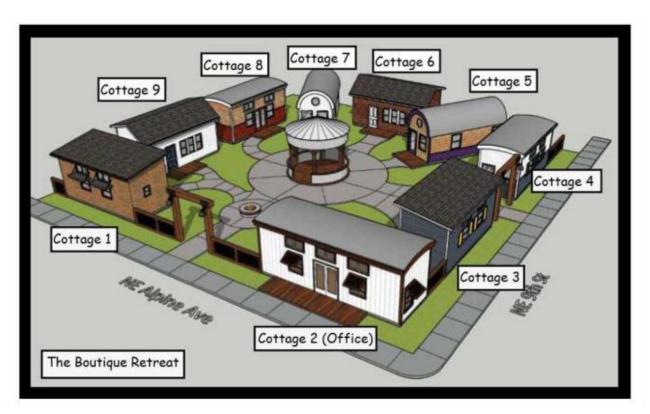


City of McMinnville Oregon

URBAN RENEWAL DISTRICT

2022 - 2023

PROPOSED BUDGET



Rendering of Boutique Retreat, a new cottage hotel project in the NE Gateway District. Under construction in 2022.

Recipient of Property Assistance Funds.

McMINNVILLE URBAN RENEWAL DISTRICT 2022 – 2023 BUDGET MESSAGE

May, 2022

Honorable Chairperson, Board members and Budget Committee members of the McMinnville Urban Renewal Agency

It is my pleasure to present the McMinnville Urban Renewal District's Proposed Budget for Fiscal Year (FY) 2022 – 2023. The District was established in July 2013 to carry out the objectives of the McMinnville Urban Renewal Plan to foster economic growth and revitalization within a 175 acre area including historic downtown and neighboring property to the northeast of the downtown area.

The Urban Renewal District is a separate entity from the City, requiring its own budgeting process and, while the budget development process and governance involved may mirror the City's, Urban Renewal requires a distinct governing body and budget committee.

To fulfill this requirement, the Mayor and the six council members of the McMinnville City Council have been designated to act as the McMinnville Urban Renewal Agency Board. The City's Budget Committee has been designated to act as the Agency's Budget Committee.

This is the Urban Renewal District's ninth year and revenues are continuing to grow based on investments made in the district. This is based on a \$43.1 million increase in value over the Districts "frozen" 2012-2013 base of \$86,331,273.

Projected funding includes a planning factor of 5% for uncollectable taxes.

In this fiscal year, the Urban Renewal Fund proposes expenditures of \$437,140. The Property Assistance Program includes \$100,000

to incentivize new construction and building improvements in the District. The Third Street Improvement project (\$85,000) was initiated in FY2018-19 and will continue this year. An update of the 2000 Downtown Improvement Plan (\$50,000) and planning for District Identity Improvements (\$20,000) will be started as well. Resources for project administration and Planning Department staff support (\$52,498) will be transferred to the General Fund.

Urban Renewal Debt Service Fund resources in the 2022-23 budget include an estimated beginning fund balance of \$447,217 and projected tax increment revenues of \$598,000. These resources will be used to pay for annual interest and principal payment of the bank loan acquired in 2016-17. The balance of the revenue received is held in the ending fund balance and carried forward for future debt service payments.

The District continues to show enormous potential and a number of significant private sector investments are underway and anticipated in the near future. The Urban Renewal Agency along with its Advisory Committee remain focused on maximizing this potential by leveraging private funding, borrowing capacity and through collaboration with other local partners like the McMinnville Downtown Association to ensure a vibrant and thriving area.

Respectfully submitted,

Jeffrey R. Towery Budget Officer City Manager

Urban Renewal

Budget Highlights

The McMinnville Urban Renewal Agency (Agency) oversees the administration and implementation of McMinnville's Urban Renewal program. The purpose of the agency is to eliminate blight and encourage new private investment through the use of tax increment financing. (Tax increment financing is a method by which taxes are reallocated; it is not a new or additional tax). The agency is governed by an Urban Renewal Board, comprised of the seven City Council members.

