

### MacPAC Agenda Thursday, July 1, 2021 6:30 p.m. Online Meeting

Join online via Zoom:

https://mcminnvilleoregon.zoom.us/j/98733600881?pwd=VIVHQTJ0cSsxaU1EczJCMm52L2I4UT09

Meeting ID: 987 3360 0881 Password: 655257

Or you can call in and listen via zoom: 1 346 248 7799 ID: 987 3360 0881

- 1. Welcome
- 2. Debrief Hillsboro Tour
- 3. Review of MacPAC decisions to date
- 4. Site Discussion
  - Heather Richards, McMinnville Planning Director
  - Jim Kalvelage, Opsis Architecture
- 5. Cost Estimate Review
  - Jim Kalvelage, Opsis Architecture
- 6. Next MacPAC meeting August 5th, 2021
- 7. Wrap up

If you have any questions about this meeting, or if you would like to make a request for an interpreter for the hearing impaired or for other accommodations for persons with disabilities, please contact Susan Muir at (503) 474-7310 at least 48 hours before the meeting.



### MacPAC July 1, 2021 Staff Report

To:

**MacPAC** 

From:

Susan Muir & Jenny Berg

Subject:

Agenda item #2 - Debrief Hillsboro Tour

MacPAC members who attended the tour of Hillsboro facilities on June 10 will have the opportunity to share their observations with the group.



### MacPAC July 1, 2021 Staff Report

To:

**MacPAC** 

From:

Susan Muir & Jenny Berg

Subject:

Agenda item #3 - Review MacPAC decisions to date

### **Background**

As MacPAC heard at the June meeting, staff is preparing to take the decisions MacPAC has made out for public input and comment. We're working on the communications and thought we would send you a summary. MacPAC has been dealing with architecture and square footages for a while. Moving back to the bigger picture of the vision you have been creating captures the excitement you have for the project and reflects your work. The attached amenities list supplements the drawings and other information.

This is just one component of the information that will be a part of the public involvement, but is an important piece and we wanted to get any feedback, changes or thoughts you may have at this time.

### **Options**

The decisions and direction MacPAC has given to date is the foundation for the attached DRAFT document. A couple of amenities may look new and are additional changes the architects made based on MacPAC feedback on the conceptual designs earlier this year (for example there were several comments about needing outdoor amenities). Those changes will be reviewed later in the agenda on July 1.

### MacPAC decisions to date for public feedback (abbreviated) 7.1.21 Draft

|           | Senior   | Library   | Rec Center   |
|-----------|--|---|--|
|           | Center   |   |  |
| Amenities | New!   | New!  | New!   |
| Amenities | New!  Large covered entry with automatic doors  Greenhouse  Patio with outdoor seating  Better connection with Wortman Park  Safer parking lot circulation  Outdoor Pickleball court, bocce ball court & other park amenities  Improved  Better circulation inside  Larger dining room  Restroom updates | More restrooms Visual access & greater connection to City Park Landmark / corner presence along HWY 99 West Improved safety and visibility through site design Flexible & adaptable layout Café Increased Library of things (tools, etc.) Study rooms Barrier free playground | <ul> <li>New!</li> <li>Gym with 2 courts</li> <li>Drop-in Childwatch Center</li> <li>Dedicated gymnastics room</li> <li>After school/youth center</li> <li>Outdoor water amenity (splash pad or pool)</li> <li>3 outdoor pickleball courts, 2 basketball courts and soccer field, (with lighting)</li> <li>50 meter x 25 yard lap pool</li> <li>Warm water family pool with water play features (fountains,</li> </ul> |
|           | New flooring,  | • Larger  | slides, etc).  |

|                | paint and finishes throughout                            | Children's area  • More meeting room space  • Increased after hours access  • Staff efficiencies (check in/check out process) | <ul> <li>Diving boards, slides, climbing walls and/or swings in pool</li> <li>Improved</li> <li>Elevated walk/job track</li> <li>Weight/cardio space</li> <li>Group Exercise Studio</li> <li>Fitness studio</li> <li>Multi purpose room</li> <li>Catering Kitchen</li> <li>2 craft/classroom spaces</li> <li>Indoor Playground</li> </ul> |
|----------------|--|---|---|
| Square Footage | 1,300 sq' addition<br>to existing 10,000<br>sq' building | 29,756 sq'  | 124,736 sq'   |
| Location       | Stays at<br>Wortman                                      | Current Aquatic<br>Center site, after<br>new pool is built  | TBD @ 7.1.21 meeting~ Linfield, Linfield or Mac W&L, Mac W&L? Other?  |



### MacPAC July 1, 2021 Staff Report

To:

**MacPAC** 

From:

Susan Muir & Jenny Berg

Subject:

Agenda item #3 - Site Discussion

### Overview

At the June MacPAC meeting, MacPAC asked staff to do a review of McMinnville Water & Light properties located near Joe Dancer Park. That analysis is attached.

### Background

MacPAC adopted site selection criteria and guiding project principles that were used in the site analysis for the earlier sites. The same scoring system was applied to the Mac Water & Light properties. Mac Water & Light is a municipal utility that is owned and operated by the City of McMinnville. Oregon Revised Statute Chapter 225 governs these types of utilities, and while Mac Water & Light is essentially a department of the city, they are governed independently by their own commission. In all matters, Mac Water & Light operates as a separately governed entity.

Since the June meeting, staff met with John Dietz, General Manager of Mac Water & Light and coordinated on the analysis of the sites.

### **Discussion**

You will find the new analysis of the Mac Water & Light properties attached here (p. 8-32), along with the materials that were presented to you at your February 4, 2021 meeting as background (p. 33-64). Planning Director Heather Richards will present this information at the July 1 meeting, and will be available to answer any questions you may have.

In the attached analysis, you will see 2 separate Mac W&L properties identified: Property A & Property B. Property B was fully analyzed in the same manner as other sites and the details are attached; however, staff would recommend property B not be considered due to the small size of the site (7.8 buildable acres). The approximate footprint of the building, parking and outdoor water amenity in the

conceptual Rec Center plan is 10.2 acres and could not be fully accommodated on Property B.

Mac Water & Light property A is of sufficient size, as indicated in the analysis.

### **Options**

After the presentation and discussion, MacPAC has several options:

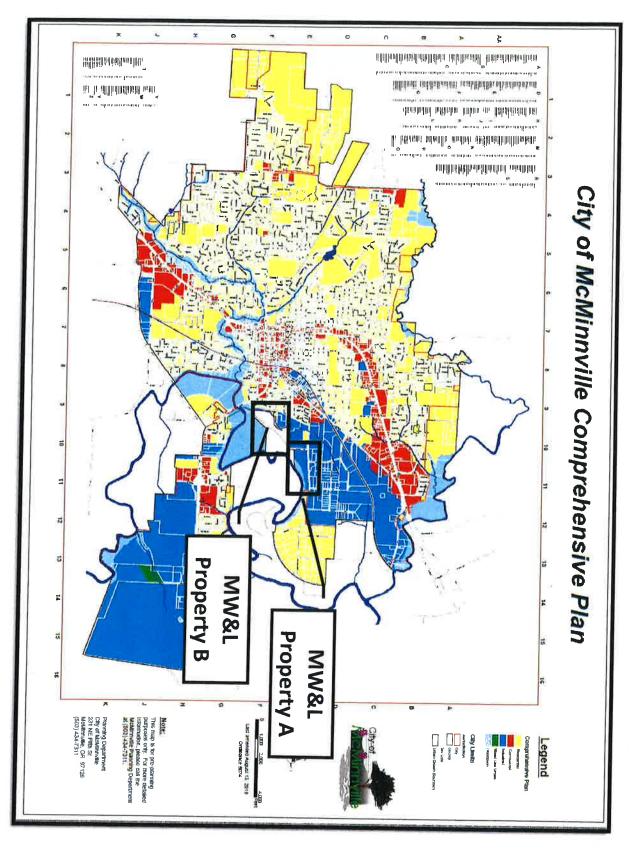
- 1. Keep the preferred location as the Linfield University site.
- 2. Take both the Linfield University and Mac Water & Light site A out to the public and receive feedback on both as potential options.
- 3. Change the current recommendation from the Linfield University site to Mac Water & Light Property A.
- 4. Ask for analysis of another site or additional information regarding the sites.
- 5. Other?

Staff will be available at the meeting to craft a motion for MacPAC for options 2-5 as needed.

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## MAC PAC SITING DISCUSSION

# A Deeper Dive: McMinnville Water and Light Properties



### MAC PAC APPROVED SITE **EVALUATION CRITERIA**

### Development Capacity

- Accommodates Space Program Needs
- Accommodates Parking Requirements
- Potential for Expansion
- Optimal and Effective Use of Site

**Economic Viability** 

Prominent Street Frontage

Cost Recovery Potential

Proximity to Compatible Amenities

## Supports Diversity, Equity and Inclusion

- Central Location
- Access to Variety of Transportation Modes
- Proximity to Underserved Communities

### Regulatory Approval

- Within Urban Growth Boundary
- Avoids Potential Environmental Impact
- No Extended Approval Process

### Stewardship of Funding

economic development

Opportunity to stimulate tourism and

Partnership Potential

- Site Cost (acquisition, on-site / off-site improvements)
- Project Development Cost
- Value Added Design

## MAC PAC SITING DISCUSSION

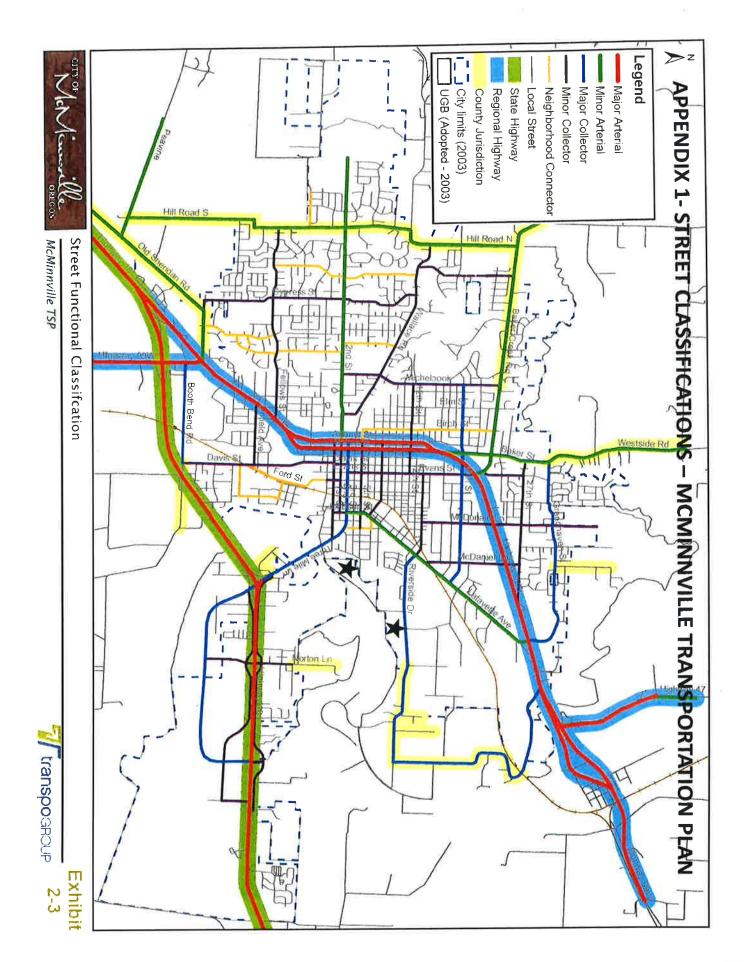
| Permitted use in underlying zone   |  |
|--|--|
| No Establishment From Procedure Cosystems  | CONTECTION TO DOMINOW!   |
| Avoids Potential Environmental Impact  Wetlands / Riparian Corridors  Tree Copses      | Stimulate Local Tourism and Economic  Development  Proximity/Visibility to Highways                          |
| Within UGB   | Partnership Potential  |
| REGULATORY IMPACT  | Parks     Recreational Trails     Community Gathering Places   |
| (Proximity to lower income census tracts and census block groups)                      | Highway / Arterial Access  |
| Proximity to Underserved Communities   | Prominent Street Frontage  |
| Access to Variety of Trans Modes  Bicycle  Pedestrian  Transit                         | ECONOMIC VIABILITY   |
| Central Location Residential Neighborhoods K-12 Schools Transportation Infrastructure  | Optimal and Effective Use of Site  Assumes best use of site  Prioritization of preserving existing park land |
| SUPPORTS DIVERSITY, EQUITY AND INCLUSION   | Expansion Potential (Ability to expand 1-5Acres)   |
| Site Costs  Assumes project development costs and value added design are site neutral. | Accommodates Space Program and Parking Requirements  (10 Developable Acres)                                  |
| FINANCIAL STEWARDSHIP  | DEVELOPMENT CAPACITY   |

### **RATING SYSTEM:**

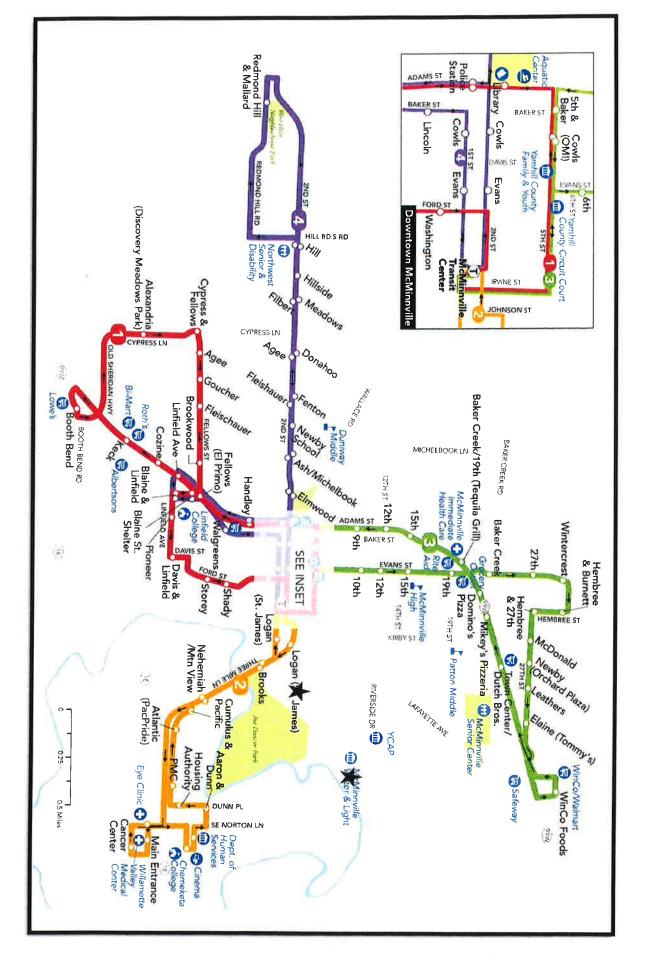
- **0 = Poor** (does not meet siting criteria)
- 1 = Marginal (barely meets siting criteria)
- 2 = Good (meets siting criteria)
- 3 = Great (really meets siting criteria)

### Notes:

- Some of the siting criteria are clear and objective standards and some are discretionary. Where criteria are discretionary, some notes are provided for clear and objective standards associated with that criteria.
- A rating system was developed to help rate the siting criteria (see above). Comments on the rating sheets help to explain the rating.
- The committee's value of *prioritization of preserving existing park land* was added as a standard of review to the "Optimal and Effective Use of Site" criteria.
- The committee's value of *Highway / Arterial Access* was added to the "Prominent Street Frontage" criteria.



