CITY OF MCMINNVILLE URBAN RENEWAL DISTRICT 2021 - 2022 PROPOSED BUDGET

BUDGET MESSAGE & SUPPLEMENTAL INFORMATION



GRANARY ROW, a new development under construction in the NE Gateway District funded in part by a McMinnville Urban Renewal Agency property assistance loan.

McMINNVILLE URBAN RENEWAL DISTRICT 2021 – 2022 BUDGET MESSAGE

May, 2021

Honorable Chairperson, Board members and Budget Committee members of the McMinnville Urban Renewal Agency

It is my pleasure to present the McMinnville Urban Renewal District's Proposed Budget for Fiscal Year (FY) 2021 – 2022. The District was established in July 2013 to carry out the objectives of the McMinnville Urban Renewal Plan to foster economic growth and revitalization within a 175 acre area including historic downtown and neighboring property to the northeast of the downtown area.

The Urban Renewal District is a separate entity from the City, requiring its own budgeting process and, while the budget development process and governance involved may mirror the City's, Urban Renewal requires a distinct governing body and budget committee.

To fulfill this requirement, the Mayor and the six council members of the McMinnville City Council have been designated to act as the McMinnville Urban Renewal Agency Board. The City's Budget Committee has been designated to act as the Agency's Budget Committee.

This is the Urban Renewal District's eighth year and revenues are continuing to grow based on investments made in the district. This is based on a \$32.3 million increase in value over the Districts "frozen" 2012-2013 base of \$86,331,273.

Projected funding includes a planning factor of 7.5% for uncollectable taxes.

In this fiscal year, the Urban Renewal Fund proposes expenditures of \$480,659. The Property Assistance Program includes \$100,000 to incentivize new construction and building improvements in the District. The Third Street Improvement project (\$150,000) was initiated in FY2018-19 and will continue this year. An update of the 2000 Downtown Improvement Plan (\$35,000) and planning for Housing

downtown (\$15,000) will be started as well. Resources for project administration and Planning Department staff support (\$46,113) will be transferred to the General Fund.

Urban Renewal Debt Service Fund resources in the 2021-22 budget include an estimated beginning fund balance of \$219,204 and projected tax increment revenues of \$446,200. These resources will be used to pay for annual interest and principal payment of the bank loan acquired in 2016-17. The balance of the revenue received is held in the ending fund balance and carried forward for future debt service payments.

The District continues to show enormous potential and a number of significant private sector investments are underway and anticipated in the near future. The Urban Renewal Agency along with its Advisory Committee remain focused on maximizing this potential by leveraging private funding, borrowing capacity and through collaboration with other local partners like the McMinnville Downtown Association to ensure a vibrant and thriving area.

Respectfully submitted,

My Runy

Jeffrey R. Towery Budget Officer City Manager



Urban Renewal

2021 – 2022 Proposed Budget --- Budget Summary

Budget Highlights

The McMinnville Urban Renewal Agency (Agency) oversees the administration and implementation of McMinnville's Urban Renewal program. The purpose of the agency is to eliminate blight and encourage new private investment through the use of tax increment financing. (Tax increment financing is a method by which taxes are reallocated; it is not a new or additional tax). The agency is governed by an Urban Renewal Board, comprised of the seven City Council members.

On July 23, 2013, the McMinnville City Council, acting in its capacity as the Urban Renewal Agency's governing body, adopted the McMinnville Urban Renewal Plan (Plan). This plan charts a long-term path designed to foster economic growth and revitalization within a nearly 175 acre area that includes the historic downtown and neighboring lands to the northeast, the NE Gateway District. There are thirteen (13) projects authorized for funding in the Plan with a focus on public infrastructure and development assistance programs as outlined below.

MCMINNVILLE URBAN RENEWAL PLAN PROJECTS

- 1. Alpine Avenue
- 2. 3rd Street Streetscape and District Identity Improvements
- 3. Adams / Baker Couplet
- 4. 5th Street
- 5. 1st and 2nd Street Improvements
- 6. Lafayette Avenue
- 7. Downtown Signal Improvements
- 8. Public Off-Street Parking
- 9. 2nd Street Project
- 10. Public Infrastructure
- 11. Planning and Development Assistance Programs
- 12. Debt Service and Project Administration
- 13. Property Acquisition

Funding for these improvements will be provided through a combination of private and public resources, with the primary source being tax increment financing.