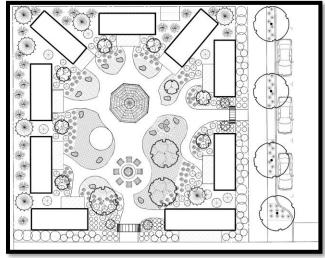
On July 23, 2013, the McMinnville City Council, acting in its capacity as the Urban Renewal Agency's governing body, adopted the McMinnville Urban Renewal Plan (Plan). This plan charts a long-term path designed to foster economic growth and revitalization within a nearly 175 acre area that includes the historic downtown and neighboring lands to the northeast, the NE Gateway District. There are thirteen (13) projects authorized for funding in the Plan with a focus on public infrastructure and development assistance programs as outlined below.

MCMINNVILLE URBAN RENEWAL PLAN PROJECTS

- 1. Alpine Avenue
- 2. 3rd Street Streetscape and District Identity Improvements
- 3. Adams / Baker Couplet
- 4. 5th Street
- 5. 1st and 2nd Street Improvements
- 6. Lafayette Avenue
- 7. Downtown Signal Improvements
- 8. Public Off-Street Parking
- 9. 2nd Street Project
- 10. Public Infrastructure
- 11. Planning and Development Assistance Programs
- 12. Debt Service and Project Administration
- 13. Property Acquisition

Funding for these improvements will be provided through a combination of private and public resources, with the primary source being tax increment financing.





Rendering of Boutique Retreat, a new cottage hotel project in the NE Gateway District. Under construction in 2022.

Recipient of Property Assistance Funds.

Part of the Urban Renewal concept is to issue debt to invest in redevelopment of blighted areas which among other positive impacts, such as job creation and economic development, will increase the assessed/taxable value of properties in the area. The tax revenue from these higher values pays debt obligations and over the long haul leads to more tax revenue available to general government activities when a district "sunsets". The McMinnville Urban Renewal Plan has a maximum indebtedness of \$30,000,000, and is expected to be retired by 2039-40.

To help guide and direct the Plan's implementation, the Urban Renewal Agency Board established the McMinnville Urban Renewal Advisory Committee. A budget committee has been appointed to review the Urban Renewal District's annual budget.

Maximum Indebtedness:

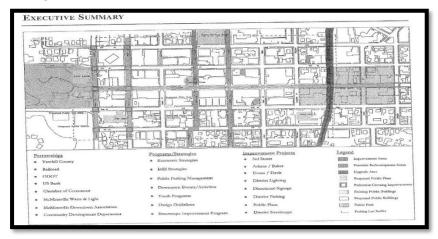
The maximum indebtedness established in 2013 for the McMinnville Urban Renewal Plan is \$30,000,000. The maximum indebtedness is the total amount of funds that can be spent on projects, programs, and administration in the urban renewal area over the life of the urban renewal plan.

	Formal Indebtedness	Other Expenditures	TOTAL INDEBTEDNESS
Authorized Maximum			\$30,000,000
Indebtedness			
Administration, Projects, Plans		\$672,636	
Alpine Avenue (Chase)	\$2,192,300		
Design Work (City of McMinnville)	\$35,000		
TOTAL	\$2,227,300	\$672,636	\$2,899,936
REMAINING INDEBTEDNESS			\$27,100,064

Consistent with State law, the budget for the McMinnville Urban Renewal program is composed of two funds: the Urban Renewal Fund and the Urban Renewal Debt Service Fund. The Urban Renewal Fund receives revenue from the issuance of debt and expends those funds on projects, administration, and contracts for other services and supplies. The Debt Service Fund accounts for

the collection of tax increment (property tax) revenues and the payment of principal and interest on outstanding debt.

In this fiscal year, the Urban Renewal Fund proposes expenditures of approximately \$450,000 to advance forward the Plan's projects. \$100,000 in the Property Assistance Program to incentivize new construction and building improvements in the Urban Renewal District. \$85,000 to continue the discussion of the Third Street Streetscape Improvement project and work towards a shovel ready design package. \$50,000 to start to update the 2000 Downtown Improvement Plan, and \$20,000 for District Identity Improvements. Lastly, \$52,498, is budgeted for project administration, including a transfer to the General Fund for Planning Department staff support.



2000 Downtown Improvement Plan scheduled to be updated in 2023.

Urban Renewal Debt Service Fund resources in the 2022-23 budget include an estimated beginning fund balance of \$447,217 and projected tax increment revenues of \$598,000. These resources will be used to pay for annual interest and principal payment of the bank loan acquired in 2016-17. The balance of the revenue received is held in the ending fund balance and carried forward for future debt service payments.



