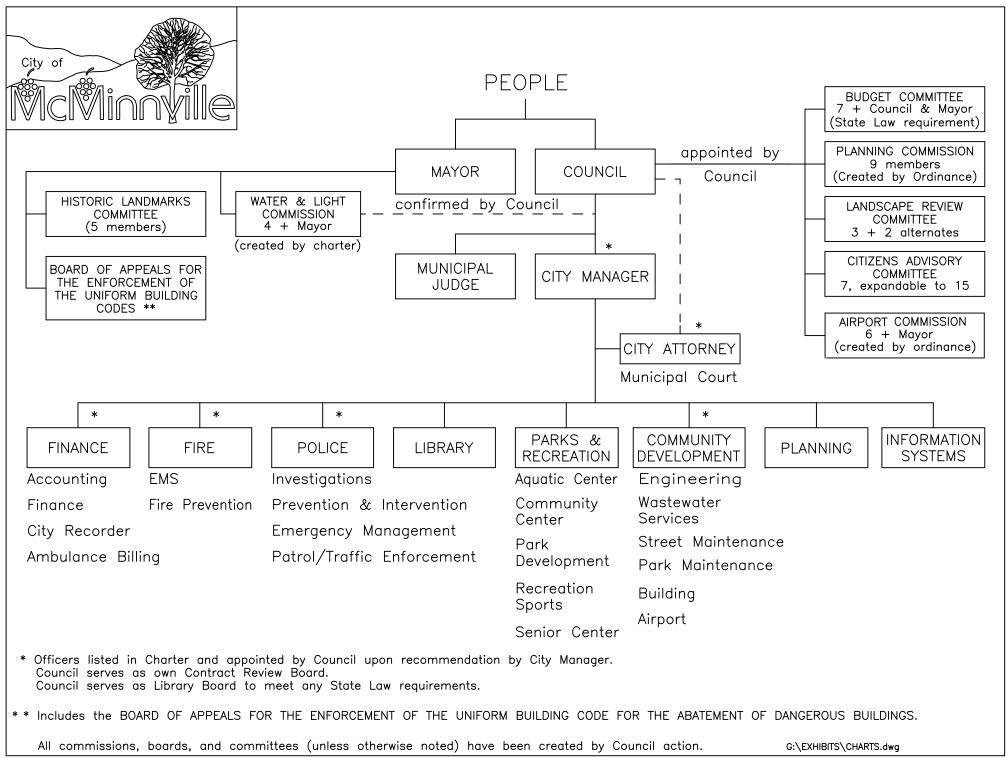
	CITY COUNCIL	TERM EXPIRES
Rick Olson 1324 SW Louise Drive McMinnville Oregon 97128	Mayor	December 31, 2016
Scott Hill 1525 Gilson Court McMinnville Oregon 97128	Ward I	December 31, 2016
Kevin Jeffries 2355 SW Peggy Street McMinnville Oregon 97128	Ward I	December 31, 2018
Kellie Menke 678 NW Wintergreen McMinnville Oregon 97128	Ward II	December 31, 2016
Alan Ruden 1688 NW Emerson Drive McMinnville Oregon 97128	Ward II	December 31, 2018
Larry Yoder 565 Haven Lane McMinnville Oregon 97128	Ward III Council President	December 31, 2016
Remy Drabkin 1400 NE 17 <sup>th</sup> Street McMinnville Oregon 97128	Ward III	December 31, 2018

#### **CITY ADMINISTRATION**

Martha A. Meeker City Manager

Candace A. Haines City Attorney

Marcia T. Baragary, CPA Finance Director





#### **FINANCIAL SECTION**

- Independent Auditor's Report
   Management's Discussion and Analysis
   Basic Financial Statements including Notes to Basic Financial Statements
   Required Supplementary Information





Certified Public Accountants & Consultants

& Warwick, LLP

ACHIEVE MORE

4800 Meadows Road, Suite 200 Lake Oswego, Oregon 97035-4293

> P 503.274.2849 F 503.274.2853

www.tkw.com

#### INDEPENDENT AUDITOR'S REPORT

Honorable Mayor and City Council City of McMinnville McMinnville, Oregon

#### REPORT ON THE FINANCIAL STATEMENTS

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of McMinnville, Oregon (the City), as of and for the year ended June 30, 2015, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the Table of Contents.

#### MANAGEMENT'S RESPONSIBILITY FOR THE FINANCIAL STATEMENTS

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### **AUDITOR'S RESPONSIBILITY**

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the McMinnville Water & Light (the Department), a discretely presented component unit of the City. Those statements were audited by other auditors whose report has been furnished to us, and our opinion, insofar as it relates to the amounts included for the Department, is based solely on the report of the other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.



#### INDEPENDENT AUDITOR'S REPORT (Continued)

Honorable Mayor and City Council City of McMinnville, Oregon

#### **OPINIONS**

In our opinion, based on our audit and the report of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City, as of June 30, 2015, and the respective changes in financial position, and, where applicable, cash flows thereof, and the budgetary comparison for the General and Airport Maintenance Funds for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **EMPHASIS OF MATTERS**

As discussed in Notes IV.J and IV.K to the financial statements, the City adopted the accounting requirements of Governmental Accounting Standards Board Statement No. 68, *Accounting and Financial Reporting for Pensions*, which resulted in the restatement of previously reported amounts for the year ended June 30, 2014. Our opinions are not modified with respect to this matter.

As discussed in Note IV.D to the financial statements, changes in benefit terms of the Oregon Public Employees Retirement System resulting from the April 30, 2015 Oregon Supreme Court decision are not reflected in the December 31, 2012 actuarial valuation used to measure pension amounts as of and for the fiscal year ended June 30, 2015.

#### **OTHER MATTERS**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that Management's Discussion and Analysis, Schedules of Funding Progress for Other Postemployment Benefits Plan and the Oregon Public Employees Retirement System, the Schedules of the City's Proportionate Share of the Net Pension Liability (Asset) and the City's Contributions relating to the Oregon Public Employees Retirement System, and the Notes to Required Supplementary Information as listed in the Table of Contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The combining and individual fund statements and schedules, and other schedules, collectively presented as Other Supplementary

#### **INDEPENDENT AUDITOR'S REPORT (Continued)**

Honorable Mayor and City Council City of McMinnville, Oregon

#### **OTHER MATTERS (Continued)**

#### Other Information (Continued)

Information, as listed in the Table of Contents, are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The Other Supplementary Information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, based on our audit, and the procedures performed as described above, the Other Supplementary Information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The Introductory and Statistical Sections, as listed in the Table of Contents, have not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on them.

#### REPORT ON OTHER LEGAL AND REGULATORY REQUIREMENTS

#### Other Reporting Required by Oregon Minimum Standards

In accordance with *Minimum Standards for Audits of Oregon Municipal Corporations*, we have also issued our report dated December 23, 2015, on our consideration of the City's compliance with certain provisions of laws and regulations, including the provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules. The purpose of that report is to describe the scope of our testing of compliance and the results of that testing and not to provide an opinion on compliance.

TALBOT, KORVOLA & WARWICK, LLP

Timothy R. Gillette, Partne

Lake Oswego, Oregon December 23, 2015



The "Management's Discussion and Analysis" (MD&A) section of the City of McMinnville's (City) *Comprehensive Annual Financial Report* presents a narrative overview and analysis of the financial activities for the fiscal year ended June 30, 2015. Information in the MD&A is based on currently known facts, decisions and conditions. Please read it in conjunction with the basic financial statements, the accompanying notes to those financial statements, and the City's "Letter of Transmittal" contained in this *Comprehensive Annual Financial Report (CAFR)*. In an effort to make the MD&A more readable, all amounts have been rounded to the nearest million or in some cases the nearest thousand.

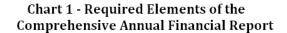
#### **Financial Highlights**

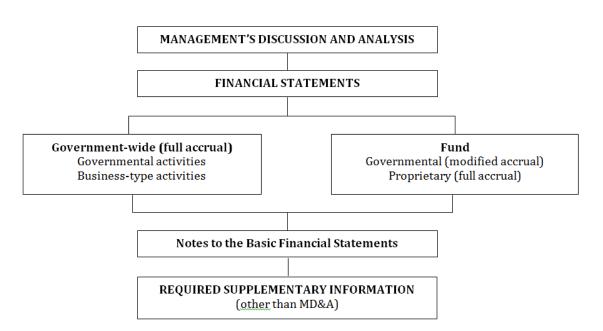
- The City adopted Governmental Accounting Standards Board (GASB) Statement No. 68, Accounting and Financial Reporting for Pensions an amendment of GASB Statement 27 and Statement No. 71, Pension Transition for Contributions Made Subsequent to the Measurement Date an amendment of GASB Statement No. 68 for fiscal year 2015. The effect of implementation of the Statements is discussed in Notes IV.J. and IV.K. to the basic financial statements.
- The City recorded a long-term liability for pension debt related specifically to the City of McMinnville. This liability was not previously recorded. Refer to Notes III.G.3 and IV.K. of these financial statements for additional information regarding the debt and restatement of net position.
- The City's assets and deferred outflows of resources totaled \$194.6 million at June 30, 2015, consisting
  of \$129.0 million in capital assets, \$32.5 million in unrestricted cash and investments, \$21.5 million in
  restricted cash and investments, and \$11.6 million in other assets and deferred outflows of resources.
  Total assets and deferred outflows of resources increased by \$28.0 million from the previous fiscal year.
- The City's liabilities and deferred inflows of resources totaled \$51.7 million at June 30, 2015 consisting of \$37.4 million in long-term liabilities and \$6.2 million in accounts payable and other liabilities, and \$8.1 million in deferred inflows related to pensions.
- The assets and deferred outflows of resources of the City exceeded its liabilities and deferred inflows of resources by \$142.9 million at the close of fiscal year 2015. Unrestricted net position totaled \$4.4 million. The City's net position invested in capital assets totaled \$114.9 million and net position restricted for capital projects, building operations, and debt service totaled \$23.6 million.
- For its governmental activities, the City generated \$4.7 million in charges for services and received \$4.4 million in operating and capital grants and contributions. Direct expenses, including interest on long-term debt for governmental activities were \$21.2 million for the year, resulting in net expense of \$12.1 million. In addition, \$16.9 million of general revenues received and \$0.4 million in transfers out resulted in a change in net position of \$4.4 million.
- For its business-type activities, the City generated \$13.8 million in charges for services and capital grants and contributions to fund direct expenses of \$8.6 million. In addition, \$0.4 million in transfers in resulted in a change in net position of \$5.6 million.
- The City's proprietary funds, including related internal service funds activities, report a total net position balance of \$71.6 million, an increase of \$5.6 million over the prior year, as restated
- Fund balance in the City's governmental funds was \$34.5 million at June 30, 2015, an increase of \$17.0 million from June 30, 2014. Approximately \$7.6 million is available for spending at the City's discretion (unassigned fund balance). Additional information regarding governmental funds ending fund balances is included in the Fund Financial Analysis section of Management's Discussion and Analysis.

#### **Overview of the Financial Statements**

In addition to this discussion and analysis, the financial section of this annual report contains the *basic financial* statements, required supplementary information, and other supplementary information, including the combining statements and schedules of the non-major funds.

The basic financial statements also include *notes* that explain the information in the financial statements and provide additional details. The following chart illustrates how the various sections of this annual report are arranged relative to one another.





**Government-wide financial statements:** The government-wide financial statements are prepared using the full accrual method of accounting similar to private-sector accounting. Both the Statement of Net Position and the Statement of Activities distinguish functions of the City that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities).

- These government-wide financial statements include three reporting units; i.e., governmental activities and business-type activities that are combined for the primary government total, including the McMinnville Urban Renewal District, and the discretely presented component unit, McMinnville Water & Light Department (Department).
- Governmental activities of the City are general government, public safety, community development, culture
  and recreation, airport, and highways and streets. Property taxes, charges for services, and operating and
  capital grants and contributions fund most of these activities.
- Business-type activities of the City are Wastewater, Ambulance, and Building. The City charges fees to customers to recover the majority of the costs of these services.

- Statement of Net Position: This statement includes all assets, liabilities, deferred outflows and deferred inflows of resources with the difference reported as net position. Evaluating increases or decreases in net position over time can serve as a useful indicator of whether the financial position of the City is improving or deteriorating.
- Statement of Activities: This statement presents information showing how the City's net position changed
  during the fiscal year. The statement reports governmental and business-type activities' function/program
  expenses and program revenues and indicates the amount that must be supplemented by general revenues.
  General revenues include property taxes, franchise fees, and unrestricted state shared revenues and
  investment earnings.

**Fund financial statements:** A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. Fund financial statements focus on major governmental and proprietary funds separately. The City's major governmental funds are each presented separately and the remaining non-major funds are combined in a column titled "Total Non-Major Governmental Funds." Statements for the City's proprietary funds follow the governmental statements.

• Governmental funds: Governmental funds are used to account for the functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of expendable resources, as well as on balances of expendable resources available at the end of the fiscal year. This fund reporting method may be more useful in evaluating the City's short-term financial requirements and position.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The City maintains thirteen governmental funds, three of which are considered major funds. The General Fund and Transportation Fund are major funds; the Airport Maintenance Fund is also classified as a major fund due to public interest in airport operations. The remaining governmental funds, six special revenue, two debt service and two capital projects funds, are classified as non-major funds and are aggregated for reporting in the fund financial statements. Non-major governmental funds data is provided in combining and individual fund statements and schedules.

- Proprietary funds: The City maintains two types of proprietary funds, enterprise funds and internal service funds.
  - Enterprise funds are used to account for Wastewater Services, Ambulance services, and Building
    operations. Wastewater Services and Ambulance are major funds. Enterprise funds use the full accrual
    method of accounting, as do the government-wide financial statements; therefore, no separate
    reconciliation is necessary.
  - Internal service funds are used to accumulate and allocate costs internally among the operating funds.
    The City's internal service funds are Information Systems & Services and Insurance Services. These
    funds are included with the proprietary funds in the fund financial statements and with the governmental
    activities in the government-wide financial statements, since the funds served are primarily governmental
    activities.

#### **Government-Wide Financial Analysis**

As previously noted, the City adopted Government Accounting Standard Board (GASB) 68, Accounting and Financial Reporting for Pensions – an Amendment of GASB Statement 27 during fiscal year 2015. GASB Statement 68 established accounting and financial reporting standards for employers, including reporting of the net pension asset or liability on the statement of net position, and deferred inflows and outflows of resources associated with investment, economic and demographic gains and losses associated with pension plans. GASB Statement 68 also provides guidance related to the calculation of pension expense.

#### Statement of Net Position:

The following table is a summary of the City's net position compared to the prior fiscal year. Fiscal year 2014 amounts for assets, liabilities, deferred inflows and deferred outflows of resources have been restated to conform to the presentation required by the adoption of GASB Statement 68 and the inclusion of pension related debt. These restatements are discussed in Note IV.K. to the basic financial statements.

#### Statement of Net Position June 30, 2015 and 2014 (Restated) (in millions)

Component

		Comp Ur						
		nmental vities		ss-Type vities	Total	City	Water and Light	
		(restated)		(restated)		(restated)		(restated)
	2015	<u>2014</u>	2015	2014	2015	2014	<u>2015</u>	2014
Cash and investments	\$ 14.6	\$ 18.8	\$ 17.9	\$ 20.3	\$ 32.5	\$ 39.1	\$ 35.8	\$ 32.8
Other assets	27.4	2.5	3.1	1.5	30.5	4.0	11.3	9.1
Capital assets	73.8	73.2	55.2	48.3	129.0	121.5	121.4	118.1
Total assets	115.8	94.5	76.2	70.1	192.0	164.6	168.5	160.0
Deferred outflows of resources	2.0	1.5	0.6	0.5	2.6	2.0	0.8	0.7
Other liabilities	4.5	3.5	1.7	0.9	6.2	4.4	5.6	5.3
Non-current liabilities	36.1	25.6	1.3	3.7	37.4	29.3	2.9	6.2
Total liabilities	40.6	29.1	3.0	4.6	43.6	33.7	8.5	11.5
Deferred inflows of resources	6.0		2.1		8.1		2.9	
Invested in capital assets	59.7	59.6	55.2	48.3	114.9	107.9	121.4	118.1
Restricted	23.2	5.9	0.4	0.3	23.6	6.2	-	-
Unrestricted	(11.6)	1.4	16.0	17.4	4.4	18.8	36.5	31.1
Total net position	\$ 71.3	\$ 66.9	\$ 71.6	\$ 66.0	\$ 142.9	\$ 132.9	\$ 157.9	\$ 149.2

As previously noted, net position may serve over time as a useful indicator of a government's financial position. In the case of the City, assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$142.9 million at the close of fiscal year 2015.

The largest portion of the City's net position, or \$114.9 million, is invested in capital assets. The City uses these capital assets to provide services to its citizens. Therefore, they do not represent resources available for future spending. Total restricted net position is \$23.6 million and represents amounts that are legally restricted for capital expansion, debt service, or other purposes. The remaining \$4.4 million is unrestricted, meaning it is available for meeting the City's ongoing obligations.

**For governmental activities**, total net position increased by \$4.4 million compared to fiscal year 2014. Restricted net position increased by \$17.3 million and unrestricted net position decreased by \$13.0 million.

The major component of the increase in restricted net position is related to the issuance of general obligation bonds during fiscal year 2015. Bond proceeds and premium of \$18.2 million from this issuance were included in restricted cash and investments at year end. Bond proceeds are restricted for future capital improvements. As proceeds are expended on capital projects, restricted net position will decrease and the amount invested in capital assets will increase.

The decrease in unrestricted net position is primarily due to the issuance of debt and the implementation of GASB Statement 68 in fiscal year 2015. GASB Statement 68 requires that the City recognize assets, liabilities and deferred inflows and outflows of resources related to pension obligations. The effect of implementation of the Statement on the City's financial statements is discussed in Notes IV.D.1. and IV.K. of these financial statements.

In addition, the City recorded a long-term liability for pension debt related specifically to the City of McMinnville. In 2001, the City joined the state-sponsored Local Government Rate Pool (LGRP). At the time the City entered the pool, a transition liability was calculated specifically for the City. Recording the liability in the current year resulted in a decrease in net position. Refer to Notes III.G.3. and IV.K. of these financial statements for additional information.

**For business-type activities**, total net position increased by \$5.6 million. The favorable change is primarily due to a significant increase in capital assets related to expansion of the Water Treatment Facility.

**Department - Statement of Net Position:** Total net position for the Department increased by \$6.1 million. Cash and investments increased by \$3.0 million primarily due to increased revenue from electricity sales. Capital assets increased by \$3.3 million due to improvements to both the water and electric utility plants.

#### **Statement of Activities:**

The table on the following page is a summary of the City's governmental and business-type activities compared to the prior fiscal year. Beginning net position has been restated to reflect implementation of GASB Statement 68 and the inclusion of pension related debt.

# Statement of Activities For the Years Ended June 30, 2015 and 2014 (Restated)

(in millions)

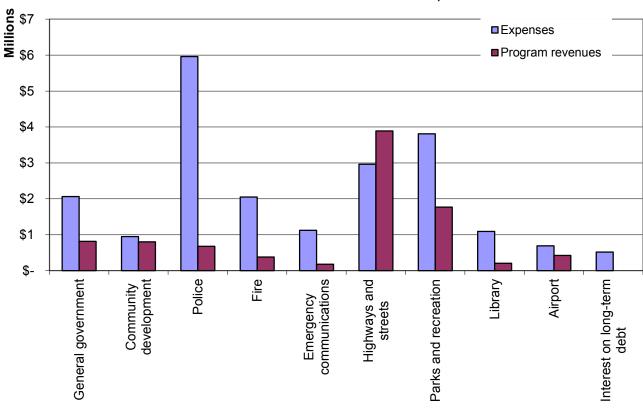
		City of Mo	:Minnville -	Primary Go	overnment		Component Unit			
	Governmental Activities		Business-Type Activities		Total City		Water and Light			
Revenues:	2015	2014	2015	2014	2015	2014	2015	2014		
Program revenues	2010	2014	2010	2014	2010	2014	20.0	2014		
Charges for services	\$ 4.7	\$ 4.0	\$ 13.4	\$ 12.2	\$ 18.1	\$ 16.2	\$ 44.9	\$ 44.7		
Operating grants & contributions	2.5	2.3	Ψ 10.4	Ψ 12.2	2.5	2.3	Ψ -1-1.0	Ψ		
Capital grants & contributions	1.9	0.7	0.3	_	2.2	0.7	1.6	0.9		
General revenues	1.5	0.7	0.5		2.2	0.7	1.0	0.5		
Property taxes	12.9	12.5	_	_	12.9	12.5	_	_		
Franchise taxes	2.5	2.5	_	_	2.5	2.5	_	_		
Other	1.5	1.1	0.1	0.1	1.6	1.2	4.3	3.4		
Total revenues	26.0	23.1	13.8	12.3	39.8	35.4	50.8	49.0		
Total revenues	20.0	<u> </u>	13.0	12.3				45.0		
Expenses:										
Governmental activities										
General government	2.1	2.0	_	_	2.1	2.0	_	_		
Community development	0.9	1.2	_	_	0.9	1.2	_	_		
Public safety	0.5	1.2	_	_	0.5	1.2	_			
Police	6.0	7.6		_	6.0	7.6	_	_		
Fire	2.0	2.5	_	_	2.0	2.5	_	_		
Emergency communications	1.1	0.8	-	-	1.1	0.8	-	-		
	3.0	2.5	-	-	3.0	2.5	_	-		
Highways and streets Culture and recreation	3.0	2.5	-	-	3.0	2.5	-	-		
Parks and recreation	3.8	4.1			3.8	4.1				
	3.0 1.1	1.3	-	-	3.o 1.1	1.3	-	-		
Library	0.7	1.3 0.6	-	_	0.7	1.3 0.6	-	-		
Airport	0.7	0.6	-	-	0.7	0.6	-	-		
Interest on long-term debt	0.5	0.5	-	-	0.5	0.5	-	-		
Business-type activities		_		<b>5</b> 0		<b>5</b> 0				
Wastewater	-		5.5	5.8	5.5	5.8	-	-		
Ambulance	-	-	2.9	3.5	2.9	3.5	-	-		
Building	-	-	0.2	0.3	0.2	0.3	-	-		
Component unit	<del></del> _	<del></del> _	<del>-</del> _	<del></del> _	<del></del> _	<del></del>	42.1	42.9		
Total expenses	21.2	23.1	8.6	9.6	<u>29.8</u>	32.7	42.1	42.9		
Change in pat pacition										
Change in net position before transfers	4.8	_	5.2	2.7	10.0	2.7	8.7	6.1		
			_				0.7	6.1		
Transfers	(0.4)	(0.5)	0.4	0.5			<u>-</u> _	<del></del>		
Change in net position	4.4	(0.5)	5.6	3.2	10.0	2.7	8.7	6.1		
Beginning net position as										
previously reported	66.9	75.7	66.0	65.8	132.9	141.5	149.2	147.1		
Restatement	-	(8.3)	-	(3.0)	-	(11.3)	-	(4.0)		
Beginning net position as restated	66.9	67.4	66.0	62.8	132.9	130.2	149.2	143.1		
Ending net position	\$ 71.3	\$ 66.9	\$ 71.6	\$ 66.0	\$ 142.9	\$ 132.9	\$ 157.9	\$ 149.2		

• For governmental activities, program revenues increased by \$2.1 million primarily due to an increase in capital grants and contributions for highways and streets; i.e., infrastructure contributions from developers. General revenues were relatively consistent with the prior year.

Total expenses for governmental activities decreased approximately \$1.9 million compared to the prior year. This change is attributable to several factors. Due to the implementation of GASB Statement 68, a \$4.2 million reduction of pension expense was recognized in fiscal year 2015. Excluding this reduction, governmental activities expenses increased by \$2.3 million, due to higher parks and recreation expenses, bond issuance costs, Newberg-Dundee By-pass expenses, and higher costs for salaries and fringe benefits.

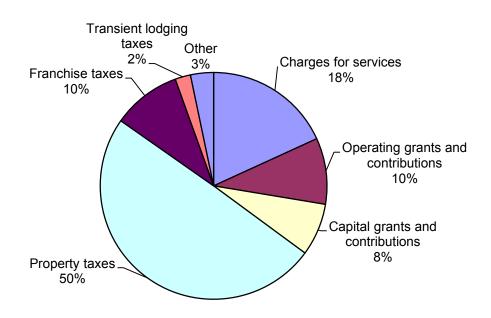
The following bar chart compares each governmental activity expense with the revenue stream for each activity and illustrates the extent to which different programs are subsidized with general revenues.

# Governmental Activites Expenses and Program Revenues by Function For the Year Ended June 30, 2015



The following pie chart illustrates the relative amount of the different categories of revenue sources for governmental activities.

# Governmental Activities Revenues by Source For the Year Ended June 30, 2015

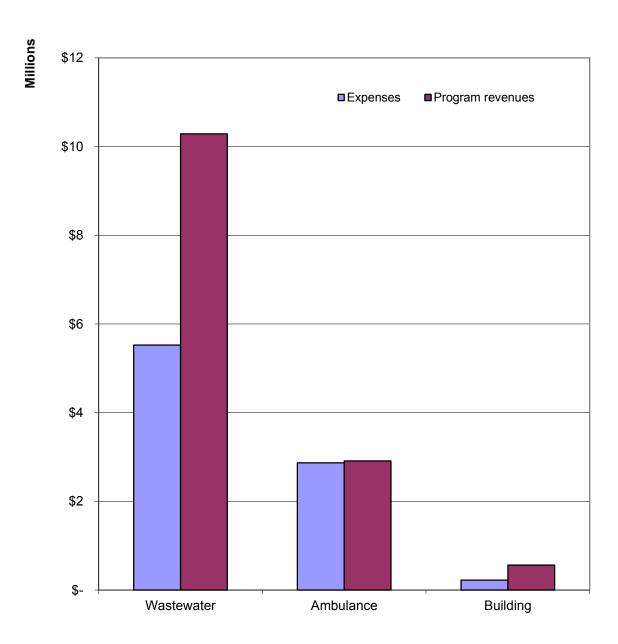


For business-type activities, revenues for business-type activities, primarily consisting of charges for services, rose by \$1.5 million compared to the prior year. For Wastewater, charges for services increased by \$0.8 million over the previous year, primarily due to an approximately three percent sewer rate increase effective July 2014 and a \$0.3 million increase in systems development charges revenue. Ambulance revenue rose by \$0.3 million due to an increase in the number of transports and a two percent rate increase effective July 2014. Building revenues increased by \$0.2 million compared to the prior year, due to increased building construction activity.

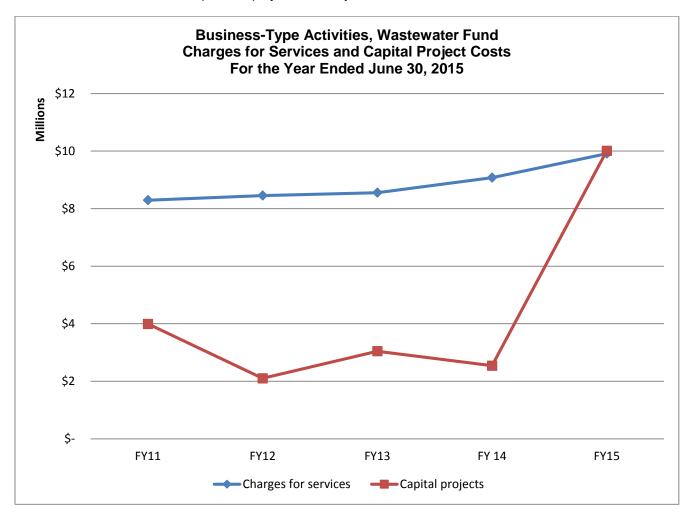
Total expenses for business-type activities decreased by approximately \$1.0 million. Due to implementation of GASB Statement 68, a \$1.5 million reduction in pension expense was recognized in fiscal year 2015. Excluding this reduction, total expenses for Wastewater and Building activities remained relatively consistent with the prior year. However, total expenses related to Ambulance services increased by \$0.5 million, primarily due to higher salaries and fringe benefits.

The following bar chart compares each business-type activity expense with the revenue stream for that activity. The significant difference between Wastewater revenue and expenses is due to a financial policy adopted by City Council to set sewer rates at a level sufficient to fund future capital projects on a "pay as you go" basis. The chart indicates that Ambulance program revenue slightly exceeded expenses. However, as previously noted, a credit to pension expense was recorded related to implementation to GASB Statement 68. Excluding this adjustment, Ambulance expenses actually exceeded revenues by approximately \$0.9 million. Building Department permit revenue exceeded expenses, reflecting that the number of building permits issued increased, while staffing levels for the Building Department did not.

# Business-Type Activities Net Expenses and Program Revenues by Function For the Year Ended June 30, 2015



The line graph below focuses on Wastewater charges for services and capital project costs for the last five years. The graph illustrates that charges for services are steadily increasing, while capital project costs can vary due to the number and size of projects in a given year. The graph reflects the beginning of the construction phase of the Water Reclamation Facilities expansion project in fiscal year 2015.



**Department - Statement of Activities:** Total revenues for the Department overall increased by \$1.8 million or four percent compared to the prior year. Revenues from charges for services for water and electricity increased \$0.2 million. However, revenue from timber sales, net of related expenses, increased by \$1.0 million. Total expenses decreased by \$0.8 million, largely due to implementation of GASB Statement 68 which resulted in a large credit to pension expense.

#### **Fund Financial Analysis**

Fund accounting segregates revenues according to their intended purposes and is used to aid management in demonstrating legal and contractual compliance with revenue source spending requirements. The following schedule reflects fund balance classifications as defined in GASB Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*.

#### Governmental Funds –Ending Fund Balances June 30, 2015 and 2014 (Restated)

(in thousands)

		Major Funds																		
		Airport General Maintenance			Transportation			Non-major Funds			Total			Net Change						
	20	15	20	)14	2015	2014	20	)15	20	14	20	15	2	014	20	15	2	014	20	15
Nonspendable	\$	22	\$	23	\$ -	\$ -	\$	-	\$	-	\$	8	\$	-	\$	30	\$	23	\$	7
Restricted		95	1	,352	-	-	20	),298	1,	901	4,	,106	3	3,772	24	,499		7,025	17	,474
Committed		-		-	825	727		-		-		110		262		935		989		(54)
Assigned		594		557	-	-		-		-		831		814	1	,425		1,371		54
Unassigned	_ 7	<u>,575</u>	8	,053											7	,575		8,053		(478)
Total ending																				
fund balance	\$8	,286	\$9	,985	\$825	\$727	\$ 20	),298	<b>\$1</b> ,	901	\$ 5	,055	\$ 4	,848	\$ 34	,464	\$1	7,461	\$ 17	,003

The General Fund is the City's main operating fund and is used to account for administration and finance (general government); engineering and planning (community development); police, municipal court, and fire (public safety); and parks and recreation and library (culture and recreation activities).

Total General Fund revenues increased by \$0.7 million compared to the prior year, due to several factors. Property tax revenue increased by \$0.3 million due to growth in assessed property values and new construction. Licenses and permits revenue (primarily franchise fees) and charges for services revenue (primarily Parks and Recreation program fees) combined reflect an increase of \$0.4 million. Intergovernmental revenues and fines and forfeitures remained relatively consistent with the prior year.

Total General Fund expenditures increased by \$2.5 million compared to the prior year. After adjusting total expenditures for the \$1.3 million purchase of fire vehicles, total expenditures increased by \$1.2 million. Expenditures for general government, community development, and culture and recreation increased by \$0.6 million, primarily due to higher costs for salaries and fringe benefits and building repair and maintenance projects. Excluding the purchase of fire vehicles, public safety expenditures increased by \$0.5 million, which can primarily be attributed to higher costs for salaries and fringe benefits.

In the General Fund, current fiscal year total expenditures exceeded revenues by \$0.4 million. Excluding the purchase of the fire vehicles in fiscal year 2015, revenues exceeded expenditures by \$0.9 million. The purchase of the fire vehicles was funded by \$1.3 million in loan proceeds carried over from fiscal year 2014. Spending down of these loan proceeds accounts for the significant decrease in restricted fund balance in 2015 compared to 2014.

General Fund assigned fund balance includes \$0.6 million of Length of Service Award Program (LOSAP) plan assets. LOSAP is a non-qualified retirement plan for the City's volunteer firefighters. LOSAP is described in more detail in the notes to the financial statements, Note IV.D.2. Unassigned fund balance remained relatively consistent with the prior year.

The Airport Maintenance Fund committed balance was \$0.8 million at the end of 2015. Charges for services revenue, including rental payments for land and building leases, exceeded operating expenditures by \$0.1 million. Operating expenditures, primarily maintenance and improvements costs for buildings, taxiways, and runways, vary from year to year depending on projects. Rental property revenue is committed by City Council resolution solely for airport operations. Federal Aviation Administration (FAA) grant funds are accounted for in the Airport Maintenance Fund and are restricted for airport improvement projects. The City received \$0.2 million in FAA grant funds in the current fiscal year.

Transportation Fund restricted balance increased by \$18.4 million in 2015. In April 2015, the City issued a total of \$23.3 million in general obligation bonds. Bond proceeds of \$16.1 million and bond premium of \$2.2 million will be used to finance expansion and improvement of City streets.

The remaining bond proceeds and premium were used to advance refund \$8.0 million of outstanding 2006 Public Safety and Civic Buildings bonds. The advance refunding of the 2006 bonds will reduce total debt service payments over 12 years by \$0.6 million.

Non-major governmental fund ending fund balances include amounts restricted for debt service, street maintenance, and transient lodging taxes.

#### Proprietary Funds – Ending Net Position June 30, 2015 and 2014

(in thousands)

			Net Investment in								
	Unrestricted			Rest	ricte	ed	Capital	Assets	Total		
	2015	2014	2	2015	_2	2014	2015	2014	2015	2014	
Fund:											
Wastewater	\$ 16,740	\$ 19,030	\$	-	\$	-	\$ 54,292	\$ 47,439	\$71,032	\$66,469	
Ambulance	(532)	(1,152)		-		-	648	557	116	(595)	
Building	-	-		482		130	265	279	747	409	
Internal Service	985	<u>884</u>				_	572	641	1,557	1,525	
Total ending											
net position	<u>\$ 17,193</u>	\$18,762	\$	482	\$	130	\$ 55,777	\$ 48,916	\$73,452	\$ 67,808	

For proprietary funds, total ending net position for proprietary funds, including Internal Services Funds, increased by \$2.5 million compared to the prior fiscal year, largely due to a \$6.9 million increase in net investment in capital assets, which was offset by a \$4.5 million decrease in unrestricted net position. The decrease in unrestricted net position was primarily due to implementation of GASB Statement 68 in fiscal year 2015, which required the recognition of assets, liabilities, and deferred inflows and outflows of resources related to pension obligations in proprietary funds. In addition, the City recorded a long-term liability related to pension debt that resulted in a decrease in unrestricted net position.

For Wastewater, the increase in net investment in capital assets was related to a major capital project for expansion of the Water Treatment Facility.

Ambulance unrestricted net position decreased by nearly \$1.2 million, primarily due to the effect of implementation of GASB Statement 68. The impact of implementation on the Ambulance Fund was significant because components related to the statement were allocated according to fiscal year 2014 pension contributions. Ambulance exceeds all departments, other than the Police Department, in salary expense and pension contributions. In addition, expenses exceeded revenues by \$0.9 million due to increased operational costs.

The increase in Building Fund net position reflects higher building permit fee revenues resulting from growth in building construction activity.

Internal service funds include Information Systems & Services and Insurance Services Funds. Net position for both funds was consistent with the prior year. Operating departments pay premiums to the Insurance Services Fund for property, liability, and workers compensation insurance. For fiscal year 2015, the amount of premiums paid was nearly equal to the cost of claims. The City purchases property, liability, and workers compensation insurance from City County Insurance Services, a public entity risk pool.

#### **General Fund Budgetary Highlights**

During the fiscal year, two supplemental budgets were adopted by the City Council amending the General Fund budget. The first supplemental budget amended appropriations by \$1.3 million to allow for the purchase of three fire vehicles. Loan proceeds, which were used to pay for the vehicles, were carried forward from fiscal year 2014 to fiscal year 2015. The second supplemental budget amended appropriations to allow payment of issuance costs related to the advance refunding of the 2006 Public Safety and Civic Buildings general obligation bonds. The expenditure for issuance costs was offset by bond issuance premium. Several other appropriation transfers were adopted by the City Council to allow for unanticipated building repair and maintenance projects.

General Fund revenues exceeded budgeted revenues by \$0.2 million, primarily due to higher than anticipated property tax collections. Total expenditures were approximately \$1.0 million less than budgeted. This favorable variance was due to management's conservative fiscal policies and prudent management of General Fund resources. All departments in the General Fund achieved significant savings, spending three to five percent less than budgeted.

#### **Capital Assets**

#### Capital Assets June 30, 2015 and 2014

(in millions)

	Governme Activitie							Tota	Total City		
	- 2	2015	2014	2	015	2	014	2	015	2	014
Land	\$	28.4	\$27.7	\$	8.0	\$	8.0	\$	29.2	\$	28.5
Easements		1.5	1.5		0.2		0.2		1.7		1.7
Public art		0.2	0.2		-		-		0.2		0.2
Land improvements		18.6	18.6		0.1		0.1		18.7		18.7
Buildings		32.7	32.7		41.9		41.9		74.6		74.6
Machinery and equipment		6.0	6.0		2.3		1.9		8.3		7.9
Vehicles		4.5	3.5		1.9		1.8		6.4		5.3
Infrastructure		52.5	50.7		42.1		40.4		94.6		91.1
Construction in progress		0.5			9.1		1.9		9.6		1.9
Total capital assets		144.9	140.9		98.4	_:	89.0		243.3		229.9
Accumulated depreciation		(71.0)	<u>(67.7</u> )	(-	43. <u>2</u> )	(-	40.7)	(	<u>114.2</u> )	(	108.4)
Net capital assets	\$	73.9	\$73.2	\$	55.2	\$	48.3	<u>\$</u>	129.1	<b>\$</b> ′	121.5

**Capital Assets:** The City's total net capital assets increased \$7.6 million from the prior fiscal year. An increase of \$13.4 million in total capital assets was offset by \$5.8 million in depreciation.

- Governmental activities total capital assets increased by \$4.0 million, due to an increase in street infrastructure of \$1.8 million, \$1.0 million in vehicles and \$1.2 million in non-depreciable capital assets. This increase was offset by \$3.3 million increase in depreciation expense.
- For business-type activities, total capital assets increased \$9.4 million. Construction in progress of \$9.1 million is primarily related to expansion of the Water Reclamation Facility. The increase in total capital assets was offset by a \$2.5 million increase in depreciation, resulting in an overall increase of \$6.9 million in net capital assets.

Additional information regarding City and Department capital assets can be found in the notes to the financial statements, Note III. C.

#### **Debt Administration**

#### Outstanding Debt June 30, 2015 and 2014

(in millions)

	Governmental Activities			ss-Type vities	Tota	l City
	2015	2014	2015	2014	2015	2014
General obligation bonds	\$ 32.1	\$ 14.7	\$ -	\$ -	\$32.1	\$ 14.7
Full Faith and Credit	1.8	1.4	-	-	1.8	1.4
Pension related debt	2.8	2.8	1.0	1.0	3.8	3.8
Total	\$ 36.7	<b>\$ 18.9</b>	<u>\$ 1.0</u>	<b>\$ 1.0</b>	\$ 37.7	<b>\$ 19.9</b>

**Outstanding Debt:** At June 30, 2015, the City had \$37.7 million in outstanding debt compared to \$19.9 million in the prior year, an increase of \$17.8 million. This can be attributed to several factors. Governmental debt increased by \$17.8 million, as the City issued \$16.0 million in general obligations bonds to fund transportation system improvement projects. Premium for the bonds issued was \$3.4 million and is included in the table above.