Rendering of Granary Row, a new construction project in the NE Gateway District, that is revitalizing a lot with a fire damaged structure and an adjacent vacant lot on Lafayette Avenue. Under construction in 2021. Recipient of Property Assistance Funds.

2020 ACCOMPLISHMENTS:

PUBLIC-PRIVATE DEVELOPMENT PROJECTS:										
Business Recovery Façade Improvement Grants	28 Grants Awarded \$93,000	Development Loans	\$71,000 in development loans, leveraging \$750,000 new investment in the Urban Renewal Area.							

Part of the Urban Renewal concept is to issue debt to invest in redevelopment of blighted areas which among other positive impacts, such as job creation and economic development, will increase the assessed/taxable value of properties in the area. The tax revenue from these higher values pays debt obligations and over the long haul leads to more tax revenue available to general government activities when a district "sunsets". The McMinnville Urban Renewal Plan has a maximum indebtedness of \$30,000,000, and is expected to be retired by 2039-40.

Maximum Indebtedness:

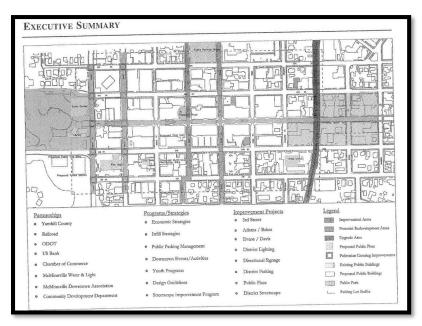
	Formal Indebtedness	Other Expenditures	TOTAL INDEBTEDNESS
Authorized Maximum			\$30,000,000
Indebtedness			
Administration, Projects, Plans		\$480,659	
Alpine Avenue (Chase)	\$2,192,300		
Design Work (City of McMinnville)	\$35,000		
TOTAL	\$2,227,300	\$480,659	\$2,707,959
REMAINING INDEBTEDNESS			\$27,292,041

To help guide and direct the Plan's implementation, the Urban Renewal Agency Board established the McMinnville Urban Renewal Advisory Committee. A budget committee has been appointed to review the Urban Renewal District's annual budget.

Consistent with State law, the budget for the McMinnville Urban Renewal program is composed of two funds: the Urban Renewal Fund and the Urban Renewal Debt Service Fund. The Urban Renewal Fund receives revenue from the issuance of debt and expends those funds on projects, administration, and contracts for other services and supplies. The Debt Service Fund accounts for the collection of tax increment (property tax) revenues and the payment of principal and interest on outstanding debt.

In this fiscal year, the Urban Renewal Fund proposes expenditures of approximately \$350,000 to advance forward the Plan's projects. \$100,000 in the Property Assistance Program to incentivize new construction and building improvements in the Urban Renewal District. \$150,000 to continue the discussion of the Third Street Streetscape Improvement project and work towards a shovel ready design package. \$35,000 to start to update the 2000 Downtown Improvement Plan, and \$15,000 for downtown Housing planning. Lastly, \$46,113, is budgeted for project administration, including a transfer to the General Fund for Planning Department staff support.

Urban Renewal Debt Service Fund resources in the 2021-22 budget include an estimated beginning fund balance of \$219,204 and projected tax increment revenues of \$446,200. These resources will be used to pay for annual interest and principal payment of the bank loan acquired in 2016-17. The balance of the revenue received is held in the ending fund balance and carried forward for future debt service payments.



