

City of McMinnville
Planning Department
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# STAFF REPORT

**DATE:** October 26, 2021

TO: Mayor and City Councilors FROM: Tom Schauer, Senior Planner

SUBJECT: Ordinance No. 5105 - Docket G 2-21 - Housing-Related Amendments

# STRATEGIC PRIORITY & GOAL:



# HOUSING OPPORTUNITIES (ACROSS THE INCOME SPECTRUM)

Create diverse housing opportunities that support great neighborhoods.

OBJECTIVE/S: Collaborate to improve the financial feasibility of diverse housing development opportunities

# **Report in Brief:**

This action is the consideration of Ordinance No. 5105, amending the McMinnville Municipal Code (MMC), Title 17 "Zoning" to housing opportunities and remove regulatory barriers associated with the provision of housing in the city center. This is a legislative action, recommended by the Planning Commission.

Specifically, Ordinance No. 5105 amends:

- Chapter 17.33, C-3 General Commercial Zone
- Chapter 17.54, General Regulations
- Chapter 17.60, Off-Street Parking and Loading
- Chapter 17.63, Nonconforming Uses

# And adds:

Chapter 17.66, City Center Housing Overlay Zone

The proposed amendments address three main topics: (a) add provisions allowing <u>existing</u> single-family dwellings, <u>existing</u> duplexes, and <u>existing or new</u> accessory dwellings which are accessory to <u>existing</u> single-family dwellings, as permitted uses in the C-3 zone subject to certain parameters, (b) establish a City Center Housing Overlay Zone and associated provisions, and (c) add provisions allowing temporary use of an RV as a residence during construction of a permanent dwelling(s) on the same lot. The proposed amendments are attached as **Exhibit B** to Ordinance No. 5105, which is attached as **Attachment 3**.

#### **Background:**

The proposed draft reflects the recommendation of the Planning Commission, which occurred following their August 19, 2021 work session and September 16, 2021 public hearing. (See *Attachment 2*)

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In addition, staff is recommending one additional amendment discussed below.

Staff is also proposing supplemental findings to further elaborate on consistency with applicable state law, with the findings incorporated into the draft decision document.

Below is a summary of each of the three major topics. A summary of the proposed amendments by Chapter is attached as *Attachment 1.* 

1. Add existing single-family dwellings, existing duplexes, and existing or new accessory dwellings which are accessory to existing single-family dwellings, as a permitted use in the C-3 zone. The C-3 commercial zone doesn't allow single-family dwellings or duplexes as permitted uses, since the primary purpose of the zone is to provide land for commercial use at appropriate locations. The C-3 zone does also allow multi-family development as a permitted use. If new single-family dwellings and duplexes were included as permitted uses in the C-3 zone, that would allow for development which is inconsistent with the purpose of the C-3 zone, opening the door to proliferation of lower-density housing types and subdivisions on C-3 zoned land.

Existing single-family dwellings and duplexes in the C-3 zone are therefore currently classified as nonconforming uses. As such, they are subject to the limitations for nonconforming uses. Nonconforming uses can continue as long as the use continues to operate without being discontinued for more than a year, but they can't be expanded, except to a limited extent within the existing building lines.

The City has recently received several requests for expansion of existing single-family dwellings within the C-3 zone to add on a room, and these requests have been subject to the limitations which apply to nonconforming uses.

By reclassifying <u>existing</u> single-family dwellings and duplexes as a permitted use subject to certain parameters, the existing dwellings could expand on-site and operate in the same manner as permitted uses, as long as the use is continued. This approach would ensure new single-family dwelling and duplexes don't increase in number or on additional lots in the C-3 zone. For purposes of determining continuation of use for single-family dwellings, the proposal would also allow for short-term rentals and owner-occupied short-term rentals to be considered a continuation of residential use.

One item which wasn't discussed with the Planning Commission is whether an existing or new ADU which is accessory to an existing single-family dwelling should also be included as a permitted use in the C-3 zone when located on the same lot as the existing single-family dwelling. Staff also recommends that this be permitted and incorporated into the proposed amendments, as presented in the draft. The approach of allowing existing single-family dwellings and duplexes as a permitted use subject to the specified parameters, may necessitate this, and in any case, is consistent with the intent of the proposed amendments. ORS 197.312(5)(a) requires that, "A city with a population greater than 2,500 or a county with a population greater than 15,000 shall allow in areas within the urban growth boundary that are zoned for detached single-family dwellings the development of at least one accessory dwelling unit for each detached single-family dwelling, subject to reasonable local regulations relating to siting and design." Including ADUs when accessory to an existing single-family dwelling as described above would be consistent with this provision.

These existing residential uses aren't inherently in conflict with other permitted uses in the C-3 zone, as typically is the case with other types of nonconformity uses. The proposed

amendment is intended to provide greater "fine-grained" refinement in how this use is regulated by differentiating between existing single-family dwellings/duplexes and new single-family dwellings/duplexes within the C-3 zone. This would allow the existing uses to continue with less restriction, while addressing the purpose of the zone by preventing proliferation of new low-density residential development within the C-3 zone.

Of different available options, this approach is preferred to other actions such as lot-by-lot spot rezones that could be inconsistent with the long-term development goals of the area. However, some individual properties might also be candidates for rezoning to other zones such as the O-R office-residential zone, but the issue with this proposed amendment is slightly broader than would be addressed by individual rezones. This amendment would not preclude a property owner from applying for a rezone where something like the O-R zone could be appropriate.

2. Establish a City Center Housing Overlay Zone and associated provisions. On May 11, 2021, City Council adopted the City Center Housing Strategy Final Report by Resolution 2021-27. This was the culmination of work through a public process that began in 2019, guided by the McMinnville Urban Renewal Advisory Committee (MURAC) and an 18-member Project Advisory Committee, with a recommendation from both entities to City Council.

The purpose of the project was to create a strategy to potentially increase and incentivize more housing within the city center area and the surrounding higher density residential zones where there may be capacity for additional housing opportunities

The adopted resolution and final report are available at:

https://www.mcminnvilleoregon.gov/sites/default/files/fileattachments/ordinance/22004/res\_2021 -27.pdf

The project included a study area boundary. The boundary for the proposed Overlay Zone generally follows the study area boundary, but doesn't include areas with lower-density residential zoning on the southeastern fringes of the study area and adds a commercial block on the southwest side, including property where a multi-family residential structure was damaged by fire. Some lower density R-2 zoned residential properties on the east side of the study area are still included within the proposed boundary because they are uniquely located within the Urban Renewal Area and Northeast Gateway Overlay Zone. The area includes the School District administrative offices and nearby properties. The Planning Commission discussed the boundary and this issue and recommended that those properties should be part of this Overlay Zone boundary. The proposed boundary for the City Center Housing Overlay Zone is shown in **Figure 1** below.