In addition, the City recorded pension related debt of \$3.8 million as a restatement of long-term liabilities beginning balance and net position. When the City and Department joined the PERS Local Government Rate Pool in 2001, a transition liability or surplus was calculated for each employer entering the pool. The City's total transition liability was estimated to be \$3.8 million at June 30, 2015. The amount of pension related debt for governmental activities is \$2.8 million.

For business-type activities, the total debt outstanding of \$1.0 million at June 30, 2015 is related to the PERS transition liability, as described in the preceding paragraph.

General obligation debt is entirely payable from property taxes levied specifically for that purpose. The full faith and credit obligation and pension related debt will be repaid from general revenues. City and Department outstanding debt are described in more detail in the notes to the financial statements, Note III. G.

**Bond Ratings:** The City received an Aa3 rating from Moody's Investor's Services, Inc. for the 2015 General Obligation and Refunding bonds sold in April 2015. At that time Moody's Investor's Services, Inc. affirmed the Aa3 rating on the City's other outstanding general obligation debt.

#### **Economic Factors and Future Operations**

**Governmental activities:** The following economic factors currently affect the City of McMinnville's governmental activities:

- In 2015, taxable assessed property values increased by 2.9 percent compared to the prior year. Real market values increased by 4.1 percent, compared to five previous years of negative real market value change. For the 2015 fiscal year, assessed property values are 80 percent of real market value.
- In 2015, the value of commercial, industrial and residential building permits increased by 73 percent compared to 2014. The value of building permits increased by 37 percent when comparing 2014 to 2013.
- Unemployment rates in Yamhill County are trending downward and are consistent with unemployment rate trends for the State of Oregon. Unemployment rates (not seasonally adjusted) for Yamhill County were 5.5 percent in June 2015 and 6.3 percent in June 2014.

- The closure of Evergreen International Airlines, Inc. in 2013 was followed by Evergreen filing for bankruptcy in 2014. The six buildings constituting the former Evergreen south campus are in the final stages of liquidation and the City expects payment of some or all of the past due property taxes in the coming year. Sale of other Evergreen properties is pending.
- In 2013, the City Council created an Urban Renewal Agency and adopted an Urban Renewal Plan. The
  purpose of the Plan is to foster economic growth and revitalization within a nearly 175 acre area that
  includes the historic downtown and neighboring properties. Funding for these projects will be provided
  through a combination of private and public resources, with the primary source being tax increment
  financing. The Agency began collecting incremental taxes in fiscal year 2015.
- The cost of employee fringe benefits, including health insurance premiums, continues to rise. However, general services and firefighters agreed to changes in health insurance plans that resulted in savings for both the City and the employee. General services employees pay 17 percent of the premium for a copay plan. Firefighters pay 10 percent of the total premium for a high deductible plan and the City contributes a negotiated amount into the firefighters' VEBA (a benefit plan that reimburses employees for healthcare expenses.) The City's contractual bargaining agreement with the police officers association includes a low deductible, high premium health insurance plan. Police officers pay five percent of the premium for this plan.
- Employer contributions paid to the Oregon Public Employee Retirement System (PERS) were expected to increase significantly in July 2013. However, legislation enacted by the State of Oregon changed several actuarial assumptions and the method used to calculate the employer contribution rate. As a result, the City's contribution rate for 2013 through 2015 was substantially the same as the City's contribution rate for 2011 through 2013. However, in 2014, the Oregon Supreme Court overturned portions of the prior legislation. This is expected to have a significant impact on the City's PERS contribution rates in the future. PERS has projected that most PERS employers will see a 20 percent increase in contribution rates in every biennium in the foreseeable future. Higher PERS contribution rates directly impact the City's ability to provide public safety and other government services to citizens.

#### **Business-type activities:**

- Wastewater operations: In 2013, City Council adopted the updated Sanitary Sewer Conveyance System Master Plan, the Water Reclamation Facilities Plan, and the Wastewater System Financial Plan. The Conveyance System and Facilities Plans established a cost-effective plan for wastewater management through 2023. The Financial Plan projects that moderate annual rate increases, as well as spending down of the substantial reserve set aside for capital projects, will allow the City to continue a "pay as you go" funding strategy for wastewater capital improvements. The City plans to complete wastewater system and facilities upgrades of approximately \$31 million in the next five years.
- Ambulance operations: Ambulance transport net revenues increased by seven percent in fiscal year 2015 compared to the prior year. This increase can be attributed to several factors. Due to the Affordable Care Act, more individuals are covered by health insurance, primarily Oregon Medicaid. As a result of the increase in Medicaid transports, the number of transports billed as "private pay" has decreased, with a corresponding decrease in accounts written off and sent to collections. In addition, the number of adult care facilities has increased significantly, resulting in a three percent increase in transports billed to federal Medicare. The City is currently considering options to address the increase in transports and the increasing costs of providing emergency medical services to the community.
- Building operations: Building permit revenues increased by 42 percent compared to the prior year, reflecting significant increases in commercial / industrial and residential building construction activity. For comparison, building permit revenue increased 36 percent in 2014, and was relatively flat for the prior two years.

Additional economic factors affecting McMinnville are described in the transmittal letter of this report.

#### **Information Requests**

The City's *Comprehensive Annual Financial Report* has been prepared to provide a general overview of the City of McMinnville's finances. Questions concerning any of the information provided in this report or requests for additional information may be directed to the City's Finance Department at 230 NE Second Street, McMinnville, OR 97128. The Finance Director may be contacted at 503-434-2350, or at <a href="Marcia.Baragary@ci.mcminnville.or.us">Marcia.Baragary@ci.mcminnville.or.us</a>.

#### **BASIC FINANCIAL STATEMENTS**

- Government-Wide Financial Statements
- Fund Financial Statements
- Notes to Basic Financial Statements



#### **GOVERNMENT-WIDE FINANCIAL STATEMENTS**

- Statement of Net Position
- Statement of Activities



#### City of McMinnville, Oregon **Statement of Net Position** June 30, 2015

	Pr	Component Unit		
	Governmental	imary Governmen Business-Type		
	Activities	Activities	Total	Water and Light
Assets				
Cash and investments	\$ 14,574,872	\$ 17,944,538	\$ 32,519,410	\$ 35,780,176
Receivables, net of allowances for uncollectables	2,451,791	1,440,391	3,892,182	4,775,260
Due from component unit	101,545	721,527	823,072	-
Internal balances	258,913	(258,913)	-	-
Other current assets	-	-	-	572,442
Inventories	-	-	-	811,597
Prepaids	30,760	6,188	36,948	-
Note receivable	-	-	-	551,237
Renewable energy certificates	-	-	-	888,789
Regulatory asset - conservation charges	-	-	-	2,202,058
Restricted cash and investments	21,462,315	-	21,462,315	-
Net pension asset	3,097,026	1,105,895	4,202,921	1,494,371
Capital assets:				
Non-depreciable capital assets	30,583,296	10,151,652	40,734,948	12,739,919
Depreciable capital assets	114,280,394	88,293,676	202,574,070	155,792,519
Accumulated depreciation	(71,008,454)	(43,239,654)	(114,248,108)	(47,085,976)
Total assets	115,832,458	76,165,300	191,997,758	168,522,392
		·		
Deferred outflows of resources				
Deferred outflow of resources - pension	1,606,817	573,765	2,180,582	775,317
Deferred charge on refunding	432,692		432,692	
Total deferrred outflows of resources	2,039,509	573,765	2,613,274	775,317
Liebilities				
Liabilities Accounts payable	004 000	4 000 077	4 000 040	0.400.040
Accounts payable	361,839	1,260,977	1,622,816	3,428,212
Accrued payroll and other payroll liabilities	955,446	100,289	1,055,735	279,796
Due to primary government	-	-	-	823,072
Accrued interest payable	294,282	-	294,282	-
Advances and deposits	144,338	-	144,338	506,924
Other liabilities	161,502	-	161,502	102,356
Unearned revenue	119,856	1,300	121,156	-
Compensated absences	827,048	286,634	1,113,682	455,808
Liabilities payable from restricted assets:				
Accounts payable	9,428	-	9,428	-
Non-current liabilities:				
Due within one year	1,652,673	14,522	1,667,195	-
Due in more than one year	36,092,565	1,304,499	37,397,064	2,855,724
Total liabilities	40,618,977	2,968,221	43,587,198	8,451,892
Deferred inflow of resources				
Deferred inflow of resources - pension	5,976,004	2,133,929	8,109,933	2,883,531
Belefied iffilew of resources perioleti	3,970,004	2,100,929	0,109,933	2,000,001
Net Position				
Net investment in capital assets	59,688,968	55,205,674	114,894,642	121,446,462
Restricted for:				
Capital projects	18,110,675	-	18,110,675	-
Debt service	1,298,971	-	1,298,971	_
System expansion	2,049,290	-	2,049,290	-
Building division	_,0 .0,_00	482,442	482,442	-
Highways and streets	1,697,189	-	1,697,189	-
Unrestricted	(11,568,107)	15,948,799	4,380,692	36,515,824
Total net position	\$ 71,276,986	\$ 71,636,915	\$ 142,913,901	\$ 157,962,286
	, , ,	, ,,,,,,,,,,	, _,,	,,,

#### City of McMinnville, Oregon **Statement of Activities** For the Year Ended June 30, 2015

**Program Revenues** 

Functions/Programs		Expenses		Charges for Services		Operating Grants and Contributions		pital Grants Contributions
Primary Government								
Governmental Activities:								
General government	\$	2,065,497	\$	719,791	\$	7,500	\$	87,541
Community development		949,452		743,044		62,379		-
Public Safety:								
Police		5,959,530		661,192		15,465		-
Fire		2,048,332		378,028		1,210		1,967
<b>Emergency Communications</b>		1,124,854		12,480		150,000		17,947
Highways and streets		2,964,608		344,459		1,884,072		1,660,898
Culture and recreation:								
Parks and recreation		3,810,278		1,574,113		188,163		5,648
Library		1,092,515		55,294		151,695		-
Airport		692,357		247,965		, -		175,415
Interest on long-term debt		519,917		, -		_		-
Total governmental activities		21,227,340		4,736,366		2,460,484		1,949,416
Business-Type Activities:								
Wastewater		5,523,163		9,911,181		_		377,475
Ambulance		2,868,982		2,911,613		76		_
Building		225,229		561,441		_		_
Total business-type activities		8,617,374		13,384,235		76		377,475
Total primary government	\$	29,844,714		18,120,601	\$	2,460,560	\$	2,326,891
Component Unit								
Water and Light	\$	42,099,300	\$ 4	14,944,442	\$	-	\$	1,560,929
	Ta	eral Revenues: xes: Property taxes						

Franchise taxes

Transient lodging taxes

Unrestricted state shared revenues

Unrestricted investment earnings

Timber sales, net of related expenses

Other, net

Loss on disposal of assets

Interest expense

Transfers

Total general revenues and transfers

Change in net position

Net position as previously reported

Restatement (see Note IV.K.)

Net position - beginning as restated

Net position - ending

Net (Expense) Revenue and Changes in Net Assets

P	Component Unit			
Governmental Activities	Business-Type Activities	Total	Water and Light	
\$ (1,250,665)	\$ -	\$ (1,250,665)	\$ -	
(144,029)	-	(144,029)	-	
(5,282,873)	-	(5,282,873)	-	
(1,667,127)	-	(1,667,127)	-	
(944,427)	-	(944,427)	-	
924,821	-	924,821	-	
(2,042,354)	-	(2,042,354)	-	
(885,526)	-	(885,526)	-	
(268,977)	-	(268,977)	-	
(519,917)		(519,917)		
(12,081,074)		(12,081,074)		
-	4,765,493	4,765,493	-	
-	42,707	42,707	-	
-	336,212	336,212	-	
	5,144,412	5,144,412		
(12,081,074)	5,144,412	(6,936,662)	-	
			4,406,071	
12,937,499	-	12,937,499	-	
2,548,881	-	2,548,881	-	
574,911	-	574,911	-	
834,087	-	834,087	-	
78,040	89,688	167,728	167,244	
-	-	-	3,324,530	
-	-	-	1,019,342	
(56,454)	-	(56,454)	(199,620)	
-	-	-	37,424	
(389,542)	389,542	47,000,050	4.040.000	
16,527,422	479,230	17,006,652	4,348,920	
4,446,348	5,623,642	10,069,990	8,754,991	
75,175,294	68,993,007	144,168,301	153,233,708	
(8,344,656) 66,830,638	(2,979,734) 66,013,273	(11,324,390) 132,843,911	(4,026,413) 149,207,295	
\$ 71,276,986	\$ 71,636,915	\$ 142,913,901	\$ 157,962,286	
Ψ 11,210,300	Ψ 11,000,910	ψ 172,310,301	Ψ 101,302,200	



#### **FUND FINANCIAL STATEMENTS**

- Governmental Funds:
  - Balance Sheet
  - Reconciliation of the Balance Sheet of Governmental Funds to the Statement of Net Position
  - Statement of Revenues, Expenditures, and Changes in Fund Balances
  - Reconciliation of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities
  - Statement of Revenues, Expenditures, and Changes in Fund Balance Budget and Actual:
    - General Fund
    - Airport Maintenance Fund
- Proprietary Funds:
  - Statement of Net Position
  - Statement of Revenues, Expenses, and Changes in Net Position
  - Statement of Cash Flows



#### City of McMinnville, Oregon Balance Sheet Governmental Funds June 30, 2015

	General		Airport  Maintenance Transportation			al Non-Major vernmental Funds	Total Governmental Funds		
Assets			 			 			
Cash and investments	\$	8,748,804	\$ 859,257	\$	_	\$ 3,650,912	\$	13,258,973	
Receivables		1,736,230	38,440		-	677,122		2,451,792	
Due from component unit		111,373	· -		-	-		111,373	
Prepaids		22,056	247		-	7,920		30,223	
Advances to other funds		30,000	_		-	-		30,000	
Restricted cash and investments		94,897	_		20,313,762	1,053,656		21,462,315	
Total assets	\$	10,743,360	\$ 897,944	\$	20,313,762	\$ 5,389,610	\$	37,344,676	
Liabilities									
Accounts payable	\$	168,907	\$ 28,246	\$	12,409	\$ 114,929	\$	324,491	
Accrued payroll and other payroll liabilities		932,254	,			15,130		947,384	
Due to component unit		932,234	-		-	4,159		4,159	
Advances from other funds		-	-		_	30,000		30,000	
Advances and deposits		144,338	_		_	30,000		144,338	
Unearned revenue		68,083	44,674		_	7,100		119,857	
Liabilities payable from restricted assets:		00,003	44,074		_	7,100		119,007	
Accounts payable		-	_		3,175	6,253		9,428	
Total liabilities		1,313,582	72,920		15,584	177,571		1,579,657	
Deferred inflows of resources:									
Deferred revenue taxes		1,096,381	_		-	119,618		1,215,999	
Deferred revenue other		47,128	_		-	37,558		84,686	
Total deferred inflows of resources		1,143,509	-		-	157,176		1,300,685	
Fund Balances									
Nonspendable		22,056	247		_	7,920		30,223	
Restricted		94,897	_		20,298,178	4,106,209		24,499,284	
Committed		-	824,777		_	109,721		934,498	
Assigned		593,735	-		_	831,013		1,424,748	
Unassigned		7,575,581	-		_	-		7,575,581	
Total fund balances Total liabilities, deferred inflows of		8,286,269	825,024		20,298,178	5,054,863		34,464,334	
resources, and fund balances	\$	10,743,360	\$ 897,944	\$	20,313,762	\$ 5,389,610	\$	37,344,676	

# City of McMinnville, Oregon Reconciliation of the Balance Sheet of Governmental Funds to the Statement of Net Position June 30, 2015

Total fund balances - governmental funds		\$ 34,464,334
Amounts reported for governmental activities in the statement of net position are different because:		
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds:  Capital assets  Accumulated depreciation	\$ 142,647,930 (69,364,465)	73,283,465
The net pension asset is not an available resource and, therefore, is not reported in the funds.		3,033,537
Other long-term assets are not available to pay for current-period expenditures and, therefore, are reported as unavailable revenue in the funds:  Property taxes earned but not available Other receivables earned but not available Deferred outflows of resources - pension	1,215,999 84,686 1,573,877	2,874,562
Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the funds:		
Bonds payable	(30,346,095)	
Bonds premium	(3,560,210)	
Deferred amount on bond refunding Pension related debt	432,692 (2,787,465)	
Rebatable arbitrage	(11,476)	
Interest payable	(294,282)	
Other post employment benefits payable	(960,741)	
Compensated absences payable	(813,041)	
Deferred inflows of resources - pension	(5,853,497)	(44,194,115)
Internal service funds are used by management to charge costs of insurance and information systems and services to individual funds.		
Assets and liabilities of the internal service funds are included in governmental activities in the statement of net position.		1,815,203
Total net position - governmental activities		<u>\$ 71,276,986</u>

# City of McMinnville, Oregon Statement of Revenues, Expenditures, and Changes in Fund Balances Governmental Funds For the Year Ended June 30, 2015

	General	Airport Maintenance	Transportation	Total Non-major Governmental Funds	Total Governmental Funds
Revenues					
Property taxes	\$ 11,253,504	\$ -	\$ -	\$ 1,612,607	\$ 12,866,111
Special assessments	-	-	-	54,328	54,328
Licenses and permits	2,384,709	-	-	840,992	3,225,701
Intergovernmental	1,422,567	175,415	346,362	1,902,019	3,846,363
Charges for services	2,643,785	241,400	336,637	392,026	3,613,848
Fines and forfeitures	522,900	-	<u>-</u>	=	522,900
Miscellaneous	342,320	10,090	27,479	45,521	425,410
Total revenues	18,569,785	426,905	710,478	4,847,493	24,554,661
Expenditures					
Current:					
General government	1,689,132	-	-	609,136	2,298,268
Community development	1,221,604	-	_	-	1,221,604
Public Safety	11,273,911	-	-	941,720	12,215,631
Highways and streets	-	-	249,555	1,525,947	1,775,502
Culture and recreation	4,644,967	_	_	53,967	4,698,934
Airport	=	328,733	-	-	328,733
Capital outlay:					
Highways and streets	-	-	502,116	-	502,116
Culture and recreation	-	-	<u>-</u>	410,867	410,867
Debt service:					
Principal	68,594	-	-	1,105,000	1,173,594
Interest	46,698	-	_	493,325	540,023
Bond refunding	-	-	-	32,000	32,000
Total expenditures	18,944,906	328,733	751,671	5,171,962	25,197,272
Excess (deficiency) of revenues over					
(under) expenditures	(375,121)	98,172	(41,193)	(324,469)	(642,611)
Other Financing Sources (Uses)					
Refunding bonds issued	-	-	-	7,235,000	7,235,000
Premium on refunding bonds issued	73,094	-	-	1,185,342	1,258,436
General obligation bonds issued Premium on general obligation bonds	-	-	16,085,000	-	16,085,000
issued	-	-	2,153,688	-	2,153,688
Payment to refunded bond escrow agent	-	-	-	(8,414,899)	(8,414,899)
Transfers from other funds	-	-	200,000	826,200	1,026,200
Transfers to other funds	(1,397,100)			(300,000)	(1,697,100)
Total other financing sources (uses)	(1,324,006)		18,438,688	531,643	17,646,325
Net change in fund balances	(1,699,127)	98,172	18,397,495	207,174	17,003,714
Fund balances - beginning	9,985,396	726,852	1,900,683	4,847,689	17,460,620
Fund balances - ending	\$ 8,286,269	\$ 825,024	\$ 20,298,178	\$ 5,054,863	\$ 34,464,334

#### City of McMinnville, Oregon

## Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities For the Year Ended June 30, 2015

Net change in fund balances - governmental funds		\$ 17,003,714
Amounts reported for governmental activities in the statement of activities are		<b>,</b> ,,,
different because:		
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of these assets is allocated over their estimated useful lives and reported as depreciation expense. This amount is the difference between capital outlays and depreciation in the current period.  Capital asset expenditures  Current year depreciation expense	\$ 2,609,978 (3,251,075)	(641,097)
Transfers of capital assets are not recorded in the governmental funds as they do not require the use of current financial resourses. However, the Statement of Activities reports transfers of capital assets as transfers when made from business type activities.		
Capital asset transfers from business type activities		281,358
Revenues in the Statement of Activites that do not provide current financial resources are not reported as revenues in the funds.  Donations of capital assets  Change in property taxes earned but not available	1,181,288 71,389	4 075 054
Change in other revenues earned but not available	22,574	1,275,251
In the statement of activities, only the gain on the sale of capital assets is reported. However, in governmental funds, the proceeds from these sales increase financial resources. Thus, the change in net position differs from the change in fund balance by the cost of the capital assets disposed.		
Cost Accumulated depreciation	(113,030) 56,576	(56,454)
Issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amoritized in the statement of activities.  Principal repayments:		
General obligation bonds	1,105,000	
Full faith and credit obligations	68,594	
Payment to refunded bond escrow agent	8,414,899	
Bond refunding payment from debt service reserve Debt issued or incurred:	32,000	
General obligation bonds	(23,320,000)	
Full faith and credit obligations	(464,689)	
Bond premium	(3,412,124)	
Amortization of premium - general obligation bonds Amortization of deferred charge on bond refunding	216,711 (9,206)	(17,368,815)
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.		( //
Change in compensated absences	(4,465)	
Change in other post employment benefits	(128,905)	
Change in pension related debt	(11,901) 4,151,944	
Change in pension liability (asset) Change in accrued interest	(75,140)	3,931,533
Internal service funds are used by management to charge costs of insurance and information systems and services to individual funds. The net revenue of certain activities of internal service funds is reported with governmental activities.		
Net revenue		20,858
Change in net position - governmental activities		\$ 4,446,348

#### City of McMinnville, Oregon General Fund

### Statement of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual For the Year Ended June 30, 2015

	Budgeted Amounts								
	Original		Final		Actual Amounts		Variance with Final Budget		
Revenues Property taxes	\$	10,836,000	\$	10,836,000	\$	11,253,504	\$	417,504	
Licenses and permits	Ψ	2,367,750	Ψ	2,367,750	Ψ	2,384,709	Ψ	16,959	
Intergovernmental		1,397,003		1,397,003		1,422,567		25,564	
Charges for services		1,183,960		1,183,960		1,273,251		89,291	
Fines and forfeitures		731,850		731,850		522,900		(208,950)	
Miscellaneous		434,687		434,687		337,320		(97,367)	
Interagency loan repayment		31,200		31,200		5,000		(26,200)	
Total revenues		16,982,450		16,982,450		17,199,251		216,801	
Expenditures									
General government:									
Administration		942,880		949,080		874,242		74,838	
Finance		690,986		690,986		670,305		20,681	
Community development:									
Engineering		811,101		811,101		732,455		78,646	
Planning		478,480		478,480		415,495		62,985	
Public safety:									
Police		7,090,708		7,090,708		6,919,051		171,657	
Municipal court		446,549		446,549		415,555		30,994	
Fire		2,650,445		4,001,645		3,800,000		201,645	
Culture and recreation:									
Parks and recreation		2,464,484		2,487,984		2,314,758		173,226	
Park maintenance		971,767		971,767		905,838		65,929	
Library		1,326,694		1,326,694		1,278,370		48,324	
Non-departmental		26,000		103,298		73,094		30,204	
Contingencies		750,000		720,300		, <u> </u>		720,300	
Total expenditures		18,650,094		20,078,592		18,399,163		1,679,429	
Excess (deficiency) of revenues over (under)									
expenditures		(1,667,644)		(3,096,142)		(1,199,912)		1,896,230	
Other Financing Sources (Uses)									
Premium on general obligation bonds issued		-		77,298		73,094		(4,204)	
Transfers from other funds		1,340,461		1,340,461		1,370,534		30,073	
Transfers to other funds		(1,669,903)		(1,669,903)		(1,643,995)		25,908	
Total other financing sources (uses)		(329,442)		(252,144)		(200,367)		51,777	
Net change in fund balances		(1,997,086)		(3,348,286)		(1,400,279)		1,948,007	
Fund balances - beginning		9,319,900		9,319,900		9,985,396		665,496	
Fund balances, budgetary basis - ending	\$	7,322,814	\$	5,971,614		8,585,117	\$	2,613,503	
Add (deduct):									
Accrued payroll and other payroll liabilities						(298,848)			
Fund balance					\$	8,286,269			
Reconciliation:									
Charges for services, budgetary basis					\$	1,273,251			
Transfers from other funds - services provided						1,370,534			
Charges for services					\$	2,643,785			
Expenditures, budgetary basis					\$	18,399,163			
Change in accrued payroll and other payroll liabilitie	es					298,848			
Transfers to other funds - services provided						246,895			
Expenditures					\$	18,944,906			
Other financing sources (uses), budgetary basis					\$	(200,367)			
Transfers from other funds - services provided						(1,370,534)			
Transfers to other funds - services provided						246,895			
Other financing sources (uses)					\$	(1,324,006)			

### City of McMinnville, Oregon Airport Maintenance Fund

### Statement of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual For the Year Ended June 30, 2015

	Budgeted Amounts							
	(	Original	ginal Final		Actual Amounts		Variance with Final Budget	
Revenues								
Intergovernmental	\$	239,177	\$	239,177	\$	185,647	\$	(53,530)
Charges for services		243,300		243,300		241,400		(1,900)
Miscellaneous		11,300		11,300		10,090		(1,210)
Total revenues		493,777		493,777		437,137		(56,640)
Expenditures Airport:								
Materials and services		418,053		418,053		258,031		160,022
Contingencies		300,000		300,000		200,00		300,000
Total expenditures		718,053		718,053		258,031		460,022
Excess (deficiency) of revenues over (under)		7 10,000		7 10,000		200,001		100,022
expenditures		(224,276)		(224,276)		179,106		403,382
Other Financing Sources (Uses)								
Transfers to other funds		(70,702)		(70,702)		(70,702)		_
Total other financing sources (uses)		(70,702)		(70,702)		(70,702)		_
Net change in fund balances		(294,978)		(294,978)		108,404		403,382
Fund balances, budgetary basis - beginning		415,472		415,472		726,852		311,380
Fund balances, budgetary basis - ending	\$	120,494	\$	120,494		835,256	\$	714,762
Add (deduct):								
Unearned revenue - grants						(10,232)		
Total fund balance					\$	825,024		
						020,021		
Reconciliation: Intergovernmental, budgetary basis					œ	105 647		
Unearned revenue - grants					\$	185,647 (10,232)		
Intergovernmental					\$	175,415		
intergovernmental					Ψ	173,413		
Expenditures, budgetary basis					\$	258,031		
Transfers to other funds - services provided						70,702		
Expenditures					\$	328,733		
Other financing sources (uses), budgetary basis					\$	(70,702)		
Transfers to other funds - services provided						70,702		
Other financing sources (uses)					\$	-		

#### City of McMinnville, Oregon **Statement of Net Position Proprietary Funds** June 30, 2015

Governmental

		Activities					
	<b>NA</b> 1 1	A I I	Non-major	Tatal	Internal Service		
	Wastewater	Ambulance	Building	Total	Funds		
Assets							
Current assets:							
Cash and investments Receivables, net of allowance for	\$ 17,167,152	\$ 170,732	\$ 606,654	\$ 17,944,538	\$ 1,315,898		
uncollectibles	857,277	582,999	115	1,440,391	_		
Due from component unit	721,527	502,999	-	721,527	_		
Prepaids	2,589	3,599	_	6,188	537		
Total current assets	18,748,545	757,330	606,769	20,112,644	1,316,435		
Non-current assets:	10,740,043	737,330	000,709	20,112,044	1,510,455		
Pension asset	378,214	664,502	63,179	1,105,895	63,489		
Capital assets:	370,214	004,302	03,179	1,103,693	05,409		
Non-depreciable capital assets	10,148,526	3,126		10 151 652			
Depreciable capital assets		1,266,364	201 007	10,151,652	2 245 760		
Accumulated depreciation	86,645,425		381,887	88,293,676	2,215,760		
Total non-current assets	(42,502,058) 54,670,107	(621,220)	(116,377)	(43,239,655) 56,311,568	(1,643,990)		
Total assets		1,312,772	328,689		635,259		
Total assets	73,418,652	2,070,102	935,458	76,424,212	1,951,694		
Deferred outflow of resources							
Deferred outflow of resources - pension	196,227	344,760	32,778	573,765	32,940		
Bolonica camen of recoaled pencion	190,221	344,700	32,110	373,703	32,340		
Liabilities							
Current liabilities:							
Accounts payable	1,245,063	14,802	1,113	1,260,978	37,348		
Accrued payroll and other	1,240,000	14,002	1,110	1,200,570	37,040		
payroll liabilities	37,320	57,686	5,283	100,289	8,062		
Due to component unit	-	-	_	_	5,669		
Other liabilities	-	-	_	_	161,502		
Unearned revenue	1,300	-	_	1,300	, -		
Compensated absences	107,602	166,911	12,121	286,634	14,007		
Total current liabilities	1,391,285	239,399	18,517	1,649,201	226,588		
Non-current liabilities:							
Pension related debt	347,534	610,600	58,054	1,016,188	58,339		
Other post employment benefits	114,243	166,787	21,803	302,833	20,914		
Total non-current liabilities	461,777	777,387	79,857	1,319,021	79,253		
Total liabilities	1,853,062	1,016,786	98,374	2,968,222	305,841		
	1,000,002	1,010,100		2,000,222			
Deferred inflow of resources							
Deferred inflow of resources - pension	729,799	1,282,220	121,910	2,133,929	122,507		
Net Position							
Net investment in capital assets	54,291,893	648,270	265,510	55,205,673	571,770		
Restricted for:							
Building	-	-	482,442	482,442	-		
Unrestricted	16,740,125	(532,414)	-	16,207,711	984,517		
Total net position	\$ 71,032,018	\$ 115,856	\$ 747,952	71,895,826	\$ 1,556,287		
Deduct:							

Adjustment to reflect the consolidation of internal service

fund activities related to enterprise funds

Total net position, business-type activities

(258,911)\$ 71,636,915

# City of McMinnville, Oregon Statement of Revenues, Expenses, and Changes in Fund Net Position Proprietary Funds For the Year Ended June 30, 2015

		Business-Ty	pe Activities		Governmnetal Activities
	Wastewater	Ambulance	Total	Internal Service Funds	
Operating Revenues					
Charges for services	\$ 9,166,951	\$ 2,850,873	\$ 555,521	\$ 12,573,345	\$ 1,742,445
Miscellaneous					97,198
Total operating revenues	9,166,951	2,850,873	555,521	12,573,345	1,839,643
Operating Expenses					
Personnel services	1,258,909	2,056,215	135,697	3,450,821	253,016
Materials and services	1,675,576	721,707	76,229	2,473,512	1,457,704
Depreciation	2,594,252	95,336	13,624	2,703,212	103,120
Total operating expenses	5,528,737	2,873,258	225,550	8,627,545	1,813,840
Operating income (loss)	3,638,214	(22,385)	329,971	3,945,800	25,803
Nonoperating Revenues (Expenses)					
Investment earnings	84,347	1,965	3,376	89,688	5,225
Development charges and fees	715,204	1,905	3,370	715,204	5,225
Other revenue	29,026	60,816	5,920	95,762	_
Total nonoperating revenues (expenses)	828,577	62,781	9,296	900,654	5,225
Income (loss) before contributions and	020,011	02,701	0,200	300,004	0,220
transfers	4,466,791	40,396	339,267	4,846,454	31,028
Capital Contributions and Transfers					
Capital contributions	377,475			377,475	
Capital assets transfered to other funds	(281,358)	_	_	(281,358)	_
Transfers from other funds	(201,330)	750,000	_	750,000	_
Transfers to other funds	_	(79,100)	_	(79,100)	_
Total capital contributions and transfers	96,117	670,900		767,017	
Change in net position	4,562,908	711,296	339,267	5,613,471	31,028
Net position as previously reported	67,488,172	1,195,002	578,915	-,-,-,	1,696,322
Restatement (see Note IV.K.)	(1,019,062)	(1,790,442)	(170,230)		(171,063)
Net position - beginning as restated	66,469,110	(595,440)	408,685	·	1,525,259
Net position - ending	\$ 71,032,018	\$ 115,856	\$ 747,952	•	\$ 1,556,287
Adjustment to reflect the consolidation of					
internal service fund activities related to					
enterprise funds				10,171	
Change in net position, business-type activities	S			\$ 5,623,642	

#### City of McMinnville, Oregon Statement of Cash Flows Proprietary Funds For the Year Ended June 30, 2015

									G	overnmental
	Business-Type Activities						_	Activities		
	Enterprise Funds						Internal			
				Non-Major						Service
		/astewater	_/	Ambulance		Building		Total		Funds
Cash Flows From Operating Activities										
Receipts from customers and users	\$	8,862,394	\$	2,807,766	\$	555,406	\$	12,225,566	\$	-
Receipts from interfund services provided		-		-		-		-		1,742,445
Other operating receipts		-		(76)		-		(76)		112,736
Payments to suppliers		(1,367,130)		(629,058)		(60,198)		(2,056,386)		(1,371,889)
Payments to employees Payments for interfund services used		(1,654,625)		(2,806,691)		(209,649)		(4,670,965)		(323,361)
•	_	(185,585)	_	(180,295)	_	(21,149)	_	(387,029)	_	150.021
Net cash from operating activities		5,655,054	_	(808,354)	_	264,410		5,111,110		159,931
Cash Flows From Non-Capital Financing Activities Other receipts		29,026		60,816		5,920		95,762		
Transfers from other funds		29,020		750,000		5,920		750,000		_
Transfers to other funds		_		(79,100)		_		(79,100)		_
Net cash from non-capital financing activities	_	29,026	_	731,716	_	5,920	_	766,662	_	
		29,020	_	731,710	_	3,920	_	700,002	_	<u>-</u>
Cash Flows From Capital and Related Financing Activities  Additions to capital assets		(8,866,898)		(186,332)				(9,053,230)		(33,230)
Development charges and fees		715,204		(100,332)		_		715,204		(33,230)
Net cash from capital and related financing		7 10,204	_		-			7 10,204	_	
activities		(8,151,694)		(186,332)				(8,338,026)		(33,230)
	_	(0,131,094)	_	(100,332)	_	<u>-</u>	_	(0,330,020)	_	(33,230)
Cash Flows From Investing Activities Interest received		84,347		1,965		3,376		89,688		5,225
Increase (decrease) in cash and investments	_	(2,383,267)	_	(261,005)	_	273,706	_	(2,370,566)	_	131,926
Cash and investments - beginning		19,550,419		431,737		332,948		20,315,104		1,183,972
Cash and investments - ending	\$	17,167,152	\$	170,732	\$		\$	17,944,538	\$	1,315,898
Reconciliation of Operating Income (Loss) to Net Cash From Operating Activities										
Operating income (loss)	\$	3,638,214	\$	(22 385)	\$	329,971	\$	3,945,800	\$	25,803
Adjustments to reconcile operating income (loss)	Ψ.	0,000,2	*	(==,000)	*	020,07	*	0,0.0,000	Ψ.	20,000
to net cash from operating activities:										
Depreciation		2,594,252		95,336		13,624		2,703,212		103,120
Pension expense		(516,170)		(906,884)		(86,223)		(1,509,277)		(86,646)
Change in current assets and liabilities:										
Receivables		(270,217)		(43,107)		(115)		(313,439)		129
Due from component unit		(34,340)		(640)		- 1		(34,340)		15,409
Prepaids Accounts payable		(257) 176,108		(649) (13,615)		1 (2,609)		(905) 159,884		7,890 (20,260)
Due to component unit		170,100		(13,013)		(2,009)		155,004		5,669
Compensated absences		14,448		(1,132)		2,528		15,844		5,268
Other post employment benefits		15,696		26,472		1,950		44,118		2,972
Accrued payroll and other payroll liabilities		37,320		57,686		5,283		100,289		8,061
Other liabilities		-		-		-		-		92,516
Unearned revenue				(76)	_			(76)		_
Net cash from operating activities	\$	5,655,054	\$	(808,354)	\$	264,410	\$	5,111,110	\$	159,931
Non-Cash Investing, Capital, and Financing Activities										
Capital asset contributions from developers	\$	377,475	\$	-	\$	-	\$	377,475	\$	-
Capital assets accrued in accounts payable		991,502		-		-		991,502		-
Capital assets transferred to other funds		(281,358)		-		-		(281,358)		-



#### NOTES TO BASIC FINANCIAL STATEMENTS

- I. Summary of Significant Accounting Policies
  - A. Description of Government-Wide Financial Statements
  - B. Reporting Entity
  - C. Basic Financial Statements
  - D. Measurement Focus and Basis of Accounting
  - E. Financial Statement Presentation
  - F. Assets, Liabilities, Deferred Inflows/Outflows of Resources, and Net Position/Fund Balance
  - G. Use of Estimates
- II. Stewardship, Compliance, and Accountability
  - A. Budgetary Information
- III. Detailed Notes on Accounts
  - A. Cash and Investments
  - B. Receivables
  - C. Capital Assets
  - D. Interfund Balances and Transfers
  - E. Renewable Energy Certificates
  - F. Regulatory Asset Conservation Charges
  - G. Long-Term Liabilities
  - H. Fund Balances
- IV. Other Information
  - A. Risk Management
  - B. Deferred Compensation Plans
  - C. Other Post-Employment Benefits
  - D. Employee Retirement Pension Plans
  - E. Commitments and Contingencies
  - F. Major Customer and Supplier
  - G. Jointly Governed Organization
  - H. BPA Overpayment
  - I. McMinnville Rural Fire Protection District
  - J. New Accounting Pronouncement
  - K. Restatement of Net Position



#### I. Summary of Significant Accounting Policies

The financial statements of the City of McMinnville, Oregon (the City) have been prepared in accordance with accounting principles generally accepted in the United States of America (GAAP). GAAP statements require the application of all relevant Governmental Accounting Standards Board (GASB) pronouncements.

#### A. Description of Government-Wide Financial Statements

The government-wide financial statements (i.e. the statement of net position and the statement of activities) report information on all of the non-fiduciary activities of the primary government and its component unit. *Governmental Activities*, which are normally supported by taxes, intergovernmental revenues, and other non-exchange transactions, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges to external customers for support. Likewise, the *primary government* is reported separately from a legally separate *component unit* for which the primary government is financially accountable.

#### **B.** Reporting Entity

#### 1. Primary Government

The City of McMinnville, Oregon (City), an Oregon municipal corporation, is organized under the general laws of the State of Oregon and the provisions of the *McMinnville City Charter*. The City's council-manager form of government provides for a governing body, or legislative branch, consisting of the Mayor and a six-member City Council. The Mayor and City Council appoint a City Manager who, along with the City department heads, forms a management team to lead and direct the administrative and service functions of the City and carry out City Council policy.

The accompanying basic financial statements present the City and its component units, McMinnville Water and Light Department (Department) and McMinnville Urban Renewal Agency (Agency). The Department is a discretely presented component unit and as such is reported in a separate column in the government-wide financial statements to emphasize the Department's separate enterprise operations. The City and the Department have June 30<sup>th</sup> fiscal year ends.

Various other governmental agencies and special service districts provide services within the City's boundaries. However, the City is not financially accountable for any of these entities and accordingly, their financial information is not included in these basic financial statements.