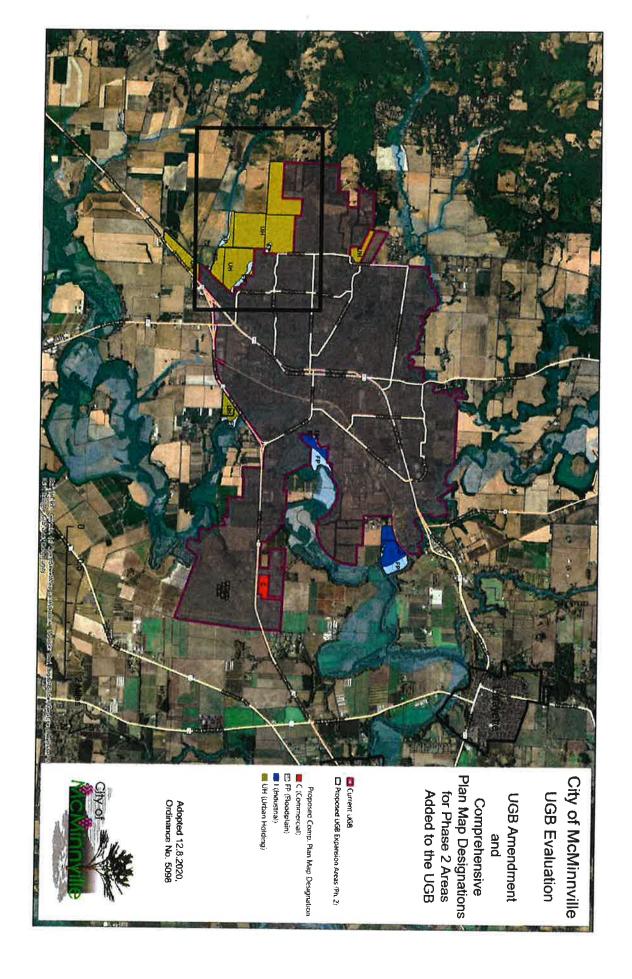
# APPENDIX 2 - YAMHILL COUNTY TRANSIT - MCMINNVILLE FIXED ROUTES



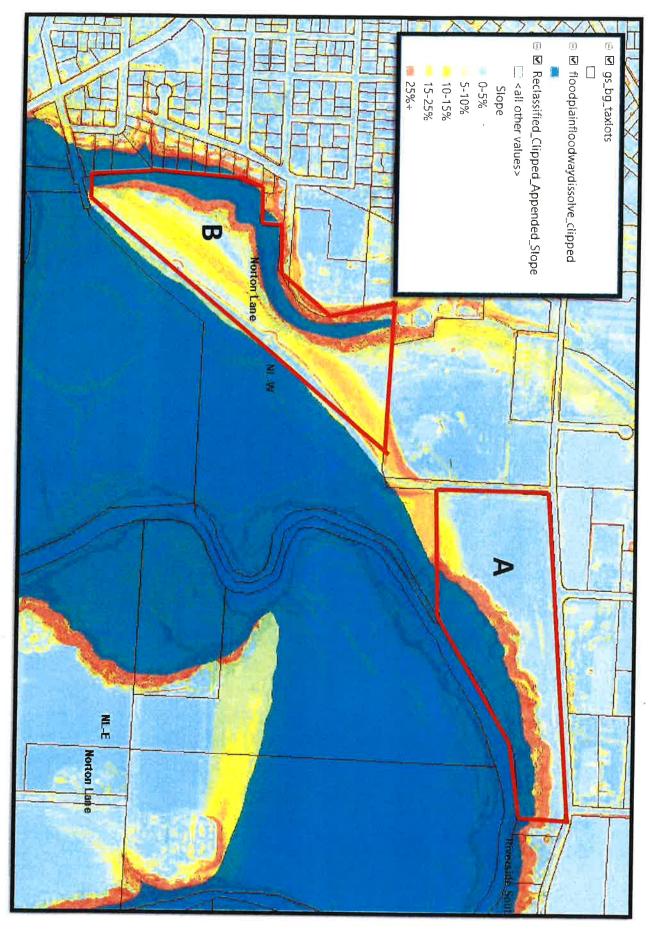
APPENDIX 3 - MEDIAN FAMILY INCOME BY BLOCK GROUP, CITY DATA (Ranked by lowest family median income to highest family median income)

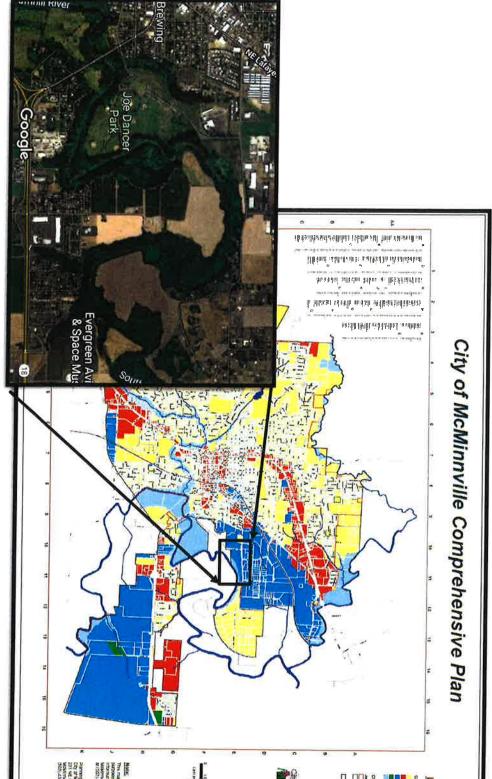


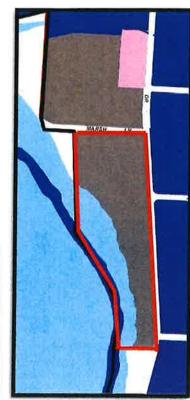
# APPENDIX 4 - FUTURE RESIDENTIAL GROWTH FOR MCMINNVILLE



## APPENDIX 5 – BUILDABLE VERSUS UNBUILDABLE





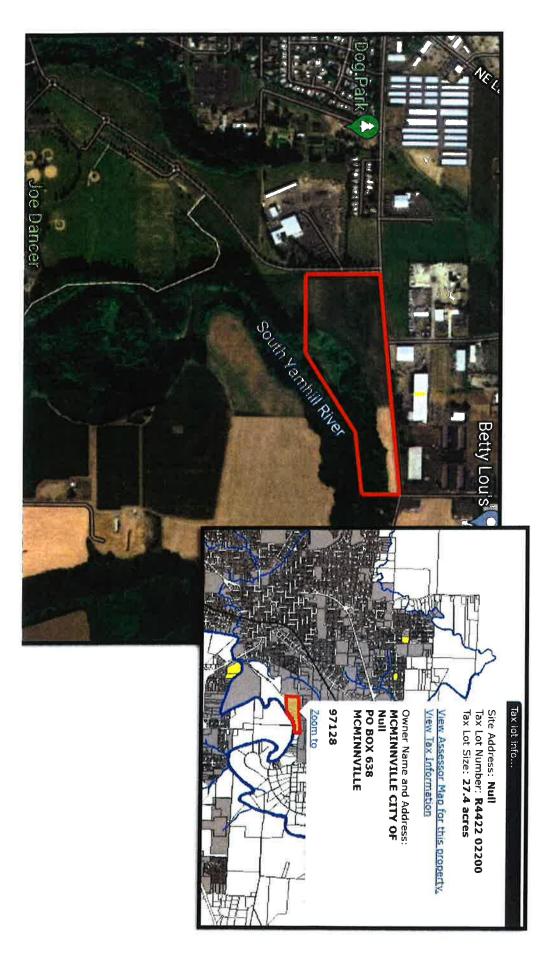


## MW&L Property A, 27.4 Acres Tax Lot R4422 02200

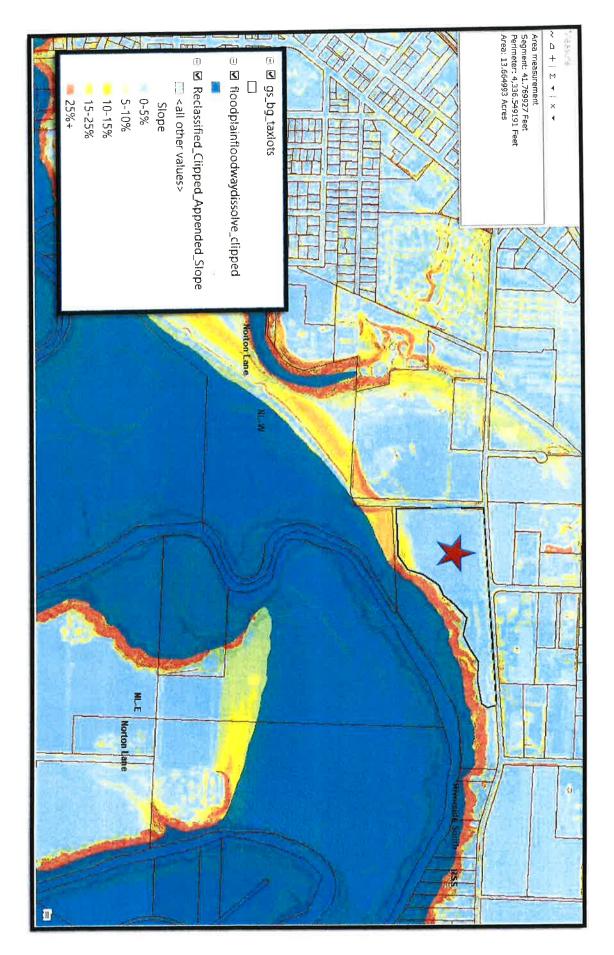
## MW&L Property A, 27.4 Acres

Zoned M1 PD (Light Industrial Planned Development). 13.6 acres is not part of the floodplain or in steeper slopes of 15% plus slope. Existing Conditions: Currently a vacant property owned by the City of McMinnville – McMinnville Water and Light.

Surrounding Neighborhood: Industrial to the west, north and east, Joe Dancer Park to the south.