Rendering of Pebble Dentistry, new construction and business in the NE Gateway District, under construction in 2022. Assisted with Property Assistance Program funds..

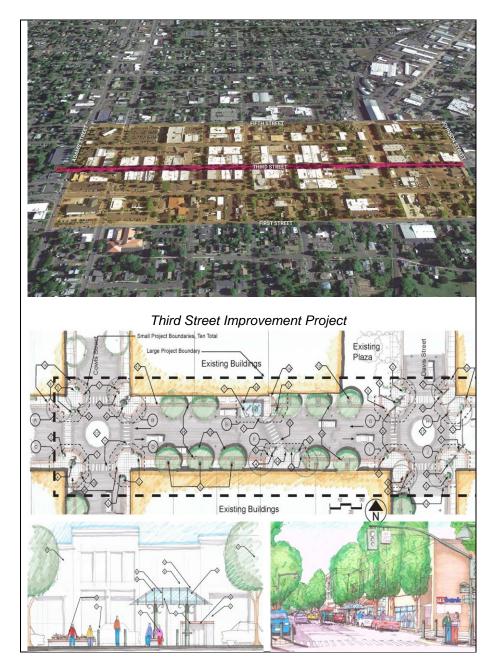
Future Challenges and Opportunities

Near Term

 Review and modify as necessary the Urban Renewal Plan's short and longer term project schedule to match current financial forecasts and opportunities. Priority should be given to projects/programs that address the Plan's adopted goals.

Longer Term

 Maintain an ability to effectively manage an evolving and growing urban renewal program while balancing other assigned duties with currently available staff.

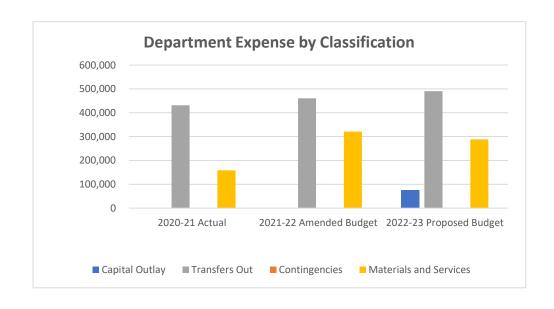


Urban Renewal Funds

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,	2020-21 Actual	2021-22 Amended Budget	2022-23 Proposed Budget	Budget Variance
Revenue				
Beginning Fund Balance	473,730	347,340	616,439	269,099
Charges for Services	0	0	0	0
Intergovernmental	519	0	0	0
Miscellaneous	12,983	15,650	19,820	4,170
Transfers In	196,928	227,077	250,848	23,771
Property Taxes	399,845	446,200	604,000	157,800
Revenue Total	1,084,004	1,036,267	1,491,107	454,840
Expenses				
Materials and Services	158,579	320,750	288,350	-32,400
Capital Outlay	0	0	75,000	75,000
Transfers Out	431,121	460,487	490,634	30,147
Contingencies	0	100,000	121,292	21,292
Expenses Total	589,701	881,237	975,276	94,039
Ending Fund Balance	494,303	155,030	515,831	360,801

Note: Consolidates both Urban Renwal Funds 58 and 59.





Urban Renewal Fund

Work begins on the drafting of a state funded Northeast Gateway Plan and Implementation Strategy.



2011 Council and other interested parties begin exploration of Tax Increment Financing (TIF) as possible source of funds for improvements in the Northeast Gateway District and downtown McMinnville.

An Urban Renewal Feasibility
Study is initiated to examine
the possible creation of an
urban renewal district.

2012 Based upon findings of the Feasibility Study, the Council initiates work on a draft Urban Renewal Plan for a 175-acre area that includes the historic downtown and Northeast Gateway area.

2013 City Council appoints itself as the "McMinnville Urban Renewal Agency;" and, acting in its capacity as the Agency, adopts the McMinnville Urban Renewal Plan.

2014 McMinnville Urban
Renewal Advisory
Committee (MURAC)
appointed to help guide
and advise Agency on
urban renewal issues.