#### 2. Blended Component Unit

In accordance with GASB Statement No. 61, the activities of the McMinnville Urban Renewal Agency (the Agency) are included in the City's financial statements as a blended component unit. The Agency is a legally separate entity, created in July 2013, which is governed by a board comprised of the City Council, as stipulated in the bylaws. The Council has the ability to impose its will on the Agency as determined on the basis of budget adoption, taxing authority, and funding. The purpose of the Agency is to undertake urban renewal projects and activities pursuant to the City's downtown and NE Gateway District redevelopment plans. The financial results of the Agency are reported herein as one debt service fund and one special revenue fund. The Agency also prepares a separate component unit financial report which may be obtained from the Agency's administrative offices at 230 NE Second Street, McMinnville, Oregon 97128.

#### 3. Discretely Presented Component Unit

The Department, which operates under the provisions of *Chapter X* of the *McMinnville City Charter*, is reported as a discretely presented component unit enterprise fund type. The Department provides electricity and water to residential and commercial customers in the city limits and adjacent areas of McMinnville, Oregon. The Department's governing board, the five-member Water and Light Commission, appoints a General Manager who is responsible for the day-to-day operations of the Department.

The Department is presented as a discretely presented component unit as the City's Mayor appoints and the City Council affirms all members of the Department's Water and Light Commission. While the Department operates as a separate financial entity, the City receives significant franchise fee payments from the Department based on a percentage established by the City Council.

Financial statements for the Department may be obtained at the McMinnville Water and Light Department, Administrative Office, 855 Marsh Lane, McMinnville, Oregon 97128.

#### C. Basic Financial Statements

#### 1. Government-Wide Financial Statements

Basic financial statements are presented at both the government-wide and fund financial level. Both levels of statements categorize primary activities as either governmental or business-type. Governmental activities, which are normally supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

Government-wide financial statements present information about the primary government and its component units. The effect of interfund activity has been removed from these statements except for interfund services provided and used and reimbursements between funds which, if eliminated, would distort the direct costs and program revenues reported for the various functions. These aggregated statements consist of the *Statement of Net Position* and the *Statement of Activities*.

The *Statement of Net Position* presents information on all of the City's assets and deferred outflows, and liabilities and deferred inflows, with the difference between the two reported as net position.

The *Statement of Activities* demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include: 1) charges to customers or applicants who purchase, use, or directly benefit from a function or segment or are otherwise directly affected by it; 2) operating grants and contributions that are restricted to meeting requirements of a particular function or segment; and 3) capital grants and contributions that are restricted to meeting requirements of a particular function or segment. Property taxes and other items not properly included among program revenues are reported instead as general revenues.

#### 2. Fund Financial Statements

Fund financial statements present information at the individual fund level. Funds are classified and summarized as governmental, proprietary, or fiduciary type. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements. Non-major funds are combined into a single column in the fund financial statements and are detailed in the supplemental information. Internal service funds are also combined into a single column in the fund financial statements and are detailed in the supplemental information. The City does not report any fiduciary funds.

#### D. Measurement Focus and Basis of Accounting

Government-wide financial statements and proprietary fund financial statements are presented using the economic resources measurement focus and the full accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenues as soon as all eligibility requirements imposed by the provider have been met. Capital assets are capitalized and depreciated and City debt is reported as a liability with premiums and discounts amortized over the life of the debt.

Governmental fund financial statements are presented using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both *measurable* and available. Measurable means the amount of the transaction can be determined and revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of year end. Property taxes, franchise fees from the Department, assessment liens, and state shared revenues are susceptible to the year-end 60-day accrual. Expenditure driven grants are recognized as revenue when the qualifying expenditures have been incurred and all other grant requirements have been met. All other revenue items are considered to be measurable and available only when cash is received by the City.

An unavailable revenue deferred inflow arises on the balance sheets of the governmental funds when potential revenue does not meet both the *measurable* and *available* criteria for recognition in the current period. This unavailable revenue consists primarily of uncollected property taxes not deemed available to finance operations of the current period. In the government-wide statement of activities, with a full accrual basis of accounting, revenue must be recognized as soon as it is earned regardless of its availability. Thus, the deferred inflow created on the balance sheets of the governmental funds for unavailable revenue, is eliminated.

Similar to the way its revenues are recorded, governmental funds only record those expenditures that affect current financial resources. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due. In the government-wide financial statements, however, with a full accrual basis of accounting, all expenses affecting the economic resource status of the government are recognized.

Since the governmental fund statements are presented on a different measurement focus and basis of accounting than the government-wide statements' governmental column, a reconciliation is necessary to explain the adjustments needed to transform the fund based financial statements into the governmental column of the government-wide presentation. This reconciliation is part of the basic financial statements.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the City's enterprise and internal service funds are charges to customers for sales and services. Operating expenses include the cost of sales and services, administrative expense, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

#### E. Financial Statement Presentation

The financial transactions of the City are recorded in individual funds. A fund is an independent accounting entity with a self-balancing set of accounts comprised of assets, liabilities, deferred inflows/outflows of resources, fund balances, revenues, and expenditures. Fund accounting segregates resources according to their intended purpose and is used to aid management in demonstrating compliance with finance related legal and contractual provisions.

Accounting principles generally accepted in the United States of America (GAAP) set forth minimum criteria for the determination of major funds. The City elected to include the Airport Maintenance fund as major funds due to community interest.

The City reports the following major governmental funds:

- General Fund is the City's primary operating fund. It accounts for all financial resources of the
  City except those required to be accounted for in another fund. Principal sources of revenue are
  property taxes; licenses and permits, which includes franchise fees; and intergovernmental
  revenues. Expenditures are for police, municipal court, fire, parks and recreation, park
  maintenance, library, engineering, planning, administration, and finance.
- <u>Airport Maintenance Fund</u> is a special revenue fund which accounts for airport property rental income committed for operations and Federal Aviation Administration (FAA) grants restricted for airport improvement projects.
- <u>Transportation Fund</u> accounts for the acquisition and construction of major capital projects related to highways and roads.

Additionally, the City reports non-major funds within the governmental classification which include the following fund types:

- <u>Special Revenue Funds</u> account for revenue sources that are restricted or committed to expenditures for specific purposes.
- <u>Capital Projects Funds</u> account for the acquisition and construction of major capital projects other than those being financed by proprietary funds.
- <u>Debt Service Funds</u> account for the City's debt service property tax levied for payment of principal and interest on general obligation and urban renewal debt.

The City reports the following major enterprise funds:

- <u>Wastewater Fund</u> combines budgetary basis Wastewater Services Fund and Wastewater Capital Fund for full accrual presentation.
  - <u>Wastewater Services Fund</u> accounts for charges for services to support wastewater operations and rate payer transfer to the Wastewater Capital Fund.
  - Wastewater Capital Fund accounts for sanitary sewer system development charges used for major sanitary sewer system construction projects and transfers from the Wastewater Services Fund supporting debt service and major capital projects.
- <u>Ambulance Fund</u> accounts for emergency medical services revenues, the General Fund operating support, and related expenses.

The City reports one non-major enterprise fund, the Building Fund.

The City also reports internal service funds within the proprietary fund type. The City's internal service funds include a fund which accounts for the City's property, liability, and workers' compensation insurance and a fund which accounts for computer support, including personnel services, repairs and maintenance, and software and hardware purchases.

#### F. Assets, Liabilities, Deferred Inflows/Outflows of Resources, and Net Position/Fund Balance

#### 1. Cash and Investments

Cash and investments, including restricted cash and investments, consist of cash on hand, demand deposits, short-term investments with original maturities of three months or less from the date of acquisition, and the State of Oregon Local Government Investment Pool deposits. Investments in the LGIP are stated at share value, which approximates fair value, and is the value at which the shares can be withdrawn

The LGIP is administered by the Oregon State Treasury. The LGIP is an open-ended no-load diversified portfolio offered to any agency, political subdivision or public corporation of the State who by law is made the custodian of, or has control of, any public funds. The LGIP is commingled with the State's short-term funds. In seeking to best serve local governments of Oregon, the Oregon Legislature established the Oregon Short-Term Fund Board. The purpose of the Board is to advise the Oregon State Treasury in the management and investment of the LGIP.

The City's investment policy, adopted by the City Council, essentially mirrors the requirements of the Oregon Revised Statutes. Currently, the City's investment portfolio consists of investments in the LGIP and a Public Money Market Savings account.

#### 2. Receivables and Payables

Transactions between funds that are representative of lending or borrowing arrangements outstanding at the end of the fiscal year, as well as all other outstanding balances between funds or between the primary government and its component unit are referred to as "due to", "advance to" or "due from", "advance from" other funds or component unit. Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances".

Property taxes are assessed as of January 1 and become a lien as of July 1 on all taxable property. Property taxes are due on November 15. Collection dates are November 15, February 15, and May 15. Discounts are allowed if the amount due or two-thirds of the amount due is received by November 15. Taxes unpaid and outstanding on May 16 are considered delinquent.

In the government-wide financial statements, property taxes are recognized as revenue in the year for which they are levied. In the fund financial statements, property taxes receivable which have been collected within 60 days subsequent to year-end are considered *measurable* and *available* and are recognized as revenues. All other property taxes receivable are offset by deferred inflows of resources as they are deemed unavailable to finance operations of the current period.

In the government-wide financial statements and in the proprietary fund financial statements, an allowance for uncollectible accounts is recorded in business-type activities for ambulance transport charges and in the Department. No allowance for uncollectible accounts is recorded for sewer charges as uncollectible accounts are deemed immaterial. No allowance for uncollectible accounts is considered necessary in governmental activities as receivables either become property liens when past due or are considered immaterial.

Receivables of the proprietary fund types and the Department are recorded as revenue when earned. Accounts receivables in the Department also include estimated revenues, that are accrued for power and water deliveries not yet billed to customers from meter reading dates prior to month end (unbilled revenue) and are reversed in the following year when the billings occur. In the Department, the allowance for uncollectible accounts is determined by considering a number of factors, including the length of time trade accounts receivable are past due, the customer's previous loss history, the customer's current ability to pay its obligation, and the condition of the general economy and the industry as a whole. In the Ambulance Fund, a collection percentage is calculated based on payments as a percentage of total charges. To estimate the allowance for uncollectible accounts, the collection percentage is applied to the year-end accounts receivable balance.

#### 3. Inventories and Prepaid Items

Inventories of the Department are valued at the lower of average cost or market and charged against operations or construction in progress as used.

In both government-wide and fund financial statements, certain payments to vendors reflect costs applicable to future City accounting periods and are recorded as prepaid items. The cost of prepaid items is recorded as expenditures/expenses when consumed rather than when purchased.

#### 4. Restricted Assets

Certain cash and investments are restricted, including unspent proceeds from bond and other debt issues, and certain monies received for capital improvements.

#### 5. Capital Assets

In the government-wide financial statements, capital assets include property, plant, equipment, infrastructure assets (streets, traffic lights, storm drain, and sanitary sewer), and intangible assets (easements and land rights) and are reported in the applicable governmental activity, business-type activity, or component unit columns. In the governmental fund financial statements, capital assets are charged to expenditures as purchased; while in the proprietary fund financial statements, capital assets are capitalized when purchased.

Capital assets are defined by the City as assets with an initial cost of \$5,000 or more and an estimated useful life of more than one year. With respect to the Department, utility plant is stated at cost and includes property, plant, and equipment with an initial cost of \$5,000 or more and an estimated useful life of more than one year. Cost generally includes materials, labor and an allocation of overhead costs. The cost of normal repairs and maintenance that do not add to the value of the asset or materially extend assets' lives are not capitalized. Assets are recorded at historical cost or estimated historical cost if historical cost is not available. Interest incurred during the construction phase of proprietary fund type's capital assets is reflected in the capitalized value of the asset constructed, net of interest earned on the invested proceeds over the same period.

All easements and infrastructure assets, including those acquired before the fiscal year ended June 30, 1980, have been capitalized. Estimated historical cost has been determined by estimating current cost and trending back to the acquisition date using an applicable cost index. Donated capital assets are recorded at estimated fair market value at the date of donation.

Land, land rights, and easements have an indefinite life and therefore are not amortized. Exhaustible assets of the City and the Department are depreciated using the straight-line method.

Capital assets are depreciated using the straight line method over the following estimated useful lives:

Assets		<u>Years</u>
City:		
	Land improvements	20
	Buildings and building improvements	20 - 50
	Computer equipment	4 – 5
	Machinery and equipment	5 – 15
	Vehicles	5 – 10
	Computer infrastructure	10 - 50
	Street and sewer infrastructure	20 - 50
Departr	ment:	
- p	Office and other equipment	10 – 14
	Transportation equipment	5 – 10
	Electricity and water infrastructure	20 – 100

#### 6. Renewable Energy Certificates

Renewable Energy Certificates (REC or Certificate) are a unique representation of the environmental, economic, and social benefits associated with the generation of electricity from renewable energy sources that produce qualifying electricity. One Certificate is created in association with the generation of one megawatt-hour (MWh) of qualifying electricity. While a Certificate is always directly associated with the generation of one MWh of electricity, transactions for Certificates may be conducted independently of transactions for the associated electricity.

The Department receives RECs as part of the purchase agreement with Bonneville Power Administration for buying Green Energy Premium Wind. The RECs are available for sale at market price. The Department also receives RECs as part of the renewable energy purchased from Waste Management Renewable Energy (WMRE). These RECs are also available for sale at market prices or are banked to satisfy future Oregon Renewable Portfolio Standard obligations.

#### 7. Compensated Absences

The City's and Department's policies permit employees to accumulate earned but unused vacation, compensatory time, and sick leave benefits. No liability is reported for unpaid accumulated sick leave benefits as sick leave benefits do not vest. In the government-wide and proprietary fund financial statements, all vacation and compensatory time is accrued when incurred. Historically, compensated absences used during the year exceed the year-end balance; therefore management considers all compensated absences to be current liabilities. For governmental activities, compensated absences are generally liquidated by the fund that incurred the liability. The significant fund incurring these liabilities is the General Fund. In the governmental fund financial statements, a liability for compensated absences is reported only if they have matured and thus become due.

#### 8. Pension Obligations

In accordance with GASB Statement 68, Accounting and Financial Reporting for Pensions – an Amendment of GASB Statement 27, the City's net pension (asset)/liability, deferred inflows and outflows of resources related to pensions, and pension expense have been determined on the same basis as they are reported by Oregon Public Employees Retirement System (OPERS). Investments are reported at fair value.

#### 9. Other Postemployment Benefit Obligations

In accordance with GASB Statement 45, Accounting and Financial Reporting by Employers for the Postemployment Benefits Other Than Pensions (OPEB), the City's net OPEB obligation is recognized as a long-term liability in the government-wide financial statements, the amount of which is actuarially determined. The annual required contribution is recognized on an accrual basis in accordance with actuarial standards.

#### 10. Long-Term Debt

In the government-wide and proprietary fund type financial statements, long-term debt is reported as a liability in the applicable governmental activities, business-type activities, or proprietary fund statement of net position. Premiums, discounts and deferred amounts on refunding are amortized over the life of the related debt issue. Long-term debt payable is reported net of the related unamortized premium or discount. Issuance costs are reported as period costs in the year of issue.

In the governmental fund financial statements, the face amount of the debt issued is reported as other financing sources. Premiums are also reported as other financing sources while discounts are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as expenditures.

#### 11. Pension Related Debt

Pension related debt is reported in government-wide and proprietary fund financial statements as a liability in the applicable governmental activities, business-type activities, or proprietary fund statement of net position. Interest and amortization are reported as pension expense in the government wide statement of activities for governmental and business-type activities, and as operating expense in the proprietary funds.

#### 12. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position reports a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period(s) and so will *not* be recognized as an outflow of resources (expense/expenditure) until then. Employer contributions to the City's pension plan after the measurement date are classified as deferred outflows.

In addition to liabilities, the statement of financial position reports a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period(s) and so will *not* be recognized as an inflow of resources (revenue) until that time. The City has two types of deferred inflows, one of which arises only under a modified accrual basis of accounting that qualifies for reporting in this category. Accordingly, the deferred inflow, *unavailable revenue*, is reported only in the governmental funds balance sheet. The governmental funds report unavailable revenues from two sources: property taxes and donations where a timing requirement has not been met. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available.

In the statement of net position, deferred outflows related to pensions and deferred charges on refunding bonds are recognized. Deferred inflows of resources related to the City's pension plan are also recognized. This consists of differences between projected and actual investment earnings and changes in employer proportion and differences between employer contributions and the City's proportionate share of contributions.

#### 13. Net Position Flow Assumption

Sometimes the City will fund outlays for a particular purpose from both restricted and unrestricted resources. In order to calculate the amounts to report as restricted-net position and unrestricted-net position in the government wide and proprietary fund financial statements, a flow assumption must be made about the order in which resources are considered to be applied. It is the City's policy to consider restricted-net position to have been depleted before unrestricted-net position is applied.

#### 14. Fund Balance

In the governmental fund financial statements, fund balances are reported in classifications that comprise a hierarchy based primarily on the extent to which the City is bound to honor constraints on the specific purpose for which amounts in those funds can be spent.

Fund balance is reported as nonspendable when the resources cannot be spent because they are either in a nonspendable form or legally or contractually required to be maintained intact. Resources in nonspendable form include inventories and prepayments.

Fund balance is reported as restricted when the constraints placed on the use of the resources are either (a) externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or (b) imposed by law through constitutional provisions or enabling legislation.

Amounts that can only be used for specific purposes pursuant to constraints imposed by formal action of the City's highest level of decision-making authority are reported as committed fund balances. The City reports fund balances as committed when the City Council passes a resolution that places specific constraints on how the resources may be used. The City Council can modify or rescind the resolution at any time through passage of an additional resolution.

Amounts that are constrained by the City's intent to use them for a specific purpose, but are neither restricted nor committed, are reported as assigned fund balance. Intent is expressed when the City Council approves certain amounts during the adoption of the annual budget.

Unassigned fund balance is the residual classification for the General Fund. This classification represents fund balance that has not been restricted, committed, or assigned to specific purposes within the General Fund. This classification is also used to report deficit fund balance amounts in other governmental funds.

The City considers restricted amounts to have been spent first when an expenditure is incurred for purposes for which both restricted and unrestricted (committed, assigned, or unassigned) amounts are available. For unrestricted fund balance amounts, the City considers that committed amounts are reduced first, followed by assigned amounts, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of those unrestricted fund balance classifications could be used.

A formal fund balance policy was adopted by the City Council in fiscal year 2011-12. The fund balance policy establishes a goal for General Fund unassigned fund balance levels and is intended to serve as a guide for important budgetary decisions. The policy recommends that cash flow needs, bond credit ratings, unforeseen emergencies, and capital reserves should be considered in determining the minimum fund balance level. Generally, 25 percent of General Fund annual budgeted expenditures provides an adequate cash reserve to cover operating expenditures prior to the receipt of current year property tax revenues. The policy does not stipulate the conditions under which the fund balance may fall below the minimum, but, rather, establishes a target amount that the City believes should be maintained to provide a reasonable level of assurance that day-to-day operations can continue if revenues are insufficient to cover expenditures.

#### G. Use of Estimates

The preparation of financial statements, in conformity with accounting principles generally accepted in the United States of America, requires management to make estimates and assumptions that affect the reported amounts of assets, deferred outflows, liabilities and deferred inflows, the disclosure of contingent assets, deferred outflows, liabilities and deferred inflows at the date of the financial statements, and the reported amounts of revenues and expenses during the reporting period. Actual amounts could differ from those estimates.

#### II. Stewardship, Compliance, and Accountability

#### A. Budgetary Information

All City governmental funds adopt annual budgets on a budgetary basis of accounting, which is similar to the modified accrual basis of accounting with certain differences. All City proprietary funds adopt annual budgets on a budgetary basis of accounting, which is similar to the modified accrual basis of accounting, with certain full accrual basis adjustments that are acceptable under State of Oregon Budget Law. Budget to modified accrual or budget to full accrual reconciling items are listed on the individual fund Statements/Schedules of Revenues, Expenditures, and Changes in Fund Balance, Budget and Actual. All annual appropriations lapse at June 30<sup>th</sup>.

The City begins its budgeting process by appointing Budget Committee members in January of each year. Budget recommendations are developed by management through early spring, with the Budget Committee meeting and approving the proposed budget in May. Public notices of the approved budget and City Council public hearing are generally published in May and June with the budget public hearing held in June. The City Council adopts the budget, makes appropriations, and declares the operating and debt service property tax levies and tax rate no later than June 30<sup>th</sup>.

The resolution authorizing appropriations for each fund sets the level by which expenditures cannot legally exceed appropriations. For the General and Wastewater Services Funds, levels of budgetary control are established at the department level. For all other funds, appropriations are established at the personal services, materials and services, capital outlay, debt service, operating contingencies, and other requirements level.

All changes and amendments to the budget require the approval of the City Council. Supplemental budgets less than 10 percent of a fund's original budget may be adopted by the City Council at a regular City Council meeting. A supplemental budget greater than 10 percent of a fund's original budget requires publication, a hearing before the public, and approval by the City Council. Five supplemental budgets were approved by the City Council during fiscal year ending June 30, 2015. Original and supplemental budgets may be modified by the use of appropriation transfers between levels of control. Such transfers also require approval by the City Council. The City Council approved several appropriation transfers during the fiscal year ending June 30, 2015. The Statements/Schedules of Revenues, Expenditures, and Changes in Fund Balance, Budget and Actual present both the budget as originally adopted and the budget after adjustments for all legally authorized revisions.

The Department is exempt from Oregon Local Budget Law, pursuant to Oregon Revised Statutes (ORS) 294.316, due to being a municipal public utility operating under a separate commission and not receiving ad valorem tax support.

#### III. Detailed Notes on Accounts

#### A. Cash and Investments

Oregon Revised Statutes authorize the City to invest in general obligations of the U.S. Government and its agencies; certain bonded obligations of Oregon municipalities; bank repurchase agreements; certificates of deposit; bankers' acceptances; the State of Oregon Local Government Investment Pool; and certain corporate indebtedness, which includes only the four highest ratings by the ratings agencies.

The State of Oregon Local Government Investment Pool (Pool) is not registered with the U.S. Securities and Exchange Commission as an investment company. The Oregon Revised Statutes and the Oregon Investment Council govern the Pool's investment policies. The State Treasurer is the investment officer for the Pool and is responsible for all funds in the Pool. These funds must be invested, and the investments managed as a prudent investor would, exercising reasonable care, skill, and caution. Investments in the Pool are further governed by portfolio guidelines issued by the Oregon Short-Term Fund Board which establishes diversification percentages and specifies the types and maturities of investments. The Oregon Audits Division audits the Pool annually. The Division's report on the Pool as of and for the year ended June 30, 2015 was unmodified. The fair value of the City's position in the Pool at June 30, 2015 was 100 percent of the value of the Pool shares. The Pool does not have a credit quality rating by a nationally recognized statistical rating organization and is therefore unrated.

At year end, the City's total book balance for deposits with financial institutions was \$12,655,648 and the bank balance was \$12,742,446. The City's bank balances were covered by \$250,000 Federal Depository Insurance. At year end, the Department's book balance for deposits with financial institutions was \$511,451 and the bank balance was \$770,273. Of the Department's bank balances, \$500,000 was covered by Federal Depository Insurance. As required by Oregon Revised Statutes, deposits in excess of federal depository insurance were held at a qualified depository for public funds. All qualified depositories for public funds are included in the multiple financial institution collateral pool that is maintained by and in the name of the Office of the State Treasurer.

At June 30, 2015, the City's cash and investment balances were as follows:

Cash held in city offices	\$	3,385
Deposits with financial institutions	12	2,655,648
Cash with fiscal agent		593,735
Oregon State Local Government Investment Pool - City's general account	21	1,730,046
Oregon State Local Government Investment Pool - Park System Improvement Bond proceeds		885,061
Oregon State Local Government Investment Pool - Transportation Bond proceeds	18	3,113,850
Total City cash and investments	\$ 53	3,981,725

The City's cash and investments are reflected in the government-wide statement of net position as follows:

	G	overnmental Activities	B 	usiness-type Activities	Total
Cash and investments					
Unrestricted	\$	14,574,872	\$	17,944,538	\$ 32,519,410
Restricted		21,462,315			21,462,315
Total cash and investments	\$	36,037,187	\$	17,944,538	\$ 53,981,725

At June 30, 2015, the Department's cash and investment balances were as follows:

	Fair	Value
Cash on hand	\$	1,700
Deposits with financial institutions		511,451
Oregon State Local Government Investment Pool		35,267,025
Total Department cash and investments	\$	35,780,176

Custodial credit risk is the risk that, in the event of failure of a counterparty, the City will not be able to recover the value of its investments that are in the possession of an outside party. The City does not have a policy relating to custodial credit risk. At June 30, 2015, the City does not have investments exposed to custodial credit risk.

The City's investment policy allows 100 percent of the City's investments to be invested in the Pool. As a means to limit exposure to fair value losses arising from changes in interest rates, the City's investment policy requires that all investments other than the Pool mature in less than one year.

#### B. Receivables

#### 1. Government Funds and Governmental Activities

Receivables as of year-end for the City's governmental individual major, non-major funds in the aggregate and internal service funds are as follows:

			Total					
			Airport	Total Non-	Go	vernmental	Go	vernmental
Receivables:	<u>General</u>	Mai	<u>ntenance</u>	<u>Major</u>		<u>Funds</u>		<u>Activities</u>
Accounts	\$ 375,401	\$	38,440	\$484,056	\$	897,897	\$	897,897
Property Taxes	1,163,392		-	129,044		1,292,436		1,292,436
Cash with county								
treasurer	195,608		-	27,281		222,889		222,889
Assessments	1,829			36,740		38,569		38,569
Total	\$ 1,736,230	\$	38,440	\$677,121	\$	2,451,791	\$	2,451,791

In the fund financial statements, governmental funds report deferred inflows of resources in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. Governmental funds report revenue recognition in connection with resources that have been received, but not yet earned. At the end of the current fiscal year, unavailable revenue at the fund statement level includes delinquent property taxes, delinquent special assessments, and delinquent fire fees.

Unearned revenue at the government-wide level includes operating funds received but not earned. At the end of the current fiscal year, unearned revenue at the government-wide level mainly consists of an airport land lease credit and fees for summer recreation programs.

#### 2. Business-Type Activities

Receivables as of year-end for the City's individual major enterprise funds are as follows:

							Business-type
	W	astewater	r Ambulance			ilding	Activities
Accounts receivable	\$	857,277	\$	654,664		115	\$ 1,512,056
Less: allowance for uncollectable accounts		-		(71,665)		-	(71,665)
Net receivables	\$	857,277	\$	582,999	\$	115	\$ 1,440,391

#### 3. Non-Cancellable Leases

The City leases certain property with an approximate net capital cost of \$1,686,000 under long-term operating leases. For fiscal year ended June 30, 2015 total depreciation expense was \$52,450. As of June 30, 2015, accumulated depreciation was \$1,194,800. The minimum future payments to be received under these non-cancellable leases are approximately as follows:

Year Ending June 30	
2016	\$ 199,000
2017	179,600
2018	182,900
2019	150,500
2020	42,900
Thereafter	 723,700
Total	\$ 1,478,600

#### 4. Department

In the government-wide financial statements, receivables as of year-end for the Department are as follows:

Accounts receivable	\$ 4,810,428
Less: allowance for uncollectibles	(35,168)
Net receivables	\$ 4,775,260

### C. Capital Assets

In the government-wide financial statements, the City's governmental activities' capital asset activity for the year ended June 30, 2015 is illustrated in the following table. Activity includes additions, dispositions, annual depreciation expense and adjustments.

	Beginning Balance	Increases		De	Decreases		Ending Balance
Non-depreciable:							
Land	\$ 27,723,245	\$	696,101	\$	(45,000)	\$	28,374,346
Easements	1,501,779		18,569		-		1,520,348
Public Art	185,735		7,500		-		193,235
Construction in progress	11,720		484,609		(962)		495,367
Total non-depreciable	29,422,479		1,206,779		(45,962)		30,583,296
Depreciable:							
Land Improvements	18,520,919		-		-		18,520,919
Buildings	32,732,084		-		(20,500)		32,711,584
Machinery and equipmen	6,006,748		90,324		(41,421)		6,055,651
Vehicles	3,449,602		1,038,060		(14,877)		4,472,785
Infrastructure	50,724,157		1,801,407		(6,109)		52,519,455
Total depreciable	111,433,510		2,929,791		(82,907)		114,280,394
Accumulated depreciation:					<u>.</u>		
Land Improvements	(8,650,028)		(787,560)		-		(9,437,588)
Buildings	(16,644,283)		(946,327)		18,344		(17,572,266)
Machinery and equipmen	(4,328,465)		(475,594)		32,123		(4,771,936)
Vehicles	(2,929,542)		(170,678)		14,877		(3,085,343)
Infrastructure	(35,143,641)		(1,003,789)		6,109		(36,141,321)
Total accumulated					<u>.</u>		
depreciation	(67,695,959)		(3,383,948)		71,453		(71,008,454)
Governmental activities capital							
assets, net	\$ 73,160,030	\$	752,622	\$	(57,416)	\$	73,855,236

At June 30, 2015, the City's government-wide governmental activities construction in progress consisted of costs related to park system improvement bond projects and fire equipment.

Depreciation expense was charged to governmental activities functions as follows:

General government	\$ 154,647
Community development	38,802
Public safety:	
Police	491,162
Fire	146,382
Emergency communications	58,690
Highways and streets	1,009,917
Culture and recreation:	
Parks and recreation	932,618
Library	54,603
Airport	364,255
Internal service fund capital asset depreciation in the government- wide financial	
statements is charged to the various functions based on their usage of the assets.	 103,120
Total governmental activities depreciation expense	\$ 3,354,196

Depreciation charged to governmental activities differs from the increase in accumulated depreciation due to the effect of transferring a vehicle from business-type to governmental activities.

In the government-wide financial statements and proprietary fund financial statements, the City's business-type activities' capital asset activity for the year ended June 30, 2015 is illustrated in the following table. Activity includes additions, dispositions, annual depreciation expense, and adjustments.

•	Beginning	•	·		•		
	Balance	In	creases	Dec	reases	En	ding Balance
Non-depreciable:	 						_
Land	\$ 785,223	\$	-	\$	-	\$	785,223
Easements	240,237		1,207		-		241,444
Construction in progress	1,903,523		7,781,956	(5	560,494)		9,124,985
Total non-depreciable	2,928,983		7,783,163	(5	560,494)		10,151,652
Depreciable:							_
Land Improvements	84,445		-		-		84,445
Buildings	41,862,272		-		-		41,862,272
Machinery and equipment	1,893,900		442,143		-		2,336,043
Vehicles	1,760,314		172,156		(14,877)		1,917,593
Infrastructure	40,414,218		1,796,027	(^	116,922)		42,093,323
Total depreciable	86,015,149		2,410,326	(1	131,799)		88,293,676
Accumulated depreciation:							
Land Improvements	(62,868)		(4,198)		-		(67,066)
Buildings	(28,410,032)	(	1,594,865)		-		(30,004,897)
Machinery and equipment	(1,149,353)		(120,190)		-		(1,269,543)
Vehicles	(1,014,222)		(137,649)		14,877		(1,136,994)
Infrastructure	(10,031,766)		(846,310)		116,922		(10,761,154)
Total accumulated							
depreciation	(40,668,241)	(	2,703,212)		131,799		(43,239,654)
Business-type activities capital							
assets, net	\$ 48,275,891	\$	7,490,277	\$ (5	60,494)	\$	55,205,674

At June 30, 2015, the City's business-type activities construction in progress primarily consisted of costs related to the Wastewater Reclamation Facilities secondary treatment expansion.

Depreciation expense was charged to business-type activities functions as follows:

Wastewater	\$ 2,594,252
Ambulance	95,336
Building	13,624
Total business-type activities depreciation expense	\$ 2,703,212

The Department's capital asset activity for the year ended June 30, 2015 was as follows:

		eginning							
		Balance	Increases			Decreases		Ending Balance	
Non-depreciable:									
Land	\$	4,428,946	\$	73		\$ -	\$	4,429,019	
Construction in progress		4,751,918		6,429,587		(2,870,605)		8,310,900	
Total non-depreciable		9,180,864		6,429,660		(2,870,605)		12,739,919	
Depreciable:									
Structures and improvements		8,734,030		141,761		-		8,875,791	
Water treatment plant		34,720,492		15,504		-		34,735,996	
Supply and distribution system	1	04,565,524		2,766,319		(695,732)		106,636,111	
Furniture and equipment		2,531,926		56,529		-		2,588,455	
Transportation equipment		2,793,664		283,745		(121,243)		2,956,166	
Total depreciable	1:	53,345,636		3,263,858		(816,975)		155,792,519	
Accumulated depreciation:		_		_		_		_	
Electric plant	(	21,160,563)		(1,763,125)		691,266		(22,232,422)	
Water plant	(	21,649,923)		(1,594,006)		26,828		(23,217,101)	
Vehicles		(1,636,453)				<u> </u>		(1,636,453)	
Total accumulated									
depreciation	(-	44,446,939)		(3,357,131)	_	718,094		(47,085,976)	
Governmental activities capital									
assets, net	\$ 1	18,079,561	\$	6,336,387	_	\$ (2,969,486)	\$	121,446,462	

#### D. Interfund Balances and Transfers

During the course of operations, activities between funds of the City occur for various purposes. Elimination of certain internal services funds activities between business-type activities and governmental activities resulted in a cumulative internal balance of \$258,913.

The City's General Fund receives a monthly franchise fee from the Department. The Department bills and collects the City's sewer user charges which are turned over to the City on a monthly basis. The City and Department also work together on common projects which result in miscellaneous reimbursements between the two entities.

The following due to/due from balances between the primary government and its component unit resulted from the routine monthly cycle timing between the dates that payments between entities were made and received:

Receivable Entity	Payable Entity	A	mount
Major governmental fund - General Fund	Department	\$	111,373
Major enterprise fund - Wastewater Fund	Department		721,527
		\$ 8	332,900
Receivable Entity  Department Department	Payable Entity  Non-major governmental fund  Internal service fund		mount 4,159 5,669
			9,828

Interfund transfers for the year ended June 30, 2015, consisted of the following:

Transfers to Transportation from:

Non-major governmental funds	\$ 200,000
Total transfers to Transportation Fund	\$ 200,000
Transfers to non-major governmental funds from:	
General Fund	\$ 647,100
Ambulance Fund	79,100
Other non-major governmental funds	100,000
Total transfers to non-major governmental funds	\$ 826,200
Transfer to Ambulance Fund from:	
General Fund	\$ 750,000
Total transfer to Ambulance Fund	\$ 750,000

Transfers are used to: 1) move allocations of system development charges from the receipting funds to the debt service fund; 2) move allocations of revenues from the receipting funds to support specific capital projects or programs.

#### Advances to/from other funds

Receivable Fund	Payable fund	
General Fund	Non major governmental funds	\$30,000

The amount payable to the General Fund relates to preliminary costs in the Urban Renewal Debt Service Fund and is expected to be repaid over four years, as follows:

Year ending	
June 30	
2016	\$ 5,000
2017	5,000
2018	10,000
2019	 10,000
	\$ 30,000

#### E. Renewable Energy Certificates (REC) - Department

As of June 30, 2015, the Department has 134,516 RECs banked in its Western Renewable Energy Generation Information System (WREGIS) account, valued at \$6.75 per REC, for a total value of \$888,789. The value of these RECs is based on management's estimate of fair value.

The Department also holds 180,462 in its WREGIS account for RECs received from Waste Management Renewable Energy. As these RECs are internally generated, they have no corresponding value on the statement on net position at June 30, 2015.

#### F. Regulatory Asset - Conservation Charges - Department

In November 2008, the Department entered into a long-term power purchase agreement with the Bonneville Power Administration. The Commission also authorized conservation funding in order to secure a more favorable rate structure over the delivery period of 17 years. The Department will amortize these expenditures over the 17 year period which commenced October 1, 2011.

#### G. Long-Term Liabilities

#### 1. General Obligation Bonds - Governmental Activities

General obligation bonds have been issued for governmental activities to provide funds for the acquisition and construction of major capital facilities including park system and transportation improvements and new public safety and civic hall buildings.

The Park System Improvement and Transportation Bonds are subject to federal arbitrage rebate calculations, although there is no contingent rebatable arbitrage liability as of June 30, 2015 related to these bonds.

The Public Safety and Civic Buildings Bonds are subject to federal arbitrage rebate calculations. The contingent rebatable arbitrage liability as of June 30, 2015 is \$11,476.

Interest rates are associated with respective maturities and do not represent variable rate debt.

#### **Debt Issuance and Advance Refunding**

In April, 2015 the City issued \$23,320,000 in general obligation bonds with interest rates ranging from 2.5% to 5.0%. General obligation bonds are direct obligations and pledge the full faith and credit of the City.

Proceeds of \$16,085,000 and premium of \$2,153,688 are to be used to finance the construction, expansion and improvement of streets within the City.

The remaining proceeds were used to advance refund \$8,005,000 of outstanding 2006 Public Safety and Civic Buildings bonds which had interest rates ranging from 3.75% to 5.50%. The net proceeds related to the refunding of \$8,414,899, including \$1,258,436 in premium and after \$73,094 in underwriting fees and other issuance costs, were deposited in an irrevocable trust with an escrow agent to provide funds for the future debt service payments on the refunded debt. As a result, the 2006 Public Safety and Civic Buildings bonds are considered partially defeased and the liability for that portion has been removed from the statement of net position.

The reacquisition price exceeded the net carrying amount of the old debt by \$441,898. This amount is being netted against the new debt and amortized over the remaining life of the refunded debt. The City advanced refunded the 2006 Public Safety and Civic Buildings bonds to reduce its total debt service payments over 12 years by \$603,411 and to obtain an economic gain (difference between the present value of the debt service payments on old and new debt) of \$540,896.

#### 2. Full Faith and Credit Obligations

Full Faith and Credit obligations consist of a loan to purchase fire equipment and a loan from Oregon Department of Transportation related to the Newberg-Dundee Bypass. The fire equipment is subject to interest at 3.1% through June 30, 2024 at which time the interest rate will be adjusted based on current market rates. The loan may be prepaid without penalty after June 30, 2021. The loan agreement with the Oregon Department of Transportation (ODOT) in the amount of \$3,209,600 is to cover the City's portion of costs for Phase 1 of the Newberg-Dundee Bypass. The July 2013 loan agreement is at 2.26% interest per annum.

Annual debt service requirements to maturity for governmental activities, including general obligation bonds and full faith and credit obligations, are as follows:

Year Ending June 30,	Principal	Interest
2016	1,600,529	953,018
2017	2,558,814	1,116,855
2018	2,680,562	1,053,257
2019	2,276,353	979,586
2020	2,280,418	899,023
2021-2025	10,809,419	3,198,111
2026-2030	8,140,000	893,550
Total	\$ 30,346,095	\$ 9,093,400

#### 3. Pension Related Debt

In 2001 the City and Department became members of OPERS Local Government Rate Pool (LGRP). Pooling allows separate employers to be part of one group for the purpose of determining employer pension costs and contribution rates. Subsequent to the City joining the LGRP, the Oregon legislature merged the LGRP with the State/Community College Pool, forming the State and Local Government Rate Pool (SLGRP). In 2001, the City elected to become a member of the SLGRP.

Upon joining the LGRP in 2001, a transition liability or surplus was calculated to ensure that each employer entered the pool on a comparable basis. The transition liability is maintained separately from the SLGRP, and is reduced by contributions and increased by interest charges at an assumed interest rate, originally 8%, which was reduced to 7.75% in 2013 and to 7.5% in 2015. PERS establishes the contribution rates, currently 2.92 %, based on covered payroll.

The transition liability is being amortized over twenty-five years, ending in December 2027. The City and Department can elect to pay the transition liability at any time.