# MW&L Property A, 27.4 Acres (13.7 Buildable Acres)

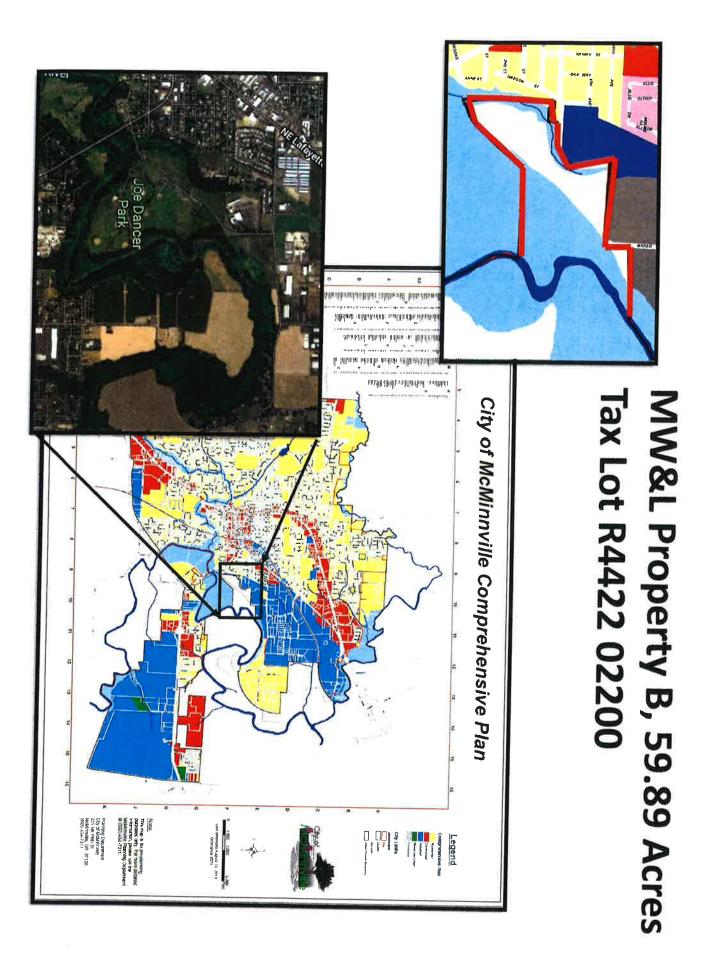


# MW&L Property A, 27.4 Acres (13.7 Buildable Acres)

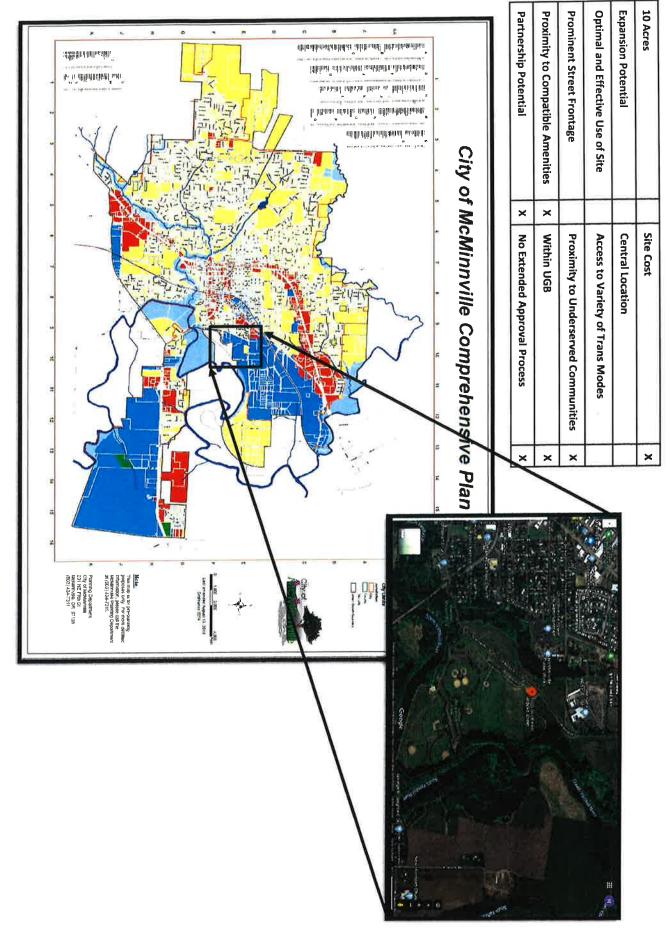
| DEVELOPMENT CAPACITY  | Comments   |
|---|--|
| Promission of the Court of the |  |
| Requirements 3  | 13.7 buildable acres.  |
| (10 Developable Acres)  |  |
| Expansion Potential (Ability to expand 1-5 Acres)   | Expansion opportunities.   |
| Optimal and Effective Use of Site  • Assumes best use of site  • Prioritization of preserving existing park land  | Currently a flat vacant industrial site next to utility headquarters in the industrial park. Best use of site would probably be industrial. If developed into a MAC PAC facility, it would be a loss of a market demand industrial site in the industrial area. However, proximity to Joe Dancer Park is an asset. |
| ECONOMIC VIABILITY  |  |
| Prominent Street Frontage   | Access and visibility from Riverside Drive a major collector, which is not a highway or an arterial but the next street classification in terms of infrastructure. Lafavette Avenue is the nearest minor arterial 0.5 miles from site but discretely   |
| Highway / Arterial Access   | connection to Lafayette from Riverside Drive. Frontage on Riverside Drive is prominent.  |
|   | (See Appendix 1 – Street Functional Classification Map from the Transportation System Plan)  |
| Proximity to Compatible Amenities Parks Recreational Trails   | MAC PAC facility would be located adjacent to Joe Dancer Park with direct access on Marsh Lane, a developed street into the park, a significant park facility.   |
| Community Gathering Places  | Also in close proximity to Riverside Dog Park.   |
|   | Not in close proximity to any schools or other community gathering places.   |
| Partnership Potential 1   | Potential partnership with McMinnville Water and Light.  |
| Stimulate Local Tourism and Economic Development  | Not visible or proximate to highways.  |
| Proximity/Visibility to Highways Connection to Downtown   | Connection to downtown would be down Riverside and Lafayette to NE Gateway District and Third Street. This is not an attractive connection, but it is a direct connection.   |

# MW&L Property A, 27.4 Acres (13.7 Buildable Acres)

| FINANCIAL STEWARDSHIP   | Comments   |
|---|--|
| Site Costs  | Site is owned by McMinnville Water and Light which operates as a separate agency relative to the City with property holdings.  |
| value-added design are site neutral.  | Infrastructure in Riverside Drive – easy access.   |
|   | Developable acreage is flat with limited site development preparation costs.   |
| SUPPORTS DIVERSITY, EQUITY AND INCLUSION  |  |
| Central Location Residential Neighborhoods K – 12 Schools   | Not centrally located. Located on opposite side of most residential neighborhoods and future growth areas. Adjacent to some existing residential neighborhoods on the west side of the property.                                   |
| Transportation Infrastructure     1   | 1.2 miles from McMinnville High School. 1.2 miles from Patton Middle School and 2.3 miles from Duniway Middle School. Separated from four elementary schools by 99W, (1.7 miles to Grandhaven, 1.7 miles to Memorial, 2.2 miles to |
| ,   | Newby, 4.8 miles to Columbus). One elementary school (Sue Buel is on the same side of 99W, on the southern side of the community, 2.7 miles away.  |
|   | Located off of a major collector, Riverside Drive, with easy access from Lafayette Avenue.   |
| Access to Variety of Trans Modes  Bicycle Pedestrian  | Bicycle and pedestrian access is limited to on-street system. Signalized intersection on Riverside and Lafayette for a controlled, safe crossing from northern and western residential neighborhoods.                              |
| • Transit   | Not close to any transit routes. (See Appendix 2 – Yamhill County Transit – McMinnville Fixed Routes)  |
| Proximity to Underserved Communities  (Proximity to lower income census block 1                         | In Census Block Group 41071.30601.1, the fourth lowest family median income Census Block Group in McMinnville with median family incomes of \$44,402, and 16.5% of households living in poverty.                                   |
|   | Would be difficult to access without public transit and school proximities for three lowest family median income Census Block Groups.  |
| REGULATORY IMPACT   |  |
| Within UGB 3  | Yes  |
| Avoids Potential Environmental Impact  Wetlands / Riparian Corridors  Tree Copses  Protected Ecosystems | Does not appear to have any environmental impact on buildable acreage.   |
| No Extended Approval Process Permitted use in underlying zone   | Underlying zoning is M1 Industrial. Could be an outright permitted use as a "public use structure and activity" (MMC 17.39.020). Would need a legal review as Community Center is an outright permitted use in commercial zones.   |
|   |  |



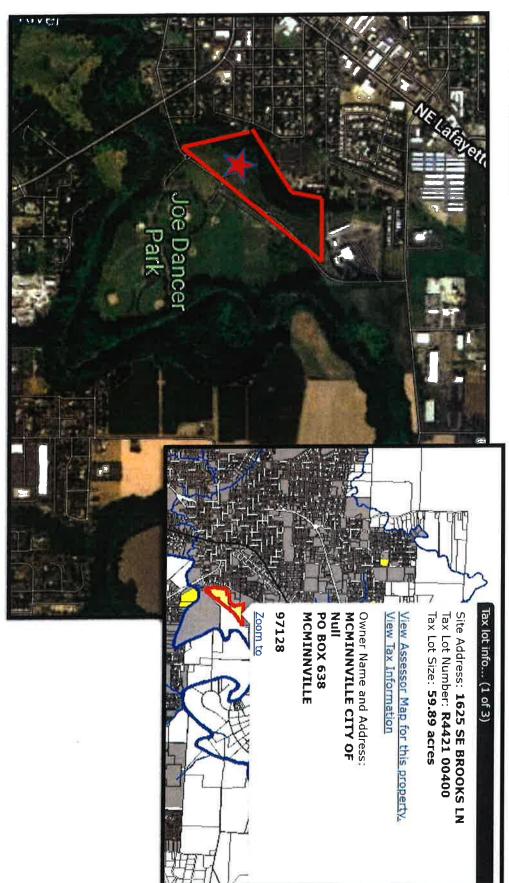
MWL Site, 59.89 Acres (Initial Property Review Slide, January 7, 2021)



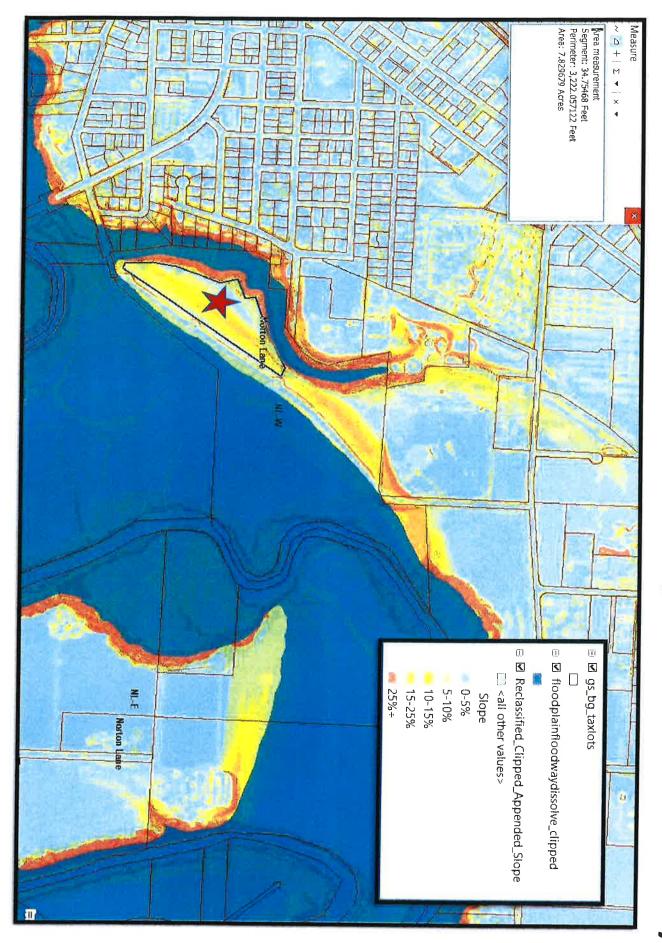
## MW&L Property B, 59.89 Acres

slopes and floodplain. consider the area marked by the X for consideration of a Community Center project (7.8 buildable acres). Has significant the county, but within the City's UGB. Comprehensive plan designation is industrial and flood plain. MW&L is willing to Existing Conditions: Currently a vacant property owned by the City of McMinnville – McMinnville Water and Light. In

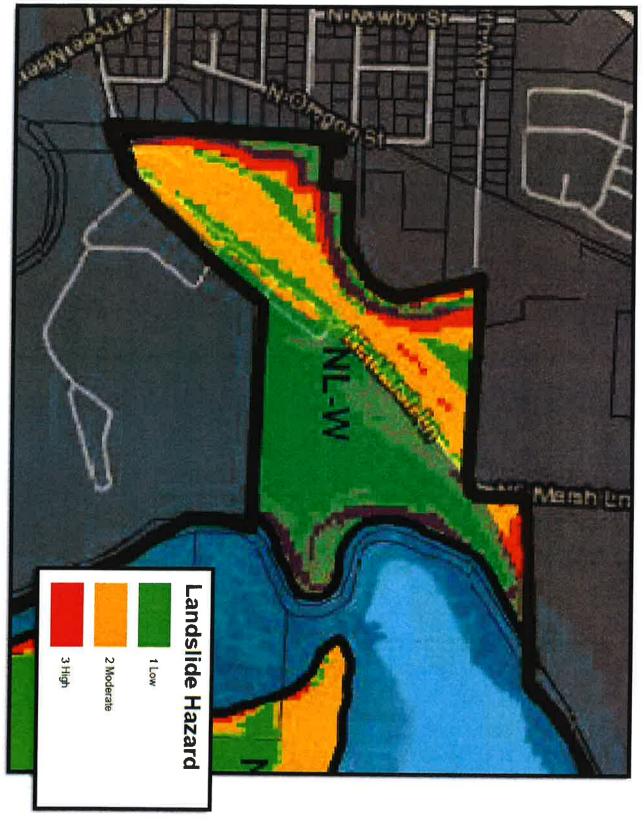
Surrounding Neighborhood: Residential to the west, industrial to the north. Joe Dancer Park to the south and east



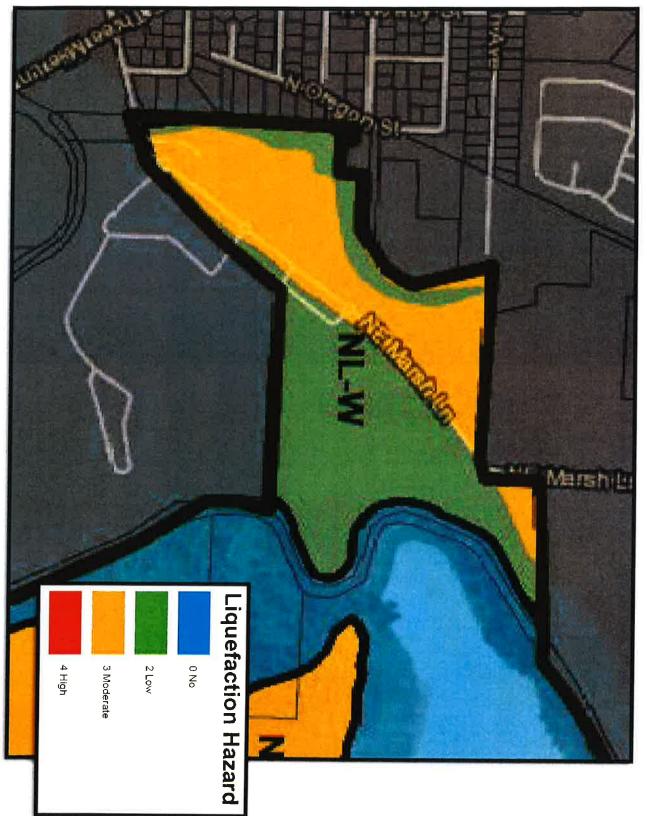
# MW&L Property B, 59.89 Acres (7.8 Buildable Acres)