2000 Downtown Improvement Plan scheduled to be updated in 2022.

Future Challenges and Opportunities

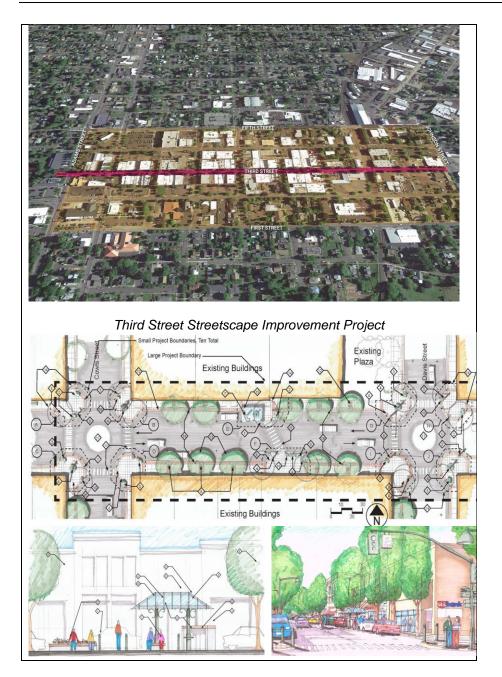
Near Term

 Review and modify as necessary the Urban Renewal Plan's short and longer term project schedule to match current financial forecasts and opportunities. Priority should be given to projects/programs that address the Plan's adopted goals.

Longer Term

 Maintain an ability to effectively manage an evolving and growing urban renewal program while balancing other assigned duties with currently available staff.

Urban Renewal Fund

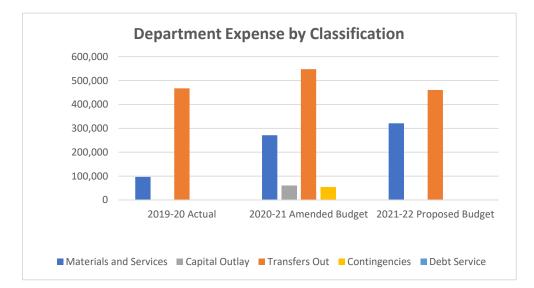


Urban Renewal Funds

Fund	Cost	Sum	marv
i unu	0000	U uiii	III MILL

		2020-21 Amended	2021-22 Proposed	
	2019-20 Actual	Budget	Budget	Budget Variance
Revenue				
Beginning Fund Balance	487,660	292,874	347,340	54,466
Charges for Services	0	0	0	0
Intergovernmental	0	0	0	0
Miscellaneous	11,893	14,950	15,650	700
Transfers In	191,485	291,799	227,077	-64,722
Other Financing Source	0	0	0	0
Property Taxes	346,416	360,500	446,200	85,700
Revenue Total	1,037,454	960,123	1,036,267	76,144
Expenses				
Materials and Services	96,466	270,850	320,750	49,900
Capital Outlay	0	60,000	0	-60,000
Transfers Out	467,258	547,488	460,487	-87,001
Contingencies	0	53,314	0	-53,314
Debt Service	0	0	0	0
Expenses Total	563,724	931,652	781,237	-150,415
Ending Fund Balance	473,730	28,471	255,030	226,559

Note: Consolidates both Urban Renwal Funds 58 and 59.





Urban Renewal Fund

2011 Work begins on the drafting of a state funded Northeast Gateway Plan and Implementation Strategy.



- **2011** Council and other interested parties begin exploration of Tax Increment Financing (TIF) as possible source of funds for improvements in the Northeast Gateway District and downtown McMinnville.
- **2012** An Urban Renewal Feasibility Study is initiated to examine the possible creation of an urban renewal district.

- 2012 Based upon findings of the Feasibility Study, the Council initiates work on a draft Urban Renewal Plan for a 175-acre area that includes the historic downtown and Northeast Gateway area.
- **2013** City Council appoints itself as the "McMinnville Urban Renewal Agency;" and, acting in its capacity as the Agency, adopts the McMinnville Urban Renewal Plan.
- 2014 McMinnville Urban Renewal Advisory Committee (MURAC) appointed to help guide and advise Agency on urban renewal issues.
- 2015 Urban Renewal Agency adopts its first budget; realizes TIF revenue of \$80,550 based upon \$6.5 million increment of growth ("frozen base" of \$86.3 million).
- **2016** Urban Renewal Agency secures a bank loan for \$2.2 M to support Alpine Avenue project and breaks