The table below includes activity for the City and Department since the liability was established through December 31, 2013, the date of the last valuation from OPERS:

				Balance
	Balance			December
	January 1	Interest	Payment	31
•	_	•		
2003	\$ 5,245,271	\$ 416,934	\$ -	\$5,662,205
2004	5,662,205	431,329	(347,351)	5,746,183
2005	5,746,183	429,755	(374,250)	5,801,688
2006	5,801,688	432,949	(389,825)	5,844,812
2007	5,844,812	432,480	(438,806)	5,838,486
2008	5,838,486	426,056	(512,786)	5,751,756
2009	5,751,756	417,359	(534,773)	5,634,342
2010	5,634,342	408,162	(532,313)	5,510,191
2011	5,510,191	400,427	(504,857)	5,405,761
2012	5,405,761	394,140	(479,007)	5,320,894
2013	5,320,894	375,987	(469,453)	5,227,428
		\$4,565,578	\$ (4,583,421)	

The City has estimated the activity from January 1, 2014 to June 30, 2015, as follows:

	Balance			Balance	Alloc	cated
Jar	nuary 1, 2014	Interest	Payment	June 30 2014	City	Department
\$	5,227,428	\$ 188,413	\$ (203,085)	\$ 5,212,756	\$3,845,502	\$1,367,254
	Balance			Balance	Alloc	cated
J	Balance uly 1, 2014	Interest	Payment	Balance June 30 2015	Alloc	cated Department

Annual debt service to maturity is based on the assumed interest rate, currently 7.5% and the rate charged by OPERS, which will be 2.94% of covered payroll for the years ending June 30, 2016 and 2017.

For the year ended June 30, 2015, the City and Department recognized approximately \$16,500 and \$5,900, of pension expense respectively, for amortization of this debt.

#### 4. Changes in Long-Term Liabilities

Long-term liability activity for the year ended June 30, 2015 follows:

	Beginning				
	Balance				Due Within
	(as restated)	Additions	Reductions	Ending Balance	One Year
Governmental Activities					
General obligation bonds:					
Series 2011 - Parks, interest 2.0-4.0%,					
original issue \$5,590,000, due 2021	\$ 4,525,000	\$ -	\$ (520,000)	\$ 4,005,000	\$ 535,000
Series 2006, Public Safety, interest 3.75-5	.5%,				
original issue \$13,120,000, due 2026	9,845,000	-	(8,590,000)	1,255,000	615,000
Series 2015, Public Safety Refunding, 2.5-	5.0%,				
original issue \$7,235,000, due 2030	-	7,235,000		7,235,000	65,000
Series 2015 Transportation, interest 2.5-5.	.0%,				
original issue \$16,085,000, due 2030	-	16,085,000	-	16,085,000	310,000
Full faith and credit obligations:					
2014 Loan, Fire Equipment, interest 3.1-va	riable%				
original amount \$1,370,000, due 2021	1,370,000	-	(68,594)	1,301,406	75,529
2015 Loan, Dundee Bypass, interest 2.26%	%				
total amount \$3,209,600, due 2036	-	464,689	-	464,689	-
Plus: bond issuance premium	364,795	3,412,124	(216,709)	3,560,210	-
	16,104,795	27,196,813	(9,395,303)	33,906,305	1,600,529
Pension related debt (as restated)	2,833,654	12,150	-	2,845,804	40,668
Rebatable arbitrage	11,476	-	-	11,476	11,476
Other post employment benefits	849,778	131,877	-	981,655	-
Total governmental activities	\$19,799,703	\$ 27,340,840	\$ (9,395,303)	\$ 37,745,240	\$ 1,652,673
					-
Business-Type Activities					
Pension related debt (as restated)	\$ 1,011,849	\$ 4,339	\$ -	\$ 1,016,188	14,522
Other post employment benefits	258,715	44,118	<u>-</u>	302,833	
Total business-type activities	\$ 1,270,564	\$ 48,457	\$ -	\$ 1,319,021	\$ 14,522

Internal service funds predominantly serve the governmental funds. Accordingly, internal service funds' long-term liabilities of \$20,914 and \$58,339 for other post-employment benefits and pension related debt are included as part of the totals for governmental activities.

For governmental activities, other post-employment benefits are generally liquidated by the fund that incurred the liability. The significant fund incurring these liabilities is the General Fund.

#### H. Fund Balances

Fund balances by classification for the year ended June 30, 2015 were as follows:

								Other		Total
	<u>Gen</u>	<u>eral</u>		Airport			Go	vernmental	Gove	ernmental
Fund Balances	<u>Fui</u>	<u>nd</u>	Mai	intenance	Transp	ortation		Funds		unds
Nonspendable:										
In Form:	\$ 2	2,056	\$	247	\$	-	\$	7,920	\$	30,223
Restricted for:										
Street Maintenance		-		-		-		1,131,636	1	,131,636
Tourism Promotion		-		-		-		422,690		422,690
Capital Projects	9.	4,897		-	20,2	298,178		1,004,786	21	,397,861
Debt Service		-		-		-		1,547,097	1	,547,097
Committed to:										
Emergency		-		-		-		109,721		109,721
Airport Maintenance		-		824,777		-		-		824,777
Assigned to:										
LOSAP Volunteer	59	3,735		-		-		-		593,735
Special Assessments		-		-		-		154,258		154,258
Telecommunications		-		-		-		1,650		1,650
Tourism Promotion		-		-		-		20,720		20,720
Street Maintenance		-		-		-		650,161		650,161
Capital Projects		-		-		-		4,224		4,224
Unassigned:	7,57	5,581				-			7	7,575,581
			·				·			
Total fund balances	\$8,28	6,269	\$	825,024	\$ 20,2	298,178	\$	5,054,863	\$ 34	,464,334

#### IV. Other Information

#### A. Risk Management

#### 1. City

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; natural disasters; and injuries to employees. The City is covered for comprehensive liability, property, auto liability and physical damage, employer's liability, and workers' compensation insurance through City County Insurance Services (CIS), a public entity risk pool. The pooling agreement does not permit the pool to make additional assessments to its members in the event of unanticipated losses.

For property and liability insurance and for workers' compensation insurance, settlements did not exceed insurance coverage in any of the past three fiscal years.

#### 2. Department

The Department is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; natural disasters; and injuries to employees. The Department is covered for comprehensive liability, property, auto liability and physical damage, employer's liability, and workers' compensation insurance through City County Insurance Services (CIS), a public entity risk pool.

For property and liability insurance, settlements did not exceed insurance coverage in any of the past three fiscal years.

#### **B.** Deferred Compensations Plans

The City offers employees two deferred compensation plans and the Department offers employees one deferred compensation plan created in accordance with Internal Revenue Code Section 457. All plan assets are maintained by separate deferred compensation companies and are valued at market. The plans permit employees to defer a portion of their salary until future years. The City does not contribute to the plan. Deferred compensation is not available to participants until termination, retirement, death, or certain unforeseeable emergency. The assets and income of the plans are held in trust for the exclusive benefit of the participants and their beneficiaries and accordingly are not included in the City's or the Department's financial statements. Employees are immediately vested in all contributions to the plan.

For the year ended June 30, 2015 City and Department employee contributions to the plan were approximately \$373,000 and \$335,000, respectively.

#### C. Other Post-Employment Benefits (OPEB)

#### 1. Post-Employment Healthcare Plan - City

#### Plan Description

The City does not have a formal post-employment benefits plan for any employee group; however, the City is required by Oregon Revised Statutes 243.303 to provide retirees with group health and dental insurance from the date of retirement to age 65 at the same rate provided to current employees. Governmental Accounting Standards Board Statement No. 45, Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions (GASB Statement 45) is applicable to the City due only to the implicit rate subsidy. This "plan" is a single-employer plan that does not standalone, and therefore does not issue its own financial statements.

#### **Funding Policy**

The City's insurance company, City County Insurance Services (CIS), contracts with a third party to bill and collect premiums from retirees, which then pays health and dental insurance premiums for all retirees at the blended rate for each family classification. The required contributions to the plan include the employer's pay-as-you-go amount, an amount paid by retirees and an additional amount calculated to prefund future benefits as determined by the actuary.

For fiscal year ended June 30, 2015, the City contributed \$77,238 consisting of retiree payments. The City has elected to not prefund the actuarially determined future cost amount \$1,284,487.

The required monthly contributions of the plan members for medical, vision and dental coverage were as follows for the year ended June 30, 2015:

	General Service Retirees		Police Retirees	_	Fire Union Retirees	
Employee	\$	557	\$ 643	\$	477	
Employee & child		1,017	1,178		868	
Employee & spouse		1,159	1,344		989	
Employee & children		1,394	1,606		1,195	
Employee & family		1,603	1,849		1,375	

#### Annual OPEB Cost and Net OPEB Obligation

The City's annual other post-employment benefit cost is calculated based on the Annual Required Contribution (ARC) of the employer, an amount actuarially determined in accordance with the parameters of GASB Statement 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities over a period of 30 years. The following table shows the components of the City's annual OPEB cost for the year, the amount actually contributed to the plan, and the changes in the City's net OPEB obligation.

Normal Cost	\$ 136,860
Amortization of unfunded actuarial accrued liability (UAAL)	210,862
Annual required contribution (ARC)	347,722
Interest on net OPEB obligation	38,797
Adjustment to ARC	(133,286)
Annual OPEB cost	253,233
Contributon	(77,238)
Increase in Net OPEB obligation	175,995
Net OPEB obligation, beginning of year	1,108,492
Net OPEB obligation, end of year.	\$ 1,284,487

The City's annual OPEB cost, contribution, percentage of the annual OPEB cost contributed to the plan, and net OPEB obligation for the current year and two preceding years were as follows:

Fiscal Year Ended	Annual		Percent of Annual	Net OPEB
June 30,	OPEB Cost	Contribution	OPEB Cost Contributed	Obligation
2013	\$ 307,516	\$ 123,014	40%	\$ 929,504
2014	251,135	72,147	29	1,108,492
2015	253,233	77,238	31	1,284,487

#### **Funded Status and Funding Progress**

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress presented immediately following the financial statements as required supplementary information, presents multiyear trend information that shows whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

#### **Actuarial Methods and Assumptions**

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the City and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

The results of the August 1, 2014 actuarial valuation were used to prepare GASB Statement 45 accounting results for the fiscal year ending June 30, 2015. In the August 1, 2014 actuarial valuation, the projected unit credit cost method was used. The actuarial assumptions included a 2.75% general inflation rate, 3.5% discount rate and a first year healthcare cost trend rate of 5.75%, followed by trends varying between 6.75% and 5%, and finally at 4.75%, The UAAL is being amortized as a level dollar amount over a rolling period of ten years.

#### 2. Post-Employment Healthcare Plan - Department - Plan Description

The Department provides post-employment health benefits, as per a contractual obligation, for certain retirees who were hired prior to August 1, 2005, and who are at least 60 years old and their dependents. The benefits vary depending on the years of service of the retiree. The Department pays 100 percent of all health insurance costs for those employees with over 20 years of service up until the retiree reaches Medicare age. For those employees with over 25 years of service the Department also pays for all health insurance costs of the retiree's spouse until they reach Medicare age and the children of the retiree until they reach the age of maturity. The plan is financed by the Department on a pay-asyou-go basis. Retired employees who do not have 20 years of service may continue to participate in the health insurance plan until they reach Medicare age provided the retired employees pay all insurance premiums. This "plan" is a single-employer plan, which is not a stand-alone plan and therefore does not issue its own financial statements. The Department is responsible for establishing and amending benefits and funding policies.

#### **Funding Policy**

At June 30, 2015, there were 16 retired employees and spouses receiving health insurance coverage provided by the Department. For fiscal year ended June 30, 2015, the Department incurred \$73,556 of expenses for these health insurance premiums.

#### **Annual OPEB Cost and Net OPEB Obligation**

The Department's annual other post-employment benefit (OPEB) cost is calculated based on the Annual Required Contribution (ARC) of the employer, an amount actuarially determined in accordance with the parameters of GASB Statement 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize the actuarial liability over one year. The following table shows the components of the Department's annual OPEB cost for the year, amounts actually contributed to the plan, and the changes in the Department's net OPEB obligation:.

Annual required contribution (ARC)	\$ 52,734
Interest on net OPEB obligation	50,231
Annual OPEB cost	102,965
Contribution	 (73,557)
Increase in net OPEB obligation	29,408
Net OPEB obligation, beginning of year	1,453,199
Net OPEB obligation, end of year	\$ 1,482,607

The Department's annual OPEB cost, contribution, percentage of the annual OPEB cost contributed to the plan, and net OPEB obligation for the current year and two preceding years were as follows:

Fiscal Year		Percent of Annual							
Ended June	Annual		OPEB Cost	Net OPEB					
30,	OPEB Cost	Contribution	Contributed	Obligation					
2013	\$ 97,630	\$ 85,844	88%	\$1,384,174					
2014	149,867	80,842	54	1,453,199					
2015	102.965	73.557	71	1.482.607					

#### **Funded Status and Funding Progress**

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future.

The schedule of funding progress presented immediately following the financial statements as required supplementary information, presents multiyear trend information that shows whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

#### **Actuarial Methods and Assumptions**

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the Department and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

In the August 1, 2014 actuarial valuation, the projected unit credit actuarial cost method was used. The actuarial assumptions included a discount rate of 3.50 percent and an annual healthcare cost trend rate of approximately 5.75 percent initially, then varying between 6.50 percent and 5.00 percent, then settling to an ultimate rate of 4.75 percent.

#### 3. Retirement Health Insurance Account (RHIA)

#### **Plan Description**

As a member of Oregon Public Employees Retirement System (OPERS), the City and the Department contribute to the Retirement Health Insurance Account (RHIA) for each of its eligible employees. RHIA is a cost-sharing multiple-employer defined benefit other post-employment benefit plan administered by OPERS. RHIA pays a monthly contribution toward the cost of Medicare companion health insurance premiums of eligible retirees. Oregon Revised Statute (ORS) 238.420 established this trust fund. Authority to establish and amend the benefit provisions of RHIA reside with the Oregon Legislature. The plan is closed to new entrants after January 1, 2004. OPERS issues a publicly available Comprehensive Annual Financial Report that includes financial statements and required supplemental information. The report may be obtained by writing to Oregon Public Employees Retirement System, PO Box 23700, Tigard, Oregon 97281-3700 or by calling 503-598-7377.

#### **Funding Policy**

Because RHIA was created by enabling legislation (ORS 238.420), contribution requirements of the plan members and the participating employers were established and may be amended only by the Oregon Legislature. ORS require that an amount equal to \$60 or the total monthly cost of Medicare companion health insurance premiums coverage, whichever is less, shall be paid from the RHIA established by the employer, and any monthly cost in excess of \$60 shall be paid by the eligible retired member in the manner provided in ORS 238.410. To be eligible to receive this monthly payment toward the premium cost the member must: (1) have eight years or more of qualifying service in OPERS at the time of retirement or receive a disability allowance as if the member had eight years or more of creditable service in OPERS, (2) receive both Medicare Parts A and B coverage, and (3) enroll in a OPERS-sponsored health plan. A surviving spouse or dependent of a deceased OPERS retiree who was eligible to receive the subsidy is eligible to receive the subsidy if he or she (1) is receiving a retirement benefit or allowance from OPERS or (2) was insured at the time the member died and the member retired before May 1, 1991.

Participating entities are contractually required to contribute to RHIA at a rate assessed each year by OPERS. The rates applied to annual covered payroll for the fiscal year 2014-15 were 0.59 percent for Tier 1 and 2 members and 0.49 percent for OPSRP members. The OPERS Board of Trustees sets the employer contribution rate based on the annual required contribution (ARC) of the employers, an amount actuarially determined in accordance with the parameters of GASB Statement 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) of the plan over a period not to exceed 30 years. The City's contributions to RHIA for the fiscal years ended June 30, 2013, 2014, and 2015 were \$61,000, \$61,000, and \$64,000, which equaled the required contributions each year. The Department's contributions to RHIA for the fiscal years ended June 30, 2013, 2014, and 2015 were \$25,000, \$26,000, and \$26,000 which equaled the required contributions each year.

#### D. Employee Retirement Pension Plan

#### 1. Oregon Public Employees Retirement System (OPERS)

**Plan Description.** The City and the Department are participating employers in the Oregon Public Employees Retirement System (OPERS), a cost-sharing multiple-employer public employee retirement system established under Oregon Revised Statutes 238.600 that acts as a common investment and administrative agent for public employers in the State of Oregon.

**ORS 238 Defined Benefit Plan Benefits.** OPERS is a defined benefit pension plan that provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to members and their beneficiaries. Benefits are established by state statute. This defined benefit pension plan portion of OPERS is closed to new members hired on or after August 29, 2003.

Benefits under the defined benefit pension plan program include a retirement allowance payable monthly for life. It may be selected from thirteen retirement benefit options. These options include survivorship benefits and lump-sum refunds. The basic benefit is based on years of service and final average salary. A percentage (2 percent for police and fire employees, 1.67 percent for general service employees) is multiplied by the number of years of service and the final average salary. Benefits may also be calculated under either a formula plus annuity (for members who were contributing before August 21, 1981) or a money match computation if a greater benefit results.

A member is considered vested and will be eligible at minimum retirement age for a service retirement allowance if he or she has had a contribution in each of five calendar years or has reached at least 50 years of age before ceasing employment with a participating employer (age 45 for police and fire members). General service employees may retire after reaching age 55. Police and fire members are eligible after reaching age 50. Tier one general service employee benefits are reduced if retirement occurs prior to age 58 with fewer than 30 years of eligible service. Police and fire member benefits are reduced if retirement occurs prior to age 55 with fewer than 25 years of service. Tier two members are eligible for full benefits at age 60.

**Death Benefits.** Upon the death of a non-retired member, the beneficiary receives a lump-sum refund of the member's account balance (accumulated contributions and interest). In addition, the beneficiary will receive a lump-sum payment from employer funds equal to the account balance, provided one or more of the following conditions are met: (1) member was employed by a OPERS employer at the time of death; (2) member died within 120 days after termination of OPERS-covered employment; (3) member died as a result of injury sustained while employed in a OPERS-covered job; or (4) member was on an official leave of absence from a OPERS-covered job at the time of death.

**Disability Benefits.** A member with ten or more years of creditable service who becomes disabled from other than duty-connected causes may receive a non-duty disability benefit. A disability resulting from a job-incurred injury or illness qualifies a member (including OPERS judge members) for disability benefits regardless of the length of OPERS-covered service. Upon qualifying for either a non-duty or duty disability, service time is computed to age 58 (55 for police and fire members) when determining the monthly benefit.

**Benefit Changes after Retirement.** Members may choose to continue participation in a variable equities investment account after retiring and may experience annual benefit fluctuations due to changes in the market value of equity investments.

Under ORS 238.360 monthly benefits are adjusted annually through cost-of-living changes. Under current law the cap on the cost-of-living changes in fiscal year 2015 and beyond will vary based on 1.25 percent on the first \$60,000 of annual benefit and 0.15 percent on annual benefits above \$60,000.

**ORS 238A OPSRP Defined Benefit Plan Benefits.** This portion of the defined benefit pension plan of OPERS provides benefits to members hired on or after August 29, 2003. Benefits under this portion of OPSRP provide a life pension funded by employer contributions. Benefits are calculated with the following formula for members who attain normal retirement age.

For police and fire members, 1.8 percent is multiplied by the number of years of service and the final average salary. Normal retirement age for police and fire members is age 60 or age 53 with 25 years of retirement credit. To be classified as a police and fire member, the individual must have been employed continuously as a police and fire member for at least five years immediately preceding retirement.

For general service members, 1.5 percent is multiplied by the number of years of service and the final average salary. Normal retirement age for general service members is age 65 or age 58 with 30 years of retirement credit.

Members become vested on the earliest of the following dates: the date the member completes 600 hours of service in each of five calendar years, the date the member reaches normal retirement age, and, if the pension program is terminated, the date on which termination becomes effective.

**Death Benefits.** Upon the death of a non-retired member, the spouse or other person who is constitutionally required to be treated in the same manner as the spouse receives for life 50 percent of the pension that would otherwise have been paid to the deceased member.

**Disability Benefits.** A member who has accrued ten or more years of retirement credits before the member becomes disabled or a member who becomes disabled due to job-related injury shall receive a disability benefit of 45 percent of the member's salary determined as of the last full month of employment before the disability occurred.

**Benefit Changes after Retirement.** Under ORS 238A.210 monthly benefits are adjusted annually through cost-of-living changes. The cap on the cost-of-living changes in fiscal year 2015 and beyond will vary based on the amount of the annual benefit.

**Contributions.** OPERS funding policy provides for monthly employer contributions at actuarially determined rates. These contributions, expressed as a percentage of covered payroll, are intended to accumulate sufficient assets to pay benefits when due. This funding policy applies to the OPERS Defined Benefit Plan and the Other Postemployment Benefit Plans.

Employer contribution rates during the period were based on the December 31, 2011 actuarial valuation, as subsequently modified by 2013 legislated changes in benefit provisions. The City's rates for the year ended June 30, 2015 were 14.77 percent for OPERS, 10.62 percent for OPSRP – general employees, and 13.35 percent for OPSRP – police employees, of salary covered under the plan. The Department's rates are 12.05 for OPERS and 10.62 percent for OPSRP. The contribution requirements for plan members and the City and Department are established by ORS Chapter 238 and may be amended by an act of the Oregon Legislature.

Employer contributions for the City and Department for the year ended June 30, 2015, were approximately \$1,692,000 and \$691,000, respectively, excluding amounts to fund the transitional liability.

A two year Schedule of Contributions can be found in the Required Supplementary Information, which immediately follows the Notes in this report.

**Plan Audited Financial Report.** Both OPERS and OPSRP are administered by the Oregon Public Employees Retirement Board (OPERB). The comprehensive annual financial report of the funds administered by the OPERB may be obtained by writing to Oregon Public Employees Retirement System, P.O. Box 23700, Tigard, OR 97281-3700, by calling (503) 598-7377, or by accessing the OPERS web site at <a href="https://www.pers.state.or.us">www.pers.state.or.us</a>.

### Pension Assets, Pension Liabilities, Pension Expense, and Deferred Outflows and Inflows of Resources

At June 30, 2015, the City and Department reported assets of \$4,202,920 and \$1,494,371, respectively for their proportionate share of the plan pension asset. The net pension asset was measured as of June 30, 2014 and the total pension asset used to calculate the net pension asset was determined by an actuarial valuation as of that date. Their proportionate shares were based on a projection of their long term share of contributions to the pension plan relative to the projected contributions of all participating members of the cost sharing pool, actuarially determined. At June 30, 2015 and 2014, the City's and Department's proportion was 0.18541902 percent and 0.06592673 percent, respectively.

An Oregon Supreme Court decision (Moro decision), made after the measurement date is expected to have a significant effect on the City's and Department's proportionate share of the collective net pension asset. The effect of the Moro decision was to restrict cost of living adjustment (COLA) changes made by Senate Bills 822 and 861 such that they only apply to benefits earned after the legislation was enacted. As a result, the majority of benefits currently accrued will receive a full 2% COLA which will increase the total pension liability and net pension liability.

The City's estimated proportionate share of each is as shown in the following table:

						ise/(decrease)
					in l	Net Pension
	Prior to Moro After Moro		After Moro	(asset)/liability		
Total Pension Liability	\$	117,063,946	\$	126,177,691		
Fiduciary Net Position		121,266,866		121,266,866		
Net Pension (Asset)/Liability	\$	(4,202,920)	\$	4,910,825	\$	9,113,745

The Department's estimated proportionate share of each is as shown in the following table:

				Incre	ase/(decrease)		
				in Net Pension			
	Prior to Moro After Moro		(a	sset)/liability			
Total Pension Liability	\$ 41,622,654		\$ 44,863,092		_		
Fiduciary Net Position	43,117,025		43,117,025				
Net Pension (Asset)/Liability	\$ (1,494,371)		\$ 1,746,067	\$	3,240,438		

For the year ended June 30, 2015, the City and Department recognized pension expense/ (income) of \$(5,752,456) and \$(2,045,316), respectively, for the defined benefit portion of the pension plan as a result of implementing GASB 68. At June 30, 2015, the City and Department reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

		C	City		Department			
	Deferred Outflow's of Resources		Outflows of Inflows of		Deferred Outflow's of Resources		Deferred Inflows of Resources	
Net difference between projected and actual earnings								
on pension plan investments	\$	-	\$ 8	,109,933.00	\$	-	\$	2,883,531.00
Changes in proportion and differences between								
contributions and proportionate share of contributions		235,171		-		83,616		-
Contributions subsequent to the measurement date		1,945,412		_		691,701		_
Total	\$	2,180,583	\$	8,109,933	\$	775,317	\$	2,883,531
Changes in proportion and differences between contributions and proportionate share of contributions Contributions subsequent to the measurement date		1,945,412	\$	- -	_	691,701	\$	- -

Deferred outflows of resources related to pensions of \$1,945,412, resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net pension (asset)/liability in the year ending June 30, 2016. Other amounts reported as deferred inflows and outflows of resources related to pensions will be recognized in pension expense/ (income) as follows:

			Change	es in Proportion		
	Diffe	rence between	and Diffe	erences between		
	Р	rojected and	Cont	ributions and		
	Act	ual Investment	Proportionate Share of			
Year ended June 30:	Earnings		Contributions		Total	
2016	\$	(2,027,483)	\$	51,124	\$ (1,976,359)	
2017		(2,027,483)		51,124	(1,976,359)	
2018		(2,027,483)		51,124	(1,976,359)	
2019		(2,027,484)		51,123	(1,976,361)	
2020		-		30,676	30,676	
	\$	(8,109,933)	\$	235,171	\$ (7,874,762)	

Deferred outflows of resources related to pensions of \$691,701, resulting from Department contributions subsequent to the measurement date will be recognized as a reduction of the net pension (asset)/ liability in the year ending June 30, 2016. Other amounts reported as deferred inflows and outflows of resources related to pensions will be recognized in pension expense/ (income) as follows:

			Change	es in Proportion		
	Diffe	Difference between and Differences between				
	Р	rojected and	Cont	ributions and		
	Act	ual Investment	Proport	ionate Share of		
Year ended June 30:		Earnings	Co	ontributions		Total
2016	\$	(720,883)	\$	18,178	\$	(702,705)
2017		(720,883)		18,178		(702,705)
2018		(720,883)		18,178		(702,705)
2019		(720,882)		18,177		(702,705)
2020		=		10,905		10,905
	\$	(2,883,531)	\$	83,616	\$	(2,799,915)

**Actuarial Valuations.** The employer contribution rates effective July 1, 2013, through June 30, 2015, were set using the entry age normal actuarial cost method.

For the ORS 238 Tier One/Tier Two component of the OPERS defined benefit plan, this method produced an employer contribution rate consisting of (1) an amount for normal cost (the estimated amount necessary to finance benefits earned by the employees during the current service year), and (2) an amount for the amortization of unfunded actuarial accrued liabilities, which are being amortized over a fixed period with new unfunded actuarial accrued liabilities being amortized over twenty years.

For the ORS 238A OPSRP Pension Program component of the OPERS Defined Benefit Plan, this method produced an employer contribution rate consisting of (1) an amount for normal cost (the estimated amount necessary to finance benefits earned by the employees during the current service year), (2) an actuarially determined amount for funding a disability benefit component, and (3) an amount for the amortization of unfunded actuarial accrued liabilities, which are being amortized over a fixed period with new unfunded actuarial accrued liabilities being amortized over sixteen years.

#### **Actuarial Methods and Assumptions.**

Valuation Date

Experience Study Report

Actuarial cost method

Amortization method

Equivalent single amortization period

Asset valuation method

Actuarial assumptions

Inflation rate

Investment rate of return

Projected salary increases

Mortality

December 31, 2012, rolled forward to June 30, 2014

2012, published September 18,2013

**Entry Age Normal** 

Amortized as a level percentage of payroll; Tier One/Tier Two UAL (20 year) and OPSRP pension UAL (16 year); Amortization periods are closed

Twenty years

Market value of assets

2.75 percent7.75 percent3.75 percent

Healthy retirees and beneficiaries:

RP-2000 Sex-distinct, generational per Scale AA with collar adjustments and set-backs as described in the valuation.

Active members:

Mortality rates are a percentage of healthy retiree rates that vary by group, as described in the valuation

Disabled retirees:

Mortality rates are a percentage (65% for males, 90% for females) of the RP-2000 static combined disability mortality sex-distinct table.

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of events far into the future. Actuarially determined amounts are subject to continual revision as actual results are compared to past expectations and new estimates are made about the future. Experience studies are performed as of December 31 of even numbered years. The methods and assumptions shown above are based on the 2012 Experience Study which reviewed experience for the four year period ending on December 31, 2012.

**Discount Rate.** The discount rate used to measure the total pension liability was 7.75 percent for the defined benefit pension plan. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the contractually required rates, as actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments for the defined benefit pension plan was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the City's and Department's proportionate share of the net pension asset to changes in the discount rate. The following represents the City's proportionate share of the pension asset calculated using the discount rate of 7.75 percent, as well as what the City's share of the net pension asset would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage point higher than the current rate:

	19 —	1% Decrease (6.75%)		count Rate (7.75%)	1% Increase (8.75%)
City's proportionate share of net pension (asset)/liability	\$	8,900,266	\$	(4,202,920)	\$ (15,285,143)
Department's proportionate sha of net pension (asset)/liability	re	3,164,538		(1,494,371)	(5,434,715)

Long-Term Expected Rate of Return. The long term expected rate of return is based on a consistent set of underlying assumptions for each asset class and includes adjustment for the inflation assumption. These assumptions are not based on historical return, but instead are based on a forward-looking capital market economic model. To develop an analytical basis for the selection of the long-term expected rate of return assumption, in July 2013 the PERS Board reviewed long-term assumptions developed by both Milliman's capital market assumptions team and the Oregon Investment Council's (OIC) investment advisors. Each asset class assumption is based on a consistent set of underlying assumptions, and includes adjustment for the inflation assumption. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation							
	Low Range	High Range	Target					
Cash	0.0 %	3.0 %	0.0 %					
Debt Securities	15.0	25.0	20.0					
Public equity	32.5	42.5	37.5					
Private Equity	16.0	24.0	20.0					
Real Estate	9.5	15.6	12.5					
Alternative Equity	0.0	10.0	10.0					
Opportunity Portfolio	0.0	3.0	0.0					
			100.0					

		Compound Annual
Asset Class	Target	_Return (Geometric)_
Core Fixed Income	7.20 %	4.50 %
Short-Term Bonds	8.00	3.70
Intermediate-Term Bonds	3.00	4.10
High Yield Bonds	1.80	6.66
Large Cap US Equities	11.65	7.20
Mid Cap US Equities	3.88	7.30
Small Cap US Equities	2.27	7.45
Developed Foreign Equities	14.21	6.90
Emerging Foreign Equities	5.49	7.40
Private Equity	20.00	8.26
Opportunity Funds/Absolute Return	5.00	6.01
Real Estate (Property)	13.75	6.51
Real Estate (REITS)	2.50	6.76
Commodities	1.25	6.07
Assumed Inflation - Mean		2.75

**Payable to OPERS**. At June 30, 2015, the City's payable for defined benefit contributions was approximately \$217,500. This amount represents legally required contributions to the plan for services incurred in the current fiscal year. The Department did not have outstanding contributions at June 30, 2015.

#### Individual Account Program.

In the 2003 legislative session, the Oregon Legislative Assembly created a successor plan for OPERS. The Oregon Public Service Retirement Plan (OPSRP) is effective for all new employees hired on or after August 29, 2003, and applies to any inactive OPERS members who return to employment following a six month or greater break in service. The new plan consists of the defined benefit pension plans and a defined contribution pension plan (the Individual Account Program or IAP). Beginning January 1, 2004, all OPERS member contributions go into the IAP portion of OPSRP. OPERS' members retain their existing OPERS accounts, but any future member contributions are deposited into the member's IAP, not the member's OPERS account. Those employees who had established an OPERS membership prior to creation of OPSRP will be members of both the OPERS and OPSRP system as long as they remain in covered employment.

Members of OPERS and OPSRP are required to contribute 6 percent of their salary covered under the plan which is invested in the IAP. The City and Department make this contribution on behalf of their employees. The City and Department contributed approximately \$709,000 and \$292,600 respectively for the year ended June 30, 2015.

#### 2. McMinnville Fire Department Length of Service Awards Program

#### **Plan Description**

Effective July 1, 1994, the City established the McMinnville Fire Department Length of Service Awards Program (LOSAP), a non-qualified retirement plan for the City's volunteer fire fighters. The LOSAP is a length of service award plan as provided for in Internal Revenue Code Section 457(e)(11)(A)(ii). The purpose of the LOSAP is to provide a retirement income for volunteers in recognition of their service to the City. This is a single employer, stand-alone plan, which does not issue its own financial statements.

LOSAP participants become 100 percent vested upon five years of active service. Entitlement age varies depending on the years of service. Vested volunteer fire fighters attaining entitlement age are entitled to maximum annual benefits of \$20 per month multiplied by total years of service, not to exceed \$400 per month. At the inception of the plan, past service was limited to ten years and service prior to July 1, 1984 was excluded. Vested volunteer fire fighters who become inactive retain vested pension benefits earned through date of resignation. In addition to retirement benefits, the LOSAP also provides a \$20,000 term life insurance policy and a disability benefit to active members. The LOSAP is administered by VFIS, a division of Glatfelter Insurance Group. VFIS is an insurance provider that specializes in offering insurance products to emergency services organizations such as fire departments, ambulance and rescue squads, and 911 centers.

The benefit provisions are established in the LOSAP Master Plan.

#### **Funding Policy**

The City funds the plan on a pay-as-you-go basis. The LOSAP Master Plan does not require the City to guarantee the pay out of benefits nor to continue the plan. In addition, it is not intended that any trust for the benefit of participants is to be created by setting aside assets and/or purchasing annuities. However, the City has set aside assets and/or purchased annuities to discharge all or part of its expected benefit payments under the LOSAP. These assets remain in the name of the City and do not qualify as plan assets under the relevant provisions of the GASB Statement 27.

The following disclosures are required by GASB Statement 27. The City intends to continue this pension plan; however, future payments are not required by the LOSAP Master Plan and thus the net pension obligation is not reported as a liability on the Statement of Net Position.

Annual Cost and Net Pension Obligation	
Normal Cost	\$ 29,377
Amortization of Unfunded Actuarial Accrued Liability	81,996
Annual Required Contribution	111,373
Interest on Net Pension Obligation	12,113
Adjustment to Annual Required Contribution	(32,836)
Annual pension cost	90,650
Contribution	(24,003)
Increase (decrease) in Net Pension Obligation	66,647
Net Pension Obligation, beginning of year	403,759
Net Pension Obligation, end of year	\$470,406

Following is the City's annual pension cost, contribution, percentage of the annual pension cost contributed to the plan, and the net pension obligation for the LOSAP for the current and two preceding years:

Fiscal Year	Anı	nual	Percent of Annual						
Ended June	Pen	nsion		Ne	t Pension				
30,	C	ost	Contribution		Contributed		0	Obligation	
2013	\$ 9	97,015	\$	25,884		27%	\$	333,225	
2014	9	94,270		23,736		25		403,759	
2015	g	90,650		24,003		26		470,406	

#### **Funding Status and Funding Progress**

The schedule of funding progress presents multiyear trend information that shows whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

	Ac	tuarial	1	Actuarial			
Actuarial Valuation	Value of		Accrued Liability		Unfu	Funded	
Date July 1,	A	ssets	(AAL)		Accrued Liability (UAAL)		Ratio
2011	\$	-	\$	870,353	\$	870,353	0%
2012		-		935,026		935,026	0%
2014		-		1,008,227		1,008,227	0%

#### **Actuarial Methods and Assumptions**

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the City and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

In the July 1, 2014 actuarial valuation, a 3.0% discount rate was used based on the assumption that the City's LOSAP will remain unfunded. Assumptions used in calculating the purchase price of annuities for vested terminated participants are projected from those used for the most recent annuity purchases made by the LOSAP. These include a 4.6% discount rate for the first 30 years after annuity purchase; a 3.0% discount rate thereafter; mortality rate per the 1994GAM table projected to 2014; and a 7.5% expense load on the base value of the annuity. Disability rates and disabled mortality are assumed to follow those used in the 2012 Oregon PERS valuation for Police and Fire employees. Withdrawal rates reflect the Fire Department's historical experience. All participants are assumed to retire when they reach entitlement age.

The entry age normal cost method is used to determine the Actuarial Accrued Liability and the Normal Cost. Under this method, the actuarial present value of the projected benefits of each active volunteer included in the valuation is allocated on a level dollar basis over the service of the active volunteer between assumed entry age (date of hire) and assumed exit age. The portion of this actuarial present value allocated to the valuation year is called the normal cost for that active volunteer. The sum of these individual normal costs is the LOSAP's Normal Cost for the valuation year.

The UAAL is amortized over a 15-year open amortization period.

#### E. Commitments and Contingencies

#### 1. City

At June 30, 2015, the City was committed to seven contracts. In the major governmental funds, approximately \$1,800,000 was committed for street projects; \$116,000 was committed for runway rehabilitation at the Municipal Airport; and \$81,000 was committed for purchase of a fire vehicle. In the Wastewater Fund, a business-type activity, approximately \$3,400,000 remained on contracts for Water Reclamation Facility expansion and sanitary sewer rehabilitation projects.

The City purchases workers' compensation insurance from City County Insurance Services, a public entity risk pool. The initial premium contribution for the plan is calculated using a retrospective rate. The premium is then adjusted throughout the period of coverage based on the City's actual workers' compensation claims. The premium is subject to a minimum (initial contribution) and a maximum limit. The maximum limit is designed to compensate the insurer if larger than expected losses are incurred. At June 30, 2015, the City had three open plan years with a total potential remaining liability of \$752,000. The potential remaining liability is the difference between the premium that has been paid by the City and the maximum limit for the premium. For comparison purposes, workers' compensation retrospective plan premiums paid by the City for fiscal years ended June 30, 2013, 2014, and 2015 were \$389,000, \$241,000 and \$202,000, respectively.

In July 2013, the City entered into a loan agreement with the Oregon Department of Transportation (ODOT) in the amount of \$3,209,600 to cover the City's portion of costs for Phase 1 of the Newberg-Dundee Bypass to be constructed by ODOT and will be repaid with Federal and State transportation funds. The City will make an interest only payment on the City's share of ODOT's expended funds through 2016; principal and interest payments will begin in January 2017 and continue for 20 years, ending in January 2036. At June 30, 2015 ODOT had expended approximately \$465,000 of City funds on the project and interest of approximately \$3,000 had accrued.

#### 2. Department

The Department purchases power from Priest Rapids Development and Wanapum Development, and is required to pay a portion of the development costs under these contracts through April 1, 2052, which coincides with the expiration of the new FERC license (unless terminated earlier under terms of the contract.) Costs associated with these contracts for the year ended June 30, 2015 were approximately \$723,000.

#### F. Major Customer and Supplier - Department

Department sales of electricity were made to one major commercial customer during the year ended June 30, 2015 in an amount exceeding ten percent of total sales. This customer accounted for approximately \$14,083,000 of revenues during the year ended June 30, 2015. At June 30, 2015, accounts receivable from this same customer amounted to approximately \$1,146,000.

Department purchases were made from one major supplier of power, including supply, transmission and distribution during the year ended June 30, 2015 in amounts exceeding ten percent of the total of such purchases. The supplier accounted for \$23,856,000 of purchases during the year ended June 30, 2015. At June 30, 2015, amounts due to this same supplier, and included in accounts payable, amounted to \$2,416,000.

#### **G.** Jointly Governed Organization

#### 1. City

The City entered into a joint operational agreement effective January 1, 1988 with other local governments. Under the terms of this agreement, an intergovernmental agency known as Yamhill Communications Agency (YCOM) was established to provide public safety communication services to member jurisdictions.