# MW&L Property B, Landslide Hazards



# MW&L Property B, Liquefaction Hazard



# A=1 Marabillio

## MW&L Property B, Flood Hazards

# MW&L Property B, 59.89 Acres (7.8 Buildable Acres)

| DEVELOPMENT CAPACITY   | 0     | Comments   |
|--|-------|--|
| Accommodates Space Program and Parking Requirements  | -     | Does not have 10 developable acres.  |
| (10 Developable Acres)   |       | Potential for coordination with Joe Dancer Park, but need to overcome slopes and floodplain issues.  |
| Expansion Potential (Ability to expand 1-5 Acres)  | 0 <   | Very limited options for expansion.  |
| <u>Optimal and Effective Use of Site</u> <ul> <li>Assumes best use of site</li> <li>Prioritization of preserving existing park land</li> </ul> | 1 0   | Currently a vacant UGB industrial site. Might be a good leverage for a community center.   |
| ECONOMIC VIABILITY   |       |  |
| Prominent Street Frontage  Highway / Arterial Access   | 2 b   | Access and visibility are very constrained. Might be access from Marsh Lane but could be impacted by winter floods.<br>Marsh Lane is a local street.   |
| iigiway / Aiteilal Attess  |       | (See Appendix 1 – Street Functional Classification Map from the Transportation System Plan)  |
| Proximity to Compatible Amenities Parks Recreational Trails  | v<br> | MAC PAC facility would be located on upper slope above Joe Dancer Park, and if trail connectivity could be established with slope issues would make a nice connection.   |
| <ul> <li>Community Gathering Places</li> </ul>   |       | Otherwise fairly isolated from other community amenities.  |
| Partnership Potential  | P P   | Potential land partnership with MW&L.  |
| Stimulate Local Tourism and Economic Development   | _     | Not visible or proximate to highways.  |
| Proximity/Visibility to Highways     Connection to Downtown  | 000   | Connection to downtown would be circuitious via Marsh Lane as it is bordered by privately owned residential property<br>on the west side. Might be the potential for a connection via NE 5 <sup>th</sup> Street public right of way. Would need to<br>overcome wetland crossing. |

# MW&L Property B, 59.89 Acres (7.8 Buildable Acres)

|  | -        |  |
|--|----------|--|
| FINANCIAL STEWARDSHIP  |          | Comments   |
| Site Costs   |          | Site is owned by the McMinnville Water and Light.  |
| Assumes project development costs and value added design are site neutral.                                       |          | Infrastructure analysis would be required for sewer connections.  Slopes and wetlands add to complications of development costs.   |
| SUPPORTS DIVERSITY, EQUITY AND INCLUSION   |          |  |
| Central Location Residential Neighborhoods K – 12 Schools  |          | Not centrally located. Located on opposite side of most residential neighborhoods and future growth areas. Adjacent to some existing residential neighborhoods on the west side of the property.   |
| n Infrastructure   |          | 1.0 miles from McMinnville High School. 1.5 miles from Patton Middle School and 1.4 miles from Duniway Middle School. Separated from four elementary schools by 99W, (2.4 miles to Grandhaven, 1.6 miles to Memorial, 1.4 miles to Newby, 2.2 miles to Columbus). One elementary school is on the same side of 99W, on the southern side of the community, 3.6 miles away. |
|  |          | Transportation infrastructure is dependent upon local collector streets (Marsh Lane or NE 5 <sup>th</sup> Street)  |
| Access to Variety of Trans Modes  Bicycle  Bodestrian  | <b>–</b> | Bicycle and pedestrian access is limited to on-street system. Signalized intersection on Riverside and Lafayette for a controlled, safe crossing from northern and western residential neighborhoods.  |
| • Transit  |          | Not close to any transit routes. (See Appendix 2 – Yamhill County Transit – McMinnville Fixed Routes)  |
| Proximity to Underserved Communities   |          | In Census Block Group 41071.30601.1, the fourth lowest family median income Census Block Group in McMinnville with median family incomes of \$44,402, and 16.5% of households living in poverty.   |
| (Proximity to lower income census block groups per Appendix 3)   | ۲        | Would be difficult to access without public transit and school proximities for three lowest family median income Census Block Groups.  |
| REGULATORY IMPACT  |          |  |
| Within UGB   | ω        | Yes  |
| Avoids Potential Environmental Impact     Wetlands / Riparian Corridors     Tree Copses     Protected Ecosystems | 0        | Potential impact to wetland/riparian corridor<br>Potential impact to tree copses on ridge to support development of facility.  |
| No Extended Approval Process Permitted use in underlying zone  | 1        | Needs to be amended into the city limits. Currently a industrial zone comprehensive plan designation. Could be an outright permitted use as a "public use structure and activity" (MMC 17.39.020). Would need a legal review as Community Center is an outright permitted use in commercial zones.   |

## **COMPARING THE TWO SITES**

| ъ   | 2 | No Extended Approval Process  Permitted use in underlying zone   |    |              |  |
|-----|---|--|----|--------------|--|
| 0   | ω | Avoids Potential Environmental Impact  Wetlands / Riparian Corridors  Tree Copses  Protected Ecosystems                                | ь  | д            | Stimulate Local Tourism and Economic Development Proximity/Visibility to Highways Connection to Downtown     |
| ω   | ω | Within UGB   | ы  | н            | Partnership Potential  |
| σ.  | A | REGULATORY IMPACT  | 2  | 2            | Proximity to Compatible Amenities Parks Recreational Trails Community Gathering Places                       |
| ь   | ь | Proximity to Underserved Communities  (Proximity to lower income census tracts and census block groups)                                | н. | ъ            | Prominent Street Frontage  Highway / Arterial Access   |
| Ъ   | ь | Access to Variety of Trans Modes  Bicycle  Pedestrian  Transit   | œ  | Þ            | ECONOMIC VIABILITY   |
| 0   | Ъ | <ul> <li>Central Location</li> <li>Residential Neighborhoods</li> <li>K – 12 Schools</li> <li>Transportation Infrastructure</li> </ul> | 1  | ъ            | Optimal and Effective Use of Site  Assumes best use of site  Prioritization of preserving existing park land |
| В   | A | SUPPORTS DIVERSITY, EQUITY AND INCLUSION   | 0  | <sub>3</sub> | Expansion Potential (Ability to expand 1-5Acres)   |
| 4-4 | 2 | Site Costs  Assumes project development costs and value-added design are site neutral.   | 0  | ω            | Accommodates Space Program and Parking Requirements (10 Developable Acres)                                   |
| 8   | Α | FINANCIAL STEWARDSHIP  | В  | A            | DEVELOPMENT CAPACITY   |
|     |   |  |    |              |  |

McMinnville Water and Light Property "B" does not appear to meet the basic needs.

## LARGER COMPARISON OF SITES

| 2  | ω | 2 | No Extended Approval Process  Permitted use in underlying zone   |    |   |    |  |
|----|---|---|--|----|---|----|--|
| 0  | ω | ω | Avoids Potential Environmental Impact     Wetlands / Riparian Corridors     Tree Copses     Protected Ecosystems | Ъ  | 2 | 12 | Stimulate Local Tourism and Economic  Development  Proximity/Visibility to Highways  Connection to Downtown  |
| ω  | ω | 3 | Within UGB   | 1  | 2 | 1  | Partnership Potential  |
| WP | 3 | Þ | REGULATORY IMPACT  | 2  | 2 | 2  | Proximity to Compatible Amenities Parks Recreational Trails Community Gathering Places                       |
| 2  | ω | 1 | Proximity to Underserved Communities (Proximity to lower income census tracts and census block groups)           | 1  | ω | ъ  | Prominent Street Frontage  Highway / Arterial Access   |
| ь  | 2 | 1 | Access to Variety of Trans Modes     Bicycle     Pedestrian     Transit  | WP | Ξ | Þ  | ECONOMIC VIABILITY   |
| ь  | 2 | 1 | Central Location Residential Neighborhoods K-12 Schools Transportation Infrastructure                            | 0  | ω | ь  | Optimal and Effective Use of Site  Assumes best use of site  Prioritization of preserving existing park land |
| WP | E | Α | SUPPORTS DIVERSITY, EQUITY AND INCLUSION   | 2  | ω | ω  | Expansion Potential (Ability to expand 1-5Acres)   |
| 2  | 2 | 2 | Site Costs  Assumes project development costs and value-added design are site neutral.                           | ω  | ω | ω  | Accommodates Space Program and Parking Requirements  (10 Developable Acres)                                  |
| WP | Ε | A | FINANCIAL STEWARDSHIP  | WP | Ε | D  | DEVELOPMENT CAPACITY   |

LEGEND:

A =

LU = Linfield University

Light

McMinnville Water and

Property "A"

University
WP =

Park

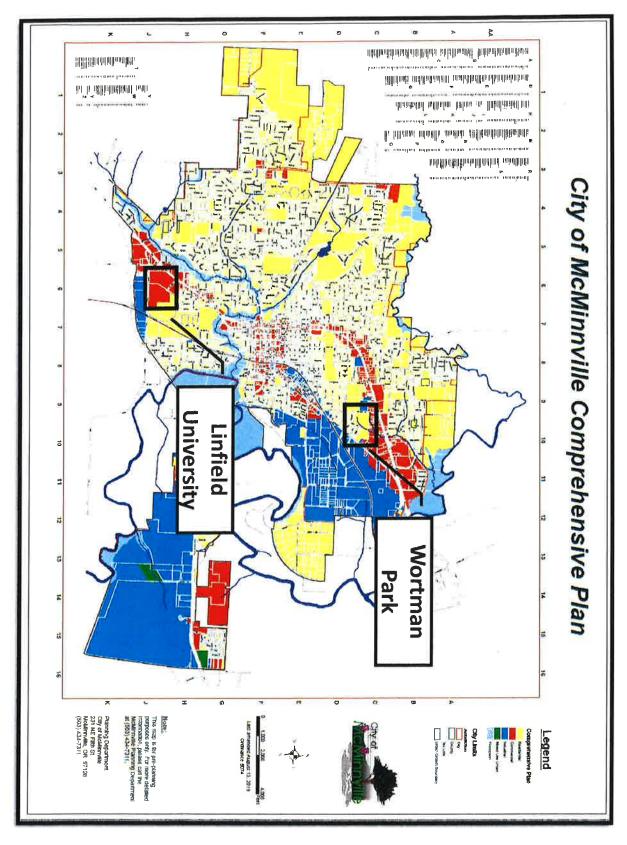
Wortman

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reference for the meeting packet materials. same data sources and scoring matrix was used for both MacPAC on June 10 2021, and are simply provided as evaluations. These slides will not be presented to the Water and Light property evaluation to illustrate that the here as background and context for the McMinnville Wortman Park and Linfield University and are provided presentation on February 4, 2021, evaluating the The following slides were provided to the MacPAC in a



# A Deeper Dive: Wortman Park and Linfield University



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## Wortman Park, 21.6 Acres

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restrooms and natural trails through open fields and tree stands. Serves as a community park. Existing Conditions: Currently a city-owned park that includes the Senior Center, parking lot, picnic shelters, public

School to the west and industrial to the east. Surrounding Neighborhood: 99W commercial Strip to the north, residential and industrial to the south, Patton Middle