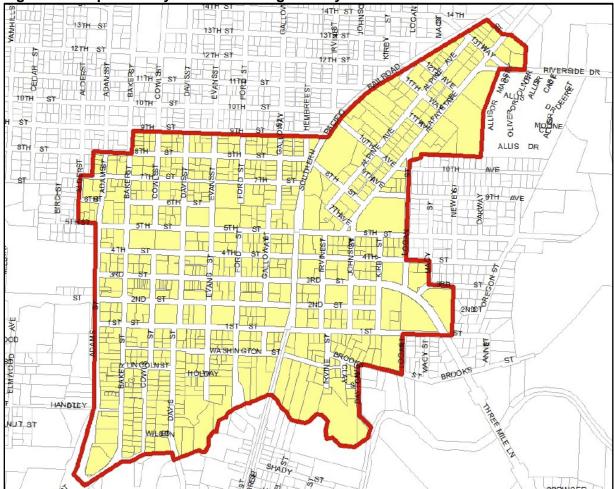


Figure 1. Proposed City Center Housing Overlay Zone

A summary of the City Center Housing Strategy Action Plan is provided in the table in **Figure 2** below. Four categories of actions were identified, the first being removal of barriers to desired housing in the City Center.

The proposed amendment is a first step which establishes the overlay zone and addresses some of the initial barriers, including Actions 1.1 (density), 1.2 (minimum parking), and 1.3 (parking reduction area) below. It also partially addresses Action 1.4 (parking lot standards for small-scale development), by allowing residential parking within the Overlay Zone to be located on a nearby property, as already allowed for other uses. Other Action Items would be brought forward in subsequent steps. For example, Actions 1.5, 1.6, 1.7, and 1.8 below would be brought forward as a separate bundle of amendments together with the work underway on residential design standards. Some of those items have also already been discussed in previous work sessions.

Within the C-3 zone, multi-family housing is also currently subject to standards that apply to multi-family development within the R-4 zone. The proposal makes some modifications so certain R-4 standards wouldn't apply to multi-family housing in the C-3 zone if within the City Center Housing Overlay.

The Planning Commission discussed some of the proposed standards at their August work session and their September public hearing, and the proposed draft incorporates their recommended revisions.

Figure 2. City Center Housing Strategy – Action Plan Summary Table

	Regulatory	Non Regulatory	Proposed Action
.0	Remove	barriers to	o desired housing in city center
1.1	×		Remove density requirements*
1.2	×		Reduce residential parking minimums*
.3	×		Extend the parking reduction area*
1.4	×		Revise parking lot standards for small scale development*
.5	×		Permit townhouses in C3 zone*
1.6	×		Permit or conditionally permit SROs*
.7	х		C3-specific setbacks for multi-family residential*
1.8	×		Residential-specific design standards*
2.0	Provide	incentives	and support to desired development
2.1		×	City-led pilot projects in partnership with developer*
2.2		×	Subsidy gap financing from Urban Renewal funds
2.3		×	Evaluate SDC costs
2.4		×	Property Acquisition and Reduction of Land Costs
2.5		х	Fast-track system for permitting
2.6		×	Small-scale developer bootcamp
2.7		×	Developer guidebook of financial assistance
2.8		×	Developer Tours
3.0	Improve	street ch	aracter, connections, and walkability
3.1		×	Improvements to 2nd and 4th streets
3.2		X	Streetscape improvements to Adams and Baker
3.3		×	Improvements to Lafayette
3.4		×	Strengthen connections between Alpine District + 3rd St
3.5		×	Continue façade improvement program
3.6		×	Free design assistance application
3.7		×	Urban open space network to support downtown housing
4.0	Align en	forcemen	t and programming efforts with City's housing goals
1,1		×	Evaluate short term rental regulations
1.2		×	Transportation modeling of the city center
1.3		×	Parking management plan / shared parking plan
4.4		×	Review of school capacity and other public services

3. Allow temporary use of an RV as a residence during construction of a permanent dwelling(s) on the same lot. Allowing temporary use of an RV during construction of a dwelling can allow a household to reduce their housing costs. With this option, a household

doesn't need to own and/or rent separate properties while new construction is occurring. This option is currently allowed in some other cities and counties in Oregon, and other jurisdictions are currently considering this option.

The proposed draft reflects revisions discussed and recommended by the Planning Commission at their August work session and September public hearing.

#### Discussion:

The proposed amendments support the Council Goal of Housing Opportunities.

The proposed amendments would address several of the initial key items in the City Center Housing Strategy adopted by Council in May; they would address Comprehensive Plan policies regarding housing in the City Center, including those which were updated with the Comprehensive Plan amendments in December 2020 as part of the package of amendments adopted concurrently with the UGB amendment; and they would include provisions for temporary use of RVs during construction, providing an additional opportunity to help reduce housing costs.

The proposed amendments were reviewed by the Planning Commission through a work session and public hearing. The proposed amendments reflect revisions discussed and recommended by the Planning Commission, with the additional amendment and supplemental findings recommended by staff.

#### **Attachments:**

- Attachment 1: Summary of Proposed Amendments by Chapter
- Attachment 2: Planning Commission Minutes September 16, 2021
- Attachment 3: Ordinance No. 5105
  - o Exhibit A G 2-21 Decision Document
  - o Exhibit B Proposed Amendments

#### **Fiscal Impact:**

There is no immediate fiscal impact to the City of McMinnville with this action.

#### **Alternative Courses of Action:**

- **1) ADOPT** Ordinance No. 5105, approving G 2-21 and adopting the Decision, Findings of Fact, and Conclusionary Findings provided in Ordinance No. 5105.
- 2) ELECT TO HOLD A PUBLIC HEARING date specific to a future City Council meeting.
- 3) SEND THE PROPOSAL BACK TO THE PLANNING COMMISSION for further review and recommendation regarding one or more issues, including the additional amendment and supplemental findings recommended by staff.
- 4) DO NOT ADOPT Ordinance No. 5105, providing findings of fact based on specific code criteria to deny the application in the motion to not approve Ordinance No. 5105, or address why the legislative proposal doesn't adequately address the Comprehensive Plan and City Center Housing Strategy.

#### **Recommendation:**

Staff recommends the Council adopt Ordinance No. 5105, which would approve Docket G 2-21, as recommended by the Planning Commission, with the additional amendment and supplemental findings recommended by staff as described above.

"THAT BASED ON THE FINDINGS OF FACT, THE CONCLUSIONARY FINDINGS FOR APPROVAL, AND THE MATERIALS SUBMITTED BY STAFF AND RECOMMENDED BY THE PLANNING COMMISSION, WITH THE ADDITIONAL AMENDMENT AND SUPPLEMENTAL FINDINGS RECOMMENDED BY STAFF, I MOVE TO ADOPT ORDINANCE NO. 5105."

