

www.mcminnvilleoregon.gov

#### DECISION, CONDITIONS, FINDINGS OF FACT AND CONCLUSIONARY FINDINGS OF THE MCMINNVILLE HISTORIC LANDMARKS COMMITTEE FOR THE APPROVAL OF A NEW BUILDING AT 609, 611 AND 619 NE THIRD STREET WITHIN THE DOWNTOWN DESIGN AREA

- **DOCKET:** DDR 2-22 (Downtown Design Review)
- **REQUEST:** Approval of the exterior design of a proposed new five-story hotel with ground floor commercial and an underground parking garage to be constructed on a property located within the Downtown Design Overlay District
- LOCATION AND609 NE Third Street. Tax Lot R4421BC04500PROPERTYProperty Owner, Jon Bladine, Oregon Lithoprint, Inc.OWNER:OWNER

611 NE Third Street, Tax Lot R4421BC04300 Property Owner, Jon Bladine, Bladine Family Limited Partnership

619 NE Third Street, Tax Lot R4421BC04201 Property Owner, Phillip Frischmuth, Wild Haven, LLC

- **ZONING:** C-3 General Commercial (Downtown Overlay District)
- APPLICANT: Mark Vuong, HD McMinnville LLC
- STAFF: Heather Richards, Community Development Director

DATE DEEMEDCOMPLETE:September 7, 2022

- HEARINGS BODY
- **& ACTION:** McMinnville Historic Landmarks Committee

HEARING DATE

**& LOCATION:** September 29, 2022, 3:00 PM. In person at Kent Taylor Civic Hall 200 NE 2<sup>nd</sup> St and online via Zoom. Zoom Online Meeting ID: 859 9565 0539, Meeting Password: 661305

# **PROCEDURE:** An application for a Downtown Design Review is processed in accordance with the procedures in Section 17.59.030(A) of the McMinnville Municipal Code.

**CRITERIA:** The applicable criteria for a Downtown Design Review are specified in Section 17.59.040 of the McMinnville Municipal Code. In addition, the goals, policies, and proposals in Volume II of the Comprehensive Plan are to be applied to all land use decisions as criteria

for approval, denial, or modification of the proposed request. Goals and policies are mandated; all land use decisions must conform to the applicable goals and policies of Volume II. "Proposals" specified in Volume II are not mandated, but are to be undertaken in relation to all applicable land use requests.

- APPEAL: As specified in Section 17.59.030(E) of the McMinnville Municipal Code, the Historic Landmarks Committee's decision may be appealed to the Planning Commission within fifteen (15) days of the date written notice of decision is mailed. The City's final decision is subject to a 120 day processing timeline, including resolution of any local appeal.
- **COMMENTS:** This matter was referred to the following public agencies for comment: McMinnville Fire Department, Police Department, Engineering Department, Building Department, Parks Department, City Manager, and City Attorney; McMinnville Water and Light; McMinnville School District No. 40; Yamhill County Public Works; Yamhill County Planning Department; Frontier Communications; Comcast; Northwest Natural Gas; and Oregon Department of Transportation. Their comments are provided in this document.

Based on the findings and conclusionary findings, the Historic Landmarks Committee finds the applicable criteria are **SATISFIED / NOT SATISFIED** and **APPROVES / APPROVES WITH CONDITIONS / DENIES** the Downtown Design Review for the Gwendolyn Hotel (DDR 2-22).

Historic Landmarks Committee:	Date:
John Mead, Chair	
Planning Department:	Date:
Heather Richards, Community Development Director	

# I. APPLICATION SUMMARY:

The applicant has provided information in their application narrative and findings (attached as Attachment 1) regarding the history of the subject site(s) and the request(s) under consideration. Staff has found the information provided to accurately reflect the current land use request, and excerpted portions are provided below to give context to the request, in addition to the City's findings.

# **Proposed Project**

Below is an excerpt from the application describing the proposed improvement program. The applicant would like to demolish the structures at 609, 611 and 619 NE Third Street and redevelop the property with a mixed-use hotel project that includes ground floor commercial amenities and dedicated underground parking for the project.

Within the last year, the properties at 609, 611, and 619 NE 3rd Street were listed for sale by the Bladine family and Wild Haven LLC. After analyzing the opportunity and studying both the history and potential of downtown McMinnville, the applicant saw an opportunity to greatly enhance both the economic and experiential vitality of 3rd Street.

McMinnville is in an early stage of responding to its goal of being the Willamette Valley's leader in hospitality and place-based tourism. The most recent renovation and redevelopment on the south side of 3rd Street, with new lodging, dining, and wine tasting, has been encouraging. However, the same opportunity for renovation for hospitality, commercial, and retail uses is not available to the subject buildings. As noted in the structural analysis included as Appendix C, changing the occupancy of these buildings from office to commercial, retail, or hospitality is likely to trigger significant seismic upgrades.

The applicant has indicated that this cost to fully renovate the buildings would be approximately \$12,025,000 inclusive of land cost, soft costs, and hard costs. Tenant improvements would cost an additional \$35 per sq. ft, for a total project cost of \$12,806,200. The achievable rents would be \$25 per sq. ft., with approximately 22,320 sq. ft. of rentable area, or \$558,000 effective gross income per year. Operating expenses are assumed at 38 percent of gross income, along with mortgage loan interest. The net operating income (NOI) including debt service would be (\$111,861) a year, or a loss of \$111,861 each year.

In this scenario, it would take the project approximately 40 years to recoup the initial rehabilitation cost and start making a profit. This would be unable to receive funding from a bank or investor and therefore is highly unlikely, if not impossible.

The proposal is to replace the three underutilized buildings at 609, 611, and 619 NE 3<sup>rd</sup> Street with a 90-95 room boutique hotel. The ground floor will include the hotel lobby, a signature restaurant at the corner of 3rd and Ford streets, with seasonal sidewalk dining, and small retail shop(s). The entire rooftop will be a mix of public uses, anchored by a small restaurant/bar opening onto a large terrace of seating and raised-bed landscaping. Though parking is not required in this location, a below-grade parking garage accommodating 68 parking stalls is proposed. The garage ramp will be at the north end of the property, mid-block on Ford Street, to avoid interrupting the 3<sup>rd</sup> Street pedestrian experience.