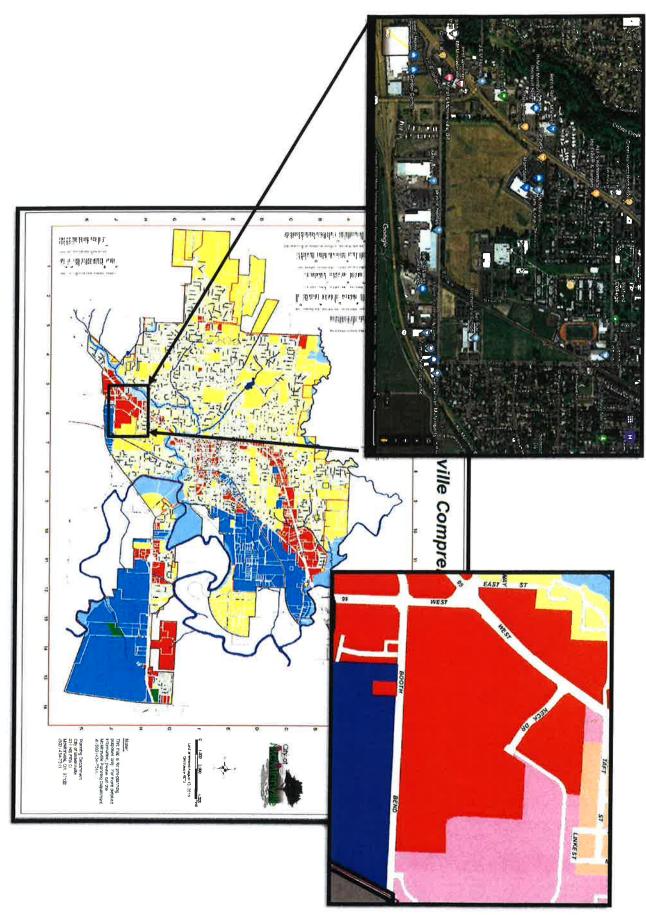


#### Wortman Park, 21.6 Acres

| DEVELOPMENT CAPACITY  |   | Comments  |
|---|---|---|
| Accommodates Space Program and Parking Requirements   | ω | Appears to have 10 developable acres just south of the Senior Center adjacent to NE McDaniel Lane, that have the depth and breadth needed for a facility plan.  |
| (10 Developable Acres)  |   | Opportunity for shared parking with Senior Center   |
| Expansion Potential (Ability to expand 1-5 Acres)   | 2 | Expansion would probably need to occur eastward further into the existing tree stands of the existing park, and would be limited by the parcel configuration.   |
| Optimal and Effective Use of Site  Assumes best use of site  Prioritization of preserving existing park land                          | 0 | Currently a community park and special-use park for McMinnville, achieving a needed park level of service for residents in this northern area of McMinnville. If redeveloped into a MAC PAC facility, the natural recreational area would be lost to the community and surrounding neighborhoods, leaving this area of McMinnville with very limited park and open space amenities.                             |
| ECONOMIC VIABILITY  |   |   |
| Prominent Street Frontage  Highway / Arterial Access  |   | Access and visibility from Lafayette Avenue. Lafayette Avenue is a minor arterial but not necessarily a prominent street for through-put traffic. Frontage to Lafayette Avenue is limited in size.  |
|   | - | NE McDaniel Street is the primary frontage and is a minor collector street.   |
|   | L | (See Appelloix 1 – Street Functional Classification Map from the Transportation System Plan)  |
| <ul> <li>Proximity to Compatible Amenities</li> <li>Parks</li> <li>Recreational Trails</li> <li>Community Gathering Places</li> </ul> | N | MAC PAC facility would be located within the park, and depending upon the location could either be adjacent to or eliminate existing trail system and park amenity. Facility plan would need to incorporate existing park amenities into site plan – tree stands, nature trails, open spaces, etc., which could be both an opportunity and a challenge. No other park facilities or recreational trails nearby. |
|   |   | Adjacent to Senior Center.  |
|   |   | Across the street from Patton Middle School athletic fields.  |
| Partnership Potential   | ь | Limited financial partnership potential outside of corporate sponsorships etc, as Wortman Park is currently a city-<br>owned facility and asset, and no neighboring partner needs have been identified.   |
|   |   | Could be utilized to expand senior center programming.  |
| Stimulate Local Tourism and Economic  Development  Proximity/Visibility to Highways   |   | 99W is most prominent street and commercial corridor in adjacency to this site. 99W is comprised of large strip commercial highway frontage.  |
| Connection to Downtown  |   | Site does not have visibility or access to 99W.   |
|   |   | Connection to downtown would be via 99W or Lafayette Avenue., both of which are not attractive corridors for connectivity to downtown.  |

#### Wortman Park, 21.6 Acres

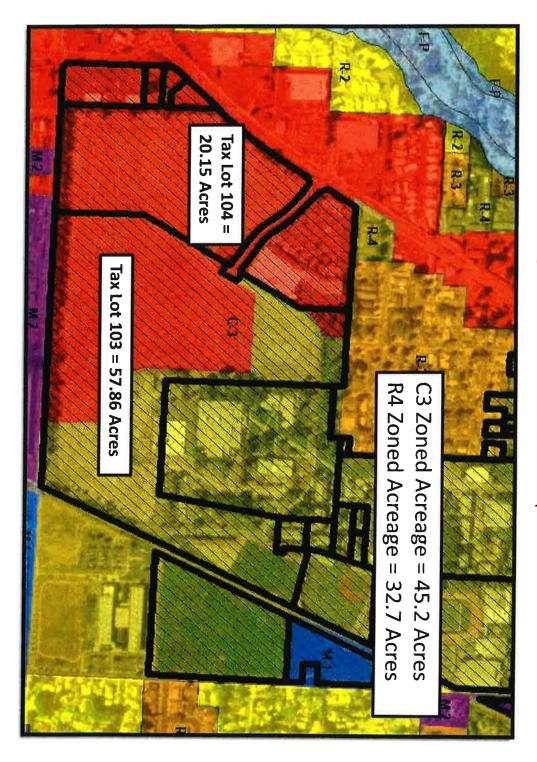
|   | 1        |   |
|---|----------|---|
| FINANCIAL STEWARDSHIP   |          | Comments  |
| Site Costs  |          | Site is owned by the City. No land acquisition costs.   |
| Assumes project development costs and value added design are site neutral.                              | 2        | Depending upon traffic impact analysis could be impact to the intersection of McDaniel Lane and 99W, and McDaniel Lane for facility.  |
|   |          | Depending upon design of the facility could be site preparation costs in terms of removal of trees, wetland delineation, etc.   |
| SUPPORTS DIVERSITY, EQUITY AND INCLUSION  |          |   |
| Central Location Residential Neighborhoods  |          | Not centrally located.  |
| <ul> <li>K – 12 Schools</li> <li>Transportation Infrastructure</li> </ul>                               | <b>μ</b> | Across the street from Patton Middle School. One mile north of McMinnville High School. Separated from four elementary schools by 99W, (0.8 miles to Grandhaven, 1.6 miles to Memorial, 2.4 miles to Newby, 3.1 miles to Columbus) One elementary school is on the same side of 99W, on the southern side of the community, 2.5 miles away. |
|   |          | Located off of a signalized intersection of 99W on a minor collector street, NE McDaniel Lane, with access off of Lafayette Avenue as well a minor arterial.  |
| Access to Variety of Trans Modes  Bicycle Pedestrian  | ъ.       | Bicycle and pedestrian access is limited to on-street system. Signalized intersection on 99W and McDaniel for controlled, safe crossing from northern residential neighborhoods.  |
| • Transit   |          | Closest transit route is on 99W. (See Appendix 2 – Yamhill County Transit – McMinnville Fixed Routes)   |
| Proximity to Underserved Communities  |          | In proximity to Census Block Group 41071.30801.1, and 41071.30601.1, the third and fourth lowest family median  |
| (Proximity to lower income census block groups per Appendix 3)  | 2        | of households living in poverty.  |
| REGULATORY IMPACT   |          |   |
| Within UGB  | ω        | Yes   |
| Avoids Potential Environmental Impact  Wetlands / Riparian Corridors  Tree Copses  Protected Ecosystems | 0        | Potential impact to riparian corridor  Definite impact to tree copses to support development of facility.   |
| No Extended Approval Process Permitted use in underlying zone   | 2        | Underlying zoning is R2 residential. Outright permitted use is public park and recreation area. Community building is a conditional use. Senior Center is operating under a conditional use permit. Surrounding neighborhood impact would be examined for a conditional use permit.   |



# Linfield, (tax lot 103 + tax lot 104 = 78 Acres)

Commercial). Existing Conditions: Currently a vacant parcel owned by Linfield University, with direct access to 99W, zoned C3 (General

Surrounding Neighborhood: 99W commercial Strip to the west, Linfield University Campus to the north, Linfield University athletic fields and campus buildings to the east and industrial campus to the south.



Commercial). Existing Conditions: Currently a vacant parcel owned by Linfield University, with direct access to 99W, zoned C3 (General

University athletic fields and campus buildings to the east and industrial campus to the south. Surrounding Neighborhood: 99W commercial Strip to the west, Linfield University Campus to the north, Linfield

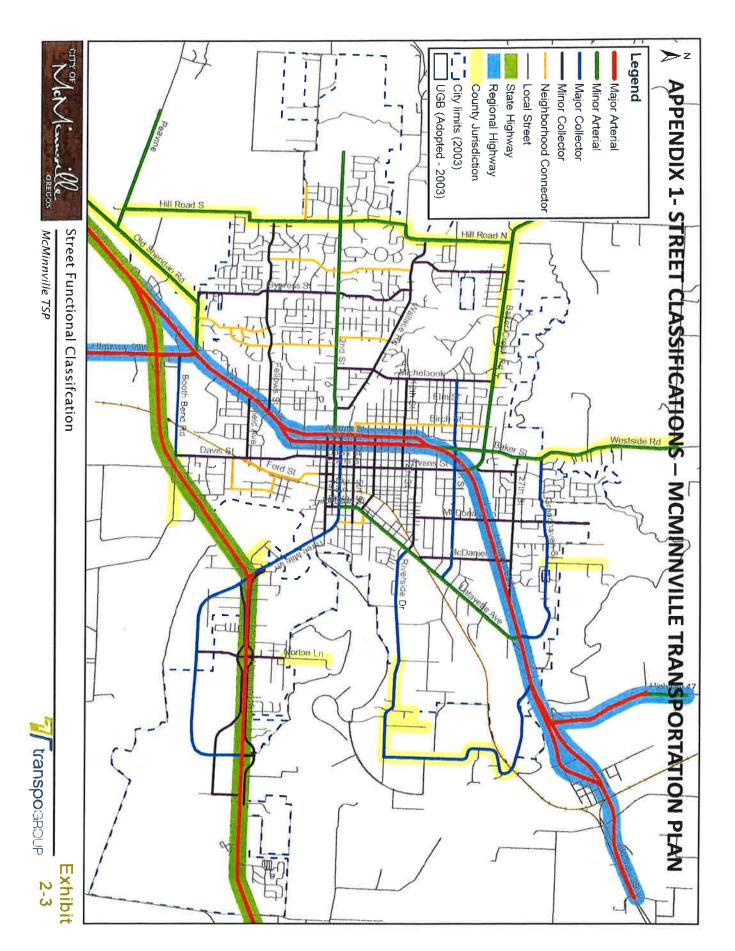


| DEVELOPMENT CAPACITY  | Comments            | nents   |
|---|---------------------|---|
| Accommodates Space Program and Parking  | Easily h            | Easily has 10 acres of flat developable land for facility planning.   |
| (10 Developable Acres)  | Opport              | Opportunity for shared future master plan of entire site with Linfield University.  |
| Expansion Potential (Ability to expand 1-5Acres)  | Expansi             | Expansion could be easily accommodated on the site.   |
| Optimal and Effective Use of Site  Assumes best use of site Prioritization of preserving existing park land | Current<br>for a th | Currently a flat, vacant developable site adjacent to the Linfield University campus. As a long-term asset, opportunity for a thoughtful and intentional master plan of the site that serves the community and the University values. |
| ECONOMIC VIABILITY  |                     |   |
| Prominent Street Frontage   | Access<br>the Tra   | Access and visibility from Highway 99W, a major arterial(See Appendix 1 – Street Functional Classification Map from the Transportation System Plan)   |
| Highway / Arterial Access     3   | Potent              | Potential visibility from Highway 18.   |
|   | If visibi           | If visibility is important, would need to master plan with Linfield University location on the site for the facility.   |
| Proximity to Compatible Amenities Parks Recreational Trails Community Gathering Places                      | MAC P<br>gather     | MAC PAC facility would be located adjacent to the Linfield University campus with the ability to leverage community gathering spaces, recreational trails and open space.   |
| Partnership Potential 2   | Oppor               | Opportunity for partnership with Linfield University to leverage facility needs and to share improvement costs (public improvements necessary for transporation enhancements, utility infrastructure, equipment, parking, etc.)       |
| Stimulate Local Tourism and Economic Development  | Fronta              | Frontage on 99W.  |
| Connection to Downtown  | Connection          | Connection to downtown would be via 99W or Davis Street., both of which would need enhanced connectivity to downtown.   |
|   |                     |   |