#### **ORDINANCE NO. 5105**

AN ORDINANCE AMENDING TITLE 17 (ZONING) OF THE MCMINNVILLE CITY CODE, ADOPTING DOCKET G 2-21, HOUSING-RELATED LEGISLATIVE AMENDMENTS, AMENDING CHAPTERS 17.33, 17.54, 17.60, 17.63, AND ADDING CHAPTER 17.66

# **RECITALS:**

WHEREAS, Docket G 2-21 is a legislative package of City-initiated zoning ordinance amendments related to housing. The amendments are intended to increase housing opportunities and remove regulatory barriers associated with provision of housing, consistent with the Comprehensive Plan; and

WHEREAS, on May 11, 2021, City Council adopted the City Center Housing Strategy Final Report by Resolution 2021-27. This was the culmination of work through a public process that began in 2019, guided by the McMinnville Urban Renewal Advisory Committee (MURAC) and an 18-member Project Advisory Committee, with a recommendation from both entities to City Council. The purpose of the project was to create a strategy to potentially increase and incentivize more housing within the city center area and the surrounding higher density residential zones where there may be capacity for additional housing opportunities; and

WHEREAS, on July 28, 2021 the Affordable Housing Committee recommended that a bundle of housing-related amendments be taken forward for consideration by the Planning Commission, including amendments addressing actions identified in the City Center Housing Strategy; and

WHEREAS, on August 19, 2021, city staff hosted a work session with the Planning Commission to review a draft proposal; and

WHEREAS, on September 16, 2021, the Planning Commission held a duly noticed public hearing to consider the request. The Planning Commission recommended approval of the proposed amendments with revisions; and

WHEREAS, staff presented and recommended an additional amendment and supplemental findings in the staff report for the October 26, 2021 City Council meeting; and

WHEREAS, the City Council, being fully informed about said request, found that the requested amendments conformed to the applicable Comprehensive Plan goals and policies, as well as the McMinnville Zoning Ordinance based on the material submitted by the Planning Department and the findings of fact and conclusionary findings for approval contained in Exhibit A; and

WHEREAS, the City Council having received the Planning Commission recommendation and staff report, and having deliberated;

# NOW, THEREFORE, THE COMMON COUNCIL FOR THE CITY OF MCMINNVILLE ORDAINS AS FOLLOWS:

- 1. That the Council adopts the Decision, Findings of Fact and Conclusionary Findings, as documented in Exhibit A for G 2-21; and
  - 2. That Title 17 of the McMinnville Municipal Code is amended as provided in Exhibit B.

Passed by the Council this 26th	day of October 2021, by the following votes:
Ayes:	
Nays:	
	MAYOR
Attest:	Approved as to form:
CITY RECORDER	CITY ATTORNEY





CITY OF MCMINNVILLE PLANNING DEPARTMENT 231 NE FIFTH STREET MCMINNVILLE, OR 97128

503-434-7311 www.mcminnvilleoregon.gov

DECISION, CONDITIONS OF APPROVAL, FINDINGS OF FACT AND CONCLUSIONARY FINDINGS FOR THE APPROVAL OF LEGISLATIVE AMENDMENTS TO THE MCMINNVILLE CITY CODE, TITLE 17, DOCKET G 2-21, RELATING TO HOUSING AND AMENDING CHAPTERS 17.33, 17.54, 17.60, 17.63, AND ADDING CHAPTER 17.66

**DOCKET:** G 2-21

**REQUEST:** The City of McMinnville is proposing to amend the Zoning Ordinance to (a) add

provisions allowing <u>existing</u> single-family dwellings, <u>existing</u> duplexes, and <u>existing or new</u> accessory dwellings which are accessory to <u>existing</u> single-family dwellings, as permitted uses in the C-3 zone subject to certain

parameters, (b) establish a City Center Housing Overlay Zone and associated provisions, and (c) add provisions allowing temporary use of an RV as a residence during construction of a permanent dwelling(s) on the same lot. The amendments would affect the following Chapters, as summarized in more detail

in Attachment 1 to the Staff Report.

### Amend:

Chapter 17.33, C-3 General Commercial Zone

Chapter 17.54, General Regulations

Chapter 17.60, Off-Street Parking and Loading

• Chapter 17.63, Nonconforming Uses

Add:

• Chapter 17.66, City Center Housing Overlay Zone

**LOCATION:** N/A, Multiple. This proposal includes some provisions which amend standards

and some provisions which would apply within a designated City Center Housing Overlay Zone shown in the Staff Report and in the proposed Chapter 17.66.

**ZONING:** N/A, Multiple

**APPLICANT:** City of McMinnville

**STAFF:** Tom Schauer, Senior Planner

**HEARINGS BODY:** McMinnville Planning Commission

**DATE & TIME:** September 16, 2021, 6:30pm. Meeting held virtually via Zoom meeting software:

https://mcminnvilleoregon.zoom.us/j/88033487320?pwd=SzY5d3A2SDRIVU9VTnVPeH

RHZzB1UT09

**Zoom ID**: 880 348 7320 **Zoom Password**: 947797

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DECISION-MAKING BODY:	McMinnville City Council					
DATE & TIME:	October 26, 2021. Meeting held virtually via Zouttps://mcminnvilleoregon.zoom.us/j/876578083683ktsM2NGQT09					
	<b>Zoom ID</b> : 876 5780 8368 <b>Zoom Password</b> : 421408					
PROCEDURE:	The application is subject to the legislative I Sections 17.72.120 - 17.72.160 of the McMinn					
CRITERIA:	Amendments to the McMinnville Zoning Ordinance must be consistent with the Goals and Policies in Volume II of the Comprehensive Plan and the Purpose of the Zoning Ordinance.					
APPEAL:	The Planning Commission makes a recomme Council's decision on a legislative amendment Land Use Board of Appeals (LUBA) within 21 the City Council's decision is mailed to part proceedings and entitled to notice and as proceedings, and Section 17.72.190 of the McMinn	t may be appealed to the Oregon days of the date written notice of ies who participated in the local ovided in ORS 197.620 and ORS				
DECISION						
	ngs and conclusions and the recommendations and conclusions and the recommendation and the					
///////////////////////////////////////	//////////////////////////////////////					
///////////////////////////////////////	<b>DECISION: APPROVAL</b>					
City Council:	IcMinnville	Date:				
Planning Commission Roger Hall, Chair of t	n:he McMinnville Planning Commission	Date:				
Planning Department: Date: Heather Richards, Planning Director						

### I. APPLICATION SUMMARY

This application is a proposal initiated by the City of McMinnville to amend the Zoning Ordinance to (a) add provisions allowing <u>existing</u> single-family dwellings, <u>existing</u> duplexes, and <u>existing or new</u> accessory dwellings which are accessory to <u>existing</u> single-family dwellings, as permitted uses in the C-3 zone subject to certain parameters, (b) establish a City Center Housing Overlay Zone and associated provisions, and (c) add provisions allowing temporary use of an RV as a residence during construction of a permanent dwelling(s) on the same lot.

The staff report provides more detailed background information regarding each of three topics. See *Attachment 1* to the Staff Report for a summary of the amendments by Chapter.

# **II. CONDITIONS OF APPROVAL**

None.