(Application Narrative, page 3)

Attachment 1:Application and Attachments<br/>Application Form<br/>Application Narrative<br/>Redevelopment Plan<br/>Neighborhood Meeting MaterialsAttachment 2:Department/Agency Comments<br/>Public Testimony

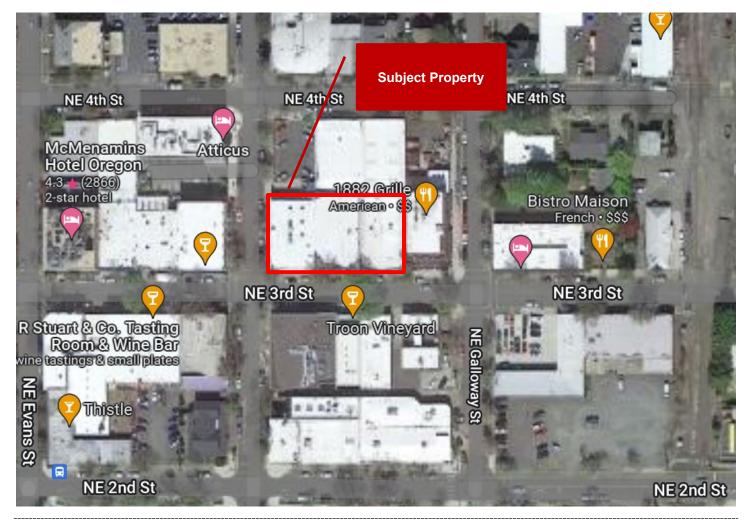
# Subject Property & Request

The subject property is located at 609, 611 and 619 NE Third Street. The property is identified as Tax Lots 4500, 4300, and 4201, Section 21BC, T. 4 S., R. 4 W., W.M.

The site is at the northeast corner of NE 3<sup>rd</sup> Street and NE Ford Street and consists of three buildings: two tax lots addressed as 609 NE 3<sup>rd</sup> Street and 619 NE 3rd Street, and the southern portion of the tax lot addressed as 611 NE 3<sup>rd</sup> Street. All three tax lots are currently developed with buildings.

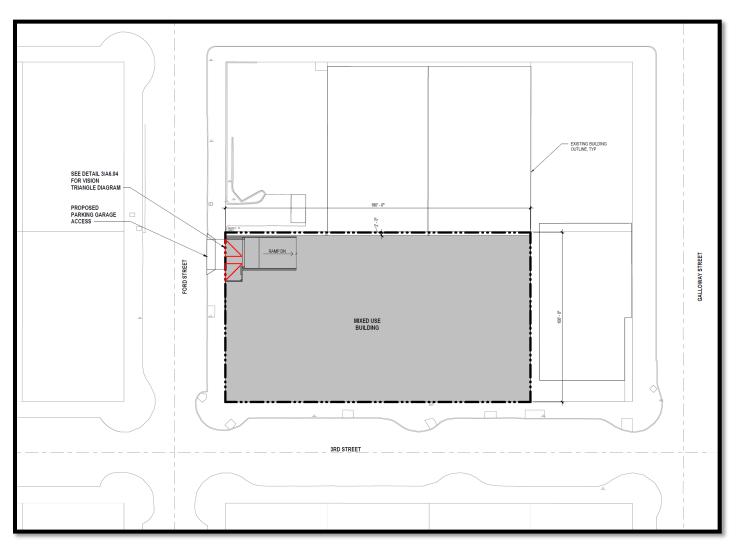
The property to the east of the development site, the Kaos Building at 645 NE 3<sup>rd</sup> Street, is developed with restaurant and other commercial uses. The sites south of NE 3<sup>rd</sup> Street are developed with a variety of commercial uses. The Tributary Hotel is on the southeast corner of NE 3<sup>rd</sup> Street and NE Ford Street. The site to the northwest is in use as a surface parking lot; the site north of 611 NE 3<sup>rd</sup> Street is the location of The Bindery event space.

# See Vicinity Map and Proposed Site Plan (Figure 1 and Figure 2) below, which identifies the approximate location of the development site in question.



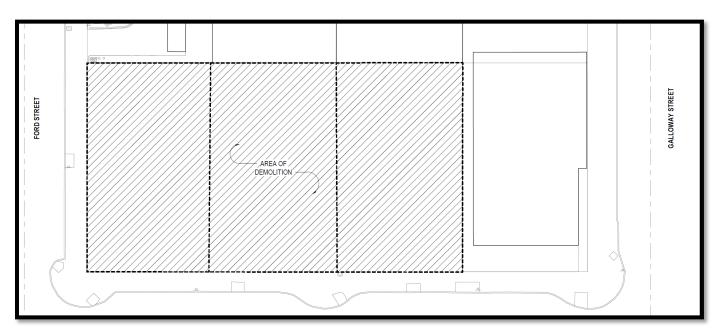
# Figure 1. Vicinity Map (Approximate Development Site)





There are currently three structures on the properties. Each structure is listed on the McMinnville Historic Resources Inventory and is a contributing property to the Downtown McMinnville National Register of Historic Places District. The applicant has requested the consideration of three Certificates of Approval for the demolition of the structures at 609, 611 ad 619 NE Third Street concurrently with this application. This application is contingent upon the successful approval of those applications, HL 6-22 (609 NE Third Street), HL 7-22 (611 NE Third Street) and HL 8-22 (619 NE Third Street). *Please see Figure 3 below.* 

# Figure 3, Demolition Site and Historic Resources to be Demolished

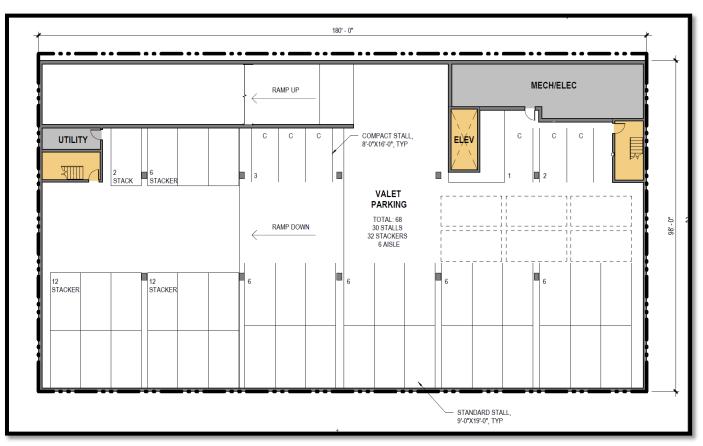




The proposed project is a five-story building with ground floor commercial and retail space, four floors of hotel rooms (90-95 rooms), a roof-top deck and an underground parking structure (68 parking stalls). The first three floors are on a horizontal plane that is property tight with an overall height of 39 feet. The fourth and fifth floors, and the roof deck are set back from the horizontal plane of the first three floors by 10 feet on Third Street, and 8 feet 6 inches on Ford Street. The fourth and fifth floors add an additional 22 feet 8 inches of height to the building, and the roof deck adds another 12 feet 4 inches of height to the building, for a total height of 73 feet 10 inches without the elevator and equipment tower and 79 feet of height with the tower located on the back side of the building. *Please see Figure 4, series of floor plans.* 