YCOM is partially funded by member contributions, which are based on a cost-sharing formula determined by the YCOM Executive Board. The City paid \$722,000 in member contributions to YCOM in fiscal year 2015. YCOM also receives 911 Excise Taxes that are charged on telephone exchange access services and are collected by the State of Oregon. The City received approximately \$26,000 from YCOM for providing operational space within the Police Department.

The governing body of YCOM is a five-member Executive Board. The five members include the Sheriff of Yamhill County, a Yamhill County Commissioner, a representative of the City of McMinnville, a representative of YCOM's city members excluding the City of McMinnville, and a representative of YCOM's fire districts. The Sheriff serves as the Chair of the Executive Board. The Executive Board members have full voting powers over all areas affecting YCOM including budget, public policy, and administration.

Associate members do not receive direct public safety communication services but wish to remain affiliated with YCOM. Associate members may not serve on the Executive Board. Contributions for associate members are determined by the Executive Board.

Financial statements for YCOM may be obtained at Yamhill County, Accounting Division, 535 NE 5th Street, McMinnville, Oregon 97128.

#### 2. Department

The Department, in conjunction with six other Oregon municipal corporations that provide distribution of electric services, is a member of the Oregon Municipal Energy and Conservation Agency (OMECA). OMECA issued tax-exempt revenue bonds to fund conservation projects of the member organizations. The bonds are payable solely by the Bonneville Power Administration and do not represent obligations of OMECA or the Department. OMECA's Board of Directors is comprised of one member from each participating entity. No member has any obligation, entitlement or residual interest in OMECA.

#### H. BPA Overpayment - Department

The Residential Exchange Program (REP) is used to distribute financial benefits of the Federal Columbia River Power System to the residential and small farm customers of the region's investor-owned utilities (IOUs). On May 3, 2007, the United States Ninth Circuit Court of Appeals (Court) ruled that Bonneville Power Administration (BPA) exceeded its settlement authority in 2000 when it executed the REP settlements with six IOUs, holding that BPA's decision to allocate costs of the settlements to publicly-owned utilities was not in accordance with the law.

The Court remanded the issue back to BPA and as a result of the Court's decisions, BPA suspended monthly program benefits to the IOUs. This resulted in BPA's over-collection of funds from its publicly-owned utility customers. This left BPA with larger than anticipated financial reserves. Because of the over-collection from public utilities, BPA has refunded amounts directly to public utilities as well as issuing "lookback adjustments" that show as credits against power costs on monthly BPA bills. The overpayment that was attributed to the Department was \$3,700,000 and is recorded as a reduction to supply and transmission expense within operating expenses. This was refunded to the Department in October 2008.

The fiscal year 2014-15 credits for 2002-2006 look back adjustments were \$1,056,000. For fiscal year 2015-16 the lookback credit will be \$1,076,000. Future look back credits have not yet been determined.

#### I. McMinnville Rural Fire Protection District

McMinnville Rural Fire Protection District (MRFPD) contracts with the City for fire protection services. For fiscal year 2014-15, the City received \$327,000 from MRFPD for contract services, which is included in Fire's Charges for Services in the Government Wide Statement of Activities and in the General Fund's Intergovernmental Revenue in the Fund Financial Statement of Revenues, Expenditures, and Changes in Fund Balances.

#### J. New Accounting Pronouncement - GASB Statement No. 68 and 71

The Governmental Accounting Standards Board (GASB) has issued *Statement No. 68, Accounting and Financial Reporting for Pensions – an amendment of GASB Statement No. 27* (GASB Statement 68) and *Statement No. 71, Pension Transition for Contributions Made Subsequent to the Measurement Date—an amendment of GASB Statement No. 68* (GASB Statement 71). GASB Statement 68 establishes standards for measuring and recognizing liabilities, deferred outflows of resources, deferred inflows of resources, and expense/expenditures. GASB Statement 71 addresses an issue regarding application of the transition provisions of GASB Statement 68. The City implemented GASB Statement 68 and 71 in the year ending June 30, 2015. Additional information can be found in Note IV.D.

#### K. Restatement of Net Position

The City and Department have restated their net position for the adoption of the provisions of GASB Statement 68 and 71. In addition, net position was restated for a transition liability related to the City and Department joining the OPERS State and Local Government Rate Pool which was not previously recorded. Further information about this liability can be found in Note III. G.

The effect of these restatements are as follows:

### City

Governmental Activities	As previously reported June 30, 2014		Restatement		As restated June 30, 2014	
Transition liability	\$	-	\$	(2,833,654)	\$	2,833,654
Net pension liability		-		(6,972,459)		6,972,459
Deferred Outflows					-	
Employer Contributions		-		1,461,457		(1,461,457)
Net position	\$	75,175,294	\$	(8,344,656)	\$	66,830,638
Business Type Activities Wastewater		s previously ported June 30, 2014	Restatement		As restated June 30, 2014	
Transition liability	\$	_	\$	(346,050)	\$	346,050
Net pension liability	Ψ	_	Ψ	(851,487)	<u> </u>	851,487
Deferred Outflows				(661,167)	_	001,101
Employer Contributions		_		178,475		(178,475)
Net position	\$	67,488,172	\$	(1,019,062)	\$	66,469,110
·			_		_	
Ambulance						
Transition liability	\$	-	\$	(607,993)	\$	607,993
Net pension liability		-		(1,496,021)		1,496,021
Deferred Outflows						(0.10. ==0)
Employer Contributions	_	-	_	313,572	<u> </u>	(313,572)
Net position	\$	1,195,002	\$	(1,790,442)	\$	(595,440)
Non-major Building						
Transition liability	\$	-	\$	(57,806)	\$	57,806
Net pension liability		-		(142,237)		142,237
Deferred Outflows						(22.242)
Employer Contributions	_	-	_	29,813	_	(29,813)
Net position	\$	578,915	\$	(170,230)	\$	408,685
	As previously reported June				As	restated June
Internal Service Funds		30, 2014	Res	statement		30, 2014
Transition liability	\$	-	\$	(58,089)	\$	58,089
Net pension liability		-		(142,934)		142,934
Deferred Outflows						
Employer Contributions		-		29,960		(29,960)
Net position	\$	1,696,322	\$	(171,063)	\$	1,525,259

Department	As previously reported June 30, 2014			Restatement		As restated June 30, 2014	
Transition liability	\$	-	\$	(1,367,254)	\$	1,367,254	
Net pension liability		-		(3,364,338)		3,364,338	
Deferred Outflows							
<b>Employer Contributions</b>		-		705,179		(705,179)	
Net position	\$	153,233,708	\$	(4,026,413)	\$	149,207,295	



### **REQUIRED SUPPLEMENTARY INFORMATION**

- Required Supplementary Information SchedulesNotes to Required Supplementary Information



#### REQUIRED SUPPLEMENTARY INFORMATION SCHEDULES

- Post-Employment Healthcare Plan Schedule of Funding Progress
- Schedule of the Proportionate Share of the Net Pension Liability
- Schedule of Contributions



#### **Required Supplementary Information**

## City of McMinnville, Oregon Post Employment Healthcare Plan Schedule of Funding Progress

#### City

Actuarial Value of Assets	Actuarial Accrued Liability (AAL)	Unfunded AAL (UAAL)	Funded Ratio	Covered Payroll	UAAL as a Percentage of Covered Payroll
\$ -	\$ 2,084,250	\$ 2,084,250	\$ -	\$ 10,680,389	20%
-	1,623,759	1,623,759	-	10,951,360	15%
-	1,575,145	1,575,145	-	11,167,210	14%
Actuarial Value of Assets	Actuarial Accrued Liability (AAL)	Unfunded AAL (UAAL)	Funded Ratio	Covered Payroll	UAAL as a Percentage of Covered Payroll
\$ -	\$ 1,338,305	\$ 1,338,305	\$ -	\$ 2,558,493	52%
-	1,377,227	1,377,227	-	2,477,432	56%
-	1,399,058	1,399,058	-	2,458,630	57%
	Value of Assets  \$ Actuarial Value of Assets  \$ -	Value of Assets         Accrued Liability (AAL)           \$ -         \$ 2,084,250           -         1,623,759           -         1,575,145    Actuarial Value of Assets  Accrued Liability (AAL)  \$ -           \$ -         1,338,305           -         1,377,227	Value of Assets         Accrued Liability (AAL)         Unfunded AAL (UAAL)           \$ -         \$ 2,084,250         \$ 2,084,250           -         1,623,759         1,623,759           -         1,575,145         1,575,145    Actuarial Value of Assets  Accrued Liability (AAL)  \$ -         Unfunded AAL (UAAL)           \$ -         \$ 1,338,305         \$ 1,338,305           -         1,377,227         1,377,227	Value of Assets         Accrued Liability (AAL)         Unfunded AAL (UAAL)         Funded Ratio           \$ -         \$ 2,084,250         \$ 2,084,250         \$ -           -         1,623,759         1,623,759         -           -         1,575,145         1,575,145         -           Actuarial Value of Assets         Accrued Liability (AAL)         Unfunded AAL (UAAL)         Funded Ratio           \$ -         \$ 1,338,305         \$ 1,338,305         \$ -           -         1,377,227         1,377,227         -	Value of Assets         Accrued Liability (AAL)         Unfunded AAL (UAAL)         Funded Ratio         Covered Payroll           \$ -         \$ 2,084,250         \$ 2,084,250         \$ -         \$ 10,680,389           -         1,623,759         1,623,759         -         10,951,360           -         1,575,145         1,575,145         -         11,167,210           Actuarial Value of Assets         Accrued Liability (AAL)         Unfunded AAL (UAAL)         Funded Ratio         Covered Payroll           \$ -         \$ 1,338,305         \$ 1,338,305         \$ -         \$ 2,558,493           -         1,377,227         1,377,227         -         2,477,432

#### **Required Supplementary Information (Continued)**

## City of McMinnville, Oregon Schedule of the Proportionate Share of the Net Pension Liability For the last two fiscal years

#### City

				Proportionate	
				share of the net	Plan fiduciary
		Proportionate		pension liability	net position as a
Year	Proportion of the	share of the net		(asset) as a	percentage of
Ended	net pension	pension liability	Covered	percentage of its	the total pension
June 30,	liability (asset) (a)	(asset) (a)	payroll	covered payroll	liability
2015	0.18541902%	\$ (4,202,921)	\$ 11,689,472	-35.95%	103.60%
2014	0.18541902%	9,462,204	11,141,496	84.93%	91.97%

#### **Department**

				Proportionate	
				share of the net	Plan fiduciary
		Proportionate		pension liability	net position as a
Year	Proportion of the	share of the net		(asset) as a	percentage of
Ended	net pension	pension liability	Covered	percentage of its	the total pension
June 30,	liability (asset) (a)	(asset) (a)	payroll	covered payroll	liability
2015	0.06592673%	\$ (1,494,371)	\$ 4,858,713	-30.76%	103.60%
2014	0.06592673%	3,364,338	4,665,911	72.10%	91.97%

This schedule is presented to illustrate the requirements to show information for 10 years. However, until a full 10-year trend has been compiled, information is presented only for the years for which the required supplementary information is available.

(a) The actuarial information for each fiscal year was provided by the actuary for OPERS.

#### **Required Supplementary Information (Continued)**

#### City of McMinnville, Oregon Schedule of Contributions For the last two fiscal years

#### City

Year ended June 30,	ded required statutorily required		Contril defici (exce	ency	Co	vered payroll	Contributions as a percent of covered payroll	
2015	\$	1,692,462	\$ 1,692,462	\$	_	\$	11,689,472	14.48%
2014		1,658,475	1,658,475		_		11,141,496	14.89%

#### Department

Year ended June 30,	d required statutorily required		Contril defici (exce	ency	Cov	vered payroll	Contributions as a percent of covered payroll	
2015	\$	601,765	\$ 601,765	\$	_	\$	4,858,713	12.39%
2014		589,680	589,680		-		4,665,911	13.10%

This schedule is presented to illustrate the requirements to show information for 10 years. However, until a full 10-year trend has been compiled, information is presented only for the years for which the required supplementary information is available.

(a) The actuarial information for each fiscal year was provided by the actuary for OPERS.



NOTES TO REQUIRED SUPPLEMENTARY INFORMATION



## City of McMinnville, Oregon Notes to Required Supplementary Information June 30, 2015

#### Change of Benefit Terms - Pension.

Senate Bill 822, signed into law in May 2013, eliminated the SB 656/HB 3349 tax remedy payments for benefit recipients who are not subject to Oregon income tax, because they do not reside in Oregon, and limited the 2013 post-retirement COLA to 1.5% of annual benefit.

Senate Bill 861, signed into law in October 2013, limited the post-retirement COLA for years beyond 2013 to 1.25% on the first \$60,000 of annual benefit and 0.15% on annual benefits above \$60,000.

Senate Bill 862, signed into law in October 2013, makes targeted changes such as allowing garnishment of PERS benefits for convicted felons. These changes do not significantly affect system liabilities and were not reflected in the valuation.

Pursuant to GASB Statement 67 and 68, the total pension asset or liability must be calculated based on the benefit terms legally in effect as of the relevant fiscal year-end for the plan. Due to the timing of the benefit changes, this means only Senate Bill 822 is reflected in the June 30, 2013 total pension liability, but that the combined effects of Senate Bills 822 and 861 are reflected in the June 30, 2014 total pension asset. The decrease in the total pension liability resulting from Senate Bill 861, measured as of June 30, 2014, created a (\$2,423.6) million reduction in OPERS overall pension liabilities.

In April 2015, the Oregon Supreme Court overturned certain pieces of the 2013 Senate Bills summarized above relating to the Public Employees Retirement System. The exact effect of this cannot be determined at this time, but will be reflected in higher employer contributions rates effective July 1, 2017.

A summary of key changes in plan provisions are described in the Oregon Public Employees Retirement System's GASB 68 Disclosure Information which can be found at: <a href="http://www.oregon.gov/pers/EMP/docs/er">http://www.oregon.gov/pers/EMP/docs/er</a> general information/opers gasb 68 disclosure information revised.pdf

#### Change of Assumptions - Pension.

Below is a summary of key assumption changes implemented with the December 31, 2012 valuation utilized in the pension amounts reported for fiscal year ended June 30, 2015. Additional detail and a comprehensive list of changes in methods and assumptions can be found at: <a href="http://www.oregon.gov/pers/docs/2012%20Exp%20Study%20Updated.pdf">http://www.oregon.gov/pers/docs/2012%20Exp%20Study%20Updated.pdf</a>

#### **Changes in Actuarial Methods and Allocation Procedures**

The Actuarial Cost Method was changed from the Projected Unit Credit (PUC) Cost Method to the Entry Age Normal (EAN) Cost Method.

#### Tier 1/Tier 2 UAL Amortization

In combination with the change in cost method, the PERS Board chose to re-amortize the outstanding Tier 1/Tier 2 UAL as of December 31, 2013 over a closed period of 20 years as a level percentage of projected payroll. Gains and losses between subsequent rate-setting valuations will be amortized over a closed 20 year period from the valuation in which they are first recognized.

#### **Contribution Rate Stabilization Method**

The "grade-in range" over which the rate collar gradually doubles was modified so that the collar doubles as funded status (excluding side accounts) decreases from 70% to 60% or increases from 130% to 140%. Previously the ranges had been 80% to 70% and 120% to 130%.

## City of McMinnville, Oregon Notes to Required Supplementary Information (Continued) June 30, 2015

#### **Changes in Economic Assumptions**

The assumed investment return and interest crediting to both regular and variable account balances was reduced to 7.75%. Previously, the assumed investment return and interest crediting to regular account balances was 8.00% and the assumed interest crediting to variable account balances was 8.25%.

#### **OPSRP Administrative Expenses**

Assumed administrative expenses for the OPSRP System were reduced from \$6.6 million per year to \$5.5 million per year.

#### **Healthcare Cost Inflation**

The healthcare cost inflation for the maximum RHIPA subsidy was updated based on analysis performed by healthcare actuaries. This analysis includes the consideration of the excise tax that will be introduced in 2018 by the Patient Protection and Affordable Care Act.

#### **Changes in Demographic Assumptions**

The healthy mortality assumption is based on the RP2000 generational mortality tables with group-specific class and setback adjustments. The group-specific adjustments have been updated to more closely match recently observed system experience.

#### **Disabled Mortality**

The disabled mortality assumption base was changed from the RP2000 healthy tables to the RP2000 disabled tables. Gender-specific adjustments were applied to align the assumption with recently observed system experience.

#### Disability, Retirement from Active Status, and Termination

Rates for disability, retirement from active status, and termination were adjusted. Termination rates were changed from being indexed upon age to being indexed upon duration from hire date.

#### **Retiree Healthcare Participation**

The RHIA participation rate for healthy retirees was reduced from 48% to 45%. The RHIPA participation rate was changed from a uniform rate of 13% to a service-based table of rates.

A summary of key changes implemented since the December 31, 2011 valuation are described in the Oregon Public Employees Retirement System's GASB 68 Disclosure Information which can be found at: <a href="http://www.oregon.gov/pers/EMP/docs/er">http://www.oregon.gov/pers/EMP/docs/er</a> general information/opers gasb 68 disclosure information revised/pdf

#### OTHER SUPPLEMENTARY INFORMATION

- Combining and Individual Fund Statements and SchedulesOther Financial Schedules



#### COMBINING AND INDIVIDUAL FUND STATEMENTS AND SCHEDULES

- Governmental Funds
- Proprietary Funds



#### **GOVERNMENTAL FUNDS**

- Combining Balance Sheet Non-Major Governmental Funds
- Combining Statement of Revenues, Expenditures, and Changes in Fund Balances Non-Major Governmental Funds
- Schedule of Revenues, Expenditures, and Changes in Fund Balance Budget and Actual:
  - Special Assessment Fund
  - Transient Lodging Tax Fund
  - Telecommunications Fund
  - Emergency Communications Fund
  - Street Fund
  - Urban Renewal Debt Service Fund
  - Debt Service Fund
  - Public Safety Facilities Construction Fund
  - Park Development Fund
  - Urban Renewal Fund
  - Transportation Fund





#### City of McMinnville, Oregon Combining Balance Sheet Non-Major Governmental Funds June 30, 2015

Special	Revenue	runas

Assets Cash and investments \$ 160,070 \$ 212,623 \$ 1,650 \$ 105,150 \$ 1,668,604 \$ 2,148	,097 ,509 ,920
Cash and investments \$ 160,070 \$ 212,623 \$ 1,650 \$ 105,150 \$ 1,668,604 \$ 2,148	,509
Receivables 42,112 234,962 59,185 7,489 175,761 519	,920
Prepaids - 7,920 7	
Restricted cash and	
investments	
Total assets \$ 202,182	,526
Liabilities	
Accounts payable \$ 5,372 \$ 4,175 \$ 59,185 \$ 2,918 \$ 43,279 \$ 114	,929
Accrued payroll and other	
	,130
	,159
	,100
Advances from other funds	-
Liabilities payable from restricted assets:	
Accounts payable	
Total liabilities 12,472 4,175 59,185 2,918 62,568 141	,318
Deferred inflows of resources	
Deferred revenue taxes	-
	,452
Total deferred inflows of	450
resources 35,452 35	,452
Fund Balances	
Nonspendable - 7,920 7	,920
Restricted - 422,690 1,131,636 1,554	,326
Committed 109,721 - 109	,721
Assigned 154,258 20,720 1,650 - 650,161 826	,789
Total fund balances 154,258 451,330 1,650 109,721 1,781,797 2,498	,756
Total liabilities, deferred inflows of resources, and fund	
balances \$ 202,182 \$ 455,505 \$ 60,835 \$ 112,639 \$ 1,844,365 \$ 2,675	,526

		Debt Service			Сар				
Re	rban newal Debt ervice	Debt Service	Total	Publi Safet Faciliti Cons	y es	Park Develop- ment	Total		Total Non- major vernmental Funds
\$	30,000	\$ 1,434,303	\$ 1,464,303	\$	_	\$ 38,512	\$ 38,512	\$	3,650,912
Ψ	4,404	151,921	156,325	Ψ	_	1,288	1,288	Ψ	677,122
	-	-	-		_	-,200	-,200		7,920
									,
	76,087		76,087		645	965,924	977,569		1,053,656
\$ 1	110,491	\$ 1,586,224	\$ 1,696,715	\$ 11,	645	\$ 1,005,724	\$ 1,017,369	\$	5,389,610
\$	-	\$ -	\$ -	\$	-	\$ -	\$ -	\$	114,929
	-	-	-		_	_	-		15,130
	-	-	-		-	-	-		4,159
	-	-	-		-	-	-		7,100
	30,000	-	30,000		-	-	-		30,000
					_	6,253	6,253		6,253
	30,000		30,000		-	6,253	6,253		177,571
	3,278	116,340	119,618		-	-	-		119,618
						2,106	2,106		37,558
	3,278	116,340	119,618			2,106	2,106		157,176
	-	-	-		-	-	-		7,920
	77,213	1,469,884	1,547,097	11,	645	993,141	1,004,786		4,106,209
	-	-	-		-	-	-		109,721
					_	4,224	4,224		831,013
	77,213	1,469,884	1,547,097	11,	645	997,365	1,009,010		5,054,863
					_				
\$ 1	110,491	\$ 1,586,224	\$ 1,696,715	\$ 11,	645	\$ 1,005,724	\$ 1,017,369	\$	5,389,610

# City of McMinnville, Oregon Combining Statement of Revenues, Expenditures, and Changes in Fund Balance Non-Major Governmental Funds For the Year Ended June 30, 2015

			,	Special Re	evenue F	unds		
	pecial sessment	Transient Lodging Tax		ecommu ications	Emerg Commi	ınica-	Street	Total
Revenues	 							
Property taxes	\$ -	\$ -	\$	-	\$	-	\$ -	\$ -
Special assessments	54,328	-		-		-	-	54,328
Licenses and permits	-	574,911		234,257	3	1,784	40	840,992
Intergovernmental	-	-		-	1	7,947	1,884,072	1,902,019
Charges for services	-	-		-	1	2,480	-	12,480
Miscellaneous	916	18,940		13		792	14,636	35,297
Total revenues	55,244	593,851		234,270	6	3,003	1,898,748	2,845,116
Expenditures								
Current:								
General government	65,465	309,414		234,257		-	-	609,136
Public safety	-	-		-	94	1,720	-	941,720
Highways and streets	-	-		-		-	1,520,947	1,520,947
Culture and recreation	-	-		-		-	-	-
Capital outlay:								
Culture and recreation	-	-		-		-	-	-
Debt service:								
Principal	-	-		-		-	-	-
Interest	_	-		_		_	-	-
Bond refunding	_	-		_		_	-	-
Total expenditures	 65,465	309,414		234,257	94	1,720	1,520,947	3,071,803
Excess (deficiency) of revenues over	<del></del> -							
(under) expenditures	 (10,221)	284,437		13	(87	8,717)	377,801	(226,687)
Other Financing Sources (Uses)								
Refunding bonds issued	-	-		-		-	-	-
Premium on refunding bonds								
issued	-	-		-		-	-	-
Payment to refunded bond escrow								
agent Transfers from other funds	-	-		-	70	-	-	700 000
Transfers to other funds	-	-		-	12	6,200	(200,000)	726,200
Total other financing sources (uses)	 				70	-	(200,000)	(200,000)
Total other illiancing sources (uses)	 		_			6,200	(200,000)	526,200
Net change in fund balances	(10,221)	284,437		13	(15	2,517)	177,801	299,513
Fund balances - beginning	 164,479	166,893		1,637	26	2,238	1,603,996	2,199,243
Fund balances - ending	\$ 154,258	\$ 451,330	\$	1,650	\$ 10	9,721	\$ 1,781,797	\$ 2,498,756

	De	bt Service Fund	s	Сар			
Rene	Jrban ewal Debt Service	Debt Service	Total	Public Safety Facilities Construction	Park Development	Total	Total Non- Major Governmental Funds
\$	82,030	\$ 1,530,577	\$ 1,612,607	\$ -	\$ -	\$ -	\$ 1,612,607
	-	-	-	-	-	-	54,328
	-	-	-	-	-	-	840,992
	-	-	-	-	-	-	1,902,019
	-	-	-	-	379,546	379,546	392,026
	183	4,380	4,563	51	5,610	5,661	45,521
	82,213	1,534,957	1,617,170	51	385,156	385,207	4,847,493
	-	-	-	-	-	-	609,136
	-	-	-	-	-	-	941,720
	5,000	-	5,000	-	-	-	1,525,947
	-	-	-	-	53,967	53,967	53,967
	-	-	-	-	410,867	410,867	410,867
	_	1,105,000	1,105,000	-	_	_	1,105,000
	-	493,325	493,325	_	_	_	493,325
	-	32,000	32,000	-	_	-	32,000
	5,000	1,630,325	1,635,325	_	464,834	464,834	5,171,962
	77,213	(95,368)	(18,155)	51	(79,678)	(79,627)	(324,469)
	-	7,235,000	7,235,000	-	-	-	7,235,000
	-	1,185,342	1,185,342				1,185,342
	-	(8,414,899)	(8,414,899)				(8,414,899)
	_	100,000	100,000	-	_	-	826,200
	_	· -	-	-	(100,000)	(100,000)	(300,000)
	-	105,443	105,443	-	(100,000)	(100,000)	531,643
	77,213	10,075	87,288	51	(179,678)	(179,627)	207,174
	_	1,459,809	1,459,809	11,594	1,177,043	1,188,637	4,847,689
\$	77,213	\$ 1,469,884	\$ 1,547,097	\$ 11,645	\$ 997,365	\$ 1,009,010	\$ 5,054,863

### City of McMinnville, Oregon Special Assessment Fund

	Budgeted Amounts						
	(	Original		Final	Actual Amounts		 ance with al Budget
Revenues							
Special assessments	\$	71,000	\$	71,000	\$	54,328	\$ (16,672)
Intergovernmental		-		100,000		5,372	\$ (94,628)
Miscellaneous		1,400		1,400		916	(484)
Total revenues		72,400		172,400		60,616	(111,784)
Expenditures							
General government:							
Materials and services		71,100		171,100		59,796	111,304
Contingencies		80,000		80,000		-	80,000
Total expenditures		151,100		251,100		59,796	191,304
Excess (deficiency) of revenues over (under)							
expenditures		(78,700)		(78,700)		820	 79,520
Other Financing Sources (Uses)							
Transfers to other funds		(5,669)		(5,669)		(5,669)	-
Total other financing sources (uses)		(5,669)		(5,669)		(5,669)	
Net change in fund balances		(84,369)		(84,369)		(4,849)	79,520
Fund balances, budgetary basis - beginning		164,600		164,600		164,479	(121)
Fund balances, budgetary basis - ending	\$	80,231	\$	80,231		159,630	\$ 79,399
Add (deduct):							
Unearned revenue - grants						(5,372)	
Total fund balance					\$	154,258	
						101,200	
Reconciliation:							
Intergovernmental, budgetary basis					\$	5,372	
Unearned revenue - grants						(5,372)	
Intergovernmental					\$		
Expenditures, budgetary basis					\$	59,796	
Transfers to other funds - services provided						5,669	
Expenditures					\$	65,465	
Other financing sources (uses), budgetary basis					\$	(5,669)	
Transfers to other funds - services provided						5,669	
Other financing sources (uses)					\$	-	

## City of McMinnville, Oregon Transient Lodging Tax Fund

	Budgeted Amounts						 •••
	(	Original		Final	Actual Amounts		 ance with al Budget
Revenues							
Licenses and permits	\$	480,000	\$	530,000	\$	574,911	\$ 44,911
Miscellaneous		900		900		18,940	 18,040
Total revenues		480,900		530,900		593,851	 62,951
Expenditures							
General government:							
Materials and services		506,500		506,500		136,941	369,559
Total expenditures		506,500		506,500		136,941	369,559
Excess (deficiency) of revenues over (under)							
expenditures		(25,600)		24,400		456,910	 432,510
Other Financing Sources (Uses)							
Transfers to other funds		(142,400)		(192,400)		(172,473)	19,927
Total other financing sources (uses)		(142,400)		(192,400)		(172,473)	19,927
Net change in fund balances		(168,000)		(168,000)		284,437	452,437
Fund balances, budgetary basis - beginning		168,000		168,000		166,893	(1,107)
Fund balances, budgetary basis - ending	\$	-	\$	-	\$	451,330	\$ 451,330
Reconciliation:							
Expenditures, budgetary basis					\$	136,941	
Transfers to other funds - services provided					*	172,473	
Expenditures					\$	309,414	
Other financing sources (uses), budgetary basis					\$	(172,473)	
Transfers to other funds - services provided					Ψ	172,473	
Other financing sources (uses)					\$	-	

### City of McMinnville, Oregon Telecommunications Fund

	Budgeted Amounts							
	C	Original		Final	Actua	Actual Amounts		nce with I Budget
Revenues								
Licenses and permits	\$	231,000	\$	241,000	\$	234,257	\$	(6,743)
Miscellaneous		100		100		13		(87)
Total revenues		231,100		241,100		234,270		(6,830)
Expenditures Control government:								
General government:  Materials and services		231.000		241.000		234,257		6,743
Contingencies		1,450		1,450		234,237		1,450
Total expenditures		232,450		242,450		234,257		8,193
Excess (deficiency) of revenues over (under)		232,430		242,430		254,257		0,193
expenditures		(1,350)		(1,350)		13		1,363
Net change in fund balances		(1,350)		(1,350)		13		1,363
Fund balances - beginning		1,700		1,700		1,637		(63)
Fund balances - ending	\$	350	\$	350	\$	1,650	\$	1,300

#### City of McMinnville, Oregon Emergency Communications Fund

	Budgeted Amounts						
	0	riginal		Final	Actua	al Amounts	nce with I Budget
Revenues							
Licenses and permits	\$	38,000	\$	38,000	\$	31,784	\$ (6,216)
Intergovernmental		18,000		18,000		17,947	(53)
Charges for services		13,000		13,000		12,480	(520)
Miscellaneous		1,800		1,800		792	(1,008)
Total revenues		70,800		70,800		63,003	(7,797)
Expenditures							
Public safety:							
Materials and services		771,900		771,900		766,164	5,736
Capital outlay		30,500		180,500		175,556	4,944
Contingencies		75,000		75,000		_	75,000
Total expenditures		877,400		1,027,400		941,720	85,680
Excess (deficiency) of revenues over (under)				.,,			 
expenditures		(806,600)		(956,600)		(878,717)	77,883
Other Financing Sources (Uses)							
Transfers from other funds		726,200		726,200		726,200	_
Total other financing sources (uses)		726,200		726,200		726,200	
Net change in fund balances		(80,400)		(230,400)		(152,517)	77,883
Fund balances - beginning		253,000		253,000		262,238	9,238
Fund balances - ending	\$	172,600	\$	22,600	\$	109,721	\$ 87,121

#### City of McMinnville, Oregon Street Fund

	Budgeted Amounts					 	
		Original		Final	Actu	ıal Amounts	 ance with al Budget
Revenues		<u> </u>					<u> </u>
Licenses and permits	\$	50	\$	50	\$	40	\$ (10)
Intergovernmental		1,850,000		1,850,000		1,884,072	34,072
Miscellaneous		8,600		8,600		9,436	 836
Total revenues		1,858,650		1,858,650		1,893,548	 34,898
Expenditures							
Highways and streets:							
Personnel services		667,350		667,350		608,351	58,999
Materials and services		895,520		895,520		712,467	183,053
Capital outlay		420		420		420	-
Contingencies		250,000		250,000			250,000
Total expenditures		1,813,290		1,813,290		1,321,238	492,052
Excess (deficiency) of revenues over (under)							 
expenditures		45,360		45,360		572,310	 526,950
Other Financing Sources (Uses)							
Transfers from other funds		5,200		5,200		5,200	_
Transfers to other funds		(385,274)		(385,274)		(384,579)	695
Total other financing sources (uses)		(380,074)		(380,074)		(379,379)	695
Net change in fund balances		(334,714)		(334,714)		192,931	527,645
Fund balances, budgetary basis - beginning		842,217		832,552		1,603,996	771,444
Fund balances, budgetary basis - ending	\$	507,503	\$	497,838		1,796,927	\$ 1,299,089
Add (deduct):							
Accrued payroll and other payroll liabilities						(15,130)	
Fund balance					\$	1,781,797	
i uliu balance					Ψ	1,701,797	
Reconciliation:					_		
Miscellaneous, budgetary basis					\$	9,436	
Transfers from other funds - services provided						5,200	
Miscellaneous					\$	14,636	
Expenditures, budgetary basis					\$	1,321,238	
Change in accrued payroll and other payroll liabilities	es					15,130	
Transfers to other funds - services provided						184,579	
Expenditures					\$	1,520,947	
Other financing sources (uses), budgetary basis					\$	(379,379)	
Transfers from other funds - services provided					7	(5,200)	
Transfers to other funds - services provided						184,579	
Other financing sources (uses)					\$	(200,000)	
• ,						· · · · /	

# City of McMinnville, Oregon Urban Renewal Debt Service Fund Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual For the Year Ended June 30, 2015

	Budgeted Amounts						
	Original		Final		Actual Amounts		 nce with I Budget
Revenues							
Property taxes	\$	53,900	\$	53,900	\$	82,030	\$ 28,130
Miscellaneous		200		200		183	(17)
Total revenues		54,100		54,100		82,213	28,113
Expenditures							
Debt service		31,200		31,200		5,000	26,200
Excess (deficiency) of revenues over (under)		00.000		00.000		77.040	54.040
expenditures		22,900		22,900	-	77,213	 54,313
Net change in fund balances Fund balances - beginning		22,900		22,900		77,213 -	54,313 -
Fund balances - ending	\$	22,900	\$	22,900	\$	77,213	\$ 54,313

#### City of McMinnville, Oregon Debt Service Fund

	Budgeted Amounts							•••
		Original		Final	Actual Amounts		Variance with Final Budget	
Revenues								
Property taxes	\$	1,496,900	\$	1,496,900	\$	1,530,577	\$	33,677
Miscellaneous		4,500		4,500		4,380		(120)
Total revenues		1,501,400		1,501,400		1,534,957		33,557
Expenditures								
Debt service		1,598,330		1,630,330		1,630,325		5
Excess (deficiency) of revenues over (under)		1,000,000		1,000,000		1,000,000		
expenditures		(96,930)		(128,930)		(95,368)		33,562
Other Financing Sources (Uses)								
Transfers from other funds		100,000		100,000		100,000		_
Refunding bonds issued		, -		7,235,000		7,235,000		-
Premium on refunding bonds issued		_		1,181,139		1,185,342		4,203
Payment to refunded bond escrow agent		-		(8,416,139)		(8,414,899)		1,240
Total other financing sources (uses)		100,000		100,000		105,443	-	5,443
Net change in fund balances		3,070		(28,930)		10,075		39,005
Fund balances - beginning		1,402,325		1,402,325		1,459,809		57,484
Fund balances - ending	\$	1,405,395	\$	1,373,395	\$	1,469,884	\$	96,489

# City of McMinnville, Oregon Public Safety Facilities Construction Fund Schedule of Revenues and Changes in Fund Balances - Budget and Actual For the Year Ended June 30, 2015

		Budgeted	Amou	nts					
	0	riginal		Final	Actua	I Amounts		ce with Budget	
Revenues									
Miscellaneous	\$	50	\$	50	\$	51	\$	1	
Total revenues		50		50		51		1	
Net change in fund balances		50		50		51		1	
Fund balances, budgetary basis - beginning		11,569		11,569		11,594		25	
Fund balances, budgetary basis - ending	\$	11,619	\$	11,619	\$	11,645	\$	26	

#### City of McMinnville, Oregon Park Development Fund

	Budgeted Amounts						
		Original		Final	Actu	al Amounts	iance with al Budget
Revenues							
Intergovernmental	\$	56,150	\$	56,150	\$	1,288	\$ (54,862)
Charges for services		144,000		144,000		379,546	235,546
Miscellaneous		3,500		3,500		5,610	2,110
Total revenues		203,650		203,650		386,444	 182,794
Expenditures							
Culture and recreation:							
Materials and services		83,100		83,100		45,168	37,932
Capital outlay		508,300		508,300		368,346	139,954
Contingencies		642,960		642,960			642,960
Total expenditures		1,234,360		1,234,360		413,514	820,846
Excess (deficiency) of revenues over (under)							
expenditures		(1,030,710)		(1,030,710)		(27,070)	1,003,640
Other Financing Sources (Uses)							
Transfers from other funds		30,000		30,000		_	(30,000)
Transfers to other funds		(151,320)		(151,320)		(151,320)	(00,000)
Total other financing sources (uses)		(121,320)		(121,320)		(151,320)	(30,000)
Net change in fund balances		(1,152,030)		(1,152,030)		(178,390)	973,640
Fund balances, budgetary basis - beginning		1,168,030		1,168,030		1,177,043	9,013
Fund balances, budgetary basis - ending	\$	16,000	\$	16,000		998,653	\$ 982,653
Add (deduct):							
						(4.200)	
Unearned revenue - grants Total fund balance					\$	(1,288)	
Total fully balance					Φ	997,365	
Reconciliation:							
Intergovernmental, budgetary basis					\$	1,288	
Unearned revenue - grants						(1,288)	
Intergovernmental					\$	-	
Expenditures, budgetary basis					\$	413,514	
Transfers to other funds - services provided					Ψ	51,320	
Expenditures					\$	464,834	
Other financing sources (uses), budgetary basis					\$	(151,320)	
Transfers to other funds - services provided						51,320	
Other financing sources (uses)					\$	(100,000)	

# City of McMinnville, Oregon Urban Renewal Fund Schedule of Expenditures, and Changes in Fund Balances - Budget and Actual For the Year Ended June 30, 2015

	Budgeted Amounts							
	Original Final		Actual Amounts			ance with al Budget		
Expenditures								
Materials and Services	\$	21,000	\$	21,000	\$	-	\$	21,000
Capital Outlay		5,000		5,000		-		5,000
Total expenditures		26,000		26,000		-		26,000
Excess (deficiency) of revenues over (under) expenditures		(26,000)		(26,000)				(26,000)
Other Financing Sources (Uses)								
Other Financing Source		26,000		26,000		_		(26,000)
Net change in fund balances		-		-		-		(52,000)
Fund balances - beginning		-		-		-		-
Fund balances - ending	\$	-	\$	-	\$	-	\$	(52,000)

## City of McMinnville, Oregon Transportation Fund

	Budgeted Amounts					 •••	
	(	Original		Final	Act	ual Amounts	ance with al Budget
Revenues							
Intergovernmental	\$	346,362	\$	346,362	\$	346,362	\$ -
Charges for services		140,000		140,000		336,637	196,637
Miscellaneous		8,400		8,400		27,479	19,079
Total revenues		494,762		494,762		710,478	215,716
Expenditures							
Highways and streets:							
Materials and services		30,000		345,000		180,069	164,931
Capital outlay		525,000		525,000		492,875	32,125
Debt Service		20,000		20,000		-	20,000
Contingencies		50,000		50,000		-	50,000
Total expenditures		625,000		940,000		672,944	267,056
Excess (deficiency) of revenues over (under)							
expenditures		(130,238)		(445,238)		37,534	 482,772
Other Financing Sources (Uses)							
Bonds issued		-		16,085,000		16,085,000	-
Premium on bonds issued		-		2,153,688		2,153,688	-
Transfers from other funds		200,000		200,000		200,000	-
Transfers to other funds		(78,727)		(78,727)		(78,727)	<u> </u>
Total other financing sources (uses)		121,273		18,359,961		18,359,961	-
Net change in fund balances		(8,965)		17,914,723		18,397,495	482,772
Fund balances, budgetary basis - beginning		1,733,141		1,733,141		1,900,683	167,542
Fund balances, budgetary basis - ending	\$	1,724,176	\$	19,647,864	\$	20,298,178	\$ 650,314
Reconciliation:							
Expenditures, budgetary basis					\$	672,944	
Transfers to other funds - services provided						78,727	
Expenditures					\$	751,671	
Other financing sources (uses), budgetary basis					\$	18,359,961	
Transfers to other funds - services provided						78,727	
Other financing sources (uses)					\$	18,438,688	