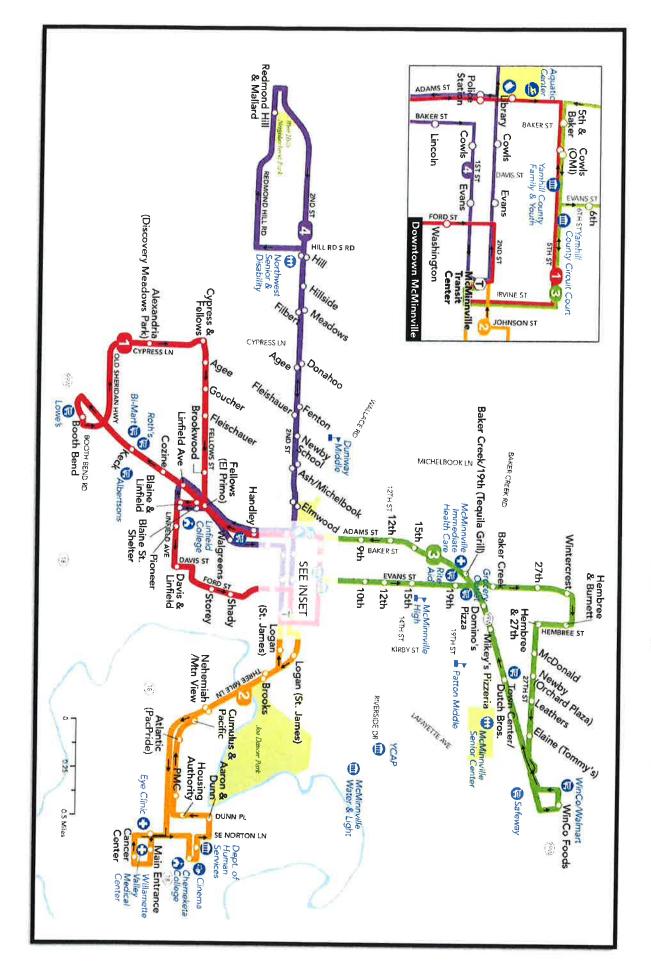
|  | ŀ |  |
|--|---|--|
| FINANCIAL STEWARDSHIP  |   | Comments   |
| Site Costs   |   | Site is owned by Linfield. Would need to negotiate terms of land tenure.   |
| s and  | 2 | Should not be significant traffic improvements as the site is already zoned for commercial development.  |
| Value added design are site neutral.   |   | Site preparation costs should be standard. It is a flat site devoid of significant wetlands, trees and other site barriers.  |
| SUPPORTS DIVERSITY, EQUITY AND INCLUSION   |   |  |
| Central Location Residential Neighborhoods K-12 Schools Transportation Infrastructure                            |   | Not centrally located.<br>Adjacent to Sue Buel Elementary school, separated by railroad tracks. 2.2 miles south of McMinnville High School.<br>Separated from four elementary schools by 99W, (3.0 miles to Grandhaven, 2.0 miles to Memorial, 1.4 miles to Newby,   |
| Transportation Infrastructure  | 2 |  |
|  |   | On the southern side of McMinnville where the residential development is concentrated and expected to continue to grow. (See Appendix 4 – McMinnville UGB)   |
| Access to Variety of Trans Modes  Bicycle Pedestrian   | 2 | Bicycle and pedestrian access is limited to on-street system. Signalized intersection on 99W and Keck for controlled, safe crossing from western residential neighborhoods.  |
| • Transit  |   | Transit stop at frontage access.   |
| Proximity to Underserved Communities (Proximity to lower income census block groups per Appendix 3)              | ω | In proximity to Census Block Group 41071.30702.2, and 41071.30802.2, the first and second lowest family median income Census Block Group in McMinnville with median family incomes of \$27,117 and \$34,117 respectively, and 29.1% and 70.5% of households living in poverty. Also in proximity to the fifth and sixth lowest family median income Census Block Groups out of a total of 18 Census Block Groups in McMinnville. |
| REGULATORY IMPACT  |   |  |
| Within UGB   | ω | Yes  |
| Avoids Potential Environmental Impact     Wetlands / Riparian Corridors     Tree Copses     Protected Ecosystems | ω | No known environmental impact.   |
| No Extended Approval Process Permitted use in underlying zone  | ω | Underlying zoning is C3, for 45.2 acres. General Commercial which allows a Community Building and Commercial Recreation Facility as an outright permitted use. 17.8 Acres is R4,which allows a Park/Recreation Area and Community Building is a conditional use.   |

#### COMPARING THE TWO SITES

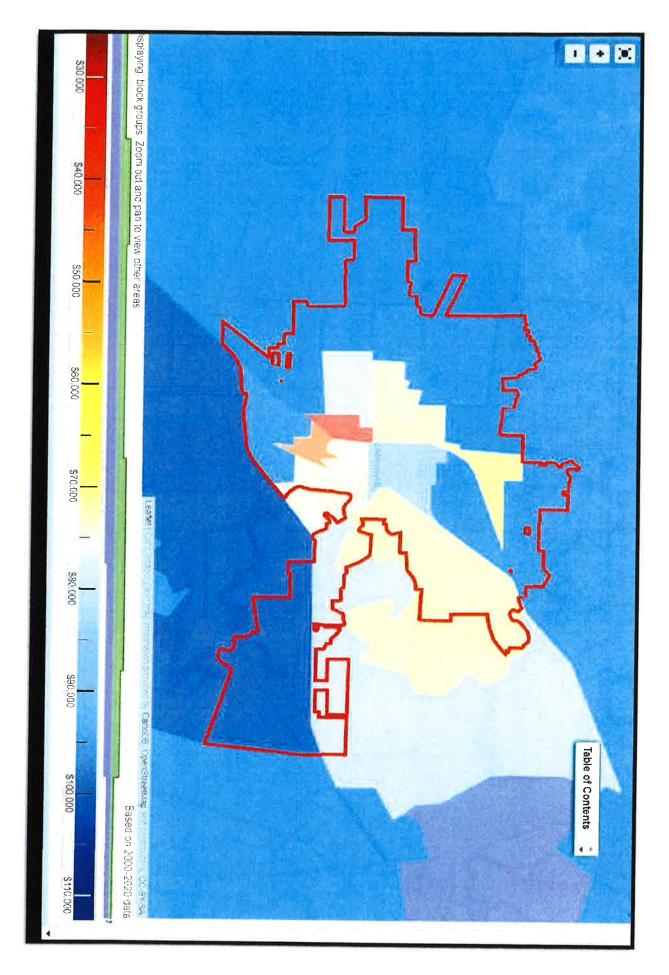
| 2  | 3  | No Extended Approval Process Permitted use in underlying zone   |    |   |  |
|----|----|---|----|---|--|
| 0  | ω  | Avoids Potential Environmental Impact  Wetlands / Riparian Corridors  Tree Copses  Protected Ecosystems | 1  | 2 | Stimulate Local Tourism and Economic Development Proximity/Visibility to Highways Connection to Downtown     |
| ω  | ω  | Within UGB  | ъ  | 2 | Partnership Potential  |
| WP | E  | REGULATORY IMPACT   | 2  | 2 | Proximity to Compatible Amenities  Parks  Recreational Trails  Community Gathering Places                    |
| 2  | 3  | Proximity to Underserved Communities  (Proximity to lower income census tracts and census block groups) | 1  | 3 | Prominent Street Frontage  Highway / Arterial Access   |
| 1  | 2  | Access to Variety of Trans Modes  Bicycle Pedestrian Transit  | WP | m | ECONOMIC VIABILITY   |
| 1  | 2  | Central Location Residential Neighborhoods K-12 Schools Transportation Infrastructure                   | 0  | 3 | Optimal and Effective Use of Site  Assumes best use of site  Prioritization of preserving existing park land |
| WP | Ε  | SUPPORTS DIVERSITY, EQUITY AND INCLUSION  | 2  | 3 | Expansion Potential (Ability to expand 1-5Acres)   |
| 2  | 2  | Site Costs  Assumes project development costs and value added design are site neutral.                  | 3  | ω | Accommodates Space Program and Parking Requirements (10 Developable Acres)                                   |
| WP | EU | FINANCIAL STEWARDSHIP   | WP | 5 | DEVELOPMENT CAPACITY   |



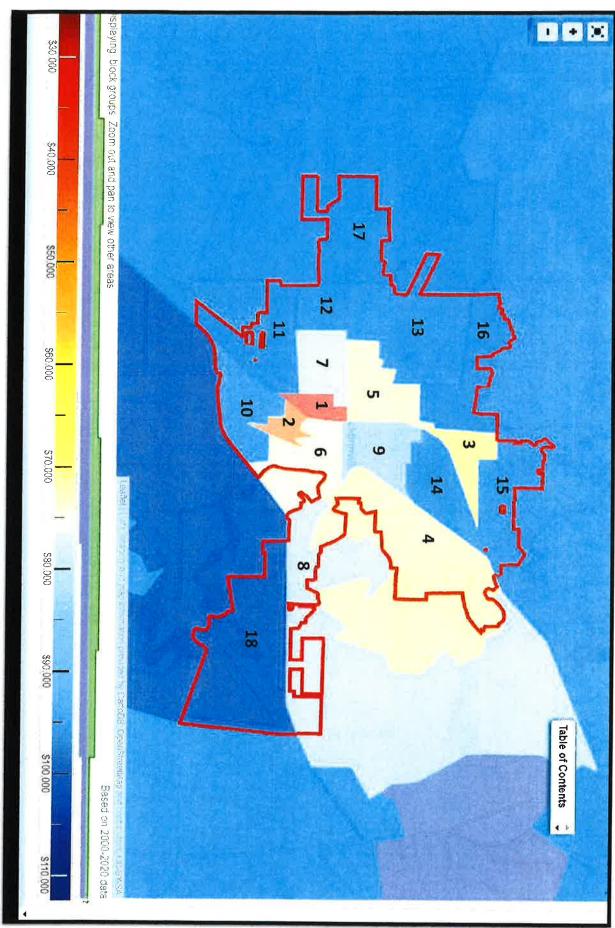
# APPENDIX 2 - YAMHILL COUNTY TRANSIT - MCMINNVILLE FIXED ROUTES



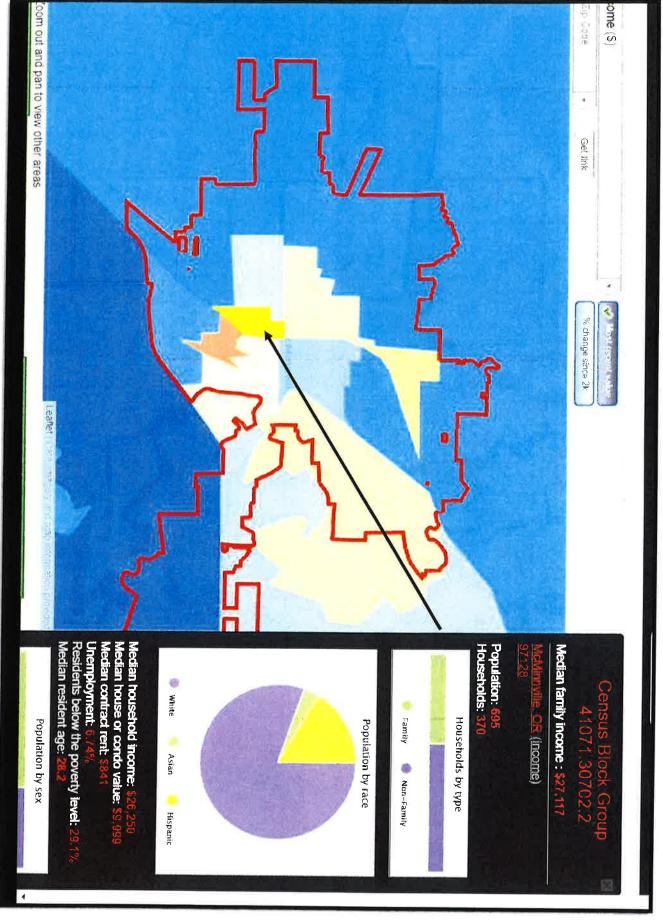
# APPENDIX 3 - MEDIAN FAMILY INCOME BY BLOCK GROUP, CITY DATA



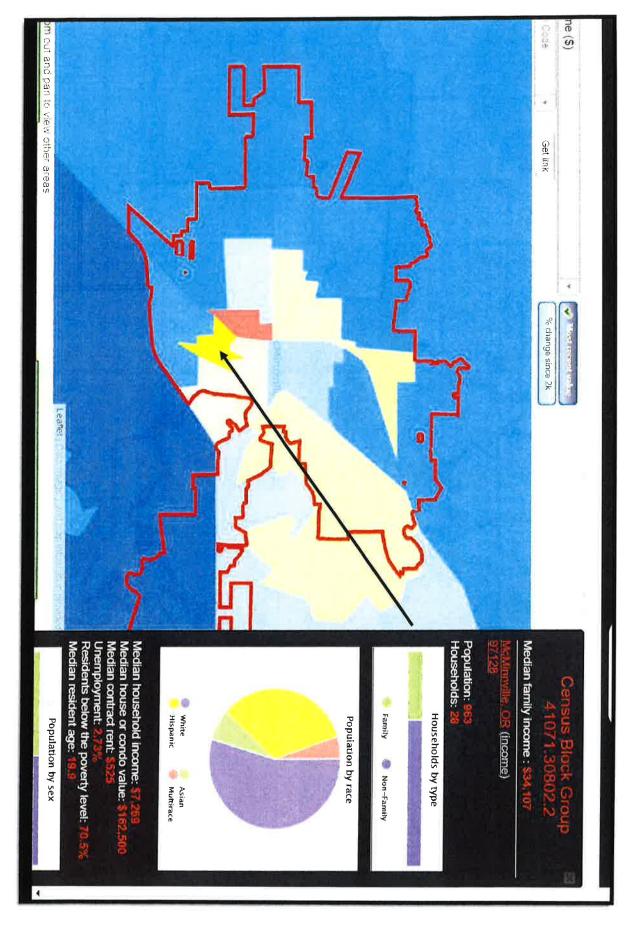
APPENDIX 3 - MEDIAN FAMILY INCOME BY BLOCK GROUP, CITY DATA (Ranked by lowest family median income to highest family median income)



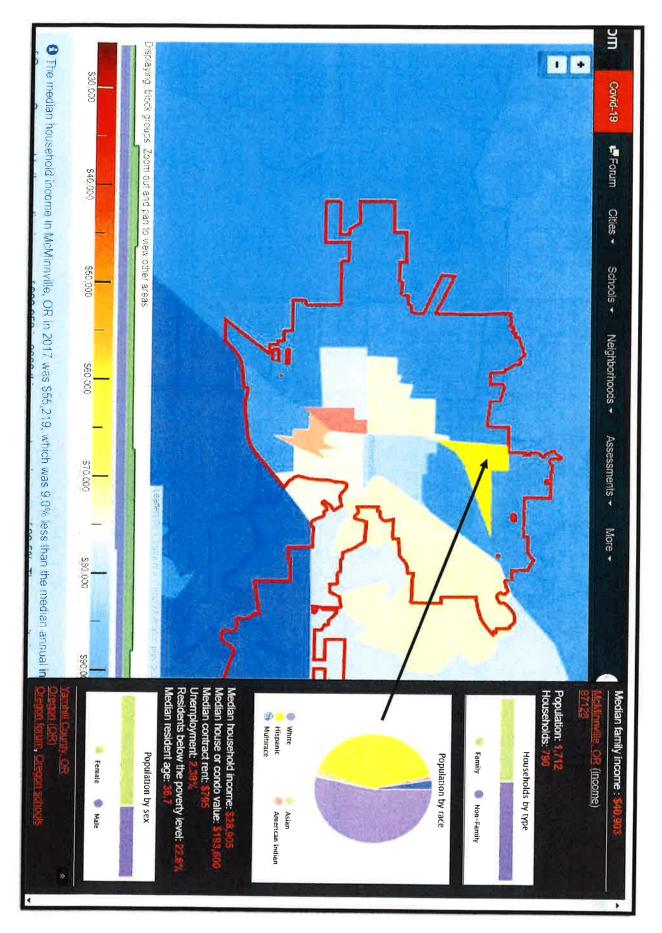
## APPENDIX 3 - CENSUS BLOCK GROUP 41071.30702.2