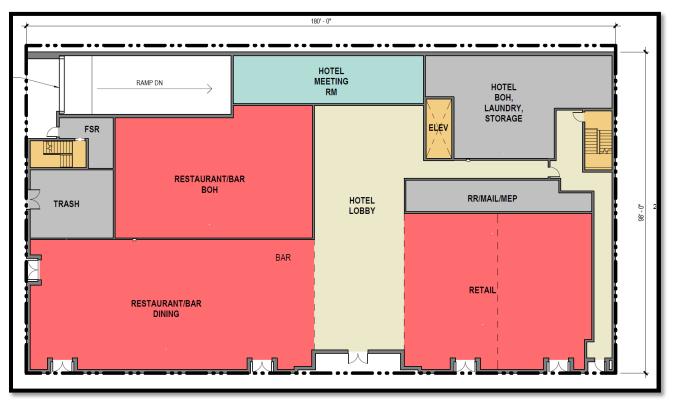
Attachment 1:Application and Attachments<br/>Application Form<br/>Application Narrative<br/>Redevelopment Plan<br/>Neighborhood Meeting MaterialsAttachment 2:Department/Agency Comments<br/>Public Testimony

# Figure 4, Series of Floor Plans

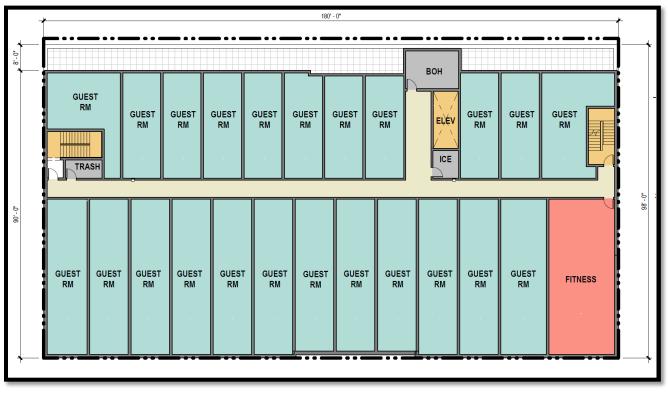


**Basement – Underground Parking Structure** 

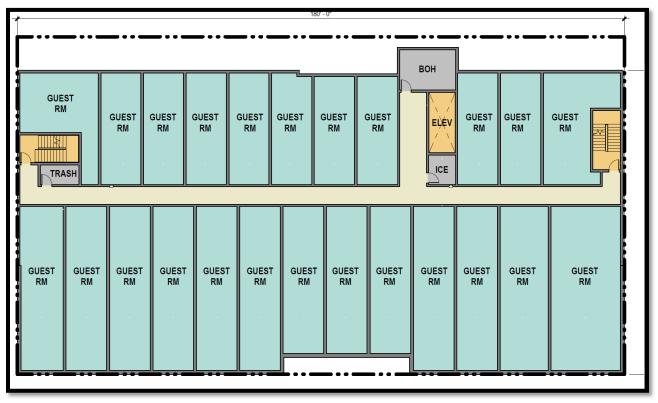
Attachment 1:Application and Attachments<br/>Application Form<br/>Application Narrative<br/>Redevelopment Plan<br/>Neighborhood Meeting MaterialsAttachment 2:Department/Agency Comments<br/>Public Testimony



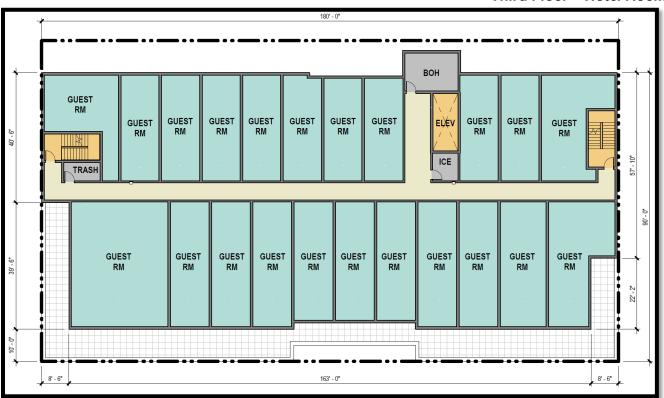
Ground Floor – Restaurant, Retail, Hotel Lobby



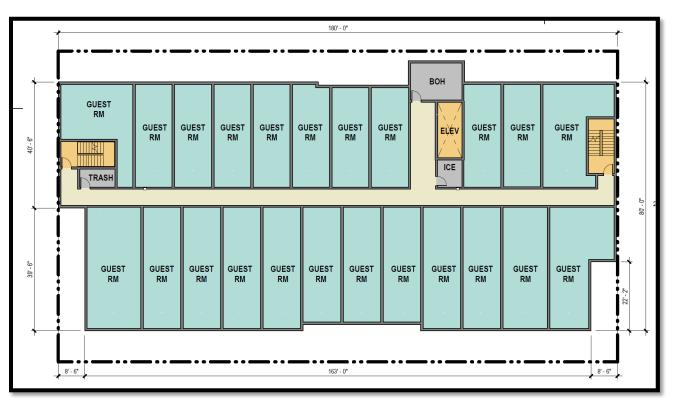
Second Floor – Hotel Rooms



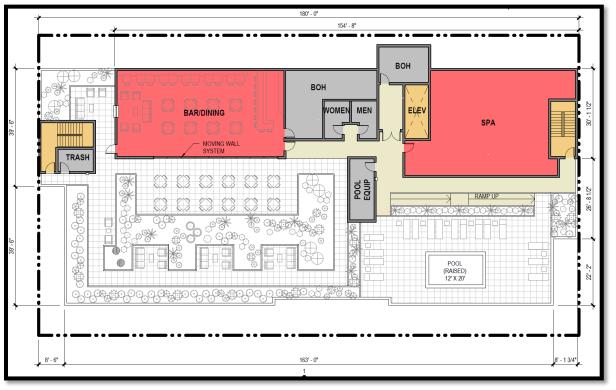
Third Floor – Hotel Rooms



Fourth Floor – Hotel Rooms



Fifth Floor – Hotel Rooms



Roof Deck with Pool, Spa and Dining

Attachment 1:Application and Attachments<br/>Application Form<br/>Application Narrative<br/>Redevelopment Plan<br/>Neighborhood Meeting MaterialsAttachment 2:Department/Agency Comments<br/>Public Testimony

The total width of the building is 180 feet on the ground floor and 98 feet in depth on the ground floor. *Please See Figure 5 below.* 

# Figure 5, Third Street Elevation



# Summary of Criteria & Issues

This Downtown Design Review request was submitted for review concurrently with three other land use applications, as allowed by Section 17.72.070 of the MMC. The requested new construction is being reviewed concurrently with a Certificate of Approval for Demolition of a historic resource at 609, 611 and 619 NE Third Street. The Downtown Design Review request is being reviewed following the review and decision on the three Certificates of Approval for Demolition, and is contingent upon those applications being approved.