#### PROPRIETARY FUNDS

- Combining Statement of Net Position Internal Service Funds
- Combining Statement of Revenues, Expenses, and Changes in Net Position Internal Service Funds
- Combining Statement of Cash Flows Internal Service Funds
- Schedule of Revenues, Expenditures, and Changes in Fund Balance Budget and Actual:
  - Wastewater Services Fund
  - Wastewater Capital Fund
  - Wastewater Services Fund Reconciliation of Budgetary Basis to Full Accrual Basis
  - Ambulance Fund
  - Building Fund
  - Information Systems & Services Fund
  - Insurance Services Fund



# City of McMinnville, Oregon Combining Statement of Net Position Internal Service Funds June 30, 2015

	Information Systems & Services			nsurance Services		tal Internal vice Funds
Assets						
Current assets:						
Cash and investments	\$	174,650	\$	1,141,248	\$	1,315,898
Prepaids		537		-		537
Total Current assets:		175,187		1,141,248		1,316,435
Non-current assets:						
Pension asset		63,489		-		63,489
Capital assets:						
Depreciable capital assets		2,215,760		-		2,215,760
Accumulated depreciation		(1,643,990)		-		(1,643,990)
Total non-current assets		635,259				635,259
Total assets		810,446		1,141,248		1,951,694
Deferred outflow of resources						
Deferred outflow of resources - pension		32,940				32,940
Liabilities						
Current liabilities:						
Accounts payable		15,783		21,565		37,348
Accrued payroll and other						
payroll liabilities		8,062		-		8,062
Due to component unit		-		5,669		5,669
Other liabilities		-		161,502		161,502
Compensated absences		14,007		_		14,007
Total current liabilities		37,852		188,736		226,588
Non-current liabilities:						
Pension related debt		58,339		-		58,339
Other post employment benefits		20,914		-		20,914
Total liabilities		117,105		188,736		305,841
Deferred inflow of resources						
Deferred inflow of resources - pension		122,507				122,507
Net Position						
Invested in capital assets		571,770		_		571,770
Unrestricted		32,005		952,512		
Total net position	\$	603,775	\$	952,512	\$	1,556,287

# City of McMinnville, Oregon Combining Statement of Revenues, Expenses, and Changes in Fund Net Position Internal Service Funds For the Year Ended June 30, 2015

	Sy	ormation estems & ervices		surance Services	Total Internal Service Funds		
Operating revenues	' <u>'</u>						
Charges for services	\$	883,600	\$	858,845	\$	1,742,445	
Miscellaneous		-		97,198		97,198	
Total operating revenues		883,600		956,043		1,839,643	
Operating expenses							
Personnel services		253,016		-		253,016	
Materials and services		524,406		933,298		1,457,704	
Depreciation		103,120		-		103,120	
Total operating expenses		880,542		933,298		1,813,840	
Operating income (loss)		3,058		22,745		25,803	
Nonoperating Revenues							
Investment earnings		857		4,368		5,225	
Total nonoperating revenues		857		4,368		5,225	
Change in net position		3,915		27,113		31,028	
Net position - beginning, as previously reported		770,923		925,399		1,696,322	
Restatement		(171,063)		-		(171,063)	
Net position - beginning, as restated		599,860		925,399		1,525,259	
Total net posiiton - ending	\$	603,775	\$	952,512	\$	1,556,287	

# City of McMinnville, Oregon Combining Statement of Cash Flows Internal Service Funds For the Year Ended June 30, 2015

		nformation Systems & Services		Insurance Services		Total
Cash Flows From Operating Activities						
Receipts from interfund services provided	\$	883,600	\$	858,845	\$	1,742,445
Other operating receipts		-		112,736		112,736
Payments to suppliers		(504,510)		(867,379)		(1,371,889)
Payments to employees		(323,361)				(323,361)
Net cash from operating activities		55,729	_	104,202		159,931
Cash Flows From Capital and Related Financing Activities Additions to capital assets		(33,230)		<u>-</u>		(33,230)
Cash Flows From Investing Activities						
Interest received		857		4,368		5,225
Increase in Cash and Investments		23,356		108,570		131,926
Cash and Investments - Beginning		151,294		1,032,678		1,183,972
Cash and Investments - Ending	\$	174,650	<u>\$</u>	1,141,248	<u>\$</u>	1,315,898
Reconciliation of Operating Income to Net Cash From Operating Activities Operating income Adjustments to reconcile operating income to net cash from operating activities:	\$	3,058	\$	22,745	\$	25,803
Depreciation		103,120		_		103,120
Pension expense		(86,646)		-		(86,646)
Change in current assets and liabilities:		,				, ,
Receivables		-		129		129
Due from component unit		-		15,409		15,409
Prepaids		7,890		-		7,890
Accounts payable		12,006		(32,266)		(20,260)
Due to component unit		-		5,669		5,669
Compensated absences		5,268		-		5,268
Other post employment benefits		2,972		-		2,972
Accured payroll and other payroll liabilities		8,061		-		8,061
Other liabilities	_			92,516	_	92,516
Net cash from operating activities	\$	55,729	\$	104,202	\$	159,931

### City of McMinnville, Oregon Wastewater Services Fund

## Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual For the Year Ended June 30, 2015

	Budgeted Amounts							
	Original			Final		Actual Amounts		iance with nal Budget
Revenues								
Charges for services	\$	8,846,819	\$	8,846,819	\$	9,172,388	\$	325,569
Miscellaneous		9,200		9,200		11,930		2,730
Total revenues		8,856,019		8,856,019		9,184,318		328,299
Expenditures								
Wastewater:								
Wastewater services administration		617,079		617,079		526,651		90,428
Plant		1,702,168		1,702,168		1,549,348		152,820
Environmental services		447,400		447,400		391,169		56,231
Conveyance systems		738,828		738,828		506,274		232,554
Contingencies		300,000		300,000		_		300,000
Total expenditures		3,805,475		3,805,475		2,973,442		832,033
Excess (deficiency) of revenues over (under)								
expenditures		5,050,544		5,050,544		6,210,876		1,160,332
Other Financing Sources (Uses)								
Transfers from other funds		14,200		14,200		14,200		-
Transfers to other funds		(5,266,414)		(5,266,414)		(5,262,530)		3,884
Total other financing sources (uses)		(5,252,214)		(5,252,214)		(5,248,330)		3,884
Net change in fund balances		(201,670)		(201,670)		962,546		1,164,216
Fund balances, budgetary basis - beginning		1,395,948		1,395,948		2,389,023		993,075
Fund balances, budgetary basis - ending	\$	1,194,278	\$	1,194,278	\$	3,351,569	\$	2,157,291

Wastewater Services Fund and Wastewater Capital Fund Reconciliation of Budgetary Basis to Full Accrual Basis follows Wastewater Capital Fund Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual

### City of McMinnville, Oregon Wastewater Capital Fund

### Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual For the Year Ended June 30, 2015

	Budgeted Amounts							
	Original		Final		Actual Amounts		Variance with Final Budget	
Revenues	_				_		_	
Charges for services	\$	325,000	\$	325,000	\$	715,204	\$	390,204
Miscellaneous		114,750		114,750		81,805		(32,945)
Total revenues		439,750		439,750		797,009		357,259
Expenditures								
Wastewater:								
Materials and services		1,388,900		1,388,900		682,634		706,266
Capital outlay		13,330,191		13,330,191		8,588,262		4,741,929
Contingencies		500,000		500,000		-		500,000
Total expenditures		15,219,091		15,219,091		9,270,896		5,948,195
Excess (deficiency) of revenues over (under)								
expenditures		(14,779,341)		(14,779,341)		(8,473,887)	-	6,305,454
Other Financing Sources (Uses)								
Transfers from other funds		4,993,882		4,993,882		4,993,882		_
Transfers to other funds		(220,750)		(220,750)		(220,750)		-
Total other financing sources (uses)		4,773,132		4,773,132		4,773,132		-
Net change in fund balances		(10,006,209)		(10,006,209)		(3,700,755)		6,305,454
Fund balances, budgetary basis - beginning		17,623,114		17,623,114		17,851,362		228,248
Fund balances, budgetary basis - ending	\$	7,616,905	\$	7,616,905	\$	14,150,607	\$	6,533,702

Wastewater Services Fund and Wastewater Capital Fund Reconciliation of Budgetary Basis to Full Accrual Basis follows Wastewater Capital Fund Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual

# City of McMinnville, Oregon Wastewater Services Fund Reconciliation of Budgetary Basis to Full Accrual Basis For the Year Ended June 30, 2015

Reconciliation:	
Wastewater Services Fund balances, budgetary basis - ending	\$ 3,351,569
Wastewater Capital Fund balances, budgetary basis - ending	14,150,607
Capital assets	96,793,951
Accumulated depreciation	(42,502,052)
Accrued payroll and other payroll liabilities	(37,320)
Compensated absences payable	(107,602)
Other post employment benefits	(114,243)
Pension asset	378,214
Pension liability	(347,534)
Deferred outflow of resources - pension	196,227
Deferred inflow of resources - pension	 (729,799)
Net assets, full accrual - ending	\$ 71,032,018
Wastewater Services charges for services, budgetary basis	\$ 9,172,388
Wastewater Capital charges for services, budgetary basis	715,204
Development charges and fees	(715,204)
Other revenue, property rentals	(19,637)
Transfers to other funds - services provided	 14,200
Charges for services, full accrual basis	\$ 9,166,951
Wasterwater Services expenditures, budgetary basis	\$ 2,973,442
Wastewater Capital expenditures, budgetary basis	9,270,896
Change in compensated absences	14,448
Change in accrued payroll and other payroll liabilities	37,320
Change in other post employment benefits	15,696
Pension expense	(516,170)
Expenditures capitalized	(9,350,545)
Transfers to other funds - services provided	489,398
Depreciation	 2,594,252
Operating expenses, full accrual basis	\$ 5,528,737
Wastewater Services other financing sources (uses), budgetary basis	\$ (5,248,330)
Wastewater Capital other financing sources (uses), budgetary basis	4,773,132
Capital contributions	377,475
Capital assets transferred to other funds	(281,358)
Transfers to other funds - services provided	489,398
Transfers from other funds - services provided	 (14,200)
Total contributions and transfers, full accrual basis	\$ 96,117

#### City of McMinnville, Oregon Ambulance Fund

		Budgeted	Amo	ounts				
_		Original		Final	Actu	ıal Amounts		ance with al Budget
Revenues	ď	6 500	æ	6 500	ď	2 662	ď	(2.027)
Intergovernmental Charges for services	\$	6,500 3,698,230	\$	6,500 3,698,230	\$	2,663 3,136,970	\$	(3,837) (561,260)
Miscellaneous		39,950		39,950		39,319		(631)
Total revenues		3,744,680		3,744,680		3,178,952		(565,728)
•								(===, =,
Expenditures								
Ambulance:								
Personnel services		2,866,094		2,901,094		2,880,073		21,021
Materials and services		1,359,906		1,359,906		847,121		512,785
Capital outlay Contingencies		211,679 300,000		211,679 265,000		210,802		877 265,000
Total expenditures		4,737,679		4,737,679		3,937,996		799,683
Excess (deficiency) of revenues over (under)		4,737,073		4,737,073		5,957,990		199,000
expenditures		(992,999)		(992,999)		(759,044)		233,955
Other Financing Sources (Uses)								
Transfers from other funds		770,800		770,800		770,800		_
Transfers to other funds		(296,845)		(296,845)		(293,259)		3,586
Total other financing sources (uses)		473,955		473,955		477,541		3,586
Net change in fund balances		(519,044)		(519,044)		(281,503)		237,541
Fund balances, budgetary basis - beginning		869,748		869,748		1,095,695		225,947
Fund balances, budgetary basis - ending	\$	350,704	\$	350,704		814,192	\$	463,488
Allowance for uncollectibles Capital assets Accumulated depreciation Accrued payroll and other payroll liabilities Compensated absences payable Other post employment benefits Pension asset Pension liability Deferred outflow of resources - pension Deferred inflow of resources - pension Net position, full accrual - ending  Reconciliation: Charges for service, budgetary basis Medical write-offs Change in allowance for uncollectibles Charges for services, full accrual basis  Expenditures, budgetary basis Change in compensated absences Change in accrued payroll and other payroll liabilitie Change in other post employment benefits Pension expense Medical write-offs Expenditures capitalized Transfers to other funds - services provided Depreciation Operating expenses, full accrual basis	s				\$ \$	(71,664) 1,269,490 (621,220) (57,686) (166,911) (166,787) 664,502 (610,600) 344,760 (1,282,220) 115,856  3,136,970 (364,042) 77,945 2,850,873  3,937,996 (1,132) 57,686 26,472 (906,884) (364,042) (186,332) 214,159 95,336 2,873,258		
Other financing sources (uses), budgetary basis Transfers to other funds - services provided Transfers from other funds - services provided Total contributions and transfers, full accrual basis					\$	477,541 214,159 (20,800) 670,900		

### City of McMinnville, Oregon Building Fund

		Budgeted	Amo	unts	Actual Amounts			
		Original		Final				ance with al Budget
Revenues	•	005.050	•	005.050	•	550.004	•	040.074
Licenses and permits	\$	305,050	\$	305,050	\$	553,921	\$	248,871
Miscellaneous		3,400		3,400		9,296		5,896
Total revenues		308,450		308,450		563,217		254,767
Expenditures								
Building:		205 000		045 000		040.450		0.740
Personnel services		205,902		215,902		212,159		3,743
Materials and services		54,195		54,195		39,724		14,471
Capital Outlay Contingencies		311 75,000		311 65,000		311		65,000
Total expenditures		335,408				252 104		
Excess (deficiency) of revenues over (under)		333,406		335,408		252,194		83,214
expenditures		(26,958)		(26,958)		311,023		337,981
Other Financing Sources (Heas)								
Other Financing Sources (Uses) Transfers from other funds		1,600		1,600		1,600		-
Transfers to other funds		(36,890)		(36,890)		(36,195)		695
Total other financing sources (uses)		(35,290)		(35,290)		(34,595)		695
Net change in fund balances		(62,248)		(62,248)		276,428		338,676
Fund balances, budgetary basis - beginning		116,043		116,043		329,227		213,184
Fund balances, budgetary basis - ending	\$	53,795	\$	53,795		605,655	\$	551,860
Add (deduct):								
Capital assets						381,887		
Accumulated depreciation						(116,377)		
Accrued payroll and other payroll liabilities						(5,283)		
Compensated absences payable						(12,121)		
Other post employment benefits						(21,803)		
Pension asset						63,179		
Pension liability						(58,053)		
Deferred outflow of resources - pension						32,778		
Deferred inflow of resources - pension						(121,910)		
Net position, full accrual - ending					\$	747,952		
Reconciliation:								
Charges for services, budgetary basis					\$	553,921		
Transfers from other funds - services provided						1,600		
Charges for services, modified accrual basis					\$	555,521		
Expenditures, budgetary basis					\$	252,194		
Change in compensated absences						2,528		
Change in accrued payroll and other payroll liabilities	es					5,283		
Change in other post employment benefits						1,950		
Pension expense						(86,224)		
Transfers to other funds - services provided						36,195		
Depreciation						13,624		
Operating expenses, full accrual basis					\$	225,550		
Other financing sources (uses), budgetary basis					\$	(34,595)		
Transfers to other funds - services provided						36,195		
Transfers from other funds - services provided						(1,600)		
Total contribributions and transfers, full accrual bas	is				\$			

## City of McMinnville, Oregon Information Systems & Services Fund

<u>-</u>	Budgeted Amounts						 •••
		Original		Final	Actı	ual Amounts	ance with al Budget
Revenues							
Charges for services	\$	623,303	\$	623,303	\$	557,635	\$ (65,668)
Miscellaneous		800		800		857	57
Total revenues _		624,103		624,103		558,492	(65,611)
Expenditures							
Personnel services		358,131		358,131		323,361	34,770
Materials and services		589,803		589,803		524,405	65,398
Capital outlay		33,500		33,500		33,230	270
Contingencies		65,000		65,000		-	65,000
Total expenditures		1,046,434		1,046,434		880,996	165,438
Excess (deficiency) of revenues over (under)							
expenditures _		(422,331)		(422,331)		(322,504)	 99,827
Other Financing Sources (Uses)							
Transfers from other funds		360,733		360,733		325,965	(34,768)
Total other financing sources (uses)		360,733		360,733		325,965	 (34,768)
Net change in fund balances		(61,598)		(61,598)		3,461	65,059
Fund balances, budgetary basis - beginning		99,289		99,289		155,943	56,654
Fund balances, budgetary basis - ending	\$	37,691	\$	37,691		159,404	\$ 121,713
Add (deduct):							
Capital assets						2,215,760	
Accumulated depreciation						(1,643,989)	
Pension asset						63,489	
Accrued payroll and other payroll liabilities						(8,062)	
Compensated absences						(14,007)	
Pension liability						(58,339)	
Deferred outflow of resources - pension						32,940	
Deferred inflow of resources - pension						(122,507)	
Other post employment benefits						(20,914)	
Net position, full accrual - ending					\$	603,775	
Reconciliation:							
Charges for services, budgetary basis					\$	557,635	
Transfers from other funds - services provided					•	325,965	
Charges for services, full accrual basis					\$	883,600	
Expenditures, budgetary basis					\$	880,996	
Change in compensated absences					Ψ.	5,268	
Change in accrued payroll and other payroll liabilitie	s					8,062	
Change in pension expense	•					(86,647)	
Change in other post employment benefits						2,972	
Expenditures capitalized						(33,229)	
Depreciation						103,120	
Operating expenses, full accrual basis					\$	880,542	
Other financing sources (uses), budgetary basis					\$	325,965	
Transfers from other funds - services provided					*	(325,965)	
Total contributions and transfers, full accrual basis					\$	-	
·							

### City of McMinnville, Oregon Insurance Services Fund

	Budgeted Amounts						\/!-	
		Original		Final	Actu	al Amounts		ance with al Budget
Revenues								
Charges for services	\$	912,508	\$	912,508	\$	858,845	\$	(53,663)
Miscellaneous		106,600		106,600		101,566		(5,034)
Total revenues		1,019,108		1,019,108		960,411		(58,697)
Expenditures								
Materials and services		975,620		975,620		652,600		323,020
Contingencies		100,000		100,000		-		100,000
Total expenditures		1,075,620		1,075,620		652,600		423,020
Excess (deficiency) of revenues over (under)								
expenditures		(56,512)		(56,512)		307,811		364,323
Other Financing Sources (Uses)								
Transfers to other funds		(218,182)		(218,182)		(188,182)		30,000
Total other financing sources (uses)		(218,182)		(218,182)		(188,182)		30,000
Net change in fund balances		(274,694)		(274,694)		119,629		394,323
Fund balances, budgetary basis - beginning		588,882		588,882		994,386		405,504
Fund balances, budgetary basis - ending	\$	314,188	\$	314,188		1,114,015	\$	799,827
A d d ( d a d ; a t ) .								
Add (deduct):						(404 500)		
Insurance claims payable					Ф.	(161,503)		
Net position, full accrual - ending					\$	952,512		
Reconciliation:								
Expenditures, budgetary basis					\$	652,600		
Transfers to other funds - services provided						188,182		
Change in insurance claims liability						92,516		
Operating expenses, full accrual basis					\$	933,298		
Other financing sources (uses), budgetary basis					\$	(188,182)		
Transfers to other funds - services provided					Ψ	188,182		
Total contributions and transfers, full accrual basis					<u>•</u>	100,102		
rotal continutions and transfers, full accidal basis					\$			

#### **OTHER FINANCIAL SCHEDULES**

- Schedule of Expenditures of Federal Awards
- Schedule of Future Debt Service Requirements
- Schedule of Property Tax Transactions
- Schedule of Accountability for Independently Elected Officials





#### City of McMinnville, Oregon Schedule of Expenditures of Federal Awards Year Ended June 30, 2015

Federal Program Title	Federal CFDA Number	Award Description
U.S. Department of Transportation		
Federal Aviation Administration		
Airport Improvement Program	20.106	Rehabilitation of Runway 4/22 (Phase I)
U.S. Department of Justice		
Bureau of Justice Assistance		
Bulletproof Vest Partnership Program	16.607	Bulletproof Vest Partnership 2013
US Department of Housing and Urban Development		
Business Oregon Infrastructure Finance Authority		
Yamhill County Community Development Block Grant	14.228	Housing Rehabilitation Project
U.S. Department of the Interior		
National Park Service		
State of Oregon Parks & Recreation Department		
Historic Preservation Fund Grants-In-Aid	15.904	Certified Local Government Grant
Outdoor Recreation_Acquistion,Development and Planning	15.916	City Park Rehabilitation
Total U.S. Department of the Interior		

#### Total

Note 1. Basis of Presentation - This schedule is presented on the full accrual basis of accounting. The information in this schedule is presented in accordance with the requirements of the Office of Management and Budget's (OMB) Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. The amounts presented in this schedule agree with the presentation in the basic financial statements as all federal grants are reported on the full accrual basis of accounting.

Award Identification Number	Award Period	Total Award								 Current Year	 Total Project to Date	Unexpended Balance June 30, 2015
3-41-0036-015-2014	5/1/14 - completion	\$	267,957	\$ 169,495	\$ 169,495	\$ 98,462						
2013 13069826	4/1/13 - 8/31/15		2,449	441	2,449	-						
H14006	12/1/14 - completion		400,000	5,372	5,372	394,628						
OR-12-14-10 NPS 41-01586	4/1/14-8/31/15 10/1/14-6/30/17		12,000 85,015 97,015	 6,153 1,288 7,441	 6,153 1,288 7,441	5,847 83,727 89,574						
		\$	767,421	\$ 182,749	\$ 184,757	\$ 582,664						

#### City of McMinnville, Oregon Schedule of Future Debt Service Requirements June 30, 2015

Fiscal Year of	Public Safety Ci Constructio Issued Novemb 3.75 - 5	n Bonds per 14, 2006		,	Advance Re Issued Ap	Civic Buildings funding 2015 ril 16, 2015 5.00%	Bonds	ortation s 2015 il 16, 2015 5.00%	
Maturity	Principal	Interest	Principal	Interest	Principal	Interest	Principal	Interest	
2015-16 2016-17 2017-18 2018-19 2019-20 2020-21 2021-22 2022-23 2023-24 2024-25 2025-26 2026-27	\$ 615,000 640,000 - - - - - - - - -	\$ 37,900 12,800 - - - - - - - - - -	\$ 535,000 550,000 555,000 570,000 580,000 600,000 - - - - -	\$ 98,850 88,000 76,950 65,700 51,300 33,600 12,300 - - -	\$ 65,000 - 650,000 670,000 700,000 725,000 650,000 680,000 720,000 755,000 790,000 830,000	\$ 252,485 317,300 317,300 297,800 271,000 243,000 221,250 188,750 154,750 118,750 81,000 41,500	\$ 310,000 1,100,000 1,200,000 875,000 915,000 950,000 1,025,000 1,080,000 1,130,000 1,190,000 1,245,000	\$ 521,395 650,850 617,850 581,850 546,850 510,250 481,750 432,750 381,500 271,000 211,500	
2027-28	-	-	-	-	-	-	1,310,000	149,250	
2028-29	-	-	-	-	-	=	1,360,000	96,850	
2029-30							1,415,000	42,450	
	\$ 1,255,000	\$ 50,700	\$ 4,005,000	\$ 426,700	\$ 7,235,000	\$ 2,504,885	\$ 16,085,000	\$ 5,823,595	

#### Add:

General obligation bond premium - park system improvements

General obligation bond premium - public safety buildings advance refunding

General obligation bond premium - transportation

To	tal	Full Faith	& Credit	Full Faith	& Credit			
Governmer	ntal Activity	Bank	Loan	State of	Oregon	Tot	tal	
General C	Obligation	Issued Ma	ay , 2014	Dept of Tra	nsportation	Governmen	ital Activity	
 Bor	nds	3.1	%	2.2	6%	Long Ter	rm Debt	
Principal	Interest	Principal	Interest	Principal	Interest	Principal	Interest	
\$ 1,525,000	\$ 910,630	\$ 75,529	\$ 39,763	\$ -	\$ 2,625	\$ 1,600,529	\$ 953,018	
2,290,000	1,068,950	77,888	37,403	190,926	10,502	2,558,814	1,116,855	
2,405,000	1,012,100	80,321	34,970	195,241	6,187	2,680,562	1,053,257	
2,115,000	945,350	82,831	32,461	78,522	1,775	2,276,353	979,586	
2,195,000	869,150	85,418	29,873	-	-	2,280,418	899,023	
2,275,000	786,850	88,087	27,205	-	-	2,363,087	814,055	
2,245,000	715,300	90,839	24,453	-	-	2,335,839	739,753	
1,705,000	621,500	93,677	21,615	-	-	1,798,677	643,115	
1,800,000	536,250	626,817	18,688	-	-	2,426,817	554,938	
1,885,000	446,250	-	-	-	-	1,885,000	446,250	
1,980,000	352,000	-	-	-	-	1,980,000	352,000	
2,075,000	253,000	-	-	-	-	2,075,000	253,000	
1,310,000	149,250	-	-	-	-	1,310,000	149,250	
1,360,000	96,850	-	-	-	-	1,360,000	96,850	
 1,415,000	42,450					1,415,000	42,450	
28,580,000	\$ 8,805,880	\$ 1,301,407	\$ 266,431	\$ 464,689	\$ 21,089	30,346,096	\$ 9,093,400	
210,198						210,198		
1,232,219						1,232,219		
 2,117,793						2,117,793		
\$ 32,140,210						\$ 33,906,306		

#### CITY OF MCMINNVILLE, OREGON SCHEDULE OF PROPERTY TAX TRANSACTIONS Year Ended June 30, 2015

	Tax Year		Uncollected Levy as July 1, Extended by Tax Year 2014 Assessor				Discounts Allowed			
Current year	2014-15	\$	-	\$	13,220,677	\$	(336,364)			
Prior years	2013-14 2012-13 2011-12 2010-11 2009-10 2008-09 and prior years		534,313 303,285 168,757 93,478 56,928		- - - -		- - - -			
Total prior years	p.1.5. y 55.1.5	\$	1,211,051	\$	13,220,677	\$	(336,364)			
Reconciliation of property taxes General Fund Debt Service Fund Urban Renewal Debt Service	·	d:				\$ 	1,163,392 125,472 3,572 1,292,436			
Reconciliation of property tax concollections Adjustment to modified accurate		ue on	the fund final	ncial	statements:	\$	12,856,109 10,001			
Total property tax revenu	e					\$	12,866,110			

 Interest	Ad	justments	 Collections		Jncollected June 30, 2015
\$ 7,818	\$	(33,708)	\$ (12,320,010)	\$	538,413
18,970 20,942 26,863 14,996 2,513		(12,632) 1,997 539 223 475	(235,074) (121,907) (109,276) (52,035) (6,320)		305,577 204,317 86,883 56,662 53,596
5,523		(1,338)	 (11,487)		46,988
 89,807		(10,736)	(536,099)		754,023
\$ 97,625	\$	(44,444)	\$ (12,856,109)	\$	1,292,436

# City of McMinnville, Oregon Schedule of Accountability for Independently Elected Officials June 30, 2015

The City has no independently elected officials who collect or receive money for or from the City.

#### STATISTICAL SECTION

This part of the City's *Comprehensive Annual Financial Report (CAFR)* presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and supplementary information says about the City's overall financial health.

#### **Financial Trends**

These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time.

#### Revenue Capacity

These schedules contain information to help the reader assess the City's most significant local revenue sources, property tax and sewer charges.

#### **Debt Capacity**

These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.

#### Demographic and Economic Information

These schedules offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place.

#### Operating Information

These schedules contain service and infrastructure data to help the reader understand how the information in the City's financial report relates to the services the City provides and the activities it performs.

Sources: Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year.





### City of McMinnville, Oregon

#### Net Position by Component Last Ten Fiscal Years

	Fiscal Year Ended June 30,				
	2006	2007	2008		
Primary Government: Governmental activities:					
Invested in capital assets (b) (e) Restricted (a) (f)	\$ 59,476,033 2,507,360	\$ 62,898,370 2,876,332	\$ 65,247,969 3,827,337		
Unrestricted (c)  Total governmental activities net position (d)	9,320,862 \$ 71,304,255	10,696,218 \$ 76,470,920	10,479,495 \$ 79,554,801		
Business-type activities: Invested in capital assets (b)	\$ 30,714,356	\$ 32,603,644	\$ 33,806,347		
Restricted (a) Unrestricted	12,290,008	14,664,424	17,833,067		
Total business-type activities net position (d)	\$ 43,004,364	\$ 47,268,068	\$ 51,639,414		
Primary government:					
Invested in capital assets Restricted	\$ 90,190,389 2,507,360	\$ 95,502,014 2,876,332	\$ 99,054,316 3,827,337		
Unrestricted (h)  Total primary government net position (d)	21,610,870 \$ 114,308,619	25,360,642 \$ 123,738,988	28,312,562 \$ 131,194,215		
Component unit:					
Water and Light: Invested in capital assets (g) Unrestricted (h)	\$ 75,969,725 33,233,236	\$ 78,018,533 39,601,674	\$ 83,072,182 42,264,683		
Total component unit	\$ 109,202,961	\$ 117,620,207	\$ 125,336,865		

- (a) As of fiscal year 2008-09, Building moved from a governmental activity to a business-type activity.
- (b) In fiscal year 2009-10, the City implemented GASB Statement No. 51, *Accounting and Financial Reporting for Intangible Assets*. This required a restatement of beginning net position of \$1,372,088 for governmental activities and \$231,078 for business-type activities making a total adjustment to primary government of \$1,603,166 for retroactive easements.
- (c) In fiscal year 2010-11, the City recorded a prior period adjustment of \$316,997 in governmental activities to account for assets set aside in an investment account for the Length of Service Awards program (LOSAP). Beginning net position is restated from \$76,365,880 to \$76,682,877.
- (d) In fiscal year 2012-13, the City implemented GASB Statement No. 63, *Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position.* As a result, net assets have been renamed to net position.

2009		2010	2011	2012	2013	2014 Restated	2015
\$ 64,720,490 3,011,121 9,478,673	\$	64,577,951 3,223,454 8,881,472	\$ 62,431,482 3,745,053 9,436,731	\$ 59,774,579 4,034,072 9,748,354	\$ 60,826,806 4,139,865 10,719,116	\$ 59,579,789 5,932,257 1,318,592	\$ 59,688,968 23,156,125 (11,568,107)
\$ 77,210,284	<u>\$</u>	76,682,877	\$ 75,613,266	\$ 73,557,005	\$ 75,685,787	\$ 66,830,638	\$ 71,276,986
\$ 35,556,686 374,891 19,339,695	\$	38,573,448 284,065 19,444,666	\$ 41,736,064 183,776 18,683,904	\$ 44,032,172 148,044 18,976,324	\$ 45,568,283 178,933 20,057,090	\$ 48,275,891 299,781 17,437,601	\$ 55,205,674 482,442 15,948,799
\$ 55,271,272	\$	58,302,179	\$ 60,603,744	\$ 63,156,540	\$ 65,804,306	\$ 66,013,273	\$ 71,636,915
\$ 100,277,176 3,386,012 28,818,368	\$	103,151,399 3,507,519 28,326,138	\$ 104,167,546 3,928,829 28,120,635	\$ 103,806,751 4,182,116 28,724,678	\$ 106,395,089 4,318,798 30,776,206	\$ 107,855,680 6,232,038 18,756,193	\$ 114,894,642 23,638,567 4,380,692
\$ 132,481,556	\$	134,985,056	\$ 136,217,010	\$ 136,713,545	\$ 141,490,093	\$ 132,843,911	\$142,913,901
\$ 97,147,985 33,751,837	\$	103,852,317 28,853,295	\$ 103,521,631 32,006,301	\$ 106,683,105 33,671,841	\$ 115,135,213 31,952,469	\$ 118,079,561 31,127,734	\$ 121,446,462 36,515,824
\$ 130,899,822	\$	132,705,612	\$ 135,527,932	\$ 140,354,946	\$ 147,087,682	\$ 149,207,295	\$ 157,962,286

<sup>(</sup>e) In fiscal year 2013-14, the City had a restatement to account for a change in accounting principle. The City changed street and sewer infrastructure depreciaton from the composite method to the straight line method. This required a restatement of beginning net position of \$3,263,218 for governmental activities.

<sup>(</sup>f) In fiscal year 2013-14, the City had a restatement to recognize revenue of \$383,161. Governmental activities net position required a restatement increasing restricted net positions for Highways and Streets by \$155,728 and unrestricted net position by \$227,433.

<sup>(</sup>g) In fiscal year 2012-13, the component unit Water and Light included an interfund loan in Invested in capital assets. This was corrected in fiscal year 2013-14 with no change to total net position.

<sup>(</sup>h) In fiscal year 2014-15, the City and the Department had a restatement of \$11,324,390 and \$4,026,413, respectively, to account for the implementation of GASB Statement 68, *Accounting and Financial Reporting for Pensions* and to correct an error relating to accounting for a transition liability.

# City of McMinnville, Oregon Changes in Net Position

### **Last Ten Fiscal Years**

	June 30.	

	i iscai i cai Eliaca			ouric oo,				
Functions/Programs	2006	<u> </u>	2007		2008	_	2009	
Expenses								
Primary government:								
Governmental activities:								
General government (a)	\$ 3,849	,409	\$ 2,655,004	\$	1,984,604	\$	2,347,704	
Community development (e)	1,514	,566	1,607,780		1,811,174		1,246,693	
Public safety:								
Police	4,853	,641	5,123,969		5,690,199		6,455,520	
Fire	1,220		1,658,654		1,704,098		2,522,183	
Emergency communications		,927	754,142		760,164		809,875	
Highways and streets	2,871	,564	3,302,674		3,137,661		3,616,479	
Culture and recreation:								
Parks and recreation	3,190		3,432,363		3,528,723		3,985,158	
Library	1,402		1,440,647		1,488,868		1,534,563	
Airport		,884	325,485		590,710		640,968	
Interest on long-term debt	504	<u>,474</u>	773,903	_	915,543	_	871,822	
Total governmental activities expenses	20,485	,306	21,074,621	_	21,611,744		24,030,965	
Business-type activities:								
Wastewater	5,771	,040	5,855,037		6,052,599		5,873,978	
Ambulance	2,117	,649	2,241,064		2,264,966		2,373,384	
Building (e)		-	-		-		596,800	
Total business-type activities expenses	7,888	,689	8,096,101		8,317,565		8,844,162	
Total primary government expenses	\$ 28,373	,995	\$29,170,722	\$	29,929,309	\$	32,875,127	
Component unit:								
Water and Light	\$ 36,289	752	\$ 38,592,365	\$	39,809,429	\$	33,326,936	
Trator and Light	<u><del>+ + + + + + + + + + + + + + + + + + + </del></u>	,. 0_	<u> </u>	<u>*</u>	00,000,120	<u> </u>	00,020,000	
Indirect expense allocation (f)								
Primary government:								
Governmental activities:								
General government	•	,830)	,		, ,	\$	-	
Community development	(351	,034)	(346,209	)	(339,846)		-	
Public safety:								
Police		,151	61,234		95,954		-	
Fire	363	,879	390,355		429,429		-	
Emergency communications	400	-	-		-		-	
Highways and streets	180	,688	188,744		187,281		-	
Culture and recreation:	000	704	407.050		477.070			
Parks and recreation	206		197,256		177,972		_	
Library		,488	65,222		59,720		-	
Airport		,095	27,949	_	26,608		<u>-</u>	
Total governmental activities indirect expenses	(91	<u>,862</u> )	(42,368	) _	(66,506)		<u>-</u>	
Business-type activities:								
Wastewater		,907	230,064		269,875		-	
Ambulance	(145	<u>,045</u> )	(187,696	) _	(203,369)	_	<u>-</u>	
Total business-type activities indirect expenses	91	,862	42,368		66,506		<u>-</u>	
Total primary government indirect expenses	\$		\$ -	\$		\$		

	2010		2011		2012		2013 2014		2015		
\$	2,060,894	\$	2,158,145	\$	1,918,406	\$	1,869,910	\$	2,031,927	\$	2,065,497
	1,299,144		1,328,719		1,289,638		1,283,292		1,215,961		949,452
	6,548,127		6,299,749		6,722,412		7,092,755		7,571,954		5,959,530
	2,544,874		2,686,012		2,466,866		2,534,766		2,537,593		2,048,332
	818,172		837,736		1,077,885		617,610		798,106		1,124,854
	3,478,409		3,453,560		3,347,084		3,839,179		2,443,173		2,964,608
	4,014,812		4,095,241		4,174,915		4,074,988		4,113,605		3,810,278
	1,567,266		1,469,682		1,507,964		1,416,283		1,343,265		1,092,515
	517,465		784,816		552,179		553,974		560,272		692,357
	826,167		786,277		613,154		525,129		484,383		519,917
2	23,675,330		23,899,937		23,670,503		23,807,886		23,100,239		21,227,340
	5,811,243		5,753,542		5,853,298		5,818,847		5,808,434		5,523,163
	2,449,268		2,532,569		3,068,413		3,395,105		3,508,377		2,868,982
	446,236	_	415,676		406,630		277,561		283,842		225,229
	8,706,747		8,701,787		9,328,341		9,491,513		9,600,653		8,617,374
<u>\$ 3</u>	32,382,077	\$	32,601,724	\$	32,998,844	\$	33,299,399	\$	32,700,892	\$	29,844,714
<b>c</b> 1	36,062,095	Ф	37,802,141	Ф	40,626,635	Ф	41,583,845	Œ	43,187,324	Œ	42,099,300
Ψ	00,002,093	Ψ	37,002,141	Ψ	40,020,033	Ψ	41,303,043	Ψ	43, 107,324	Ψ	42,099,300
\$	_	\$	_	\$	_	\$	_	\$	_	\$	_
Ψ	_	Ψ	<u>-</u>	Ψ	_	Ψ	<u>-</u>	Ψ	-	Ψ	_
	_		-		-		-		-		-
	_		_		_		_		_		_
	-		-		-		-		-		-
	_		_		_		_		-		_
	-		-		_		-		-		-
	_								<u>-</u>		_
		_		_		_		_		_	
	-		_		_		_		_		_
_		_							<u>-</u>		-
	_	\$	_	\$	_	\$	_	\$	_	\$	_