### III. FINDINGS OF FACT

- Docket G 2-21 is a legislative package of City-initiated proposed zoning ordinance amendments related to housing. The proposal is intended to increase housing opportunities and remove regulatory barriers associated with provision of housing, consistent with the Comprehensive Plan.
- 2. On July 28, 2021 the Affordable Housing Committee recommended that a bundle of housing-related amendments be taken forward for consideration by the Planning Commission.
- On August 19, 2021, city staff hosted a work session with the Planning Commission to review the draft proposal. The proposal reflects revisions recommended by the Planning Commission.
- 4. Notice of the application and the September 16, 2021 Planning Commission public hearing were provided to DLCD on August 5, 2021.
- 5. Notice of revisions to the proposal were provided to DLCD on August 11, 2021.
- 6. Notice of the application and the September 16, 2021 Planning Commission public hearing was published in the News Register on Wednesday, September 8, 2021, in accordance with Section 17.72.120 of the Zoning Ordinance.
- 7. On September 16, 2021, the Planning Commission held a duly noticed public hearing to consider the request. The Planning Commission recommended approval of the proposed amendments with additional revisions.
- 8. Notice of revisions to the proposal were provided to DLCD on October 14, 2021.
- 9. Notice of Docket 2-21 and the October 26, 2021 City Council meeting was posted on the City website in accordance with Oregon public meetings law.

#### IV. COMMENTS RECEIVED

Comments provided at the Planning Commission hearing are included in the meeting minutes attached to the Staff Report.

### V. CONCLUSIONARY FINDINGS:

The Conclusionary Findings are the findings regarding consistency with the applicable criteria for the application.

# **Zoning Ordinance**

The Purpose Statement of the Zoning Ordinance serves as a criterion for Zoning Ordinance amendments:

<u>17.03.020</u> Purpose. The purpose of the ordinance codified in Chapters 17.03 (General Provisions) through 17.74 (Review Criteria) of this title is to encourage appropriate and orderly physical development in the city through standards designed to protect residential, commercial, industrial, and civic areas from the intrusions of incompatible uses; to provide opportunities for establishments to concentrate for efficient operation in mutually beneficial relationship to each other and to shared services; to provide adequate open space, desired levels of population densities, workable relationships between land uses and the transportation system, adequate community facilities; and to provide assurance of opportunities for effective utilization of the land resources; and to promote in other ways public health, safety, convenience, and general welfare.

**FINDING: SATISFIED.** The proposed amendments achieve these purposes as further articulated in the Comprehensive Plan, addressed in more detail below. Further, the City Center Housing Overlay provisions further achieve these goals in a manner which carries out some of the action items in the City Center Housing Strategy.

On May 11, 2021, City Council adopted the City Center Housing Strategy Final Report by Resolution 2021-27. This was the culmination of work through a public process that began in 2019, guided by the McMinnville Urban Renewal Advisory Committee (MURAC) and an 18-member Project Advisory Committee, with a recommendation from both entities to City Council.

The purpose of the project was to create a strategy to potentially increase and incentivize more housing within the city center area and the surrounding higher density residential zones where there may be capacity for additional housing opportunities.

### **Comprehensive Plan**

As described in the Comprehensive Plan, the Goals and Policies of the Comprehensive Plan serve as criteria for land use decisions. The following Goals and Policies from Volume II of the McMinnville Comprehensive Plan are applicable to this request:

# CHAPTER IV. ECONOMY OF MCMINNVILLE

GOAL IV 4: TO PROMOTE THE DOWNTOWN AS A CULTURAL, ADMINISTRATIVE, SERVICE, AND RETAIL CENTER OF McMINNVILLE.

Downtown Development Policies:

36.00 The City of McMinnville shall encourage a land use pattern that:

- 1. Integrates residential, commercial, and governmental activities in and around the core of the city;
- 2. Provides expansion room for commercial establishments and allows dense residential development;

- 3. Provides efficient use of land for adequate parking areas:
- 4. Encourages vertical mixed commercial and residential uses; and,
- 5. Provides for a safe and convenient auto-pedestrian traffic circulation pattern. (Ord.4796, October 14, 2003)

**FINDING: SATISFIED.** The proposal is consistent with the applicable Goal and Policies of Chapter IV of the Zoning Ordinance. The proposed amendments include provisions to help achieve integration of residential use and development in the core, allow dense residential development, and provide more efficient use of land as by addressing parking provisions.

#### **CHAPTER V. HOUSING AND RESIDENTIAL DEVELOPMENT**

GOAL V 1: TO PROMOTE DEVELOPMENT OF AFFORDABLE, QUALITY HOUSING FOR ALL CITY RESIDENTS.

General Housing Policies:

58.00 City land development ordinances shall provide opportunities for development of a variety of housing types and densities.

Housing Rehabilitation Policies:

62.00 The maintenance, rehabilitation, and restoration of existing housing in residentially designated areas shall be encouraged to provide affordable housing.

**FINDING: SATISFIED.** The proposal is consistent with Goal V.1 and associated policies of the Zoning Ordinance. The proposed amendments include City Center Housing Overlay provisions to help encourage retention of existing housing in the Overlay area, and to allow for retention, utilization, and restoration of existing housing in core areas.

GOAL V 2: TO PROMOTE A RESIDENTIAL DEVELOPMENT PATTERN THAT IS LAND INTENSIVE AND ENERGY-EFFICIENT, THAT PROVIDES FOR AN URBAN LEVEL OF PUBLIC AND PRIVATE SERVICES, AND THAT ALLOWS UNIQUE AND INNOVATIVE DEVELOPMENT TECHNIQUES TO BE EMPLOYED IN RESIDENTIAL DESIGNS.

#### Policies:

- 68.00 The City of McMinnville shall encourage a compact form of urban development by directing residential growth close to the city center, to designated neighborhood activity centers, and to those areas where urban services are already available before committing alternate areas to residential use. (Ord. 5098, December 8, 2020)
- 69.00 The City of McMinnville shall explore the utilization of innovative land use regulatory ordinances which seek to integrate the functions of housing, commercial, and industrial developments into a compatible framework within the city.

70.00 The City of McMinnville shall continue to update zoning and subdivision ordinances to include innovative land development techniques and incentives that provide for a variety of housing types, densities, and price ranges that will adequately meet the present and future needs of the community.

Multiple-family Development Policies:

86.00 Dispersal of new-multi-family housing development will be encouraged throughout the City in areas designated for residential and mixed-use development to encourage a variety of housing types throughout the community and to avoid an undue concentration of multi-family development in specific areas of the community leading to a segregation of multi-family development in McMinnville from residential neighborhoods. Dispersal policies will be consistent with the Great Neighborhood Principles

In areas where there are the amenities, services, infrastructure and public facilities to support a higher density of multi-family development, and the area is commensurate with a higher concentration of multi-family development without creating an unintended segregation of multi-family development, such as McMinnville's downtown, the area surrounding Linfield University and Neighborhood Activity Centers, a higher concentration of multi-family development will be encouraged. (Ord. 5098, December 8, 2020)

- 87.00 Residential developments at densities beyond that normally allowed in the multiplefamily zone shall be allowed in the core area subject to review by the City. These developments will be encouraged for (but not limited to) the provision of housing for the elderly.
- 90.00 Greater residential densities shall be encouraged to locate along major and minor arterials, within one-quarter mile from neighborhood and general commercial shopping centers or within neighborhood activity centers, and within a one-half mile wide corridor centered on existing or planned public transit routes. (Ord. 5098, December 8, 2020; Ord. 4840, January 11, 2006; Ord. 4796, October 14, 2003)

**FINDING: SATISFIED.** The proposal is consistent with Goal V.2 and associated policies of the Zoning Ordinance. The proposed amendments remove barriers and promote efficient residential use within the City Center Housing Overlay, helping to provide opportunities for a variety of housing types, densities, and price ranges.