The application (DDR 2-22) is subject to review criteria in Section 17.33, 17.57, 17.59 and 17.60 of the McMinnville Municipal Code. The goals and policies in Volume II of the Comprehensive Plan are also independent approval criteria for all land use decisions.

The applicant has provided findings to support the request for a Downtown Design Review approval. These will be discussed in detail in Section VII (Conclusionary Findings) below.

# II. CONDITIONS:

- 1. The applicant must demonstrate how construction activities regarding known pollutants residing under the structures onsite will not negatively affect development onsite, and not negatively affect the adjoining properties, including the city's right of ways. (Comprehensive Plan Policy 2.00)
- 2. The Applicant must demonstrate that its onsite excavation and building demolition activities do not degrade water quality in the area of the site, adjoining properties, the LUST site, the City's Right of Way and downstream users and properties. (Comprehensive Plan Policy 8.00)
- 3. The Applicant must demonstrate compliance with the Department of Environmental Quality and other appropriate agencies that its onsite excavation and building demolition activities do not degrade water

quality in the area of the site, adjoining properties, the LUST site, the City's Right of Way and downstream users and properties. (Comprehensive Plan Policy 10.00)

- 4. The applicant shall evaluate the existing sanitary sewer system onsite for defects that allow inflow and infiltration (I&I) of rainwater into the sanitary sewer system. The city has an aggressive I&I program that specifically targets aging sewer laterals. Prior to the issuance of a building permit, the applicant shall revise the plans to show that the existing sewer laterals that serve the buildings, will be video inspected and any defects found in the lateral, will be repaired or replaced. Contact the City Engineering Department for further information and assistance. (Comprehensive Plan Policy #25.00)
- 5. The applicant shall enter into an agreement with the City to perform a sewer capacity analysis. The cost of this analysis shall be borne by the developer. (Comprehensive Plan Policy #25.00)
- 6. The applicant provided a Transportation Impact Analysis with their application for the replacement project. Several items need to be updated in the Transportation Impact Analysis prior to the issuance of building permits which may then require transportation improvements. They are as follows: (Comprehensive Plan Policy #25.00)
  - a. Provide a TIA of the intersections of NE Ford Street and NE Third Street, and NE Galloway Street and NE Third Street.
  - b. The Narrative mentions in section 2. C. under Project Description a 90-95 room boutique hotel, the TIA calls out an 85-room hotel and the plans submitted show 92 rooms. The TIA should accurately reflect the number of rooms being proposed.
- 7. The Transportation Impact Analysis shows that queue lengths exceed storage length at the eastbound thru and westbound all on Second Street at Baker Street. Queue lengths also exceed storage lengths at the westbound thru and southbound left at the intersection of Johnson Street/Lafayette St. and Third Street. Prior to the issuance of building permits, the applicant will need to provide a mitigation plan for these intersections. (Comprehensive Plan Policy #25.00)
- 8. Provide detailed plans for the parking structure, email correspondence has been provided by the developers engineer mentioning a possible encroachment into the city right-of-way for the structure of the underground parking. This needs to be reviewed prior to permit issuance. (Comprehensive Plan Policy #33.00)
- 9. Provide details for valet parking so the City can review the location and the size of the parking for approval prior to building permit issuance. (Comprehensive Plan Policy #33.00)
- 10. The Applicant shall demonstrate its design and construction methods will avoid, and then minimize negative impacts related to water and air quality given the onsite and off-site hazards caused by the known hazardous spills associated with the site. (Comprehensive Plan Policy #132.46.00)
- 11. The Applicant shall demonstrate that storm water collection, detention, and drainage is constructed and maintained to restrict negative consequences and minimize adverse effects from the known underground pollution onsite and off-site areas caused by the owner of the site. (Comprehensive Plan Policy #142.00)

- 12. The Applicant shall demonstrate how it will comply with all federal, state and local water and wastewater quality standards, given the DEQ LUST case regarding a hazardous gasoline spill on the site and the deficiencies noted in the Record. (Comprehensive Plan Policy #151.00)
- That the applicant shall include window details in the construction plans submitted for building permit review that depict how all of the windows on the building will be recessed. (McMinnville Municipal Code, 17.59.050(B)(6))
- 14. That the applicant shall provide samples or examples of the exterior building colors to the Planning Department for review and approval by the Planning Director prior to application on the building. (McMinnville Municipal Code, 17.59.050(C)(3))
- 15. The applicant will need to submit a sign permit for review and approval prior to the application of any signs to the project. (McMinnville Municipal Code, 17.59.080)

# III. ATTACHMENTS:

- DDR 2-22 Application and Attachments
  - Application Form
  - Application Narrative
  - Redevelopment Plan
  - Neighborhood Meeting Materials
- Department/Agency Comments
- Public Testimony

# IV. COMMENTS:

# Agency Comments

This matter was referred to the following public agencies for comment: McMinnville Fire Department, Police Department, Parks and Recreation Department, Engineering and Building Departments, City Manager, and City Attorney, McMinnville School District No. 40, McMinnville Water and Light, Yamhill County Public Works, Yamhill County Planning Department, Recology Western Oregon, Frontier Communications, Comcast, Northwest Natural Gas and Oregon Department of Transportation. The following comments were received:

# McMinnville Engineering Department

# TRANSPORTATION

Comments and/or conditions of approval related to transportation include:

 Based on the Transportation Impact Analysis (TIA) provided the intersections of NE Ford St & NE 3<sup>rd</sup> St and NE Galloway St & NE 3<sup>rd</sup> St should be a part of the scope as they are in the immediate vicinity of the project, and they are not included. Provide a TIA of the intersections of NE Ford St & NE 3<sup>rd</sup> St and NE Galloway St & NE 3<sup>rd</sup> St.

- 2. The City will have a 30% design for the 3<sup>rd</sup> Street Streetscape Plan, this should be mentioned in section 3 of the TIA under planned transportation improvements.
- 3. ADA Sidewalk and Driveway Standards are now being applied to all new construction and remodels. These standards are intended to meet the current ADA Standards as shown in the "PROWAG" Design Guidelines. The standards can be found at the following webpage: https://www.access-board.gov/files/prowag/PROW-SUP-SNPRM-2013.pdf prior to final occupancy, the applicant shall construct new driveways and sidewalks in the right-of way that conform to these standards.
- 4. Study shows that queue lengths exceed storage length at the eastbound thru and westbound all of 2<sup>nd</sup> St at Baker St. Queue lengths also exceed storage lengths at the westbound thru and southbound left at the intersection of Johnson St/Lafayette St & 3<sup>rd</sup> St.