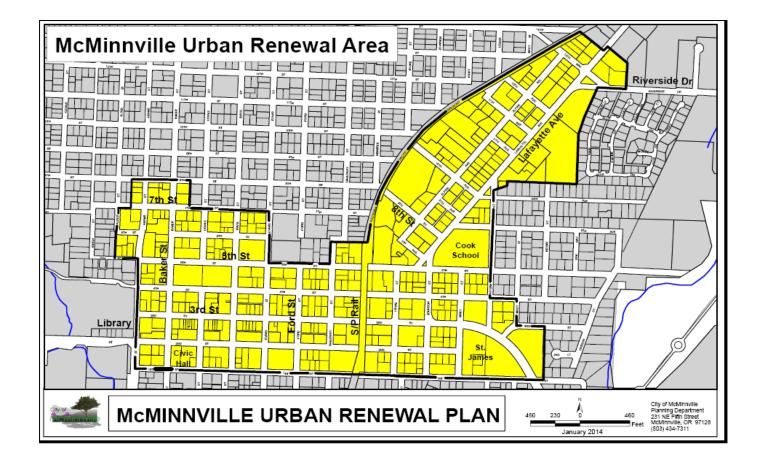
Historical Highlights

ground on the street improvement project in March, 2017.



2018 Urban Renewal Agency cuts the ribbon on the Alpine Avenue Street Improvement Project and Ioans \$100,000 to the Atticus Hotel project, a new 36 room boutique hotel on the corner of Fourth and Ford.







			58 - URBAN RENEWAL FUND			
2019	2020	2021	Department : N/A	2022	2022	2022
ACTUAL	ACTUAL	AMENDED BUDGET	Section : N/A	PROPOSED BUDGET	APPROVED BUDGET	ADOPTEL BUDGE
			Program : N/A RESOURCES			
			BEGINNING FUND BALANCE			
278,824	256,376	151,611	4090 Beginning Fund Balance	128,136	0	0
			Estimated July 1 carryover from prior year	400.400		
278,824	256,376	151,611	TOTAL BEGINNING FUND BALANCE	128,136	0	0
			CHARGES FOR SERVICES			
150	0	0	5800-05 Urban Renewal - Design Assistance Program Fee	0	0	0
150	0	0	TOTAL CHARGES FOR SERVICES	0	0	0
			MISCELLANEOUS			
27	224	50	6310 Interest Estimated interest income earned	50	0	0
7,237	5,773	2,500	6310-02 Interest - Loan Proceeds	5,000	0	0
658	1,305	6,600	5515 Developer Assistance Loan Repayment	6,600	0	0
7,922	7,302	9,150	TOTAL MISCELLANEOUS	11,650	0	0
			TRANSFERS IN			
182,630	0	0	6900-01 Transfers In - General Fund	0	0	0
0	146,895	291,799	6900-59 Transfers In - Urban Renewal Debt Service	227,077	0	0
			Description Units Amt/Unit T	otal		
			Urban Renewal current year expenses 1 227,077 227,	077		
0	0	0	6900-85 Transfers In - Insurance Services	0	0	0
182,630	146,895	291,799	TOTAL TRANSFERS IN	227,077	0	0