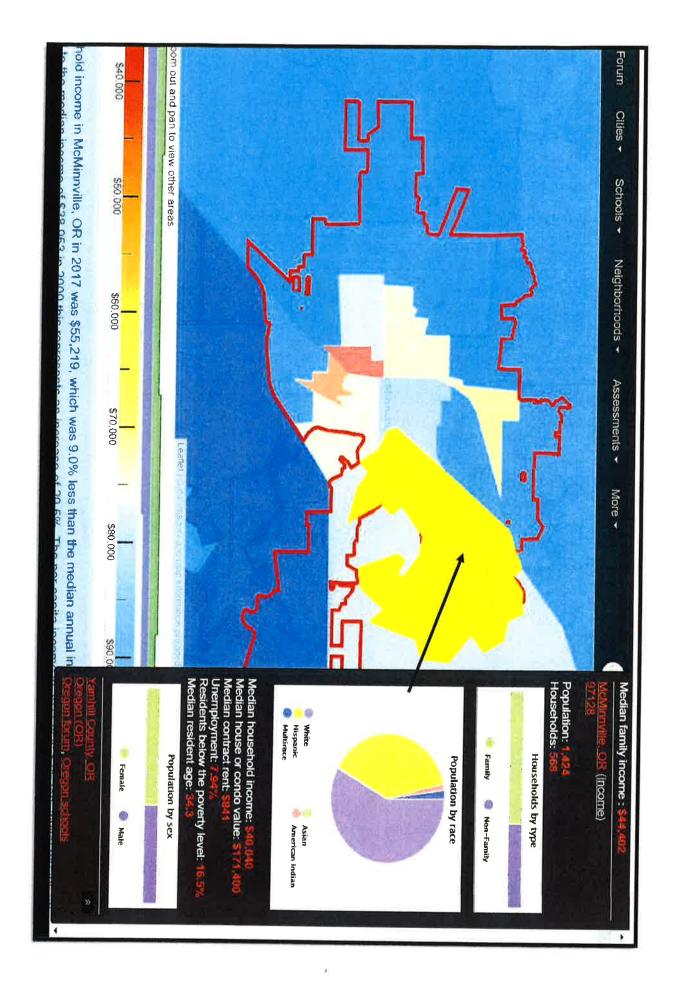
## APPENDIX 3 - CENSUS BLOCK GROUP 41071.30802.2



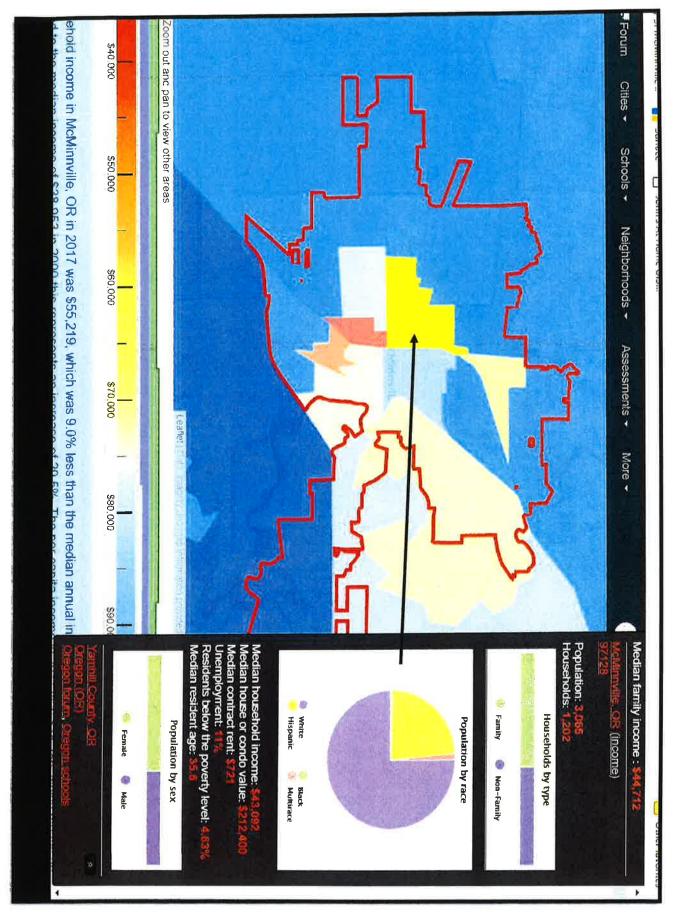
## APPENDIX 3 - CENSUS BLOCK GROUP 41071.30801.1



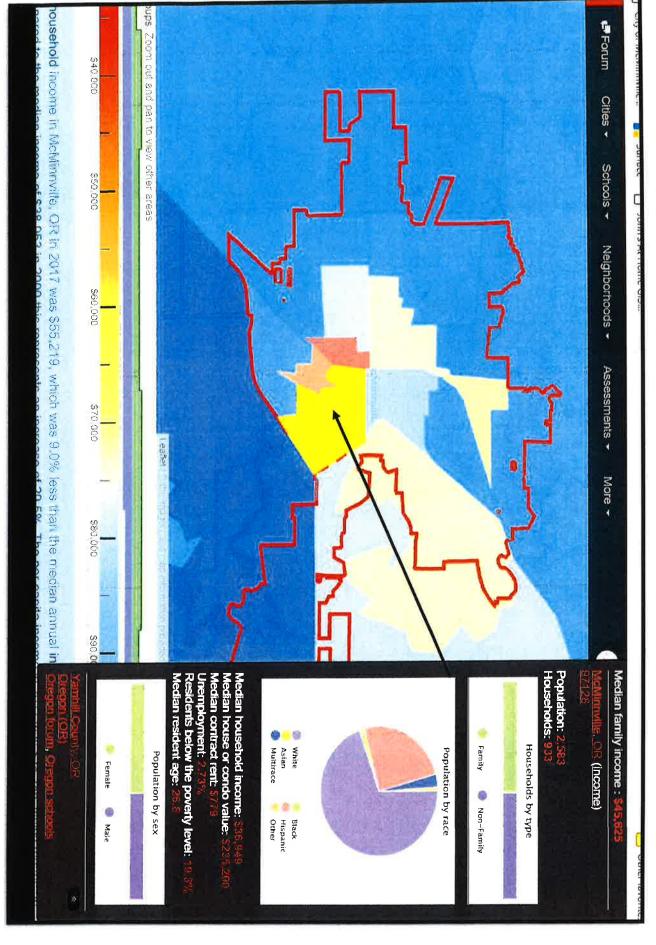
## APPENDIX 3 - CENSUS BLOCK GROUP 41071.30601.1



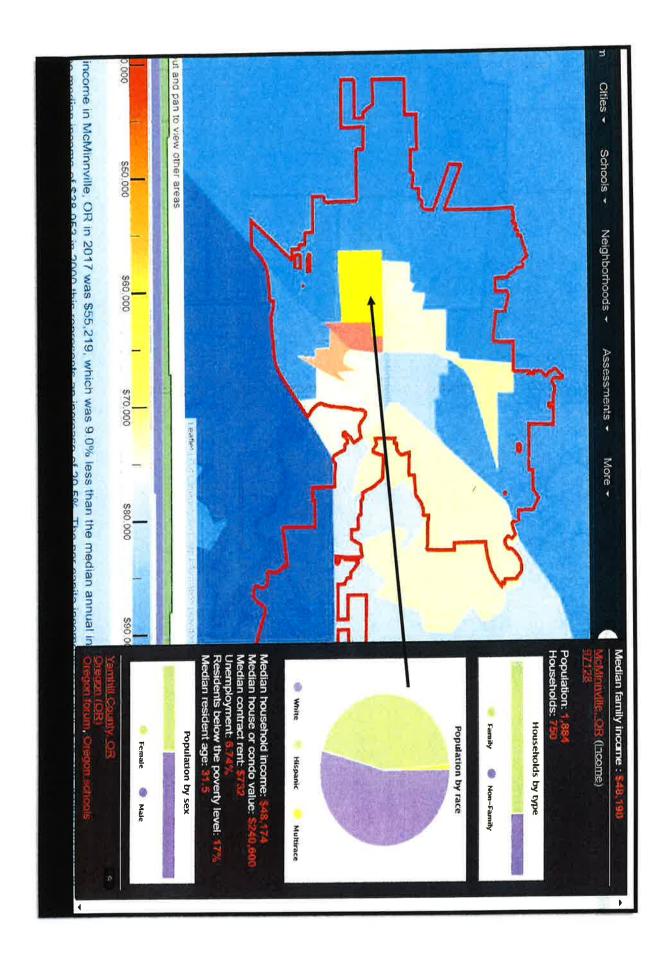
## APPENDIX 3 - CENSUS BLOCK GROUP 41071.30701.1



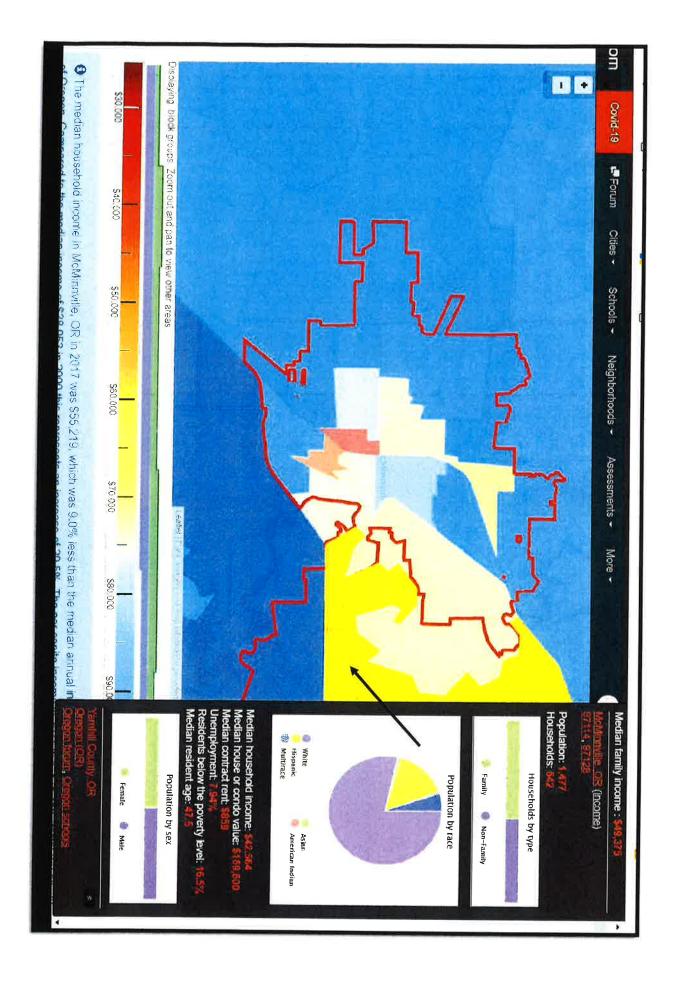
## APPENDIX 3 - CENSUS BLOCK GROUP 41071.30802.1



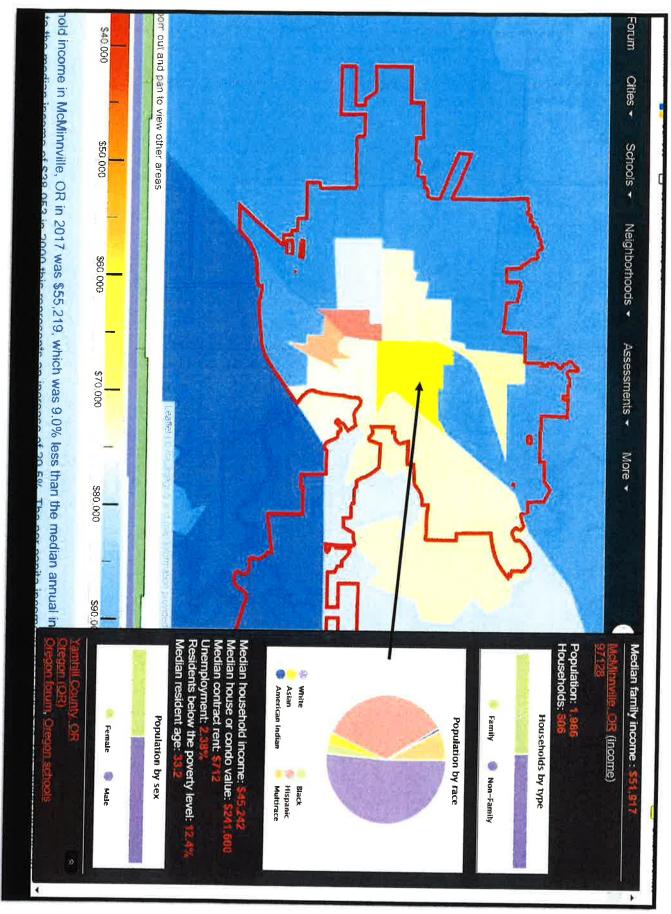
## APPENDIX 3 - CENSUS BLOCK GROUP 41071.30702.4