### SANITARY SEWER

Comments and/or conditions of approval related to sanitary sewer service include:

- The applicant shall evaluate the existing sanitary sewer system onsite for defects that allow inflow and infiltration (I&I) of rain water into the sanitary sewer system. The city has an aggressive I&I program that specifically targets aging sewer laterals. Prior to the issuance of a building permit, the applicant shall revise the plans to show that the existing sewer laterals that serve the buildings, will be video inspected and any defects found in the lateral, will be repaired or replaced. Contact the City Engineering Department for further information and assistance.
- 2. Sewer Capacity may be an issue with the change of use of the property, the developer shall enter into an agreement with the City to perform a sewer capacity analysis. The cost of this analysis shall be born by the developer.

## **MISCELLANEOUS**

Additional comments and/or suggested conditions of approval:

- 1. In the narrative, Part 4. B. Chapter 17.54.050 Yards part F. Response (Page 23) 3<sup>rd</sup> St is listed as a Local Street. It is a Major Collector, please change to reflect the correct street classification.
- 2. Provide detailed plans for the parking structure, email correspondence has been provided by the developers engineer mentioning a possible encroachment into the city right-of-way for the structure of the underground parking. This needs to be reviewed prior to permit issuance.
- 3. Provide details for valet parking so the City can review the location and the size of the parking for approval prior to building permit issuance.
- 4. The Narrative mentions in section 2. C. under Project Description a 90-95 room boutique hotel, the TIA calls out an 85 room hotel and the plans submitted show 92 rooms. The TIA should accurately reflect the number of rooms being proposed.
- 5. The engineering department will need to review building permit submittals that show in detail items that could be missing in the applications provided. These reviews will be prior to any issuance of building permits.
- 6. The Contaminated Media Management Plan dated July 20, 2022 is not included in this application. This is a key point of discussion and should be included in the application.

- 7. CPP (Comprehensive Plan Policy): 2.00 "The City of McMinnville shall continue to enforce appropriate development controls on lands with identified building constraints, including, but not limited to, excessive slope, limiting soil characteristics, and natural hazards."
  - a. The Applicant must demonstrate how construction activities regarding known pollutants residing under the structures onsite will not negatively affect development onsite, and not negatively affect the adjoining properties, including the city's right of ways.
- 8. CPP 8.00 "The City of McMinnville shall continue to seek the retention of high water quality standards as defined by federal, state, and local water quality codes, for all the water resources within the planning area."
  - a. The Applicant must demonstrate that its onsite excavation and building demolition activities do not degrade water quality in the area of the site, adjoining properties, the LUST site, the City's Right of Way and downstream users and properties.
- 9. CPP 132.40.05 Conditions of Approval–In accordance with the City's TSP and capital improvements plan (CIP), and based on the level of impact generated by a proposed development, conditions of approval applicable to a development application should include:
  - a. Improvement of on-site transportation facilities,
  - b. Improvement of off-site transportation facilities (as conditions of development approval), including those that create safety concerns, or those that increase a facility's operations beyond the City's mobility standards.
- 10. The Applicant shall demonstrate its demolition, excavation and onsite construction activities do not create safety concerns related to the DEQ LUST matter and its site and known polluted soil and water. Additionally, the Applicant shall demonstrate how its demolition and construction activities will improve the use of the city's off-site transportation facility, including but not limited to underground facility uses.
- 11. CPP 132.46.00 Low impact street design, construction, and maintenance methods should be used first to avoid, and second to minimize, negative impacts related to water quality, air quality, and noise in neighborhoods. (Ord. 4922, February 23, 2010).
  - a. The Applicant shall demonstrate its design and construction methods will avoid, and then minimize negative impacts related to water and air quality given the onsite and off-site hazards caused by the known hazardous spills associated with the site.
- 12. CPP 142.00 The City of McMinnville shall insure that adequate storm water drainage is provided in urban developments through review and approval of storm drainage systems, and through requirements for connection to the municipal storm drainage system, or to natural drainage ways, where required.
  - a. The Applicant shall demonstrate that storm water collection, detention, and drainage is constructed and maintained to restrict negative consequences and minimize adverse effects from the known underground pollution onsite and off-site areas caused by the owner of the site.
- 13. CPP 151.00 The City of McMinnville shall evaluate major land use decisions, including but not limited to urban growth boundary, comprehensive plan amendment, zone changes, and subdivisions using the criteria outlined below:

- a. Federal, state, and local water and waste water quality standards can be adhered to.
- b. The Applicant shall demonstrate how it will comply with all federal, state and local water and wastewater quality standards, given the DEQ LUST case regarding a hazardous gasoline spill on the site and the deficiencies noted in the Record.

#### McMinnville Building Department

No building code concerns. Analysis of IEBC appears to be accurate and based on Oregon adopted code.

#### McMinnville Water and Light

Water: Please contact MW&L to turn off water meters and disconnect customer side of the meter – A16972894, C47575190 & A16972900 prior to demolition of property.

Power: Please contact MW&L to coordinate the removal of existing electric services prior to demolition. The Bindery Event space does not appear to have a dedicated electric service. There will need to be a provision for re-serving the Bindery Event Space with electricity during demolition.

#### **Public Comments**

Notice of this request was mailed to property owners located within 300 feet of the subject site on September 8, 2022 and notice of the public hearing was published in the News Register on Tuesday, September 20, 2022 and Friday, September 23, 2022. The following testimony has been received by the Planning Department.

- Email from Kira Barsotti, 09.16.22
- Email from Shanna Dixon, 09.16.22
- Email from Marianne Mills, 09.18.22
- Email from Megan McCrossin, 09.18.22
- Email from Courtney Cunningham, 09.20.22
- Email from Jordan Robinson, 09.20.22
- Email from Phyllice Bradner, 09.20.22
- Email from Victoria Anderson, 09.20.22
- Letter from Marilyn Kosel, 09.20.22
- Letter from Patti Webb, 09.20.22

# V. FINDINGS OF FACT - PROCEDURAL FINDINGS

- 1. The applicant, Mark Vuong, on behalf of HD McMinnville LLC submitted the Downtown Design Review application (DDR 2-22) on August 9, 2022.
- 2. The application was deemed complete on September 7, 2022. Based on that date, the 120-day land use decision time limit expires on January 5, 2023.
- 3. Notice of the application was referred to the following public agencies for comment in accordance with Section 17.72.120 of the Zoning Ordinance: McMinnville Fire Department, Police Department, Parks and Recreation Department, Engineering and Building Departments, City Manager, and City Attorney,

McMinnville School District No. 40, McMinnville Water and Light, Yamhill County Public Works, Yamhill County Planning Department, Recology Western Oregon, Frontier Communications, Comcast, Northwest Natural Gas, and the Oregon Department of Transportation on September 7, 2022.

Comments received from agencies are addressed in the Decision Document.