# **CHAPTER VI. TRANSPORTATION SYSTEM**

GOAL VI 1: TO ENCOURAGE DEVELOPMENT OF A TRANSPORTATION SYSTEM THAT PROVIDES FOR THE COORDINATED MOVEMENT OF PEOPLE AND FREIGHT IN A SAFE AND EFFICIENT MANNER

#### **PARKING**

Policies:

126.00 The City of McMinnville shall continue to require adequate off-street parking and loading facilities for future developments and land use changes.

- 127.00 The City of McMinnville shall encourage the provision of off-street parking where possible, to better utilize existing and future roadways and rights-of-way as transportation routes.
- 128.00 The City of McMinnville shall continue to assist in the provision of parking spaces for the downtown area.

**FINDING: SATISFIED.** The proposal is consistent with applicable Goal and Parking Policies of Chapter VI of the Zoning Ordinance. The proposed amendments provide opportunities for more efficient utilization of land for parking within the City Center Housing Overlay.

#### TRANSPORTATION SUSTAINABILITY

Through implementation of the TSP and the Comprehensive Plan, the City of McMinnville will, to the extent possible, seek measures that simultaneously help reduce traffic congestion, pollution, crashes and consumer costs, while increasing mobility options for non-drivers, and encouraging a more efficient land use pattern. (Ord. 4922, February 23, 2010)

**FINDING: SATISFIED.** The proposal is consistent with applicable Goal and Transportation Sustainability Policies of Chapter VI of the Zoning Ordinance. The proposed amendments provide opportunities to increase mobility options for non-drivers, as well as increased opportunities for some trips by other modes in the City Center area, and a more efficient land use pattern.

#### **CHAPTER VIII. ENERGY**

#### **ENERGY CONSERVATION**

# GOAL VIII 2: TO CONSERVE ALL FORMS OF ENERGY THROUGH UTILIZATION OF LAND USE PLANNING TOOLS.

- 179.00 The City of McMinnville shall amend pertinent ordinances to allow for design techniques which increase the efficient utilization of land and energy. Areas to examine shall include, but not be limited to:
  - 1. The zoning ordinance requirements, including density, lot areas, and setbacks to increase utilizable space in lots, while maintaining health and safety standards.
  - 2. The geographic placement of various uses (commercial, industrial, residential) on the Comprehensive Plan Map to encourage energy-efficient locations.
  - 3. The zoning ordinance and planned development provisions to allow for cluster developments, individually owned, common-wall dwellings, and other design techniques that increase utilizable space and offer energy savings.
  - 4. The subdivision and zoning ordinances to encourage energy-efficient design such as proper landscaping for solar heating and cooling, solar orientation of dwellings and other site design considerations.

5. The building codes to encourage energy-efficient residential, commercial, and industrial building design and construction techniques.

**FINDING: SATISFIED.** The proposal is consistent with applicable Goal and Energy Conservation Policies of Chapter VIII of the Zoning Ordinance. The proposed amendments provide opportunities for more efficient use of land within the City Center Housing Overlay and core area.

#### CHAPTER X. CITIZEN INVOLVEMENT AND PLAN AMENDMENT

GOAL X 1 TO PROVIDE OPPORTUNITIES FOR CITIZEN INVOLVEMENT IN THE LAND USE DECISION MAKING PROCESS ESTABLISHED BY THE CITY OF McMINNVILLE.

**FINDING: SATISFIED.** The proposal is consistent with applicable Goal of Chapter X of the Zoning Ordinance. The proposed amendments implement action items in the City Center Housing Strategy, developed through public engagement including work with the McMinnville Urban Renewal Advisory Committee (MURAC) and a Project Advisory Committee, both of which recommended the final report to City Council. The final report was adopted by City Council.

The McMinnville Affordable Housing Committee also recommended that land use proceedings be initiated for the package of proposed amendments.

The Planning Commission held a work session in August to review and discuss the draft amendments, and the proposal incorporates input from the Planning Commission.

The public hearing process provides further opportunity for consideration of citizen involvement and input and associated deliberation.

#### State Law:

Changes to the Comprehensive Plan and its implementation ordinances must be acknowledged to continue remain in compliance with applicable state law, including the Statewide Planning Goals, Statutes, and Administrative Rules.

As summarized by DLCD:

"The foundation of Oregon's statewide land use planning program is a set of 19 statewide planning goals. The goals express the state's policies on land use and related topics, such as citizen involvement, housing, and natural resources. Most of the goals are accompanied by "guidelines," which are suggestions about how a goal may be applied.

As noted in Goal 2, guidelines are not mandatory. The goals and guidelines are, however, adopted as administrative rules (Oregon Administrative Rules chapter 660, division 15)."

When amending the Comprehensive Plan, it is necessary to ensure the Comprehensive Plan remains in compliance with and consistent with applicable statewide land-use law, including Statewide Planning Goals, Statutes, and Administrative Rules.

Statewide Planning Goal 10 is the Housing Goal. There are several statutes that relate to Goal 10, and Goal 10 is also implemented through Administrative Rules, including OAR Chapter 660 Division 8 "Interpretation of Goal 10 Housing."

While the Zoning Ordinance doesn't explicitly identify the statewide planning goals as criteria for comprehensive plan amendments, the relevant state law is applicable nonetheless.

#### **Statewide Planning Goals**

Goal 10: Housing (OAR 660-015-000(10). To provide for the housing needs of citizens of the state.

Buildable lands for residential use shall be inventoried and plans shall encourage the availability of adequate numbers of needed housing units at price ranges and rent levels which are commensurate with the financial capabilities of Oregon households and allow for flexibility of housing location, type, and density.

**Buildable Lands** -- refers to lands in urban and urbanizable areas that are suitable, available, and necessary for residential use. Government-Assisted Housing -- means housing that is financed in whole or part by either a federal or state housing agency or a local housing authority as defined in ORS 456.005 to 456.720, or housing that is occupied by a tenant or tenants who benefit from rent supplements or housing vouchers provided by either a federal or state housing agency or a local housing authority.

Household -- refers to one or more persons occupying a single housing unit.

Manufactured Homes – means structures with a Department of Housing and Urban Development (HUD) label certifying that the structure is constructed in accordance with the National Manufactured Housing Construction and Safety Standards Act of 1974 (42 USC 5401 et seq.), as amended on August 22, 1981.