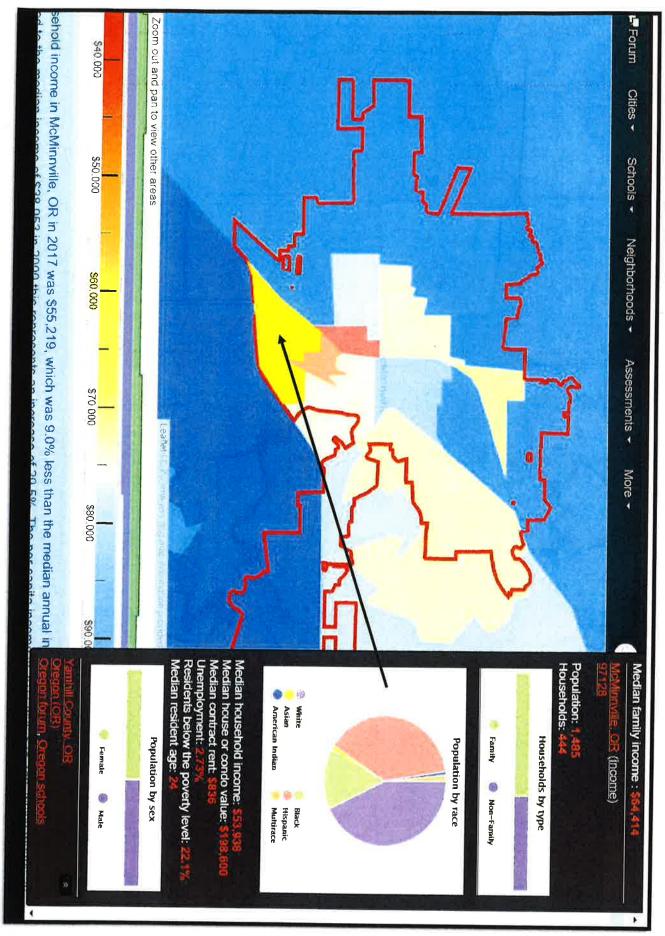
## APPENDIX 3 - CENSUS BLOCK GROUP 41071.30601.2



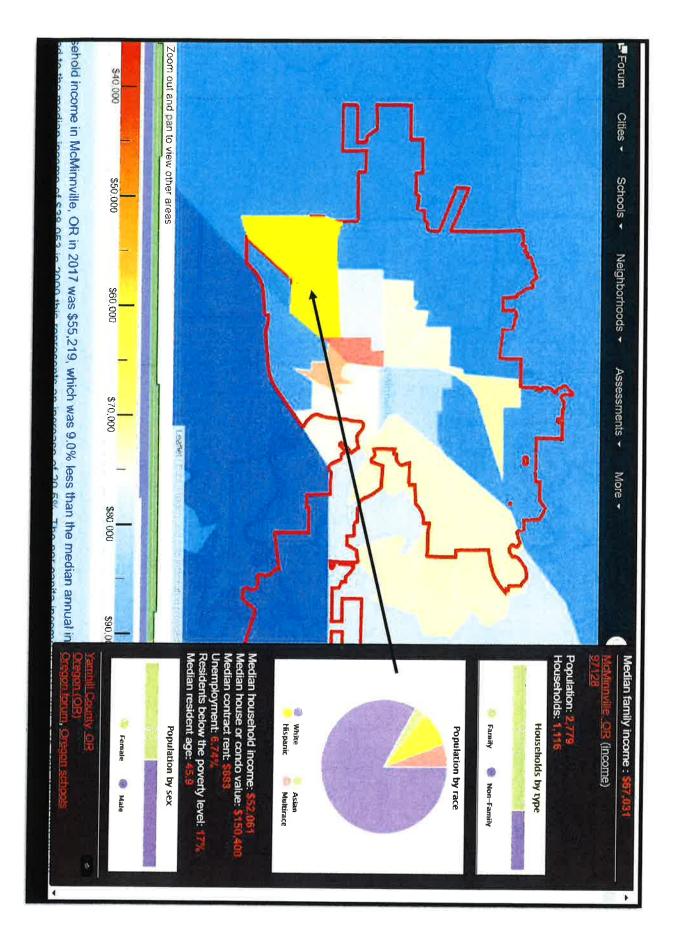
## APPENDIX 3 - CENSUS BLOCK GROUP 41071.30801.2



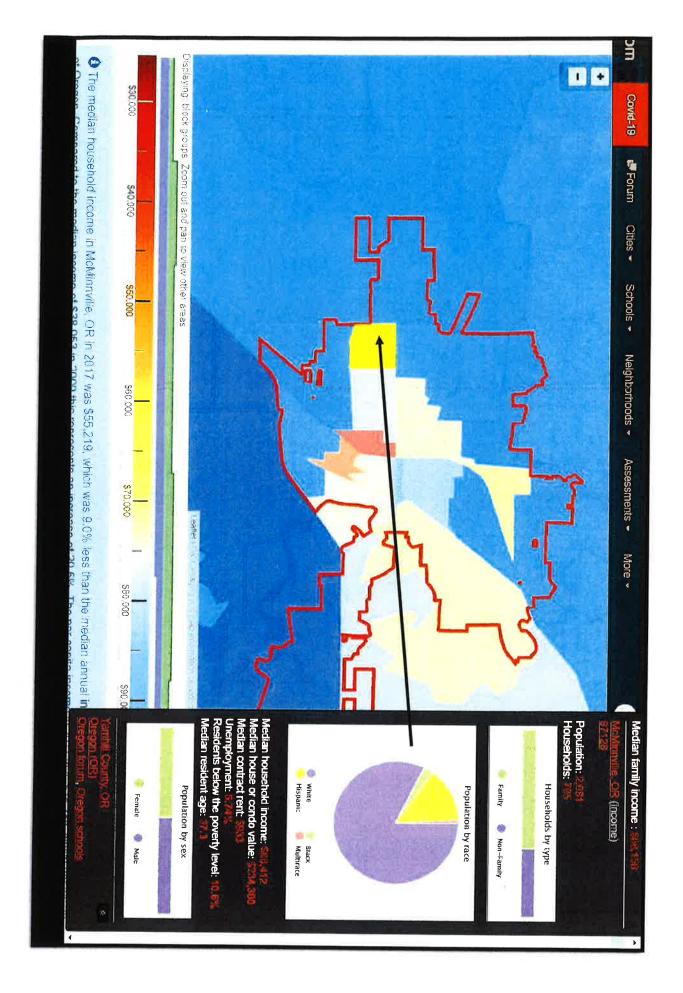
## APPENDIX 3 - CENSUS BLOCK GROUP 41071.30802.3



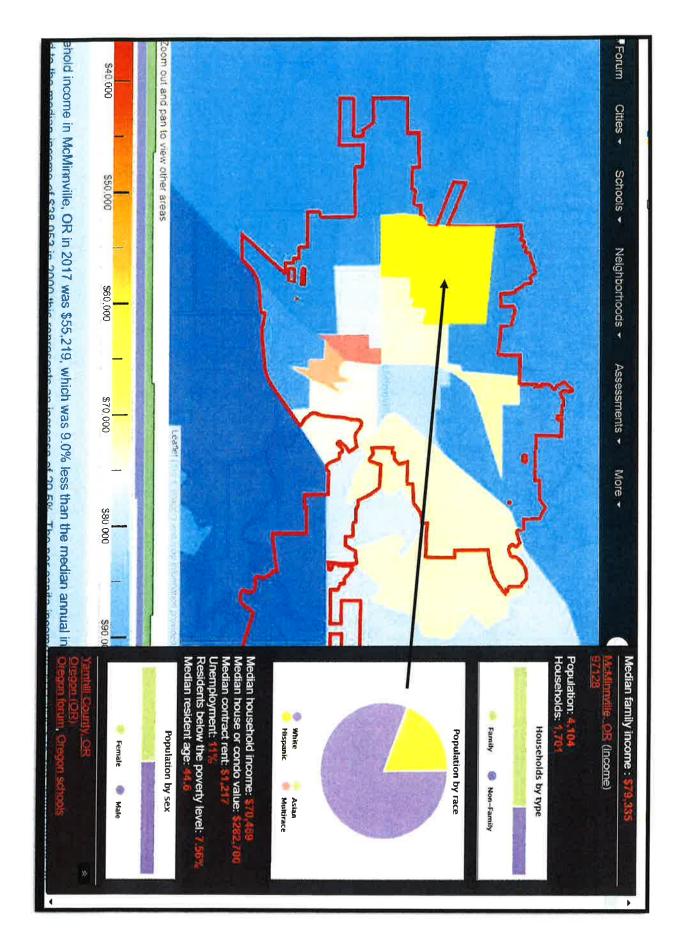
## APPENDIX 3 - CENSUS BLOCK GROUP 41071.30702.3



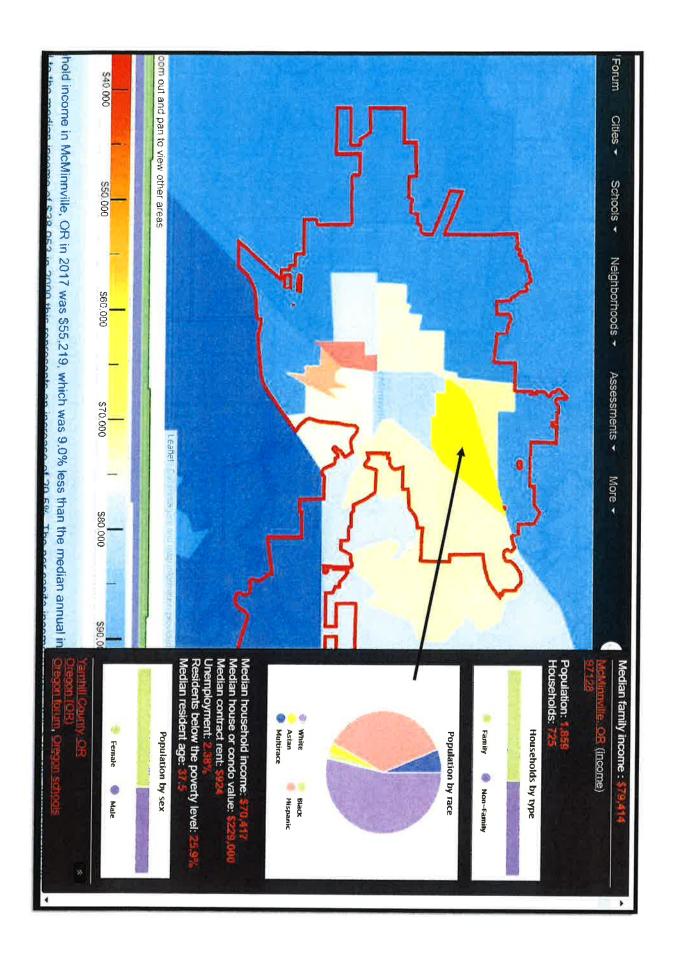
## APPENDIX 3 - CENSUS BLOCK GROUP 41071.30702.1



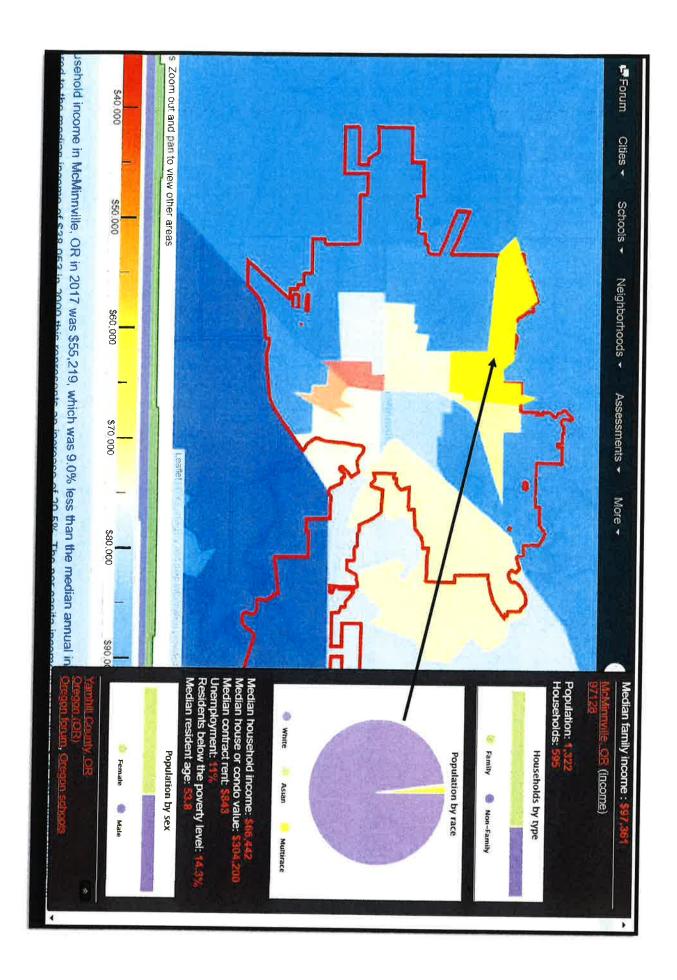
## APPENDIX 3 - CENSUS BLOCK GROUP 41071.30701.2



## APPENDIX 3 - CENSUS BLOCK GROUP 41071.30801.3



## APPENDIX 3 - CENSUS BLOCK GROUP 41071.30701.3





#### MacPAC July 1, 2021 Staff Report

To:

**MacPAC** 

From:

Susan Muir & Jenny Berg

Subject:

Agenda item #4 - Cost estimate review

Jim Kalvelage from Opsis Architecture will present the cost estimates for all three buildings at the meeting. Jim will walk through the methodology used and be available for questions afterwards.