- 4. Notice of the application and the September 29, 2022, Historic Landmarks Committee public hearing was mailed to property owners within 300 feet of the subject property in accordance with Section 17.65.070(C) of the Zoning Ordinance on Thursday, September 8, 2021.
- 5. A public hearing notice was published in the News Register on Tuesday, September 20, 2022, and Friday, September 23, 2022.
- 6. On September 29, 2022, the Historic Landmarks Committee held a duly noticed public hearing to consider the request.

# VI. FINDINGS OF FACT – GENERAL FINDINGS

- 1. **Location:** 609 NE third Street, 611 NE Third Street (Third Street Frontage), 619 NE Third Street. The property identified as Tax Lots 4500, 4300 and 4201, Section 21BC, T. 4 S., R. 4 W., W.M.
- 2. **Size:** Approximately 20,000 square feet.
- 3. **Comprehensive Plan Map Designation:** Commercial
- 4. **Zoning:** C-3 (General Commercial)
- 5. **Overlay Zones/Special Districts:** Downtown Design Standards Area (per Section 17.59.020(A) of the Zoning Ordinance); Reduced Off-Street Parking Requirements Area (per Section 17.60.100); Reduced Landscaping Requirements Area (per Section 17.57.080).
- 6. **Current Use:** Office

# 7. Inventoried Significant Resources:

- a. **Historic Resources:** Historic Resources Inventory Resource Number B859, B872, D876. Primary Significant Contributing property (609 NE Third Street), Secondary Significant Contributing Property (611 NE Third Street) and (619 NE Third Street) in the McMinnville Downtown Historic District.
- b. Other: None
- 8. **Other Features:** There are no significant or distinguishing natural features associated with this property.

# 9. Utilities:

- a. Water: Water service is available to the subject site.
- b. Electric: Power service is available to the subject site.
- c. Sewer: Sanitary sewer service is available to the subject site.
- d. **Stormwater:** Storm sewer service is available to the subject site.
- e. **Other Services:** Other utility services are available to the subject site. Northwest Natural Gas and Comcast is available to serve the site.

10. **Transportation:** The site is adjacent to NE Third Street, which is identified as a major collector in the McMinnville Transportation System Plan. Section 17.53.101 of the McMinnville Municipal Code identifies the right-of-way width for major collector streets as 74 feet. The right-of-way width adjacent to the subject site is only 60 feet, but the site is fully developed and within an area with historic buildings constructed up to the property line. Therefore, no right-of-way dedication is required during the course of development of the properties adjacent to NE Third Street.

# VII. CONCLUSIONARY FINDINGS:

The Conclusionary Findings are the findings regarding consistency with the applicable criteria for the application. The applicable criteria for a Downtown Design Review request are specified in Section 17.59.040 of the Zoning Ordinance.

In addition, the goals, policies, and proposals in Volume II of the Comprehensive Plan are to be applied to all land use decisions as criteria for approval, denial, or modification of the proposed request. Goals and policies are mandated; all land use decisions must conform to the applicable goals and policies of Volume II. "Proposals" specified in Volume II are not mandated, but are to be undertaken in relation to all applicable land use requests.

# Comprehensive Plan Volume II:

The following Goals, Policies, and Proposals from Volume II of the Comprehensive Plan provide criteria applicable to this request:

The implementation of most goals, policies, and proposals as they apply to this application are accomplished through the provisions, procedures, and standards in the city codes and master plans, which are sufficient to adequately address applicable goals, polices, and proposals as they apply to this application.

The following additional findings are made relating to specific Goals and Policies:

# GOAL II 1: TO PRESERVE THE QUALITY OF THE AIR, WATER, AND LAND RESOURCES WITHIN THE PLANNING AREA.

2.00 The City of McMinnville shall continue to enforce appropriate development controls on lands with identified building constraints, including, but not limited to, excessive slope, limiting soil characteristics, and natural hazards.

# APPLICANT RESPONSE: None

**FINDING: NOT SATISFIED. NOT ENOUGH INFORMATION PROVIDED**. A Contaminated Media Management Plan (CMMP) was prepared for Oregon Lithoprint, Inc. on July 20, 2022, to address residual petroleum contamination that may be encountered in soil and groundwater in the vicinity of the Oregon Lithoprint site located at 609 NE Third Street due to a former Leaking Underground Storage Tank (LUST). The Lithoprint LUST site involves underground gasoline storage tanks that were removed in the mid-1980s. The tanks were located beneath the sidewalk on the east side of NE Ford Street, just north of NE Third Street. Some gasoline-contaminated soil was excavated during the tank removal, but further investigation indicated that soil contamination extended beneath the O'Dell Building, which is owned by Lithoprint and is adjacent on the east of the former tanks. Groundwater contamination originating at the former tanks' location extends to the southwest beneath NE Ford Street, the Oddfellows Building across NE Ford Street on the west, and into NE Third Street. Soil and groundwater conditions associated with

the LUST site have been monitored for the past 30+ years and contamination persists in both soil and groundwater at concentrations exceeding Oregon's cleanup requirements. Lithoprint's consultant produced a Supplemental Site Investigation Summary Report in June 2022 that does not contemplate redevelopment of the O'Dell Building and states:

"Based on the current Site use, the primary potential risk exposure that was identified as being of potential concern is limited to construction worker exposure beneath the southwest corner of the O'Dell Building and in the vicinity of MW-4. This exposure would only present a potential risk if construction or excavation activities were undertaken without appropriate precautions. The potential for unacceptable risk to construction workers beneath the O'Dell Building is further limited by the fact that the building would need to be razed or excavation activities would need to be conducted within the existing building footprint for potential exposures to occur."

This implies that if the building is razed and excavation occurs, there is a potential exposure that should be considered. The Supplemental Site Investigation Summary Report does not recommend whether additional remedial activities should occur if the O'Dell Building is demolished and allows access to contaminated soil. The Supplemental Site Investigation Summary Report should be expanded to consider the demolition of the O'Dell building.

**CONDITION OF APPROVAL #1:** The applicant must demonstrate how construction activities regarding known pollutants residing under the structures onsite will not negatively affect development onsite, and not negatively affect the adjoining properties, including the city's right of ways.

8.00 The City of McMinnville shall continue to seek the retention of high water quality standards as defined by federal, state, and local water quality codes, for all the water resources within the planning area.

# APPLICANT RESPONSE: None

**FINDING:** SATISFIED WITH CONDITION OF APPROVAL #2. A Contaminated Media Management Plan (CMMP) was prepared for Oregon Lithoprint, Inc. on July 20, 2022, to address residual petroleum contamination that may be encountered in soil and groundwater in the vicinity of the Oregon Lithoprint site located at 609 NE Third Street due to a former Leaking Underground Storage Tank (LUST).