**Needed Housing Units** – means housing types determined to meet the need shown for housing within an urban growth boundary at particular price ranges and rent levels. On and after the beginning of the first periodic review of a local government's acknowledged comprehensive plan, "needed housing units" also includes government-assisted housing. For cities having populations larger than 2,500 people and counties having populations larger than 15,000 people, "needed housing units" also includes (but is not limited to) attached and detached single-family housing, multiple-family housing, and manufactured homes, whether occupied by owners or renters.

**FINDING: SATISFIED.** The amendments are intended to provide for McMinnville's housing needs and citizens, helping address its share of "the housing needs of citizens of the state."

The amendments do not affect or change the City's adopted and acknowledged residential buildable land inventory or housing needs analysis.

The amendments are intended to help better "encourage the availability of adequate numbers of needed housing units at price ranges and rent levels which are commensurate with the financial capabilities of Oregon households and allow for flexibility of housing location, type, and density."

There are no conflicts created by the proposed amendments related to Goal 10: Housing.

#### **GUIDELINES**

#### A. PLANNING

- 1. In addition to inventories of buildable lands, housing elements of a comprehensive plan should, at a minimum, include: (1) a comparison of the distribution of the existing population by income with the distribution of available housing units by cost; (2) a determination of vacancy rates, both overall and at varying rent ranges and cost levels; (3) a determination of expected housing demand at varying rent ranges and cost levels; (4) allowance for a variety of densities and types of residences in each community; and (5) an inventory of sound housing in urban areas including units capable of being rehabilitated.
- 2. Plans should be developed in a manner that insures the provision of appropriate types and amounts of land within urban growth boundaries. Such land should be necessary and suitable for housing that meets the housing needs of households of all income levels.
- 3. Plans should provide for the appropriate type, location and phasing of public facilities and services sufficient to support housing development in areas presently developed or undergoing development or redevelopment.
- 4. Plans providing for housing needs should consider as a major determinant the carrying capacity of the air, land and water resources of the planning area. The land conservation and development actions provided for by such plans should not exceed the carrying capacity of such resources.

**FINDING: NOT APPLICABLE.** The proposed amendments do not amend the adopted and acknowledged Housing Element of the City's Comprehensive Plan. The proposal amends the Zoning Ordinance consistent with the Goals and Policies of the adopted and acknowledged Comprehensive Plan.

#### **B. IMPLEMENTATION**

1. Plans should provide for a continuing review of housing need projections and should establish a process for accommodating needed revisions.

**FINDING: NOT APPLICABLE.** The proposed amendments update standards and provisions governing residential development. The scope of work doesn't pertain to updating housing needs projections.

2. Plans should take into account the effects of utilizing financial incentives and resources to (a) stimulate the rehabilitation of substandard housing without regard to the financial capacity of the owner so long as benefits accrue to the occupants; and (b) bring into compliance with codes adopted to assure safe and sanitary housing the dwellings of individuals who cannot on their own afford to meet such codes.

**FINDING: SATISFIED.** The proposed amendments regarding existing single-family dwellings and duplexes in the C-3 zone remove a financial disincentive to the continued use and rehabilitation of existing housing, whether standard or substandard, while ensuring compliance with applicable building codes.

The proposed amendments regarding reconstruction of multi-family housing destroyed by calamity, together with other proposed amendments, further incentivize rehabilitation of substandard housing to assure safe and sanitary housing in a manner that also removes barriers to opportunities for greater affordability and more efficient land utilization in the City Center Housing Overlay area.

3. Decisions on housing development proposals should be expedited when such proposals are in accordance with zoning ordinances and with provisions of comprehensive plans.

**FINDING: SATISFIED.** The proposed amendments which allow for multi-family residential use at greater than R-4 densities in the C-3 zone within the City Center Housing Overlay area as a permitted use rather than a conditional use have the effect of expediting such proposals.

4. Ordinances and incentives should be used to increase population densities in urban areas taking into consideration (1) key facilities, (2) the economic, environmental, social and energy consequences of the proposed densities and (3) the optimal use of existing urban land particularly in sections containing significant amounts of unsound substandard structures.

**FINDING: SATISFIED.** The proposed amendments allow for more efficient land utilization and opportunities for residential density as a permitted use within the City Center Housing Overlay area, consistent with the adopted City Center Housing Strategy and consistent with Comprehensive Plan Goals and Policies. Proposed amendments related to parking remove regulatory barriers to development and re-use of existing space for residential development. For example, in the core area, the only use which requires parking to be on the same site as the use is residential use, which serves as a disincentive to residential use and re-use of existing spaces for housing. Proposed amendments would remove this barrier which currently puts residential use at a disadvantage to uses that are not subject to the same provision.

5. Additional methods and devices for achieving this goal should, after consideration of the impact on lower income households, include, but not be limited to: (1) tax incentives and disincentives; (2) building and construction code revision; (3) zoning and land use controls; (4) subsidies and loans; (5) fee and less-than-fee acquisition techniques; (6) enforcement of local health and safety codes; and (7) coordination of the development of urban facilities and services to disperse low income housing throughout the planning area.

**FINDING: SATISFIED.** The proposed amendments amend zoning and land use controls to remove regulatory barriers to provide greater opportunities for households of all income levels in the City Center Overlay area, as part of a balanced planning program that also plans for dispersal of housing to meet the needs of low-income households at other locations within the planning area, coordinated with other land use and transportation needs to provide for proximity and access to services for households, as evidenced by Comprehensive Plan policies adopted and amended in December 2020 addressing these issues.

The proposal removes these barriers in a manner that still limits development of new low-density residential units in areas that would otherwise displace higher density residential use, consistent with the Comprehensive Plan.

6. Plans should provide for a detailed management program to assign respective implementation roles and responsibilities to those governmental bodies operating in the planning area and having interests in carrying out the goal.

**FINDING: NOT APPLICABLE.** The proposed amendments update standards and provisions governing residential development. The scope of work doesn't pertain to updating housing needs projections.

### Statutes & Administrative Rules

Statutes and administrative rules which pertain to housing include ORS 197: Comprehensive Land Use Planning I; ORS 227: City Planning and Zoning, and OAR 660 Division 8: Interpretation of Goal 10 Housing.

**FINDING: SATISFIED.** The proposed amendments are consistent with, and do not conflict with, applicable housing-related provisions of provisions of provisions of ORS 197: Comprehensive Land Use Planning I, ORS 227: City Planning and Zoning, and OAR 660 Division 8: Interpretation of Goal 10 Housing. Provisions of these statutes and administrative rules are generally not applicable to the specific amendments which are proposed.

The City adopted a UGB amendment, amendments to the Comprehensive Plan, and amendments to the Zoning Ordinance in December 2020. The amendments were acknowledged in April 2021. The proposed amendments are consistent with the City's adopted and acknowledged Comprehensive Plan and applicable Goals and Policies.

The proposed amendments do not change the City's adopted and acknowledged Buildable Land Inventory, Housing Needs Analysis, or Comprehensive Plan Goals and Policies. There are no conflicts created by the proposed amendments relative to the applicable statutes and/or administrative rules.