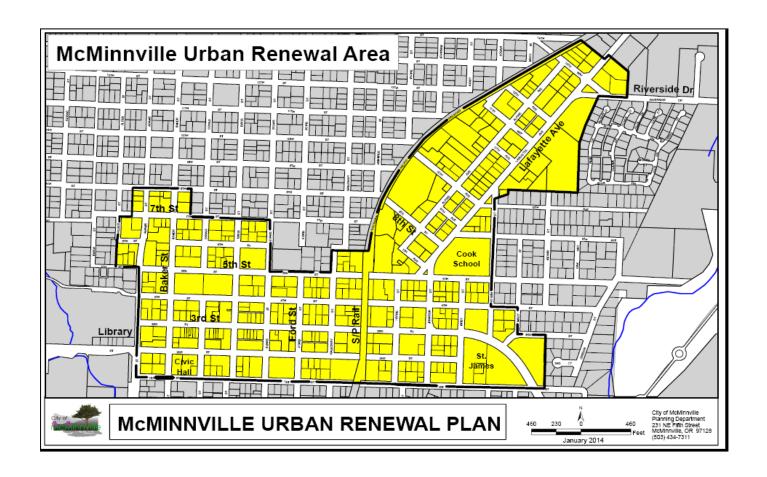
2015 Urban Renewal Agency adopts its first budget; realizes TIF revenue of \$80,550 based upon \$6.5 million increment of growth ("frozen base" of \$86.3 million).

2016 Urban Renewal Agency secures a bank loan for \$2.2 M to support Alpine Avenue project and breaks ground on the street improvement project in March, 2017.



2018 Urban Renewal Agency cuts the ribbon on the Alpine Avenue Street Improvement Project and Ioans \$100,000 to the Atticus Hotel project, a new 36 room boutique hotel on the corner of Fourth and Ford.





2020 ACTUAL	2021 ACTUAL	2022 AMENDED BUDGET		Department : N/A Section : N/A		2023 PROPOSED BUDGET	2023 APPROVED BUDGET	2023 ADOPTED BUDGET
		BODGET		Program : N/A		BODGET	BODGET	BODGET
				RESOURCES				
				BEGINNING FUND BALANCE				
256,376	203,286	128,136	4090 Estimated Ju	Beginning Fund Balance lly 1 carryover from prior year		169,222	0	0
256,376	203,286	128,136		TOTAL BEGINNING FUND BALANCE	<u>.</u>	169,222	0	0
				CHARGES FOR SERVICES				
0	0	0	5800-05	Urban Renewal - Design Assistance Program Fee		0	0	0
0	0	0		TOTAL CHARGES FOR SERVICES		0	0	0
				MISCELLANEOUS				
224	0	50	6310 Estimated in	Interest terest income earned		50	0	0
5,773	1,987	5,000	6310-02	Interest - Loan Proceeds		2,000	0	0
1,305	8,551	6,600	6515	Developer Assistance Loan Repayment		15,020	0	0
7,302	10,538	11,650		TOTAL MISCELLANEOUS		17,070	0	0
				TRANSFERS IN				
146,895	196,928	227,077	6900-59	Transfers In - Urban Renewal Debt Service		250,848	0	0
			<u>Descrip</u> Urban F	ion Units Amt/Un lenewal current year expenses 1 250,84				
146,895	196,928	227,077		TOTAL TRANSFERS IN	200,010	250,848	0	0
410,573	410,753	366,863		TOTAL RESOURCES		437,140	0	0