**CONDITION OF APPROVAL #2:** The Applicant must demonstrate that its onsite excavation and building demolition activities do not degrade water quality in the area of the site, adjoining properties, the LUST site, the City's Right of Way and downstream users and properties.

10.00 The City of McMinnville shall cooperate with the Oregon Department of Environmental Quality, the Mid-Willamette Valley Council of Governments, and other appropriate agencies and interests to maintain water quality and to implement agreed upon programs for management of the water resources within the planning area.

# APPLICANT RESPONSE: None

**FINDING: SATISFIED WITH CONDITION OF APPROVAL #3**. A Contaminated Media Management Plan (CMMP) was prepared for Oregon Lithoprint, Inc. on July 20, 2022, to address residual petroleum contamination that may be encountered in soil and groundwater in the vicinity of the Oregon Lithoprint site located at 609 NE Third Street due to a former Leaking Underground Storage Tank (LUST).

**CONDITION OF APPROVAL #3:** The Applicant must demonstrate compliance with the Department of Environmental Quality and other appropriate agencies that its onsite excavation and building demolition activities do not degrade water quality in the area of the site, adjoining properties, the LUST site, the City's Right of Way and downstream users and properties.

## GOAL IV 1: TO ENCOURAGE THE CONTINUED GROWTH AND DIVERSIFICATION OF McMINNVILLE'S ECONOMY IN ORDER TO ENHANCE THE GENERAL WELL-BEING OF THE COMMUNITY AND PROVIDE EMPLOYMENT OPPORTUNITIES FOR ITS CITIZENS.

**APPLICANT RESPONSE:** The proposed development will provide short-term lodging and retail services for the downtown McMinnville community. These services will both meet an identified demand and provide employment to local residents. The current businesses on the site employ approximately 20 people; the proposed development is expected to employ approximately 60 people. These employment opportunities will include hospitality, service industry, and management positions

# COMMERCIAL DEVELOPMENT

# GOAL IV 2: TO ENCOURAGE THE CONTINUED GROWTH OF McMINNVILLE AS THE COMMERCIAL CENTER OF YAMHILL COUNTY IN ORDER TO PROVIDE EMPLOYMENT OPPORTUNITIES, GOODS, AND SERVICES FOR THE CITY AND COUNTY RESIDENTS.

**APPLICANT RESPONSE:** This Comprehensive Plan policy is supplemented by several documents including the 2013 Urban Renewal Area Plan<sup>6</sup> (Area Plan), the 2013 Economic Opportunities Analysis (EOA), the 2019 MAC-Town 2032 Economic Development Strategic Plan<sup>7</sup> (MAC-Town 2032), and the 2020 McMinnville Growth Management and Urbanization Plan (MGMUP). The site is within the McMinnville Urban Renewal Area and downtown McMinnville is the focus of MAC-Town 2032.

# Infrastructure Improvements

The Area Plan includes reconstruction of the 3<sup>rd</sup> Street Streetscape, which is currently in the conceptual design phase. Depending on the timing of the development, the project may be able to participate in construction of the streetscape improvements.

# **Economic Opportunities**

The EOA identifies limited durations of tourism visitation as a factor affecting community economic development. The analysis found that visitors tend not to stay overnight, but rather are often day visitors, and do not appear to be making substantial expenditures while in the area. A key challenge for the future, as identified in this analysis, is to provide more and better value-added opportunities for visitors to spend more time and money while visiting the McMinnville area.

#### Hospitality and Tourism

As noted above, the application is consistent with the 2019 MAC-Town 2032 Economic Development Strategic Plan. Goal 6 of MAC-Town 2032 particularly encourages downtown McMinnville to "Be a leader in Hospitality and Place-Based Tourism" and identifies hotel stays and retail sales as performance measures. Action items within that goal identify additional high-quality hospitality offerings and additional conference space. Focus groups participating in MAC Town

# GOAL IV 3: TO ENSURE COMMERCIAL DEVELOPMENT THAT MAXIMIZES EFFICIENCY OF LAND USE THROUGH UTILIZATION OF EXISTING COMMERCIALLY DESIGNATED LANDS, THROUGH

## APPROPRIATELY LOCATING FUTURE NEIGHBORHOOD-SERVING AND OTHER COMMERCIAL LANDS, AND DISCOURAGING STRIP DEVELOPMENT.

22.00 The maximum and most efficient use of existing commercially designated lands will be encouraged as will the revitalization and reuse of existing commercial properties.

**APPLICANT RESPONSE:** The proposed development is a commercial development on properties zoned C-3 and designated for commercial uses and development. The building meets the applicable development standards for the zone and site will intensify the uses on the site and maximize the efficiency of a key site within downtown McMinnville.

The site is located within the McMinnville Urban Renewal Area (Area). The City's Urban Renewal Plan notes that the programs and infrastructure improvements proposed within the Area will "maximize the efficient use of land by encouraging more intense uses on lands already developed or designated for urban development, will help keep the urban pattern compact, and will prevent sprawl and strip development."<sup>8</sup> The Gwendolyn Hotel, along with its associated retail and restaurant spaces, will redevelop three, one- to two-story buildings, while enhancing the adjacent pedestrian environment. This aids in achieving Goal III of the Area which is to encourage a unique district identity through enhancing the physical appearance of the district and providing active use opportunities within the Area. The redevelopment of the site will intensify the use of a key site within the downtown McMinnville commercial area and enhance its status as the retail center of McMinnville.

In addition to urban renewal policies, Principle #5 of the Growth Management and Urbanization Plan calls for "Density. Adopt policies that allow the market to increase densities and push it to do so in some instances." The plan notes that "activity centers" are the appropriate locations for these increases in density, and the Framework Plan identifies downtown McMinnville as one of four "activity centers," and the largest. Though this Framework Plan is not an adopted Comprehensive Plan map, it does illustrate the City's plans to meet its housing and employment needs during the planning horizon.

**FINDING: SATISFIED.** The proposed project maximizes the existing commercially designated lands by building a higher density commercial program on the site, which will also serve to revitalize the east side of Third Street that was identified as a redevelopment area in the adopted 2000 Downtown Improvement Plan.

25.00 Commercial uses will be located in areas where conflicts with adjacent land uses can be minimized and where city services commensurate with the scale of development are or can be made available prior to development.

**FINDING: SATISFIED WITH CONDITIONS OF APPROVAL #4, #5, #6 and #7.** Higher density commercial development in the city center utilizes existing infrastructure efficiencies. The following conditions of approval will need to be met to ensure that the existing infrastructure will support the development.

**CONDITION OF APPROVAL #4:** The applicant shall evaluate the existing sanitary sewer system onsite for defects that allow inflow and infiltration (I&I) of rain water into the sanitary sewer system. The city has an aggressive I&I program that specifically targets aging sewer laterals. Prior to the issuance of a building permit, the applicant shall revise the plans to show that the existing sewer laterals that serve the buildings, will be video inspected and any defects found in the lateral, will be repaired or replaced. Contact the City Engineering Department for further information and assistance.