Some provisions of state law, including "Middle Housing" amendments will be separately addressed under a separate City initiated-amendment consistent with the required adoption timeline. The proposed amendments in G 2-21 are not intended to address those requirements.

**Note:** The City's initial draft did not include an existing or new ADUs as a permitted use when accessory to and on the same lot as an <u>existing</u> single-family dwelling in the C-3 zone. The updated draft includes this as a permitted use, in part to address ORS 197.312(5)(a), which states, "A city with a population greater than 2,500 or a county with a population greater than 15,000 shall allow in areas within the urban growth boundary that are zoned for detached single-family dwellings the development of at least one accessory dwelling unit for each detached single-family dwelling, subject to reasonable local regulations relating to siting and design."

# 197.610(7) Post-Acknowledgment Procedures and OAR 660, Division 18. Post-Acknowledgment Amendments

#### OAR 660-018-0035. Department [DLCD] Participation

(1) When the department [DLCD] determines that a proposed change to an acknowledged comprehensive plan or a land use regulation may not be in compliance with land use statutes or the statewide land use planning goals, including administrative rules implementing either the statutes or the goals, the department shall notify the local government of the concerns at least 15 days before the final evidentiary hearing, unless:

- (a) The local government holds only one hearing on the proposal, in which case the notification must occur prior to the close of the hearing;
- (b) The proposed change has been modified to the extent that resubmission is required under OAR 660-018-0045; or
- (c) The local government did not submit the proposed change within 35 days in advance of the final hearing in accordance with OAR 660-018-0020(1), regardless of the circumstances that resulted in that delay.
- (2) Notwithstanding section (1) of this rule, the department may provide advisory recommendations to the local government concerning a proposed change to the acknowledged comprehensive plan or land use regulation at any time prior to the adoption of the change.

**FINDING: SATISFIED.** The City has provided the required notice of the proposed post-acknowledgment amendment to DLCD as required by OAR 660 Division 18. DLCD has not provided comment or advisory recommendations to the City concerning the proposed amendments.

**FINDING REGARDING APPLICABLE STATE LAW: SATISFIED.** The proposed package of amendments in G 2-21 contains multiple housing-related provisions, each of which is designed to remove regulatory barriers to continued use, development, reuse, and/or redevelopment of existing and new housing, through implementation of the Comprehensive Plan in a manner that continues to ensure the adopted and acknowledged Comprehensive Plan and its implementing regulations remain consistent with applicable state law.

# PROPOSED AMENDMENTS TO THE MCMINNVILLE CITY CODE DOCKET G 2-21: HOUSING-RELATED AMENDMENTS

New proposed language is represented by **bold italic font**, deleted language us represented by strikethrough font

#### Chapter 17.33

#### C-3 GENERAL COMMERCIAL ZONE

[...]

17.33.010 Permitted Uses. In a C-3 zone, the following uses and their accessory uses are permitted.

[...]

- 2. Existing lawfully established single-family dwellings built and occupied prior to [insert adoption date], 2021.
  - a. Lots for these uses will be limited to their current sizes and cannot be expanded.
  - b. If the single-family dwelling is not occupied for more than a year as a residential use, it is no longer considered a permitted use.
  - c. Short-term rentals and resident-occupied short-term rentals will be considered a continued residential use for this code provision.
- 3. Existing lawfully established two-family dwellings built and occupied prior to [insert adoption date], 2021.
  - a. Lots for these uses will be limited to their current sizes and cannot be expanded.
  - b. If the two-family dwelling is not occupied for more than a year as a two-family dwelling, it is no longer considered a permitted use.
- 4. A new or existing lawfully established accessory dwelling unit which is accessory to, and on the same lot as, an existing lawfully established single-family dwelling built and occupied prior to [insert adoption date], 2021, subject to the following standards:
  - a. The accessory dwelling unit may be established by:
    - 1. <u>Conversion of an attic, basement, or garage or any other portion of the primary dwelling;</u>
    - 2. Adding floor area to the primary dwelling, including a second story; or
    - 3. <u>Construction of a detached accessory dwelling unit on a lot with a primary single-family dwelling.</u>

The existing lawfully-established single-family dwelling shall remain designated as the primary dwelling.

- b. The square footage of the accessory dwelling shall not exceed 50 percent of the primary dwelling exclusive of the garage, or 1,000 square feet, whichever is less. The minimum area shall be as determined by the State of Oregon Building Codes Division.
- c. The building coverage of a detached ADU may not be larger than the building coverage of the primary dwelling.

- d. The accessory dwelling shall meet all applicable standards for this zone including, but not limited to, setbacks, height, and building codes in effect at the time of construction. The maximum height allowed for a detached ADU is the lesser of 25 feet or the height of the primary dwelling.
- e. <u>The structure's appearance, including siding, roofing, materials, and color shall coincide with that used on the primary dwelling unit, including roof pitch, eaves, window fenestration patterns, etc.</u>
- f. Not more than one accessory dwelling unit shall be allowed per lot or parcel.
- g. <u>The accessory dwelling unit shall contain a kitchen, bathroom, living, and sleeping area that completely independent from the primary dwelling.</u>
- h. <u>Manufactured homes, recreational vehicles, motor vehicles, travel trailers and all other forms of towable or manufactured structures, not to include modular structures, shall not be used as an accessory dwelling unit.</u>
- i. ADUs are exempt from the residential density standards of this code.
- j. Occupancy and use standards for an ADU shall be the same as those applicable to a primary dwelling on same site.
- k. That a legally non-conforming accessory structure which is accessory to an existing lawfully established single-family dwelling may be converted to an accessory dwelling unit in accordance with the requirements of Chapter 17.63 (Nonconforming Uses).
- 25. Condominiums subject to the provisions of the R-4 zone, except that within the City Center

  Housing Overlay Zone designated in Chapter 17.66, density limitations of the R-4 zone
  shall not apply, and any special development standards of the Overlay Zone shall
  supersede those of the R-4 zone.
- Multiple-family dwellings subject to the provisions of the R-4 zone, except that within the City

  Center Housing Overlay Zone designated in Chapter 17.66, density limitations of the R-4

  zone shall not apply, and any special development standards of the Overlay Zone shall supersede those of the R-4 zone.

[...]

<u>17.33.020 Conditional Uses.</u> In a C-3 zone, the following uses and their accessory uses may be permitted subject to the provisions of Chapters 17.72 and 17.74.

[...]

F. <u>Outside of the City Center Housing Overlay Zone, a A multiple-family dwelling or condominium</u> constructed to a higher density than normally allowed in the R-4 multiple-family zone provided that the following conditions are met. It is the applicant's burden to show that the conditions have been met:

[...]

[...]

<u>17.54.065</u> Use of Recreational Vehicle (RV) As Temporary Residence During Residential Construction.

A recreational vehicle (RV) may be authorized as a temporary residence during construction of a new residential structure on the same lot or parcel if found to comply with the following conditions.