2020 ACTUAL	2021 ACTUAL	2022 AMENDED BUDGET	Department : N/A Section : N/A Program : N/A	2023 PROPOSED BUDGET	2023 APPROVED BUDGET	2023 ADOPTE BUDGE
			REQUIREMENTS			
			MATERIALS AND SERVICES			
1,860	1,123	1,500 7 \$	Public Notices & Printing gal notices for public meetings, printing of plan documents, and informational materials.	2,000	0	(
200	200	100 76	610-05 Insurance - Liability	100	0	
683	0	0 70	Materials & Supplies	0	0	
2,613	8,540		Professional Services ontract services for annual audit, project management, design, legal, and other services lated to urban renewal projects and programs.	87,750	0	
			Description Units Amt/Unit Total Legal Services 1 5,000 5,000 Downtown Master Plan 1 50,000 50,000 AORA/OEDA Dues 1 750 75 MURAC Transcriptionist 1 2,000 2,000 Housing 1 30,000 30,000)))		
0	0	Co	750-01 Professional Services - Audit & other city-wide prof svc osts shared city-wide for Audit, Section 125 plan administrative fees, and other scellaneous professional service expenses	8,500	0	
88	88	0 77	750-63 Professional Services - Financing Issuance Cost	0	0	
0	0	0 77	750-65 Professional Services - Parking	5,000	0	
0	0	0 77	770-72 Professional Services - Projects - Alpine Avenue	0	0	
2,742	0	150,000 7 7	770-80 Professional Services - Projects - 3rd Street Improvements	85,000	0	
12,189	0		775-05 Professional Services - UR Projects - Public Offstreet Parking Improvements	0	0	
0	0	0 77	Professional Services - UR Projects - District Identity Improvements	0	0	
76,092	148,629	100,000 82 Pr	225 Development Assistance Program ogram designed to provide assistance to eligible developers and property owners	100,000	0	
96,466	158,579	320,750	TOTAL MATERIALS AND SERVICES	288,350	0	
			CAPITAL OUTLAY			
0	0	0 89	20 Land Improvements	0	0	
0	0	0 89	330-05 Urban Renewal Projects - Public Offstreet Parking	55,000	0	
0	0	Ro	030-10 Urban Renewal Projects - District Identity Improvements portion Lighting ayfinding	20,000	0	

2021 ACTUAL	2022 AMENDED BUDGET	Section : N/A	2023 PROPOSED BUDGET	2023 APPROVED BUDGET	2023 ADOPTED BUDGET
0	0		0	0	0
0	0	TOTAL CAPITAL OUTLAY	75,000	0	0
		TRANSFERS OUT			
46,900	46,113	9700-01 Transfers Out - General Fund Plan Administration	52,498	0	0
		Description Units Amt/Unit Total			
	_		_	_	_
0	0	9700-59 Transfers Out - Urban Renewal Debt Service	0	0	0
46,900	46,113	TOTAL TRANSFERS OUT	52,498	0	0
		CONTINGENCIES			
0	0	9800 Contingencies Contingency is primarily proceeds and interest from 2016 loan. Loan proceeds are spent on capital outlay projects in the urban renewal district.	21,292	0	0
0	0	TOTAL CONTINGENCIES	21,292	0	0
		ENDING FUND BALANCE			
205,273	0	9999 Unappropriated Ending Fd Balance All funds remaining at fiscal year end are proceeds from 2016 loan and are appropriated as contingency	0	0	0
205,273	0	TOTAL ENDING FUND BALANCE	0	0	0
410,752	366,863	TOTAL REQUIREMENTS	437,140	0	0
	0 0 46,900 0 46,900 0 205,273	ACTUAL AMENDED BUDGET 0 0 0 0 46,900 46,113 0 0 46,900 46,113 0 0 205,273 0	ACTUAL AMENDED BURGET Section: N/A Program: N/A 0 0 9030-07 Street Improvements - Alpine Avenue Potential water/electrical improvements for festival street 0 0 TOTAL CAPITAL OUTLAY TRANSFERS OUT 46,900 46,113 9700-01 Transfers Out - General Fund Plan Administration Description Planning & Finance personnel services support 1 52,498 52,498 0 0 9700-59 Transfers Out - Urban Renewal Debt Service 46,900 46,113 TOTAL TRANSFERS OUT CONTINGENCIES 0 0 9800 Contingencies Contingency is primarily proceeds and interest from 2016 loan. Loan proceeds are spent on capital outlay projects in the urban renewal district. 0 0 TOTAL CONTINGENCIES ENDING FUND BALANCE 205,273 0 9999 Unappropriated Ending Fd Balance All funds remaining at fiscal year end are proceeds from 2016 loan and are appropriated as contingency TOTAL ENDING FUND BALANCE	ACTUAL AMENDED BUDGET	Name

2020 ACTUAL	2021 ACTUAL	2022 AMENDED BUDGET	Department : N/A Section : N/A Program : N/A	2023 PROPOSED BUDGET	2023 APPROVED BUDGET	2023 ADOPTED BUDGET
410,573	410,753	366,863	TOTAL RESOURCES	437,140	0	0
410,573	410,753	366,863	TOTAL REQUIREMENTS	437,140	0	0