# City of McMinnville, Oregon Changes in Net Position

### **Last Ten Fiscal Years**

Fieral	Voor	Endad	<b>June 30</b> ,
ııscai	ı <del>c</del> ai	Lilucu	Julie Ju,

Functions/Programs	2006	2007	2008	2009
Program revenues				
Primary government:				
Governmental activities:				
Charges for services:				
General government	\$ 522,980	\$ 448,876	\$ 389,323	\$ 540,622
Community development (e)	915,385	999,440	957,770	503,816
Public safety:				
Police	794,308	905,620	1,011,006	981,277
Fire	287,128	288,870	286,520	278,779
Emergency communications	-	· -	, -	-
Highways and streets (c)	696,055	469,354	883,058	131,051
Culture and recreation:	•	,	,	,
Parks and recreation	1,360,020	1,373,159	1,265,177	1,071,145
Library	59,492	58,578	54,006	54,417
Airport	198,701	211,823	218,171	188,858
Operating grants and contributions	1,892,095	2,039,741	1,966,268	1,764,579
Capital grants and contributions (d)	5,014,859	6,658,636	3,889,300	3,278,780
Total governmental activities program revenues		13,454,097	10,920,599	8,793,324
Business-type activities:			10,020,000	
Charges for services:				
Wastewater	8,376,517	8,706,664	8,999,557	8,351,447
Ambulance	1,726,397	1,758,899	2,120,051	2,390,286
Building (e)	-	-	2,120,001	201,002
Operating grants and contributions	1,108	4,841	_	3,065
Capital grants and contributions (d)	865,871	973,666	672,870	-
Total business-type activities program revenues		11,444,070	11,792,478	10,945,800
Total primary government program revenues	\$ 22,710,916	\$24,898,167	\$ 22,713,077	<u>\$ 19,739,124</u>
Component unit:				
Water and Light:				
Charges for services	\$ 38,279,420	\$40,193,347	\$ 41,198,256	\$ 34,620,277
Operating grants and contributions	740,157	746,201	441,624	187,957
Capital grants and contributions	1,181,578	1,760,168	1,592,616	364,500
Total component unit program revenues	\$ 40,201,155	\$42,699,716	\$ 43,232,496	\$ 35,172,734
Net revenue (expense)				
Primary government:				
Governmental activities	\$ (8 652 421)	\$ (7 578 156)	\$ (10,624,639)	\$ (15 237 641)
Business-type activities	2,989,342	3,305,601	3,408,407	2,101,638
Total primary government net revenue (expense)	\$ (5,663,079)			\$(13,136,003)
Total primary government net revenue (expense)	ψ (3,003,079)	\$ (4,272,555)	ψ (1,210,232)	ψ (13,130,003)
Component unit:				
Water and Light	\$ 3,911,403	\$ 4,107,351	\$ 3,423,067	\$ 1,845,798

	2010	2011	2012	2013	2014	2015
\$	496,923	\$ 485,866	\$ 482,333	\$ 477,936	\$ 569,633	\$ 719,791
Ψ	488,288	515,582	524,366	571,421	611,380	743,044
	956,903	817,709	824,755	893,005	717,134	661,192
	295,593	323,276	313,154	340,253	347,407	378,028
	400 505	-	-	12,500	13,130	12,480
	169,585	324,786	194,534	190,481	160,383	344,459
	1,073,688	1,217,185	1,223,292	1,248,255	1,317,763	1,574,113
	58,820	55,200	56,719	69,482	45,433	55,294
	220,329	233,651	237,082	239,436	244,969	247,965
	2,554,203	2,174,634	2,263,584	2,234,195	2,281,464	2,460,484
	1,087,252	1,935,658	674,099	761,169	679,849	1,949,416
	7,401,584	8,083,547	6,793,918	7,038,133	6,988,545	9,146,266
	8,244,213	8,292,062	8,453,886	8,554,156	9,076,321	9,911,181
	2,320,010	2,275,122	2,739,983	2,846,540	2,646,881	2,911,613
	334,380	295,934	297,204	290,537	390,852	561,441
	33,979	-	-	564	- 27 206	76
	34,704	40.000.440	24,943	106,632	37,206	377,475
	10,967,286	10,863,118	11,516,016	11,798,429	12,151,260	13,761,786
<u>\$</u>	18,368,870	<u>\$ 18,946,665</u>	<u>\$ 18,309,934</u>	\$ 18,836,562	<u>\$ 19,139,805</u>	\$ 22,908,052
\$ :	35,302,190	\$ 36,534,385	\$ 41,122,520	\$ 43,030,261	\$ 44,662,133	\$ 44,944,442
	510,961	187,233	400,388	-	-	-
	254,723	334,413	242,183	474,900	909,683	1,560,929
\$ :	36,067,874	\$ 37,056,031	\$ 41,765,091	\$ 43,505,161	\$ 45,571,816	\$ 46,505,371
\$ (	16,273,746)	\$ (15,816,390)	\$ (16,876,585)	\$ (16,769,753)	\$ (16,111,694)	\$ (12,081,074)
	2,260,539	2,161,331	2,187,675	2,306,916	2,550,607	5,144,412
\$(	14,013,207)	\$ (13,655,059)	\$ (14,688,910)	\$ (14,462,837)	\$ (13,561,087)	\$ (6,936,662)
\$	5,779	<u>\$ (746,110)</u>	\$ 1,138,456	\$ 1,921,316	\$ 2,384,492	\$ 4,406,071
						(Continued)

#### City of McMinnville, Oregon

### Changes in Net Position Last Ten Fiscal Years

(full accrual basis of accounting)

Fiscal Year Ended June 30,

	i iscai i cai L	iliaea Julie Jo,		
Functions/Programs	2006	2007	2008	2009
Conoral revenues and other changes in not position				
General revenues and other changes in net position Primary government:				
Governmental activities:				
Taxes				
Property taxes	\$ 8,996,764	\$ 9,435,904	\$ 10,350,548	\$ 11,053,039
Franchise taxes	2,224,711	2,320,014	2,376,220	2,140,723
Transient lodging taxes	2,224,711	2,320,014	2,370,220	2,140,723
Unrestricted state shared revenues	606 612	588,482	662.010	670 224
	686,613	,	662,919	672,334
Unrestricted investment earnings (g)	517,062	709,041	614,480	235,839
Gain (loss) on disposal of capital assets	100.005	(200,620)	2,740	(4.000.044)
Transfers (b)	126,985	(308,620)	(298,387)	(1,208,811)
Total governmental activities	12,552,135	12,744,821	13,708,520	12,893,124
Business-type activities:				
Unrestricted investment earnings (g)	425,027	649,483	664,552	321,409
Gain (loss) on disposal of capital assets	-	-	-	-
Transfers (b)	(126,985)	308,620	298,387	1,208,811
Total business-type activities	298,042	958,103	962,939	1,530,220
Total primary government	\$ 12,850,177	\$13,702,924	\$ 14,671,459	\$ 14,423,344
Component unit:				
Water and Light:				
Unrestricted investment earnings (g)	\$ 1,213,320	\$ 1,831,449	\$ 1,712,036	\$ 872,186
Gain (loss) on disposal of capital assets	-	-	94,862	-
Timber sales, net of related expenses	3,210,353	2,158,598	1,460,202	1,726,608
Other, net	501,837	319,848	1,026,491	1,118,365
Interest expense	-	-	-	-
Total component unit	\$ 4,925,510	\$ 4,309,895	\$ 4,293,591	\$ 3,717,159
Change in net position				
Primary government:				
Governmental activities	\$ 3,899,714	\$ 5,166,665	\$ 3,083,881	\$ (2,344,517)
Business-type activities	3,287,384	4,263,704	4,371,346	3,631,858
Total primary government	\$ 7,187,098	\$ 9,430,369	\$ 7,455,227	\$ 1,287,341
rotal plimary government	φ 1,101,090	ψ <del>3,430,309</del>	ψ 1,400,221	ψ 1,201,341
Component unit:				
Water and Light	\$ 8,836,913	\$ 8,417,246	\$ 7,716,658	\$ 5,562,957

<sup>(</sup>a) During fiscal years 2005-06 and 2006-07, the City expended approximately \$1,817,000 and \$715,000, respectively, to build the Virginia Garcia Memorial Health Center, a primary care clinic. The City does not own the facility and therefore did not capitalize the expenditures.

<sup>(</sup>b) From fiscal year 2006-07 through 2014-15, transfers from the General Fund to the Ambulance Fund subsidized emergency transport operations. Transfer amounts varied from \$155,000 to \$750,000. During fiscal year 2008-09, Building net assets of \$763,000 were transferred from governmental activities to business-type activities.

	2010	2011 2012		2013			2014	2015			
\$ 1	1,573,566	\$	11,860,485	\$	11,880,645	\$	12,145,519	\$	12,457,511	\$	12,937,499
	2,191,818		2,202,237		2,441,291		2,486,923		2,538,348		2,548,881
	-		-		-				235,874		574,911
	685,444		692,662		683,388		760,551		807,749		834,087
	57,829		60,685 4,858		85,988 3,475		95,507 3,300		97,482 1,637		78,040 (56,454)
	(451,403)		(74,148)		(274,463)		(239,644)		(537,400)		(389,542)
	4,057,254		14,746,779	_	14,820,324	_	15,252,156	-	15,601,201	_	16,527,422
	1,007,201	_	11,7 10,770	_	11,020,021	_	10,202,100	_	10,001,201	_	10,027,122
	87,887		66,086		90,657		101,206		100,694		89,688
	, -		-		-		, -		, -		, -
	451,403		74,148	_	274,463	_	239,644		537,400		389,542
	539,290		140,234	_	365,120	_	340,850		638,094		479,230
<u>\$ 1</u>	4,596,544	\$	14,887,013	\$	15,185,444	\$	15,593,006	\$	16,239,295	\$	17,006,652
\$	323,950	\$	425,450	\$	122 167	<b>c</b>	102 045	¢	199,400	\$	167,244
φ	323,930	Φ	425,450	Φ	422,467	\$	182,845	\$	199,400	Φ	(199,620)
	832,598		1,355,475		2,605,898		3,962,482		2,243,586		3,324,530
	643,463		1,787,505		660,193		666,093		1,318,548		1,019,342
			=		_		<u> </u>				37,424
\$	1,800,011	\$	3,568,430	\$	3,688,558	\$	4,811,420	\$	3,761,534	\$	4,348,920
ф <i>/</i>	(2.246.402)	ው	(1.060.644)	ው	(2.056.264)	<b>ው</b>	(1 517 507)	<b>ው</b>	(E10 402)	ው	4 446 249
	(2,216,492) 2,799,829	\$	(1,069,611) 2,301,565	\$	(2,056,261) 2,552,795	\$	(1,517,597) 2,647,766	\$	(510,493) 3,188,701	\$	4,446,348 5,623,642
\$	583,337	\$	1,231,954	\$	496,534	\$	1,130,169	\$	2,678,208	<u>¢</u>	10,069,990
Ψ	000,001	Ψ	1,201,004	Ψ	<del>-100,004</del>	Ψ	1, 100, 103	Ψ	2,010,200	Ψ	10,000,000
\$	1,805,790	\$	2,822,320	\$	4,827,014	\$	6,732,736	\$	6,146,026	\$	8,754,991
											(Continued)

#### City of McMinnville, Oregon Changes in Net Position Last Ten Fiscal Years

- (c) During fiscal year 2007-08, transportation system development charges doubled due to significant construction projects by the McMinnville School District. From fiscal years 2008-09 through 2014-15, transportation system development charges decreased due to a significant drop in construction activity with a slight improvement in fiscal year 2010-11.
- (d) From fiscal years 2007-08 through 2014-15, developer donations decreased due to a significant drop in construction activity.
- (e) Prior to fiscal year 2008-09, Building was a governmental activity, included in Community Development. Beginning fiscal year 2008-09, Building became a business-type activity.
- (f) As of fiscal year 2008-09, the City elected to not display the indirect expense allocation due to a change in fund structure.
- (g) Beginning in fiscal year 2008-09 and continuing through fiscal year 2014-15, interest revenue decreased due to significantly lower interest rates.



### City of McMinnville, Oregon

### Fund Balances, Governmental Funds

#### **Last Ten Fiscal Years**

(modified accrual basis of accounting)

<u>June 30,</u>

	June 30,									
		2006		2007		2008		2009		2010
General Fund:										
Reserved (a)	\$	524,469	\$	580,991	\$	786,210	\$	97,022		n/a
Unreserved (c)		3,651,135		3,955,141	•	3,705,238	•	7,261,955		n/a
Nonspendable (e)		n/a		n/a		n/a		n/a	\$	111,314
Restricted		n/a		n/a		n/a		n/a	•	-
Assigned (e)		n/a		n/a		n/a		n/a		300,000
Unassigned (e)		n/a		n/a		n/a		n/a		5,987,227
Total General Fund	\$	4,175,604	\$	4,536,132	\$	4,491,448	\$	7,358,977	\$	6,398,541
Airport Maintenance Fund:										
Reserved	\$	-	\$	-	\$	319	\$	-		n/a
Unreserved (c)		231,143		672,908		799,480		567,087		n/a
Nonspendable		n/a		n/a		n/a		n/a	\$	-
Restricted		n/a		n/a		n/a		n/a		170,883
Committed (e)		n/a		n/a		n/a	_	n/a		500,373
Total Airport Maintenance Fund	\$	231,143	\$	672,908	\$	799,799	\$	567,087	\$	671,256
Improvements Fund: (b)										
Reserved	\$	92,167	\$	-	\$	-	\$	-	\$	-
Unreserved		1,774,125		1,570,206		1,174,359	_			<u>-</u>
Total Improvements Fund	\$	1,866,292	\$	1,570,206	\$	1,174,359	\$		\$	
Fire Fund: (b)										
Unreservéd	\$	1,241,632	\$	1,602,173	\$	2,038,274	\$		\$	<u>-</u>
Total Fire Fund	\$	1,241,632	\$	1,602,173	\$	2,038,274	\$		\$	
Parks & Recreation Fund: (b)										
Unreserved	\$	1,606,806	\$	1,637,836	\$	1,583,721	\$	_	\$	
Total Parks & Recreation Fund	\$	1,606,806	\$	1,637,836	\$	1,583,721	\$		\$	
Transportation Fund: (d)										
Reserved	\$	933,090	\$	1,086,356	\$	1,697,319	\$	1,532,374		n/a
Unreserved, reported in (c):	Ψ	000,000	Ψ	1,000,000	Ψ	1,001,010	Ψ	.,002,07		
Capital projects funds		11,429		264,444		278,907		241,021		n/a
Restricted (e)		n/a		n/a		n/a		n/a	\$	1,400,796
Assigned		n/a		n/a		n/a		n/a	•	-
Unassigned		n/a		n/a		n/a		n/a		-
Total Transportation Fund	\$	944,519	\$	1,350,800	\$	1,976,226	\$	1,773,395	\$	1,400,796
All other governmental funds: (c) (e)										
Reserved	\$	5,712,605	\$	19,305,859	\$	9,914,999	\$	6,469,626		n/a
Unreserved, reported in:	Ψ	0,1 12,000	Ψ	, ,	Ψ.	0,011,000	Ψ.	0, 100,020		
Special revenue funds		457,115		486,579		472,592		474,482		n/a
Capital projects funds		100,000		-		-		36,265		n/a
Nonspendable		n/a		n/a		n/a		n/a	\$	-
Restricted		n/a		n/a		n/a		n/a	*	3,737,104
Committed		n/a		n/a		n/a		n/a		35,000
Assigned		n/a		n/a		n/a		n/a		1,110,785
Unassigned		n/a		n/a		n/a		n/a		-
Total all other governmental funds	\$	6,269,720	\$	19,792,438	\$	10,387,591	\$		\$	4,882,889

_	2011		2012	2013			2014		2015	
	n/a n/a		n/a n/a		n/a n/a		n/a n/a		n/a n/a	
\$	126,335	\$	43,590	\$	21,603	\$	22,722	\$	22,056	
·	-	•	-	,	-	·	1,351,766	·	94,897	
	801,368 6,403,635		968,301 6,465,935		1,162,639 7,117,669		557,316 8,053,592		593,735 7,575,581	
\$	7,331,338	\$	7,477,826	\$	8,301,911	\$	9,985,396	\$	8,286,269	
	n/a		n/a		n/a		n/a		n/a	
	n/a		n/a		n/a		n/a		n/a	
\$	-	\$	5,788	\$	-	\$	-	\$	247	
	- 564,391		663,499		- 679,749		- 726,852		- 824,777	
\$	564,391	\$	669,287	\$	679,749	\$	726,852	\$	825,024	
	,		,		,	<u> </u>	,	_	<u>,                                      </u>	
\$	-	\$	-	\$	-	\$	-	\$	-	
_		_		_		_		_		
\$		\$	<u> </u>	\$		\$	<u> </u>	\$	<u>-</u>	
\$	-	\$	-	\$	-	\$	_	\$	_	
\$	_	<u>\$</u> \$		<u>\$</u> \$	_	<u>\$</u> \$	_	\$	_	
<u>\$</u> \$	_	<u>\$</u> \$		<u>\$</u> \$		<u>\$</u> \$		\$		
\$		\$		\$		\$		\$		
	n/a		n/a		n/a		n/a		n/a	
	n/a		n/a		n/a		n/a		n/a	
\$	1,393,538	\$	1,351,185	\$	1,750,620	\$	1,900,683	\$	20,298,178	
	(41,474)		124,636		-		-		-	
\$	1,352,064	\$	1,475,821	\$	1,750,620	\$	1,900,683	\$	20,298,178	
	<u> </u>		· · · · · · · · · · · · · · · · · · ·				· · · · · · · · · · · · · · · · · · ·		· · ·	
	n/a		n/a		n/a		n/a		n/a	
	.,,		1,,,		1,, 0		124		124	
	n/a		n/a		n/a		n/a		n/a	
Φ	n/a	Φ	n/a	Φ	n/a	Φ	n/a	<b>ው</b>	n/a	
\$	5 3,121,369	\$	49 3,289,500	\$	45 3,343,808	\$	4 3,771,285	\$	7,920 4,106,209	
	5,121,509		3,209,300		3,343,000		262,238		109,721	
	1,122,826		1,101,847		1,158,861		814,162		831,013	
_		_				_		_		
\$	4,244,200	\$	4,391,396	\$	4,502,714	\$	4,847,689	\$	5,054,863	
									(Continued)	

#### City of McMinnville, Oregon Fund Balances, Governmental Funds Last Ten Fiscal Years

(modified accrual basis of accounting)

- (a) Since July 1, 2000, Oregon statute requires the accumulation of building fees over direct and indirect Building costs be reserved for exclusive use by Building. Beginning fiscal year 2008-09, Building moved out of the General Fund into a new enterprise fund, the Building Fund.
- (b) As of fiscal year 2008-09, the Improvements, Fire, and Parks & Recreation Funds moved into the General Fund.
- (c) As of fiscal year 2010-11, the City implemented GASB Statement No. 54 *Fund Balance Reporting and Governmental Fund Type Definitions*. Fiscal year 2009-10 Fund balances are restated here for comparison.
- (d) In fiscal year 2014-15, the Debt Service Fund was included with All Other Governmental Funds and the Transportation Fund was a major fund.
- (e) In fiscal year 2013-14, the beginning fund balance was restated to reflect a prior period adjustment. Fiscal year 2012-13 Fund balances are restated here for comparison.



### City of McMinnville, Oregon Changes in Fund Balances, Governmental Funds **Last Ten Fiscal Years**

(modified accrual basis of accounting)

Fisca	l Ye	ar Er	nded	June	30,
-------	------	-------	------	------	-----

	2006	2007	2008	2009
Revenues:				_
Property taxes	\$ 8,731,613	\$ 9,741,059	\$ 10,221,234	\$ 10,876,161
Special assessments	51,058	53,209	55,997	55,139
Licenses and permits (i)	3,088,929	3,259,273	3,338,571	2,252,979
Intergovernmental (j) (l)	4,001,667	3,491,568	3,383,652	5,760,900
Charges for services	2,411,435	2,160,123	2,470,408	2,319,771
Fines and forfeitures	699,022	801,939	909,071	862,073
Miscellaneous (b) (d)	1,754,346	2,771,566	1,487,483	557,474
Total revenues	20,738,070	22,278,737	21,866,416	22,684,497
Expenditures:				
Current:				
General government (k)	5,597,739	4,147,566	2,163,364	1,943,082
Community development (e) (i)	-	-	1,720,377	1,254,944
Public safety	6,741,156	7,605,719	7,695,976	9,072,067
Highways and streets	1,003,627	1,200,855	1,171,346	1,460,403
Culture and recreation (a) (I)	3,774,741	4,057,945	4,207,624	4,678,701
Airport (j)	86,563	175,110	337,342	3,004,101
Capital outlay:				
General government (g)	-	-	218,256	3,231,395
Public safety (h)	-	685,091	9,444,023	159,798
Highways and streets	337,223	432,815	170,828	391,442
Culture and recreation (c)	239,088	40,410	917,603	446,908
Debt service:				
Principal (f)	1,624,079	1,693,888	906,976	1,073,748
Interest (f)	518,454	443,925	1,045,195	887,418
Bond refunding (m) (o)	<u>-</u> _	<u> </u>	<u>-</u>	<u> </u>
Total expenditures	19,922,670	20,483,324	29,998,910	27,604,007
Other financing sources (uses):				
Bond proceeds - par/premium (f) (o)	-	13,315,502	-	-
Refunding bonds issued - par/premium (m) (o)	-	-	-	-
Payment to refunded bond escrow agent (o)	-	-	-	-
Proceeds from full faith and credit obligation (n)	-	-	-	-
Transfers from other funds (k)	2,621,824	3,248,827	3,012,242	5,922,648
Police vehicles - lease purchase	-	28,177	-	-
Transfers to other funds (k)	(2,572,659)	(3,561,142)	(3,590,823)	(6,774,724)
Total other financing sources (uses)	49,165	13,031,364	(578,581)	(852,076)
Net change in fund balances	<u>\$ 864,565</u>	\$ 14,826,777	<u>\$ (8,711,075)</u>	<u>\$ (5,771,586)</u>
Non-control consequent				
Non-capital expenditures:	£ 40 000 0 <del>7</del> 0	£ 00 400 004	£ 00 000 040	Ф 07 CO4 OO7
Total expenditures	\$ 19,922,670	\$ 20,483,324	\$ 29,998,910	\$ 27,604,007
Less: capital asset expenditures	(2,087,894)	(1,703,810)	(11,151,569)	(7,070,726)
Non-capital expenditures	<u>\$ 17,834,776</u>	<u>\$ 18,779,514</u>	<u>\$ 18,847,341</u>	<u>\$ 20,533,281</u>
Debt service as a percentage of				
non-capital expenditures	12.0%	11.4%	10.4%	9.6%

2010	2011	2012	2013	2014	2015
\$ 11,280,695	\$ 11,841,678	\$ 11,944,449	\$ 12,041,594	\$ 12,435,395	\$ 12,866,111
49,479	54,810	51,121	53,608	59,515	54,328
2,297,980	2,305,008	2,551,413	2,591,208	2,872,975	3,225,701
3,783,213	4,859,494	3,658,577	3,626,937	3,683,458	3,846,363
2,370,147	2,565,362	2,615,582	2,729,936	2,854,528	3,613,848
858,474	761,389	761,046	748,677	608,740	522,900
299,817	439,118	243,314	334,355	358,783	425,410
20,939,805	22,826,859	21,825,502	22,126,315	22,873,394	24,554,661
1,853,247	1,803,989	1,703,755	1,664,094	1,804,140	2,298,268
1,248,671	1,249,944	1,236,352	1,226,600	1,165,511	1,221,604
9,291,156	9,262,859	9,658,834	9,670,602	10,223,535	12,215,631
1,398,891	1,331,764	1,471,788	1,431,792	1,485,187	1,775,502
5,352,686	4,456,751	4,737,874	4,419,442	4,427,361	4,698,934
161,128	1,597,357	136,289	242,727	201,804	328,733
211,037	-	-	-	-	-
79,561	-	-	-	-	_
232,857	510,243	503,781	479,459	527,054	502,116
2,280,916	991,098	-	1,621	40,751	410,867
907,046	910,000	950,000	1,075,000	1,070,000	1,173,594
840,332	802,340	716,608	575,375	535,025	540,023
		5,835,000			32,000
23,857,528	22,916,345	26,950,281	20,786,712	21,480,368	25,197,272
_	_	_	_	_	18,238,688
-	-	5,926,316	-	-	8,493,436
-	-	<del>-</del>	-	-	(8,414,899)
-	-	-	-	1,370,000	-
987,133	1,075,400	1,469,044	1,111,637	874,500	1,026,200
- (4 205 760)	- (1 164 400)	- (1 749 244)	- (1 612 727)	- (1 411 000)	- (1 607 100)
(1,395,760)	(1,164,400)	(1,748,244)	(1,613,737)	(1,411,900)	(1,697,100)
(408,627)	(89,000)	5,647,116	(502,100)	832,600	17,646,325
<u>\$ (3,326,350)</u>	<u>\$ (178,486)</u>	\$ 522,337	\$ 837,503	\$ 2,225,626	\$ 17,003,714
¢ 22.057.520	Ф 22 046 24 <b>5</b>	Ф 06 0E0 004	¢ 20 706 740	¢ 04 400 060	Ф 0E 407 070
\$ 23,857,528	\$ 22,916,345 (2,896,576)	\$ 26,950,281	\$ 20,786,712	\$ 21,480,368	\$ 25,197,272
(3,969,444)		(929,903)	(781,819)	(790,400)	(2,609,978) © 32,597,304
<u>\$ 19,888,084</u>	\$ 20,019,769	\$ 26,020,378	\$ 20,004,893	\$ 20,689,968	\$ 22,587,294
8.8%	8.6%	28.8%	8.2%	7.8%	7.7%
					(Continued)

### City of McMinnville, Oregon Changes in Fund Balances, Governmental Funds Last Ten Fiscal Years

(modified accrual basis of accounting)

- (a) During fiscal years 2007-08, 2009-10 and 2010-11 significant park construction, improvements, and land purchases occurred funded by the proceeds of the 2001 Park Improvement Bonds and park system development charges.
- (b) During fiscal years 2005-06 and 2006-07, the City received \$884,000 and \$715,000, respectively, from Virginia Garcia Memorial Health Care Center to supplement the capital grant to build the Virginia Garcia Memorial Health Care Center, a primary care clinic.
- (c) During fiscal years 2005-06 and 2006-07, the City expended approximately \$1,817,000 and \$715,000, respectively, to build the Virginia Garcia Memorial Health Center, a primary care clinic.
- (d) During fiscal year 2006-07, \$424,000 of interest was earned on the public safety and civic buildings bond proceeds. From fiscal year 2008-09 through 2014-15, interest revenue decreased due to significantly lower interest rates.
- (e) Community development was included in general government through fiscal year 2006-07. Community development included Building through fiscal year 2007-08. As of fiscal year 2008-09, Building became an enterprise fund.
- (f) During fiscal year 2006-07, the Transportation and 1997 Refunding Bonds were paid off and the City received proceeds from the Public Safety and Civic Buildings Bonds.
- (g) During fiscal year 2007-08, construction began on the new Civic Hall and continued into fiscal year 2009-10.
- (h) During fiscal years 2006-07 and 2007-08, the new Public Safety building was constructed.
- (i) Beginning fiscal year 2008-09, Building, which was previously in the General Fund, became an enterprise fund.
- (j) During fiscal year 2008-09 and 2010-11, the City improved runways and taxiways at McMinnville Municipal Airport financed by capital grants of \$2,570,000 and \$1,250,000, respectively, from the Federal Aviation Administration.
- (k) During fiscal year 2008-09, the Improvements, Fire, and Parks & Recreation Funds were transferred to the General Fund. Also during fiscal year 2008-09, the City changed the method used to account for transfers, eliminating transfers for services provided and used.
- (I) During fiscal year 2009-10, Culture and Recreation received intergovernmental energy efficiency incentives of \$640,000 for a project at the Aquatic Center.
- (m) During fiscal year 2011-12, the 2001 Park Improvement Bonds were refunded.
- (n) During fiscal year 2012-13, the city received the proceeds from a full faith and credit bank loan to purchase Fire vehicles.
- (o) During fiscal year 2014-15, the 2006 Public Safety Building Bonds were refunded and the City received proceeds from a Transportation bond.



## City of McMinnville, Oregon Program Revenues by Functions/Programs Last Ten Fiscal Years

(full accrual basis of accounting)

Fiscal	Vear	<b>Ended</b>	June	30

	riscal fear Ended Julie 30,								
Functions/Programs	2006	2007	2008	2009					
Primary government:									
Governmental activities:									
General government (c)	\$ 2,782,125	\$ 1,268,607	\$ 497,521	\$ 625,093					
Community development (d)	960,725	1,046,050	1,005,640	564,006					
Public safety:									
Police	932,483	1,613,682	1,648,392	1,084,767					
Fire	290,173	290,436	287,018	280,264					
Emergency communications (a)	236,218	181,058	160,995	171,242					
Highways and streets (b) (e) (h) (i)	4,347,662	6,481,738	5,029,028	1,807,909					
Culture and recreation:									
Parks and recreation (e)(g)	1,670,625	1,780,725	1,670,571	1,325,613					
Library	186,731	162,959	161,640	173,587					
Airport (f)	334,281	628,842	459,794	2,760,843					
Total governmental activities	11,741,023	13,454,097	10,920,599	8,793,324					
Business-type activities:									
Wastewater (e)	9,242,388	9,681,571	9,672,427	8,352,547					
Ambulance	1,727,505	1,762,499	2,120,051	2,392,251					
Building (d)		<u>-</u> _	<u> </u>	201,002					
Total business-type activities	10,969,893	11,444,070	11,792,478	10,945,800					
Total primary government	\$22,710,916	\$ 24,898,167	\$22,713,077	\$ 19,739,124					
Component unit:									
Water and light	\$40,201,155	\$42,699,716	\$43,232,496	\$ 35,172,734					

<sup>(</sup>a) During fiscal years 2005-06, the City received a proportional share of the proceeds of the Yamhill County Emergency Communication District three-year local option levy.

<sup>(</sup>b) Highways and streets capital contributions fluctuate significantly year-to-year depending on when subdivision plats are accepted and recorded and a public street is created.

	2010	2011		2012		2013		2014		2015
\$	617,801	\$ 626,4	00	\$ 639,086	\$	635,997	\$	668,316	\$	814,832
	539,378	583,8	47	576,426		638,007		666,128		805,423
	1,008,654	891,6	71	853,089		909,347		745,609		676,657
	386,813	333,4	20	313,471		340,253		351,282		381,205
	166,906	161,4	53	158,728		140,829		13,130		180,427
	2,264,864	2,417,4	77	2,463,150		2,504,676		2,573,312		3,889,429
	1,946,469	1,385,0	67	1,349,716		1,420,302		1,522,760		1,767,924
	199,667	1,365,0		203,170		209,286		203,039		206,989
	271,032	1,487,2		237,082		239,436		244,969		423,380
	7,401,584	8,083,5		6,793,918	_	7,038,133		6,988,545	_	9,146,266
	7,701,007	0,000,0	<del>7</del> 1	0,795,910	_	7,000,100		0,300,343	_	3,140,200
	8,303,950	8,292,0	62	8,478,806		8,660,788		9,113,527		10,288,656
	2,328,956	2,275,1	22	2,740,006		2,847,104		2,646,881		2,911,689
	334,380	295,9	<u>34</u>	297,204	_	290,537	_	390,852	_	561,441
	10,967,286	10,863,1	18	11,516,016	_	11,798,429	_	12,151,260		13,761,786
\$	18,368,870	\$ 18,946,6	65	\$ 18,309,934	\$	18,836,562	\$ 1	19,139,805	\$	22,908,052
Ψ	10,000,070	ψ 10,970,0	<u> </u>	ψ 10,000,304	Ψ	10,000,002	Ψ	10, 100,000	Ψ	22,300,032
\$	36,067,874	\$37,056,0	31	\$41,765,091	\$	43,505,161	\$ 4	15,571,816	\$	46,505,371
										(Continued)

### City of McMinnville, Oregon Program Revenues by Functions/Programs Last Ten Fiscal Years

(full accrual basis of accounting)

- (c) During fiscal years 2005-06 and 2006-07, the City received capital grants and contributions totaling approximately \$1,817,000 and \$715,000, respectively, to build the Virginia Garcia Memorial Health
- (d) Prior to fiscal year 2008-09, Building was a governmental activity, included in Community Development. Beginning fiscal year 2008-09, Building became a business-type activity.
- (e) System development charges and subdivision capital contributions were significantly less beginning in fiscal year due to a sharp down-turn in the construction industry.
- (f) During fiscal year 2008-09 and 2010-11, the City improved runways and taxiways at McMinnville Municipal Airport financed by \$2,570,000 and \$1,250,000, respectively, in capital grants from the Federal Aviation Administration.
- (g) During fiscal year 2009-10, Culture and Recreation received intergovernmental energy efficiency incentives of \$640,000 for a project at the Aquatic Center.
- (h) During fiscal year 2010-11, the Oregon state gas tax rate increased.
- (i) Highways and streets Oregon federal exchange funds fluctuate significantly from year-to-year depending on the federal funds available and the timing of the reimbursement.



#### City of McMinnville, Oregon Assessed and Estimated Actual Value of Property Last Ten Fiscal Years

Fiscal		Real Property		Mobile Home Property				
Year	Maximum				Maximum			
Ended	Assessed	Veteran's			Assessed	Veteran's		
<u>June 30,</u>	Value	Exemptions	Net		Value	Exemptions		Net
2006	\$ 1,452,819,147	\$ 3,039,290	\$ 1,449,779,857	\$	27,474,607	\$ 739,832	\$	26,734,775
2007	1,551,355,163	4,318,800	1,547,036,363		32,926,265	1,046,687		31,879,578
2008	1,666,211,130	4,392,744	1,661,818,386		34,181,353	1,067,482		33,113,871
2009	1,793,465,695	4,796,418	1,788,669,277		36,203,485	1,096,031		35,107,454
2010	1,866,248,886	5,327,078	1,860,921,808		39,153,409	1,255,289		37,898,120
2011	1,938,691,631	5,050,009	1,933,641,622		40,372,768	1,286,344		39,086,424
2012	1,981,655,597	5,018,459	1,976,637,138		33,334,829	1,272,526		32,062,303
2013	2,050,340,335	5,380,560	2,044,959,775		34,743,081	1,228,355		33,514,726
2014	2,084,562,884	4,959,055	2,079,603,829		35,236,986	1,211,444		34,025,542
2015	2,157,707,874	5,050,892	2,152,656,982		30,584,711	1,195,071		29,389,640

Source: Yamhill County Assessor's Office

Note: Prior to 1998 maximum assessed value equaled estimated real market value. Effective fiscal year 1997-98, with the implementation of Oregon Ballot Measure 50, maximum assessed value was reduced to 1995 estimated real market value less ten percent. Future increases are limited to three percent plus exceptions, which include, but are not limited to, new property and new improvements to property.

- (a) During fiscal year 2009-10, Oregon Department of Revenue revalued Comcast Corporation's assessed value due to expansion of services provided. During fiscal year 2012-13, Cascade Steel Rolling Mills, Inc appealed the State Department of Revenue's valuation of its' McMinnville mill. The state agreed to lower the assessed value of the property by approximately \$10 million.
- (b) Excludes tax-exempt property.

Personal Property	Utilities		Tota	<u> </u>	Total Maximum Assessed Value as a	
Maximum	Maximum	Maximum		Estimated	Percentage of	Total
Assessed	Assessed	Assessed		Real Market	Estimated Real	Direct
 Value	Value (a)	Value (b)		Value	Market Value	Tax Rate
\$ 67,198,136	\$ 26,361,253	\$ 1,570,074,021	\$	2,215,609,959	70.9 %	\$ 5.92
69,685,330	27,305,600	1,675,906,871		2,822,850,527	59.4	5.93
73,791,823	30,116,840	1,798,840,920		3,117,670,189	57.7	5.87
84,195,411	30,751,714	1,938,723,856		3,281,260,714	59.1	5.85
85,379,738	50,416,314	2,034,615,980		3,267,741,423	62.3	5.84
83,890,083	50,239,949	2,106,858,078		3,193,379,293	66.0	5.74
80,942,534	50,636,473	2,140,278,448		2,806,089,205	76.3	5.70
80,238,487	40,432,100	2,199,145,088		2,767,634,640	79.5	5.65
78,234,266	41,303,400	2,233,167,037		2,748,715,501	81.2	5.72
82,315,868	40,151,340	2,304,513,830		2,861,726,286	80.5	5.74

### City of McMinnville, Oregon Property Tax Rates of Direct and Overlapping Governments Last Ten Fiscal Years

(rate per \$1,000 of assessed value)

Fiscal		Direct	Rate					
Year		City of Mo	Minnville		Yamhill Count	у		
Ended June 30,	Operating (a)	Debt Service	Urban Total Renewal Direct		Debt Operating Service		Total	
2006	\$ 5.02	\$ 0.90	\$ -	\$ 5.92	\$ 2.57	\$ -	\$ 2.57	
2007	5.02	0.91	-	5.93	2.57	-	2.57	
2008	5.02	0.85	-	5.87	2.57	_	2.57	
2009	5.02	0.83	-	5.85	2.57	_	2.57	
2010	5.02	0.82	-	5.84	2.57	-	2.57	
2011	5.02	0.72	-	5.74	2.57	-	2.57	
2012	5.02	0.68	-	5.70	2.57	-	2.57	
2013	5.02	0.63	-	5.65	2.57	_	2.57	
2014	5.02	0.70	-	5.72	2.57	-	2.57	
2015	5.02	0.68	0.04	5.74	2.57	-	2.57	

Source: Yamhill County Assessor's Office

Note: Beginning fiscal year 1997-98, property tax rates are limited by an amendment to Oregon's constitution referred to as the permanent rate limit. Districts can levy a property tax rate every year that is less than or equal to this limit without additional voter approval. Voters can approve bond levies and local option levies in addition to the permanent rate levy.

(a) The City's permanent property tax rate limit established by Measure 50 is \$5.02 per thousand of assessed

(b) Yamhill County Extension Service, Yamhill County Soil & Water District, Willamette Regional Educational Service District, Chemeketa Library and Chemeketa Community College.

	Overlapping Rates												Total
	McMinnv	ille	School Distr	ict N	lo. 40		Othe	r T	axing Distric	ts (b	)		Direct and
Debt Operating Service			Total		Operating & Local Option		Debt Service		Total		Overlapping Rates		
\$	4.15 4.15 4.15 4.15 4.15 4.15 4.15	\$	2.10 1.38 2.85 2.76 2.79 2.77 2.83	\$	6.25 5.53 7.00 6.91 6.94 6.92 6.98	\$	1.23 1.08 1.08 1.09 1.18 1.09 1.08	\$	0.34 0.32 0.07 0.08 0.18 0.17 0.25	\$	1.57 1.40 1.16 1.17 1.36 1.26 1.34	\$	16.31 15.43 16.59 16.50 16.71 16.49 16.59
	4.15 4.15 4.15		2.83 2.72 2.79		6.98 6.87 6.94		1.08 1.08 1.08		0.27 0.23 0.27		1.36 1.32 1.35		16.55 16.48 16.61

#### City of McMinnville, Oregon Principal Property Tax Payers Current Year and Nine Years Ago

			Fiscal Year End	led June 30, 2	2015
T	Time of Duciness		Assessed	Danasatasa	Dank
Taxpayer	Type of Business		Value	Percentage	Rank
Willamette Valley Medical Center, LLC	Health care	\$	60,642,496	2.63	% 1
Cascade Steel Rolling Mills, Inc.	Steel production		56,148,472	2.44	2
Evergreen Vintage Aircraft Inc	Aviation		31,147,292	1.35	3
HCP SH ELP1 Properties LLC (a)	Retirement community		17,993,478	0.78	4
Comcast Corporation	Cable television		16,467,700	0.71	5
Lowes Home Improvement Warehouse, Inc.	Home improvement retail store		16,160,188	0.70	6
Frontier Communications (b)	Telephone communication		12,345,000	0.54	7
Reef McMinnville Plaza LLC (c)	Commercial real estate management		11,504,773	0.50	8
Lassen Doran Properties	Auto sales		9,004,413	0.39	9
Evergreen International Aviation Inc	Aviation		8,438,903	0.37	10
Air Liquide Industrial U S, LP	Liquid oxygen, nitrogen, argon			-	
Hillside Senior Living Community LLC (a)	Retirement community		-	-	-
Verizon, Inc. (b)	Telephone communication		-	-	-
Homette Corporation	Mobile home and RV manufacturing		-	-	-
Cypress/McMinnville ii L (c)	Commercial real estate management		-	-	-
Northwest Natural Gas Co.	Natural gas distributor		-	-	-
Leslie A. Toth, Inc.	Mobile home parks				
Total principal property tax payers			239,852,715	10.41	
All other property tax payers		2	2,064,661,115	89.59	
Total		\$ 2	2,304,513,830	100.00	%

Source: Yamhill County Assessor's Office

(a), (b), (c) Several principal property tax payers have either changed business names or been acquired by another company, although the property and facilities are the same.