2019 ACTUAL	2020 ACTUAL	2021 AMENDED BUDGET		Department : N/A Section : N/A Program : N/A					2022 PROPOSED BUDGET	2022 APPROVED BUDGET	2022 ADOPTED BUDGET
				REQ	UIREMENTS						
				MATERIALS AND SERVIC	ES						
1,445	1,860	1,500		Public Notices & Printing s for public meetings, printing of plan	documents, and info	ormati	onal ma	terials.	1,500	0	0
300	200	200	7610-05	Insurance - Liability					100	0	0
1,089	683	0	7660	Materials & Supplies					0	0	0
7,738	2,613	44,150	Contract ser	Professional Services vices for annual audit, project manage ban renewal projects and programs.	ement, design, lega	l, and	other se	rvices	69,150	0	0
			Descript	tion	<u>Units</u>	Am	t/Unit	Total			
			Audit Fe	ee Allocation	1	1	1,300	11,300			
			,	le Professional Services	1		100	100			
			Legal S	ervices wn Master Plan	1		5,000 5,000	5,000 35,000			
				DEDA Dues	1	0.	750	35,000 750			
				iptionist for MURAC	1	:	2,000	2,000			
			Housing		1		5,000	15,000			
0	88	0	7750-63	Professional Services - Fina	ncing Issuance	Cost			0	0	0
0	0	0	7750-65	Professional Services - Park	ing				0	0	0
0	0	0	7770-72	Professional Services - Proje	ects - Alpine Ave	enue			0	0	0
27,672	2,742	50,000	7770-80	Professional Services - Proje	ects - 3rd Street	Impr	oveme	nts	150,000	0	0
0	12,189	0	7775-05 Parking Impl	Professional Services - UR F rovements	Projects - Public	Offst	treet Pa	arking	0	0	0
0	0	0	7775-10	Professional Services - UR F Improvements	Projects - Distric	t Ider	ntity		0	0	0
128,200	76,092	175,000		Development Assistance Pro signed to provide assistance to eligible		operty	/ owners	i	100,000	0	0
166,444	96,466	270,850		TOTAL MATER	RIALS AND SE	RVIC	ES		320,750	0	0
				CAPITAL OUTLAY							
0	0	0	8920	Land Improvements					0	0	0
2,675	0	40,000	8930-05	Urban Renewal Projects - Pu	blic Offstreet Pa	arking	g		0	0	0
0	0	20,000	8930-10 Rooftop Ligh Wayfinding	Urban Renewal Projects - Dis	strict Identity Im	prov	ements	5	0	0	0
0	0	0	9030-07	Street Improvements - Alpin					0	0	0

City of McMinnville Budget Document Report

udget Documei	nt Report		58 - URBAN RENEWAL FUND			
2019 ACTUAL	2020 ACTUAL	2021 AMENDED BUDGET	Department : N/A Section : N/A Program : N/A	2022 PROPOSED BUDGET	2022 APPROVED BUDGET	2022 ADOPTEI BUDGE
2,675	0	60,000	TOTAL CAPITAL OUTLAY	0	0	C
			TRANSFERS OUT			
44,031	66,231	68,396	9700-01 Transfers Out - General Fund Plan Administration Units Amt/Unit Total Planning & Finance personnel services support 1 46,113 46,113		0	(
0	44,590	0	9700-59 Transfers Out - Urban Renewal Debt Service Costs were incurred in prior years that could have been paid for with loan proceeds; this transfer out reduces funds in Urban Renewal Fund to "true up" amount of loan proceeds remaining after taking into account these costs	0	0	(
44,031	110,821	68,396	TOTAL TRANSFERS OUT	46,113	0	(
			<u>CONTINGENCIES</u>			
0	0	53,314	9800 Contingencies Contingency is primarily proceeds and interest from 2016 loan. Loan proceeds are spent on capital outlay projects in the urban renewal district.	0	0	(
0	0	53,314	TOTAL CONTINGENCIES	0	0	
			ENDING FUND BALANCE			
256,376	203,286	0	9999 Unappropriated Ending Fd Balance All funds remaining at fiscal year end are proceeds from 2016 loan and are appropriated as contingency	0	0	(
256,376	203,286	0	TOTAL ENDING FUND BALANCE	0	0	(
469,526	410,573	452,560	TOTAL REQUIREMENTS	366,863	0	0

dget Docume	nt Report		58 - URBAN RENEWAL FUND			
2019 ACTUAL	2020 ACTUAL	2021 AMENDED BUDGET	Department : N/A Section : N/A Program : N/A	2022 PROPOSED BUDGET	2022 APPROVED BUDGET	2022 ADOPTED BUDGET
469,526	410,573	452,560	TOTAL RESOURCES	366,863	0	0
469,526	410,573	452,560	TOTAL REQUIREMENTS	366,863	0	0