- a. Only one RV shall be allowed on a lot or parcel. The RV shall only be placed on a lot or parcel for which a building permit for a site-built dwelling(s) or a placement permit for a manufactured dwelling meeting the standards of the applicable zone has been obtained and remains active.
- b. The RV shall only be placed on a vacant lot, or a lot on which any existing dwellings will be demolished or removed. If any existing dwellings on the lot are to be demolished, the RV shall only be allowed on the lot prior to demolition if a demolition permit is issued concurrently with the building permit or placement permit for the new home. Demolition of any site-built home shall begin, or removal of any manufactured home shall occur, within 30 days of placement of the RV.
- c. The RV shall only be occupied by future residents of a dwelling under construction on the same lot. If the occupants are not the property owner, written authorization from the property owner shall be provided prior to placement of the RV.
- d. The RV shall not be occupied concurrently with any dwelling on the lot, either prior to demolition or removal of any existing dwelling or upon completion or placement of a new dwelling.
- e. The RV shall only be occupied during a period in which satisfactory progress is being made towards the completion of the site-built dwelling or placement of the manufactured dwelling for which a permit has been obtained, and in no case shall the time period exceed 18 months involving a site-built dwelling or 6 months involving a manufactured dwelling, including any applicable demolition or removal. The Planning Director may grant one or more emergency hardships extensions provided the building permit or installation permit remains active and upon finding continued progress toward completion.
- f. The RV shall cease to be used as a temporary residence not later than one month following the completion of a new site-built dwelling or placement of a manufactured dwelling, as applicable.
- g. Except in the case of a self-contained motorized RV, connections to public sewer and water or any authorized on-site systems shall be provided, as well as electric power. Any on-site connections shall require applicable permits and approvals.
- h. There shall be no parking of a self-contained, motorized RV or any vehicles on any portion of the site which is not paved or improved with a compacted dust-free gravel surface.
- i. The Planning Director may revoke authorization for use of the RV as a temporary residence upon finding noncompliance with the provisions of this Section, including evidence of unsatisfactory progress on construction or placement of the permanent dwelling unit(s).
- j. Nothing in the Section is intended to preclude any other lawful use of an RV as otherwise authorized in the McMinnville Municipal Code, such as the Safe Overnight Parking Program.

[...]

#### Chapter 17.60

# OFF-STREET PARKING AND LOADING

[...]

#### 17.60.050. Spaces - Location.

Except for one or two upper-story residential dwelling units above a non-residential use, off-street parking spaces for dwellings shall be located on the same lot with the dwelling.

- A. Except as provided below, required off-street parking spaces for dwellings shall be located on the same lot with the dwelling. For the following residential uses, off-street parking shall be located not farther than five hundred feet from the building or use they are required to serve, measured in a straight line from the building.
  - 1. Off-street parking for one or two upper story residential dwelling units above a non-residential use
  - 2. Off-street parking for residential uses in the City Center Housing Overlay Zone designated in Chapter 17.66
- <u>B.</u> All other required parking spaces shall be located not farther than two hundred feet from the building or use they are required to serve, measured in a straight line from the building.
- C. When parking is provided on a different lot than the use it is required to serve, the applicant shall provide evidence of a binding parking agreement for use of the property for off-street parking consistent with the provisions of this Chapter for as long as the parking is required to serve the property. If the property is in different ownership or subsequently conveyed to a different owner, the parking agreement shall be recorded.

[...]

#### 17.60.100. Reduced requirements for certain area.

- **A.** In the area bounded by Adams Street, Ford Street, and Seventh Street, required off-street parking spaces for commercial establishments may be one-half the number stated for the particular use in Section 17.60.060 (see special parking requirements map below).
- B. Except as provided in Subsection (C), within the City Center Housing Overlay Zone
  designated in Chapter 17.66, minimum required off-street parking spaces for residential
  uses shall be one space per dwelling unit.
- C. Within the areas described in Section 17.60.060 and 17.60.100 and depicted in the "Reduced Parking Requirements" map, minimum required off-street parking spaces for multi-family residential uses shall be 0.5 space per dwelling unit for studio and 1-bedroom dwellings.

[...]

17.60.125. Shared access. When it is in the public interest, a shared driveway and circulation subject to a shared access easement and agreement may be authorized by the Planning Director when it would achieve one or more objectives of the Comprehensive Plan or this ordinance, such as reducing access points onto access-managed streets or reducing the amount of land required for access to parking spaces. Except where otherwise provided in this ordinance, a shared driveway to access parking spaces shall not replace the requirements for street frontage or other provisions of this code. The Planning Director may require that a shared driveway be located on the common property line between properties in certain circumstances, such as a situation where access is shared, but parking is not.

#### Chapter 17.63

# **NONCONFORMING USES**

[...]

#### 17.63.060 Structure—Destruction.

- A. If a nonconforming structure or a structure containing a nonconforming use in the industrial land use category is destroyed by any cause to an extent exceeding sixty percent of the assessed structural value as recorded in the County Assessor's records at the time of destruction, a future structure or use of the property shall conform to the provisions of this ordinance;
- B. If a nonconforming structure or a structure containing a nonconforming use in a residential, commercial, or public land use category is destroyed by fire, accident, or an act of God, the structure may be rebuilt to the same size (square footage before destruction) and may be occupied by the use which occupied the structure at the time of destruction.
- C. In the case of a destruction of a nonconforming multiple-family residential structure, the structure, if rebuilt, may not contain more living units than existed prior to the destruction; except, however, in a C-3 zone within the City Center Housing Overlay Zone, this limitation shall not apply to a multiple-family structure that is nonconforming relative to the referenced setbacks of the R-4 zone, but meets the setbacks of the C-3 zone and which does not otherwise increase nonconformity relative to other development standards. (Ord. 4128 (part), 1981; Ord. 3380 (part), 1968).

[...]

#### Chapter 17.66

# **CITY CENTER HOUSING OVERLAY ZONE**

# Sections:

17.66.010	Establishment
17.66.020	Purpose and Intent
17.66.020	Applicability and Exemptions
17.66.030	Guidelines and Standards
17.66.040	Procedure Procedure

<u>17.66.010</u> Establishment. The City Center Housing Overlay Zone is hereby established. The City Center Housing Overlay Zone boundary is shown in Figure 17.66.1.

17.66.020 Purpose and Intent.

17.66.030. Applicability and Exemptions. Provisions of this Chapter apply to residential development within the City Center Housing Overlay Zone boundary, including new development, and development that increases the square footage or number of existing dwelling units.

<u>The provisions of the Chapter modify the provisions of other Chapters of the Zoning Ordinance</u> as specified herein.

In addition, other Chapters of this Ordinance may specify that certain provisions of those respective Chapters are modified for properties within the City Center Housing Overlay Zone boundary, as specified in those Chapters.

<u>The provisions of this Chapter do not apply to routine maintenance of residential development within the City Center Housing Overlay Zone.</u>

17.66.040. Guidelines and Standards. [Reserved for future use].

17.66.050. Procedures. [Reserved for future use].