 Fiscal Year Ended June 30, 2006												
Assessed												
 Value	Percenta	ge	Rank									
\$ 34,342,407	2.19	%	2									
41,483,972	2.64		1									
-	-		-									
-	-		-									
-	-		-									
12,385,444	0.79		5									
-	-		-									
-	-		-									
-	-											
11,698,840	0.75		6									
15,240,025	0.97		4									
15,578,000	0.99		3									
8,576,924	0.55		7									
8,532,855	0.54		8									
8,066,700	0.51		9									
 6,151,737	0.39		10									
162,056,904	10.32											
 1,408,017,117	89.68											
\$ 1,570,074,021	100.00	%										

# City of McMinnville, Oregon Property Tax Levies and Collections Last Ten Fiscal Years

Fiscal Year			Levv			Collected within the Fiscal Year of the Levy					
Ended June 30,	 Original	Adjı	ustments (a)	Total			Percentage of Original Levy				
2006 2007 2008 2009 2010 2011 2012 2013 2014 2015	\$ 9,316,566 9,978,850 10,588,854 11,343,510 11,873,607 12,105,863 12,215,194 12,457,781 12,783,321 13,220,677	\$	(545,207) \$ (384,456) (232,361) (260,082) (251,429) (301,511) (326,080) (380,415) (355,508) (362,254)	8,771,359 9,594,395 10,356,493 11,083,428 11,622,178 11,804,352 11,889,114 12,077,366 12,427,813 12,858,423	\$	8,489,244 9,258,334 9,889,138 10,482,923 10,896,434 11,193,766 11,323,050 11,507,271 11,893,500 12,320,010	91.1 92.8 93.4 92.4 91.8 92.5 92.7 92.4 93.0 93.2	%			

Source: Yamhill County Assessor's Office

<sup>(</sup>a) Adjustments include discounts, write-offs, cancellations, and interest.

Co	ollections in	 Total Collections to Date					
S	ubsequent Years	Amount	Percentage o				
		 		_			
\$	281,837	\$ 8,771,081	100.00	%			
	332,951	9,591,285	99.97				
	461,909	10,351,047	99.95				
	589,799	11,072,722	99.90				
	673,379	11,569,813	99.55				
	570,430	11,764,196	99.66				
	506,582	11,829,632	99.50				
	388,717	11,895,988	98.50				
	235,074	12,128,574	97.59				
	-	12,320,010	95.81				

#### City of McMinnville, Oregon Sewer Revenue Base by Type of Customer Last Ten Fiscal Years

(in cubic feet)

Customer Type	2006	2007	2008	2009
Water consumption (e):				
Residential	77,646,131	77,388,017	77,053,217	77,035,569
Commercial - no average (b)	57,666,869	64,372,500	67,676,406	57,137,000
Commercial - with average (c)	10,567,004	10,909,218	10,798,667	10,111,714
Total	145,880,004	152,669,735	155,528,290	144,284,283
Residential sewer rates: (a)				
Service charge per residential unit	\$ 17.40	\$ 16.59	\$ 17.05	\$ 17.05
Volume charge per 100 cubic feet of water used (d) Commercial and industrial sewer rates:	3.98	4.35	4.47	4.47
Service charge per account	17.40	16.59	17.05	17.05
Volume charge per 100 cubic feet of water used	4.68	5.31	5.46	5.46

Source: McMinnville Water & Light Department and City of McMinnville Engineering Department

- (a) Sewer rates are applied to water consumption amounts to derive sewer revenue.
- (b) Commercial sewer customers that do not have irrigation systems are billed according to actual water usage for all months.
- (c) Commercial sewer customers that have irrigation systems are billed according to actual water usage during the winter months (December March) and are billed on the previous winter's monthly average water consumption or actual water usage, whichever is less, during the remaining months (April November).
- (d) Residential sewer customers are billed according to actual water usage during the winter months (December March). The remaining months (April November) sewer charges are based on the previous winter's monthly average water consumption or actual water usage, whichever is less.
- (e) Water consumption continues to decrease due to various factors including conservation measures and rate increases.

	2010	2011	2012	2013	2014	2015
	76,504,331	74,859,499	75,685,450	75,773,900	75,498,100	75,212,200
	50,828,300	53,747,000	50,717,903	56,242,500	53,151,400	51,733,900
	9,585,906	9,363,800	8,999,000	7,882,400	5,879,700	5,727,300
	136,918,537	137,970,299	135,402,353	139,898,800	134,529,200	132,673,400
=						
\$	17.05	\$ 17.05	\$ 17.05	\$ 17.05	\$ 17.25	\$ 17.73
	4.47	4.47	4.59	4.77	4.94	5.08
	17.05	17.05	17.05	17.05	17.25	17.73
	5.46	5.46	5.62	5.89	6.13	6.30

#### City of McMinnville, Oregon Sewer Rates Last Ten Fiscal Years

	Fiscal		Resid	dential		Commercial & Industrial								
	Year		Monthly	Rate pe	er	Monthly	F	Rate per	7	otal Sewer				
	Ended	Base		Ended Base		Addition	al	Base	Α	Additional		nd Septage	Annual	
_	June 30,		Rate	100 cubic	feet	Rate	100	cubic feet		Charges	Growth			
	2006	\$	17.40	\$ 3	.98	\$ 17.40	\$	4.68	\$	7,236,461	4.33	%		
	2007		16.59	4	.35	16.59		5.31		7,613,506	5.21			
	2008		17.05	4	.47	17.05		5.46		7,759,450	1.92			
	2009		17.05	4	.47	17.05		5.46		7,919,502	2.06			
	2010		17.05	4	.47	17.05		5.46		7,848,888	(0.89)			
	2011		17.05	4	.47	17.05		5.46		7,940,854	1.17			
	2012		17.05	4	.59	17.05		5.62		7,993,971	0.67			
	2013		17.05	4	.77	17.05		5.89		8,233,885	3.00			
	2014		17.25	4	.94	17.25		6.13		8,601,036	4.46			
	2015		17.73	5	80.	17.73		6.30		9,166,951	6.58			

Source: City of McMinnville Engineering Department

Note: Sewer rates are set by City Council taking into consideration the City's Sewer Master Plan which provides recommendations for future operational and capital needs. In 2010, City Council adopted the updated Wastewater System Financial Plan which recommended moderate annual rate increases beginning in fiscal year 2011-12.

# City of McMinnville, Oregon Number of Sewer Connections by Customer Type Last Ten Fiscal Years

	Fiscal			
	Year		General	
	Ended		Service &	
_	June 30,	Residential	Commercial	Total
	2006	11,380	1,452	12,832
	2007	11,520	1,500	13,020
	2008	11,582	1,532	13,114
	2009	11,630	1,545	13,175
	2010	11,319	1,199	12,518
	2011	11,768	1,246	13,014
	2012	11,664	1,170	12,834
	2013	11,784	1,164	12,948
	2014	12,042	1,097	13,139
	2015	12,280	1,157	13,437

Source: McMinnville Water & Light Department

### City of McMinnville, Oregon Ratios of Outstanding Debt by Type Last Ten Fiscal Years

Fiscal		Less Amount	Net General	Percentage		Other
Year	General	Available in	Obligation	of Estimated		Full Faith
Ended	Obligation	Debt Service	Bonded	Real Market	Per	& Credit
June 30,	Bonds	Fund (a)	Debt	Value (b)	Capita (c)	Bank Loan
2006	\$ 9,320,000	\$ 355,000	\$ 8,965,000	0.40 %	\$ 290	\$ -
2007	21,199,393	375,000	20,824,393	0.74	658	-
2008	20,504,617	655,000	19,849,617	0.64	613	-
2009	19,659,842	850,000	18,809,842	0.57	574	-
2010	18,780,067	910,000	17,870,067	0.55	554	-
2011	17,860,292	950,000	16,910,292	0.53	524	-
2012	16,966,610	1,075,000	15,891,610	0.57	490	-
2013	15,848,203	1,070,000	14,778,203	0.53	455	-
2014	14,734,796	1,105,000	13,629,796	0.50	417	1,370,000
2015	32,140,210	1,150,000	30,990,210	1.08	937	1,766,096

Note: Details regarding the City's outstanding debt can be found in the notes to the basic financial statements (Note III. G).

- (a) Amount of fund balance restricted for principal payments.
- (b) See Schedule of Assessed and Estimated Actual Value of Property for estimated real market value data.
- (c) See Schedule of Demographic and Economic Statistics for population data.
- (d) Includes general bonded debt, other governmental activities debt, and business-type activities debt. In fiscal year 2014-15, the total primary government debt was restated from net to gross.
- (e) See Schedule of Demographic and Economic Statistics for personal income data.

n/a - not available

Governmental Activities Debt					Business-Type Activities									
Ce	ertificates									Total	Percent	age		
	of		Notes		Capital	Revenue		Notes		Primary	of Personal			Per
Participation		oation Paya			Leases	Bonds		Payable		vernment (d)	Income	(e)	Ca	pita (c)
\$	625,000	\$	103,628	\$	3,425	\$ 20,465,249	\$	1,657,272	\$	32,174,574	3.35	%	\$	1,040
	395,000		79,627		21,717	18,290,462		1,273,181		41,259,380	4.04			1,303
	205,000		54,397		14,970	16,010,675		870,725		37,660,384	3.55			1,162
	-		27,877		7,743	13,620,889		444,727		33,761,078	3.13			1,031
	-		-		-	11,116,102		=		29,896,169	2.83			927
	-		-		-	8,486,315		-		26,346,607	2.40			816
	-		-		-	5,731,528		-		22,698,138	1.98			700
	-		-		-	2,891,742		-		18,739,945	1.62			576
	-		-		-	-		-		16,104,796	n/a			492
	-		-		=	-		=		33,906,306	n/a			1,025



### City of McMinnville, Oregon Direct and Overlapping Governmental Activities Debt June 30, 2015

Governmental Unit	 Outstanding Debt	Estimate Percentaç Applicable	je	Estimated Share of Overlapping Debt		
Direct:						
General obligation bonded debt - City	\$ 32,140,210	100.00	%	\$	32,140,210	
Other governmental activities debt - City	1,766,096	100.00	%		1,766,096	
Total direct debt					33,906,306	
Overlapping: General obligation bonded debt:						
Chemeketa Community College	87,665,000	6.98			6,119,017	
McMinnville School District No. 40	49,250,000	78.18			38,503,650	
Other governmental activities debt:						
Chemeketa Community College	47,347,498	6.98			3,304,855	
Willamette Education Service District	18,811,611	6.34			1,192,656	
Yamhill County	640,000	28.07			179,648	
McMinnville School District No. 40	26,213,728	78.18			20,493,893	
Total overlapping debt					69,793,719	
Total direct and overlapping debt				\$	103,700,025	

Source: Oregon State Treasury Debt Management Division

Note: Overlapping governments are those that coincide, at least in part, with the geographic boundaries of the City. This schedule estimates the portion of the outstanding debt of those overlapping governments that is borne by the residents and businesses of the City. This process recognizes that, when considering the City's ability to issue and repay long-term debt, the entire debt burden borne by the residents and businesses should be taken into account. However, this does not imply that every taxpayer is a resident, and therefore responsible for repaying the debt, of each overlapping government.

(a) The percentage of overlapping debt applicable is estimated using estimated real market values. Applicable percentages were estimated by determining the portion of another governmental unit's estimated real market value within the City's boundaries and dividing it by each governmental unit's total estimated real market value.

#### City of McMinnville, Oregon Legal Debt Margin Calculation Last Ten Fiscal Years

	2006	2007	2008	2009
Total estimated real market value	\$ 2,215,609,959	\$ 2,822,850,527	\$ 3,117,670,189	\$ 3,281,260,714
Debt limitation: 3% of estimated real market value	66,468,299	84,685,516	93,530,106	98,437,821
Debt applicable to limitation:  Total general obligation bonded debt  Less amount available for payment	9,320,000	21,010,000	20,325,000	19,490,000
of general obligation principal	(355,000)	(375,000)	(655,000)	(850,000)
Net debt applicable to limitation	8,965,000	20,635,000	19,670,000	18,640,000
Total remaining debt limit	\$ 57,503,299	\$ 64,050,516	\$ 73,860,106	\$ 79,797,821
Total net debt applicable to limitation as a percentage of debt limit	13.49%	24.37%	21.03%	18.94%

2010	2011	2012	2013	2014	2015
\$ 3,267,741,423	\$ 3,193,379,293	\$ 2,806,089,205	\$ 2,767,634,640	\$ 2,748,715,501	\$ 2,861,726,286
98,032,243	95,801,379	84,182,676	83,029,039	82,461,465	85,851,789
18,620,000	17,710,000	16,515,000	15,440,000	14,370,000	28,580,000
(910,000)	(950,000)	(1,075,000)	(1,070,000)	(1,105,000)	(1,150,000)
17,710,000	16,760,000	15,440,000	14,370,000	13,265,000	27,430,000
\$ 80,322,243	\$ 79,041,379	\$ 68,742,676	\$ 68,659,039	\$ 69,196,465	\$ 58,421,789
18.07%	17.49%	18.34%	17.31%	16.09%	31.95%



#### City of McMinnville, Oregon Demographic and Economic Statistics Last Ten Fiscal Years

Fiscal Year Ended June 30,	Population	 Personal Income (a)	Per Capita Personal ncome (b)	School Enrollment	PMSA Unemploym Rate (c)	ent
2006 2007 2008 2009 2010 2011 2012 2013	30,950 31,665 32,400 32,760 32,240 32,270 32,435 32,510	\$ 960,811,800 1,022,462,850 1,059,480,000 1,077,607,440 1,056,440,320 1,096,534,600 1,147,744,910 1,159,859,270	\$ 31,044 32,290 32,700 32,894 32,768 33,980 35,386 35,677	6,363 6,167 6,200 6,650 6,411 6,490 6,464 6,606	5.1 4.8 5.3 11.5 10.0 8.8 8.5 8.1	%
2014 2015	32,705 33,080	n/a n/a	n/a n/a	6,620 6,729	6.6 5.4	

Sources: Population information is provided by Portland State University certified yearly estimates. The current fiscal year population is based on the preliminary Oregon population estimate. Per capita personal income is provided by Office of Economic Analysis. School enrollment is provided by McMinnville School District No. 40, adjusted from the preliminary estimate in the current year to official count in the following year. School enrollment from 2010 was adjusted to the official count in fiscal year 2014-15.

- (a) Personal income is calculated using population and per capita personal income figures.
- (b) Per capita personal income figures are for Yamhill County in total, not just the City of McMinnville.
- (c) Portland Metropolitan Statistical Area (PMSA). Unemployment rate is provided by State of Oregon Employment Department.

n/a - not available

## City of McMinnville, Oregon Principal Employers Current Year and Nine Years Ago

	Fiscal Year Ended June			ne 30	e 30, 2015		
		Number of					
Employer	Type of Business	<u>Employees</u>	Percentag	ge	Rank		
McMinnville School District #40	Education	712	5.07	%	1		
Willamette Valley Medical Center, LLC	Health care	489	3.48		2		
Cascade Steel Rolling Mills, Inc.	Steel production	462	3.29		3		
Yamhill County	County government	447	3.18		4		
Linfield College	Higher education - liberal arts	431	3.07		5		
Express Professionals	Temp agency	300	2.13		6		
Meggitt Polymer	Sealing solutions manufacturing	281	2.00		7		
Betty Lou's Inc	Snack manufacturer	250	1.78		8		
City of McMinnville	City government	203	1.44		9		
Oregon Mutual Insurance Company	Insurance products and services	190	1.35		10		
Wal-Mart Stores, Inc.	Retail merchandise	176	1.25				
Skyline Corporation (Homette and Nomad)	Mobile home and RV manufacturing	110	0.78				
Evergreen Enterprises, Inc.	Air freight, helicopters, agriculture						
Total principal employers		4,051	28.83				
All other employers (estimated)		10,001	71.17				
Total		14,052	100.00	%			

Sources: McMinnville Economic Development Partnership. Total employees is provided by Worksource Oregon Employment Department.

Fiscal Year Ended June 30, 2006								
Number of								
Employees	Percentag	ge	Rank					
705	4.68	%	2					
532	3.53		3					
532	3.53		3					
353	2.34		5					
337	2.24		6					
337	2.24		U					
-	-		-					
-	-		-					
-	-		-					
182	1.21		10					
186	1.23		9					
260	1.72		8					
303	2.01		7					
744	4.93		1					
4,134	27.42							
10,943	72.58							
15,077	100.00	%						



#### City of McMinnville, Oregon Construction Activity Last Ten Fiscal Years

Commercial and Industrial (a)			Residential (b)		
Number of Permits		Value	Number of Permits		Value
173	\$	33,297,574	348	\$	47,579,970
147		65,033,583	406		48,635,973
151		100,554,562	273		34,586,033
153		10,832,643	140		12,649,511
134		42,913,099	144		9,466,331
125		29,802,629	128		11,586,050
113		29,242,652	101		11,698,859
112		12,025,990	116		12,698,093
141		12,233,453	173		21,608,492
169		27,786,301	189		30,794,301
	Number of Permits 173 147 151 153 134 125 113 112 141	Number of Permits \$ 173 \$ 147 151 153 134 125 113 112 141	Number of Permits         Value           173         \$ 33,297,574           147         65,033,583           151         100,554,562           153         10,832,643           134         42,913,099           125         29,802,629           113         29,242,652           112         12,025,990           141         12,233,453	Number of Permits         Value         Number of Permits           173         \$ 33,297,574         348           147         65,033,583         406           151         100,554,562         273           153         10,832,643         140           134         42,913,099         144           125         29,802,629         128           113         29,242,652         101           112         12,025,990         116           141         12,233,453         173	Number of Permits         Value         Number of Permits           173         \$ 33,297,574         348         \$ 147           65,033,583         406         406         406         406           151         100,554,562         273         406         406           153         10,832,643         140         406

Source: City of McMinnville Building Division

<sup>(</sup>a) Commercial, industrial, schools, churches, and public buildings, including additions and major repairs.

<sup>(</sup>b) Single family, duplex and multiple family units, and manufactured homes, including additions and major repairs.

#### City of McMinnville, Oregon Full-Time Equivalent Employees by Function/Program Last Ten Fiscal Years

Fiscal Year Ended June 30,

		<u> </u>				
2006	2007	2008	2009	2010	2011	
14.31	13.20	19.84	15.48	15.32	14.84	
16.00	16.90	17.12	11.20	11.35	11.35	
35.00	35.00	35.00	36.00	35.00	34.00	
11.14	14.41	14.84	14.92	14.92	13.45	
6.79	10.38	11.00	16.75	16.99	16.40	
8.85	9.60	9.69	9.15	8.84	8.83	
14.00	14.00	14.00	15.00	15.00	15.00	
23.08	25.21	23.60	27.89	29.61	29.26	
15.65	16.42	16.51	17.93	17.93	17.31	
144.82	155.12	161.60	164.32	164.96	160.44	
19.41	18.76	18.91	19.04	19.22	19.46	
17.66	21.07	21.16	16.04	15.72	16.32	
-	-	-	5.90	3.75	3.65	
37.07	39.83	40.07	40.98	38.69	39.43	
181.89	194.95	201.67	205.30	203.65	199.87	
	14.31 16.00 35.00 11.14 6.79 8.85 14.00 23.08 15.65 144.82	14.31 13.20 16.00 16.90 35.00 35.00 11.14 14.41 6.79 10.38 8.85 9.60 14.00 14.00 23.08 25.21 15.65 16.42 144.82 155.12 19.41 18.76 17.66 21.07	14.31       13.20       19.84         16.00       16.90       17.12         35.00       35.00       35.00         11.14       14.41       14.84         6.79       10.38       11.00         8.85       9.60       9.69         14.00       14.00       14.00         23.08       25.21       23.60         15.65       16.42       16.51         144.82       155.12       161.60         19.41       18.76       18.91         17.66       21.07       21.16         -       -       -         37.07       39.83       40.07	14.31       13.20       19.84       15.48         16.00       16.90       17.12       11.20         35.00       35.00       35.00       36.00         11.14       14.41       14.84       14.92         6.79       10.38       11.00       16.75         8.85       9.60       9.69       9.15         14.00       14.00       14.00       15.00         23.08       25.21       23.60       27.89         15.65       16.42       16.51       17.93         144.82       155.12       161.60       164.32         19.41       18.76       18.91       19.04         17.66       21.07       21.16       16.04         -       -       5.90         37.07       39.83       40.07       40.98	14.31       13.20       19.84       15.48       15.32         16.00       16.90       17.12       11.20       11.35         35.00       35.00       36.00       35.00         11.14       14.41       14.84       14.92       14.92         6.79       10.38       11.00       16.75       16.99         8.85       9.60       9.69       9.15       8.84         14.00       14.00       15.00       15.00         23.08       25.21       23.60       27.89       29.61         15.65       16.42       16.51       17.93       17.93         144.82       155.12       161.60       164.32       164.96         19.41       18.76       18.91       19.04       19.22         17.66       21.07       21.16       16.04       15.72         -       -       5.90       3.75         37.07       39.83       40.07       40.98       38.69	

Source: City of McMinnville Adopted Budgets

- (a) Prior to fiscal year 2008-09, the Building division was included in community development, a governmental activity. Beginning fiscal year 2008-09, the Building division is a business-type activity.
- (b) Fire and ambulance FTEs are a single group of employees whose time is allocated between the two functions. Prior to fiscal year 2008-09, fire and ambulance FTEs were associated with one function or the other and the costs were allocated via transfers. Beginning fiscal year 2008-09, FTEs are allocated between the two functions directly resulting in no transfers of costs.
- (c) In fiscal year 2011-12, the allocation of certain fire and ambulance positions was changed to more closely align personnel costs with actual hours worked in each function, resulting in a decrease in fire FTE and an increase in ambulance FTE.

2012	2013	2014	2015
14.49	13.38	13.31	13.71
10.35	9.60	9.39	9.83
35.00	34.00	37.00	37.00
13.57	14.77	11.18	13.39
14.95	14.03	14.48	14.47
8.90	8.90	8.66	8.68
15.00	14.00	14.00	14.00
29.18	28.67	27.94	29.94
17.01	15.55	15.38	15.52
158.45	152.90	151.34	156.54
20.46	22.40	20.46	21.46
20.72	20.46	22.65	22.65
3.65	2.00	1.90	2.00
44.83	44.86	45.01	46.11
		_	_
203.28	197.76	196.35	202.65

# City of McMinnville, Oregon Operating Indicators by Function/Program Last Ten Fiscal Years

Fiscal Year Ended June 30,

Functions/Programs	2006	2007	2008	2009	2010
Primary government:					
Community development:					
Building division: (b)					
Building permits issued	517	463	332	<del>-</del>	_
Plumbing permits issued	374	261	247	<del>-</del>	_
Mechanical permits issued	189	188	180	<del>-</del>	_
Demolition permits issued	25	25	11	_	_
Fire life safety permits issued	53	22	40	<del>-</del>	_
Miscellaneous permits issued	69	57	48	<del>-</del>	_
Manufactured home permits issued	35	34	32	_	_
Total permits issued	1,262	1,050	890		
D. II					
Police: Calls for service (a) (f)	26,349	30,609	29,128	28,401	29,133
Crimes: (a)	20,010	33,333	20, .20	20, .0.	20,100
Part I Crimes Against Persons	958	1,006	1,143	1,093	1,302
Part II Crimes Against Property	2,541	2,452	2,846	2,975	2,784
Part III Behavioral Crimes	1,075	1,218	1,100	1,138	1,070
Total crimes	4,574	4,676	5,089	5,206	5,156
Traffic crashes	336	250	245	228	297
Traffic citations/warnings	7,391	12,636	11,569	9,559	7,090
Fire:					
Self fire inspections conducted	1,330	1,390	-	-	_
On-site fire inspections conducted	560	610	120	230	320
Fire responses	1,070	1,063	838	869	815
Fire/rescue responses	2,603	2,839	2,933	3,120	3,212
Level of insurance service	Class 3	Class 3	Class 3	Class 3	Class 3
Parks and recreation:					
Aquatic center attendance:					
General recreation programs	53,420	60,586	71,575	71,877	79,998
Fitness classes	17,535	17,190	18,303	16,830	19,801
Swim instruction	15,073	15,274	15,227	14,790	14,381
School district #40 programs	10,744	9,504	8,593	8,759	5,949
Rental attendance	16,298	15,308	16,452	14,651	13,747
Total attendance	113,070	117,862	130,150	126,907	133,876

2011	2012	2013	2014	2015
-	-	-	-	-
-	-	-	-	-
-	-	-	-	-
-	-	-	-	-
<u>-</u>	<del>_</del>		<u>-</u>	
27,848	32,153	29,419	29,823	n/a
1,404	1,206	1,251	1,132	n/a
2,949	2,873	2,677	2,418	n/a
1,032	1,107	1,133	1,287	n/a
5,385	5,186	5,061	4,837	
265	276	235	334	n/a
5,754	10,581	8,522	8,003	n/a
-	-	-	-	-
375	450	512	562	484
800 3,303	923 2,823	650 2,912	786 2,932	856 2,996
Class 3				
84,094	70,629	70,500	73,729	84,301
19,852	19,487	18,586	18,229	19,989
15,318	15,312	16,016	16,862	16,523
6,179	5,323	4,953	6,454 18.780	6,177
13,857 139,300	24,245 134,996	24,730 134,785	18,789 134,063	14,794 141,784
100,000	104,000	107,700	107,000	(Continued)
				(30111111304)

# City of McMinnville, Oregon Operating Indicators by Function/Program Last Ten Fiscal Years

Fiscal Year Ended June 30,

	i iscai i eai Li	iaca baric co,			
Functions/Programs	2006	2007	2008	2009	2010
Community center and recreation programs:					
Facility reservations	1,002	1,144	1,200	1,373	1,932
Children's programs (children per session):	1,002	.,	.,200	1,010	1,002
Kids on the block (after school) (c)	530	434	500	648	781
STARS (summer)	98	120	130	114	57
Recreational sports:	00	.20	.00		0.
Soccer:					
Participants	1,500	1,720	1,750	2,443	2,039
Teams	107	118	120	201	187
Matches	1,190	1,220	1,250	1,279	1,190
Baseball/softball:	.,	.,	.,	., •	.,
Participants	1,170	1,380	1,400	1,230	920
Teams	92	106	110	96	87
Games	645	720	740	643	590
Other sports:					
Participants	570	600	550	443	472
Games/matches	340	375	360	354	377
Senior center:					
Attendance (e)	3,920	10,000	9,750	16,950	17,800
Facility rentals	52	62	55	123	130
Senior meals served	31,827	27,388	27,000	22,890	22,000
Day trips taken	27	10	8	12	12
Day trip attendance	568	191	240	212	220
Overnight trips taken	8	9	2	5	8
Overnight trip attendance	102	93	100	77	120
Park maintenance:					
Picnic reservations (a)	107	129	130	135	116
Library:					
Items circulated	306,808	325,197	334,960	363,204	378,061
Items in collecitons / resources	82,308	83,446	93,398	104,059	112,461
Service hours per week	47	47	47	51	51

2011	2012	2013	2014	2015
1,944	1,960	2,559	2,698	2,051
950	594	682	694	449
60	60	55	62	65
1,907	2,054	1,837	1,694	1,683
169	173	147	140	173
910	857	787	730	824
1,188	1,067	1,162	1,042	1,120
105	89	91	83	93
588	577	600	506	535
560	486	492	554	598
394	378	331	346	357
16,838	27,782	29,001	27,779	27,610
208	327	269	194	203
19,500	19,250	24,574	27,997	19,920
24	16	19	19	15
276	163	207	265	221
9	16	11	12	6
70	50	69	37	34
145	160	155	154	160
381,814	382,344	352,211	351,672	359,093
117,016	192,766	136,629	87,995	142,904
51	51	45	45	45
01	01	40	40	(Continued)
				` '

## City of McMinnville, Oregon Operating Indicators by Function/Program Last Ten Fiscal Years

Fiscal Year Ended June 30,

Functions/Programs	2006	2007	2008	2009	2010
Community development:					
Building division: (b)					
Building permits issued	-	_	_	222	207
Plumbing permits issued	-	-	-	224	269
Mechanical permits issued	-	-	-	241	266
Demolition permits issued	-	-	-	11	10
Fire life safety permits issued	-	-	-	41	21
Miscellaneous permits issued	-	-	-	48	41
Manufactured home permits issued				7	22
Total permits issued		_	_	794	836
Wastewater Services:					
Daily average treatment in gallons (d) Service connections:	3,217,000	2,951,000	3,287,000	2,948,000	2,937,000
Residential	11,380	12,431	11,319	11,398	11,319
General services/commercial	1,452	1,284	1,316	1,326	1,199
Ambulance:					
Emergency Medical Service (EMS) calls	4,268	4,330	4,806	5,185	5,480
EMS patients transported	3,225	3,193	3,528	4,163	4,001
Component unit:					
Water and light: Water system:					
Daily average consumption in gallons Service connections:	5,200,000	4,900,000	5,000,000	5,000,000	4,200,000
Residential	11,276	11,520	11,674	11,718	11,617
General services/commercial	1,447	1,500	1,562	1,573	1,424
Electric system:	.,	.,	.,	.,	.,
Type	public power				
Service connections:		, , ,		, ,	F - 2
Residential	12,350	12,748	12,917	13,027	13,000
General services/small industrial	3,332	2,603	2,691	2,689	2,158
Large industrial	2	2	2	2	2

Source: City of McMinnville departments

<sup>(</sup>a) Calendar year

<sup>(</sup>b) The Building Division was a governmental activity, included in Community Development, prior to fiscal year 2008-09. Beginning fiscal year 2008-09, the Building Division is a business-type activity.

<sup>(</sup>c) A 21st Century grant obtained by the McMinnville School District enabled the KOB program to expand services in fiscal years 2009-10 and 2010-11.

<sup>(</sup>d) Dry weather flow, June through October. Fluctuations, as in fiscal year 2010-11, are due to storm water.

2011	2012	2013	2014	2015
192	119	201	282	270
298	132	243	275	184
197	103	173	232	245
5	5	12	4	6
33	12	29	40	60
40	28	26	44	44
17	4	2	8	21
782	403	686	885	830
3,461,000	2,960,000	2,740,000	3,240,000	2,950,000
11,768	11,664	11,784	12,042	12,280
1,246	1,170	1,164	1,097	1,157
,	,	,	,	,
5,603	5,713	5,795	5,879	6,211
4,100	4,204	4,388	4,385	4,546
4,400,000	4,324,000	5,020,000	4,500,000	4,700,000
12,063	11,886	12,006	12,192	12,431
1,521	1,479	1,485	1,511	1,551
public power				
13,051	13,116	13,160	13,260	13,526
2,182	2,184	2,206	2,189	2,002
2	2	2	2	2

<sup>(</sup>e) Senior Center established an attendance tracking system in fiscal year 2011-12. Previous years attendence is estimated.

<sup>(</sup>f) Beginning in 2011, calls for service data includes officer-initiated activity, in previous years the call for service data was the actual requests for police officer service from the community. n/a - not available

# City of McMinnville, Oregon Capital Asset Statistics by Function/Program Last Ten Fiscal Years

Fiscal	Year	Ended	June	30.

Functions/Programs	2006	2007	2008	2009
Primary government:				
General government:				
Computers - desktops and laptops	163	165	204	210
Computers - physical servers	17	18	20	21
Police:				
Station	1	1	1	1
Off-site evidence facility	1	1	1	1
Training facility	1	1	1	1
Patrol units	15	15	15	15
Command vehicle	-	1	1	1
Motorcycles	-	1	1	2
Fire:				
Stations	1	1	1	1
Training facility	1	1	1	1
Vehicles	18	18	18	16
Highways and streets:				
Miles of streets	100	102	103	103
Miles of storm drain sewers	72	74	75	75
Number of street lights	n/a	n/a	n/a	n/a
Parks and recreation:				
Aquatic center	1	1	1	1
Community center	1	1	1	1
Senior citizen center	1	1	1	1
Parks:			_	_
Neighborhood parks (a)	1	1	2	2
Community parks	5	5	5	5
Linear park	2	2	2	2
Mini parks and play lots	7	7	7	7
Nature parks	2	2	2	2
Special use park (b)	- 1 <i>E</i>	- 15	- 15	- 1 <i>E</i>
Greenway/greenspaces	15	_	_	15
Park system acreage (a) Tennis courts	335 4	335 4	343 4	347 4
Baseball/softball fields	10	10	11	11
Soccer fields	11	11	11	11
Outdoor basketball courts	7	7	7	7
Skate parks	2	2	2	2
Skale parks	2	2	2	2
Library:				
Facility	1	1	1	1
Bookmobile	1	1	1	1

2010	2011	2012	2013	2014	2015
251	264	264	267	285	280
33	21	14	17	17	17
1	1	1	1	1	1
1 1	1 1	1 1	1 1	1 1	1
15	15	16	14	14	1 15
1	1	2	2	2	2
2	2	2	2	2	2
1	1	1	2	2	2
1	1	1	1	1	1
16	16	16	16	16	16
103	103	103	103	103	104
75 n/a	75 2,677	75 2,684	76 2,684	76 2,679	77 2,679
11/a	2,011	2,004	2,004	2,079	2,079
1 1	1 1	1 1	1 1	1 1	1 1
1	1	1	1	1	1
2	3	3	3	3	3
5	5 2	5 2	5 2	5 2	5 2
2 7	2 7	2 7	7	7	7
2	2	2	2	2	2
1	1	1	1	1	1
15 353	15 353	15 353	15 353	15 353	15 357
4	4	4	4	4	4
11	11	11	11	11	11
11 7	11 8	11 8	11 8	11 8	11 8
2	2	2	2	2	2
1	1	1	1	1	1
1	1	1	1	1	1
					(Continued)

### City of McMinnville, Oregon

## Capital Asset Statistics by Function/Program Last Ten Fiscal Years

Fiscal	Year	<b>Ended</b>	June	30,
--------	------	--------------	------	-----

	riscar rear Effacta bulle 50,				
Functions/Programs	2006	2007	2008	2009	
Primary government (continued):					
Airport:					
Runways	2	2	2	2	
Runway 04/22: 150 ft x 5420 ft with 1,000 ft asphalt s					
Runway 17/35: 75 ft x 4394 ft	,				
Connecting taxiways	2	2	2	2	
Automated weather station	1	1	1	1	
Instrument landing system (ILS)	1	1	1	1	
Precision approach path indicator (PAPI)	2	2	2	2	
FAA automated flight service station	_ 1	_ 1	1	_	
City owned hangars:	•	•	•		
Maintenance	2	2	2	2	
Rental	27	27	27	27	
Land leased hangars:					
Private	83	83	83	83	
Corporate	2	2	2	2	
Wastewater Services:					
Treatment plant	1	1	1	1	
Maximum daily capacity of treatment plant					
in gallons	5,600,000	5,600,000	5,600,000	5,600,000	
Miles of sanitary sewers	144	149	152	152	
Ambulance:					
Vehicles	3	3	3	3	
Component unit:					
Water and light:					
Water system:					
Maximum daily capacity of plant in gallons (c)	13,300,000	13,300,000	13,300,000	13,300,000	
Watershed storage in billions of gallons	3.5	3.5	3.5	3.5	
Miles of water mains	140	152	154	154	
Fire hydrants	944	1,012	1,014	1,017	
Electric system:					
Substations	7	7	7	7	
Miles of distribution	307	315	318	318	

Source: City of McMinnville departments

- (a) In fiscal year 2007-08, West Hills Neighborhood park land was purchased. In fiscal year 2008-09 Northeast Neighborhood park land was aquired. In fiscal year 2009-10, land for an addition to a linear park was purchased and land was repurposed for a dog park. In fiscal year 2014-15, NW Neighborhood park land was purchased.
- (b) In fiscal year 2009-10, a dog park was constructed.
- (c) In fiscal year 2010-11, Water & Light completed Scott Water Treatment Plant expansion construction.

2010	2011	2012	2013	2014	2015
2	2	2	2	2	2
2	2	2	2	2	2
1	1	1	1	1	1
1 2	1 2	1 2	1 2	1 2	1 2
-	-	-	-	-	_
2	2	2	2	2	2
27	27	27	27	27	27
83	84	84	84	84	84
2	2	2	2	2	2
1	1	1	1	1	1
5,600,000	5,600,000	5,600,000	5,600,000	5,600,000	5,600,000
152	152	152	152	153	155
3	4	5	5	5	6
13,300,000	22,000,000	22,000,000	22,000,000	22,000,000	22,000,000
3.5	3.5	3.5	3.5	3.5	3.5
154	172	172	172	175	176
1,023	1,023	1,023	1,024	1,044	1,055
8	7	7	7	7	7
318	314	320	323	325	326



COMPLIANCE SECTION Independent Auditor's Report Required by Oregon State Regulations	





Talbot, Korvola & Warwick, LLP

Certified Public Accountants & Consultants

ACHIEVE MORE

4800 Meadows Road, Suite 200 Lake Oswego, Oregon 97035-4293

> P 503.274.2849 F 503.274.2853

www.tkw.com

## INDEPENDENT AUDITOR'S REPORT REQUIRED BY OREGON STATE REGULATIONS

Honorable Mayor and City Council City of McMinnville McMinnville, Oregon

We have audited, in accordance with auditing standards generally accepted in the United States of America, the basic financial statements of the City of McMinnville, Oregon (the City), as of and for the year ended June 30, 2015, and have issued our report thereon dated December 23, 2015. We did not audit the financial statements of the McMinnville Water & Light (the Department), a discretely presented component unit of the City. Those statements were audited by other auditors whose report has been furnished to us, and our opinion, insofar as it relates to the amounts included for the Department, is based solely on the report of the other auditors.

#### **COMPLIANCE**

As part of obtaining reasonable assurance about whether the City's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grants, including the provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules 162-10-000 through 162-10-320 of the *Minimum Standards for Audits of Oregon Municipal Corporations*, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion.

We performed procedures to the extent we considered necessary to address the required comments and disclosures which included, but were not limited to the following:

- Deposit of public funds with financial institutions (ORS Chapter 295).
- · Indebtedness limitations, restrictions and repayment.
- Budgets legally required (ORS Chapter 294).
- Insurance and fidelity bonds in force or required by law.
- Highway revenues used for public highways, roads, and streets.
- Authorized investment of surplus funds (ORS Chapter 294).
- Public contracts and purchasing (ORS Chapters 279A, 279B, 279C).



## INDEPENDENT AUDITOR'S REPORT REQUIRED BY OREGON STATE REGULATIONS (Continued)

Talbot, Kowola & Warwick UP

#### **COMPLIANCE** (Continued)

In connection with our testing, nothing came to our attention that caused us to believe the City was not in substantial compliance with certain provisions of laws, regulations, contracts, and grants, including the provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules 162-10-000 through 162-10-320 of the *Minimum Standards for Audits of Oregon Municipal Corporations*.

#### OAR 162-10-0230 INTERNAL CONTROL

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

#### **RESTRICTIONS ON USE**

This report is intended solely for the information and use of the City Council, Oregon Secretary of State Audits Division, and management and is not intended to be and should not be used by anyone other than these specified parties.

Lake Oswego, Oregon December 23, 2015