URBAN RENEWAL DEBT SERVICE FUND



2019 ACTUAL	2020 ACTUAL	2021 AMENDED BUDGET	D Section : N/A		2022 APPROVED BUDGET	2022 ADOPTED BUDGET
			RESOURCES			
			BEGINNING FUND BALANCE			
290,020	231,283	141,263	4059-05 Designated Begin Fd Balance-Urban Renewal - Reserved for Debt Service	219,204	0	0
0	0	0	July 1 designated carryover from prior year for future debt service payments4090Beginning Fund Balance	0	0	0
290,020	231,283	141,263	TOTAL BEGINNING FUND BALANCE	219,204	0	0
			PROPERTY TAXES			
250,572	340,970	355,000	4100-05 Property Taxes - Current Estimated Tax increment revenue	440,200	0	0
5,886	5,446	5,500	4100-10 Property Taxes - Prior Collection of delinquent taxes from prior year Division of Tax.	6,000	0	0
256,458	346,416	360,500	TOTAL PROPERTY TAXES	446,200	0	0
			INTERGOVERNMENTAL			
0	0	0	5010-01 Yamhill County - Other County Distributions	0	0	0
0	0	0	TOTAL INTERGOVERNMENTAL	0	0	0
			MISCELLANEOUS			
4,943	4,591	5,800	6310 Interest	3,000	0	0
0	0	0	6310-01 Interest - Property taxes	1,000	0	0
4,943	4,591	5,800	TOTAL MISCELLANEOUS	4,000	0	0
			TRANSFERS IN			
0	44,590	0	6900-58 Transfers In - Urban Renewal Costs were incurred in prior years that could have been paid for with loan proceeds but were instead paid for with property tax dollars; this transfer "trues up" the amount of loan proceeds remaining in the Urban Renewal Fund after taking into account these costs	0	0	0
0	44,590	0	TOTAL TRANSFERS IN	0	0	0
551,421	626,880	507,563	TOTAL RESOURCES	669,404	0	0

get Docume	nt Report			59 - URBAN RENE	WAL DEB	SERV	ICE FU	ND		
2019 ACTUAL	2020 ACTUAL	2021 AMENDED BUDGET		Department : N/A Section : N/A Program : N/A				2022 PROPOSED BUDGET	2022 APPROVED BUDGET	2022 ADOPTE BUDGE
				•	UIREMENTS					
				MATERIALS AND SERVIC	CES					
0	0	0	7750-25	Professional Services - Cou	nty charges			0	0	C
0	0	0		TOTAL MATE	RIALS AND SEP	RVICES		0	0	C
				TRANSFERS OUT						
320,137	0	0	9700-01	Transfers Out - General Fun	d			0	0	0
0	146,895	291,799	9700-58	Transfers Out - Urban Rene	wal			227,077	0	0
			<u>Descrip</u> Urban F	<u>tion</u> Renewal current year expenses	<u>Units</u> 1	<u>Amt/Unit</u> 227,077	<u>Total</u> 227,077			
0	209,542	187,293	9701-01	Transfers Out - Interfund De	bt - General Fun	d		187,297	0	0
				<u>tion</u> an payment - Principal an payment - Interest	<u>Units</u> 1 1	<u>Amt/Unit</u> 152,120 35,177	<u>Total</u> 152,120 35,177			
320,137	356,437	479,092		TOTAL T	RANSFERS OL	<u>IT</u>		414,374	0	0
				ENDING FUND BALANCE						
228,608	262,104	28,471		05 Designated Ending Fund Balance - Urban Renewal - Reserved for Debt Service increment dollars carried forward to subsequent fiscal year are designated for future ervice payments			0	0	C	
2,675	8,340	0	9999	Unappropriated Ending Fd B	Balance			255,030	0	0
231,283	270,444	28,471		TOTAL END	NG FUND BAL	ANCE		255,030	0	0
551,420	626,881	507,563		TOTAL	REQUIREMENT	S		669,404	0	0

idget Docume	nt Report		59 - URBAN RENEWAL DEBT SERVICE FUND							
2019 ACTUAL	2020 ACTUAL	2021 AMENDED BUDGET	Department : N/A Section : N/A Program : N/A	2022 PROPOSED BUDGET	2022 APPROVED BUDGET	2022 ADOPTED BUDGET				
551,421	626,880	507,563	TOTAL RESOURCES	669,404	0	0				
551,420	626,880	507,563	TOTAL REQUIREMENTS	669,404	0	0				