URBAN RENEWAL DEBT SERVICE FUND

59 - URBAN RENEWAL DEBT SERVICE FUND

			33 - ONDAN KENEWAL DEDI GERVICE	- •		
2020 ACTUAL	2021 ACTUAL	2022 AMENDED	Department : N/A Section : N/A	2023 PROPOSED	2023 APPROVED	2023 ADOPTE
		BUDGET	Program : N/A	BUDGET	BUDGET	BUDGE
			RESOURCES			
			BEGINNING FUND BALANCE			
231,283	270,444	219,204	4059-05 Designated Begin Fd Balance-Urban Renewal - Reserved for Debt Service	0	0	0
			July 1 designated carryover from prior year for future debt service payments			
0	0	0	4090 Beginning Fund Balance	447,217	0	0
231,283	270,444	219,204	TOTAL BEGINNING FUND BALANCE	447,217	0	0
			PROPERTY TAXES			
340,970	394,050	440,200	4100-05 Property Taxes - Current Estimated Tax increment revenue	598,000	0	0
5,446	5,795	6,000	4100-10 Property Taxes - Prior Collection of delinquent taxes from prior year Division of Tax.	6,000	0	C
346,416	399,845	446,200	TOTAL PROPERTY TAXES	604,000	0	C
			INTERGOVERNMENTAL			
0	519	0	5010-01 Yamhill County - Other County Distributions	0	0	0
0	519	0	TOTAL INTERGOVERNMENTAL	0	0	0
			MISCELLANEOUS			
4,591	1,754	3,000	6310 Interest	2,000	0	0
0	691	1,000	6310-01 Interest - Property taxes	750	0	0
4,591	2,445	4,000	TOTAL MISCELLANEOUS	2,750	0	0
			TRANSFERS IN			
44,590	0	0	6900-58 Transfers In - Urban Renewal	0	0	O
44,590	0	0	TOTAL TRANSFERS IN	0	0	0
		669,404		1,053,967	0	0

59 - URBAN RENEWAL DEBT SERVICE FUND

_				33 - ONDAN NENEY				.,,		
2020 ACTUAL	2021 ACTUAL	2022 AMENDED BUDGET		Department : N/A Section : N/A Program : N/A				2023 PROPOSED BUDGET	2023 APPROVED BUDGET	2023 ADOPTEI BUDGE
					IREMENTS					
				MATERIALS AND SERVICE	: <u>S</u>					
0	0	0	7750-25	Professional Services - Count	y charges			0	0	0
0	0	0		TOTAL MATERI	ALS AND SE	RVICES		0	0	0
				TRANSFERS OUT						
146,895	196,928	227,077	9700-58	Transfers Out - Urban Renewa	ıl			250,848	0	0
			Descrip	<u>tion</u>	<u>Units</u>	Amt/Unit	<u>Total</u>			
			Urban F	Renewal current year expenses	1	250,848	250,848			
209,542	187,293	187,297	9701-01	Transfers Out - Interfund Debt	- General Fun	d		187,288	0	0
			Descrip	<u>tion</u>	<u>Units</u>	Amt/Unit	<u>Total</u>			
				an payment - Principal	1	155,230	155,230			
			Bank lo	an payment - Interest	1	32,058	32,058			
356,437	384,221	414,374		TOTAL TR	ANSFERS OL	<u>JT</u>		438,136	0	0
				CONTINGENCIES						
0	0	100,000	9800	Contingencies				100,000	0	0
0	0	100,000		TOTAL CO	NTINGENCIE	<u>S</u>		100,000	0	0
				ENDING FUND BALANCE						
262,104	0	0	9959-05	Designated Ending Fund Bala for Debt Service	nce - Urban Re	enewal - Re	served	0	0	0
			All tax increr debt service	ment dollars carried forward to subseque	ent fiscal year are	designated f	or future			
8,340	289,030	155,030	9999	• •				515,831	0	0
270,444	289,030	155,030		TOTAL ENDING FUND BALANCE				515,831	0	0
626,881	673,251	669,404		TOTAL REQUIREMENTS				1,053,967	0	0

59 - URBAN RENEWAL DEBT SERVICE FUND

2020 ACTUAL	2021 ACTUAL	2022 AMENDED BUDGET	Department : N/A Section : N/A Program : N/A	2023 PROPOSED BUDGET	2023 APPROVED BUDGET	2023 ADOPTED BUDGET
626,880	673,251	669,404	TOTAL RESOURCES	1,053,967	0	0
626,881	673,251	669,404	TOTAL REQUIREMENTS	1,053,967	0	0