**CONDITION OF APPROVAL #5:** The applicant shall enter into an agreement with the City to perform a sewer capacity analysis. The cost of this analysis shall be borne by the developer.

**CONDITION OF APPROVAL #6:** The applicant provided a Transportation Impact Analysis with their application for the replacement project. Several items need to be updated in the Transportation Impact Analysis prior to the issuance of building permits which may then require transportation improvements. They are as follows:

- Provide a TIA of the intersections of NE Ford Street and NE Third Street, and NE Galloway Street and NE Third Street.
- The Narrative mentions in section 2. C. under Project Description a 90-95 room boutique hotel, the TIA calls out an 85-room hotel and the plans submitted show 92 rooms. The TIA should accurately reflect the number of rooms being proposed.

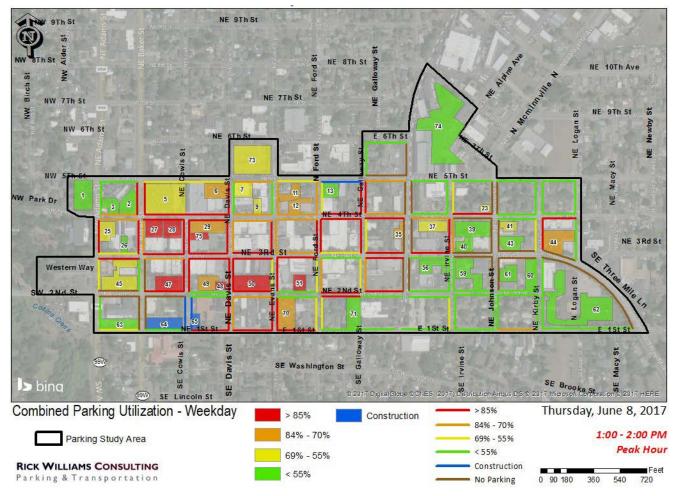
**CONDITION OF APPROVAL #7:** The Transportation Impact Analysis shows that queue lengths exceed storage length at the eastbound thru and westbound all on Second Street at Baker Street. Queue lengths also exceed storage lengths at the westbound thru and southbound left at the intersection of Johnson Street/Lafayette St. and Third Street. Prior to the issuance of building permits, the applicant will need to provide a mitigation plan for these intersections.

26.00 The size of, scale of, and market for commercial uses shall guide their locations. Large-scale, regional shopping facilities, and heavy traffic-generating uses shall be located on arterials or in the central business district and shall be located where sufficient land for internal traffic circulation systems is available (if warranted) and where adequate parking and service areas can be constructed.

**FINDING: SATISFIED.** The replacement plan project will be located in the Central Business District. The Transportation Impact Analysis provided as part of the application indicates that all intersections studied perform within mobility standards with the project as developed. No mitigation measures were identified.

Parking in the core downtown area is limited. However, a utilization study conducted in 2017 identified that parking on Ford Street between 3<sup>rd</sup> and 4<sup>th</sup> Streets was maximized at the peak hour of a weekday. Although the McMinnville Municipal Code does not require the provision of off-street parking for new developments on this site, the replacement project is providing 68 off-street parking stalls in an underground parking structure.

Attachment 1:Application and Attachments<br/>Application Form<br/>Application Narrative<br/>Redevelopment Plan<br/>Neighborhood Meeting MaterialsAttachment 2:Department/Agency Comments<br/>Public Testimony



(City of McMinnville, Oregon, Downtown Strategic Parking Management Plan, March 27, 2018, page 17)

33.00 Encourage efficient use of land for parking; small parking lots and/or parking lots that are broken up with landscaping and pervious surfaces for water quality filtration areas. Large parking lots shall be minimized where possible. All parking lots shall be interspersed with landscaping islands to provide a visual break and to provide energy savings by lowering the air temperature outside commercial structures on hot days, thereby lessening the need for inside cooling. (Ord.4796, October 14, 2003)

**FINDING: SATISFIED WITH CONDITION OF APPROVAL #10 AND #11.** Although the McMinnville Municipal Code does not require the provision of off-street parking for new developments on this site, the replacement project is providing 68 off-street parking stalls in an underground parking structure.

**CONDITION OF APPROVAL #8:** Provide detailed plans for the parking structure, email correspondence has been provided by the developers engineer mentioning a possible encroachment into the city right-of-way for the structure of the underground parking. This needs to be reviewed prior to permit issuance.

**CONDITION OF APPROVAL #9:** Provide details for valet parking so the City can review the location and the size of the parking for approval prior to building permit issuance.

Attachment 1:Application and Attachments<br/>Application Form<br/>Application Narrative<br/>Redevelopment Plan<br/>Neighborhood Meeting MaterialsAttachment 2:Department/Agency Comments<br/>Attachment 3:

# GOAL IV 4: TO PROMOTE THE DOWNTOWN AS A CULTURAL, ADMINISTRATIVE, SERVICE, AND RETAIL CENTER OF McMINNVILLE.

Downtown Development Policies:

36.00 The City of McMinnville shall encourage a land use pattern that:

- 1. Integrates residential, commercial, and governmental activities in and around the core of the city.
- 2. Provides expansion room for commercial establishments and allows dense residential development.
- 3. Provides efficient use of land for adequate parking areas.
- 4. Encourages vertical mixed commercial and residential uses; and,
- 5. Provides for a safe and convenient auto-pedestrian traffic circulation pattern. (Ord.4796, October 14, 2003)

#### FINDING: SATISFIED.

37.00 The City of McMinnville shall strongly support, through technical and financial assistance, the efforts of the McMinnville Downtown Steering Committee to implement those elements of Phase II of the "Downtown Improvement Plan" that are found proper, necessary, and feasible by the City. (Ord.4796, October 14, 2003)

**FINDING: NOT APPLICABLE.** Phase II of the Downtown Improvement Plan is a list of public improvement projects that are not associated with this application.

38.00 The City of McMinnville shall encourage the renovation and rehabilitation of buildings in the downtown area, especially those of historical significance or unique design.

**FINDING: SATISFIED.** The City provides grants and loans to encourage the renovation and rehabilitation of buildings in the downtown area.

The extant structure at 609 NE Third Street is not of historical significance or unique design.

44.00 The City of McMinnville shall encourage, but not require, private businesses downtown to provide offstreet parking and on-site traffic circulation for their employees and customers.

**FINDING: SATISFIED.** The replacement plan project is providing an off-street underground parking structure with 68 parking stalls.

#### GOAL VI 1: TO ENCOURAGE DEVELOPMENT OF A TRANSPORTATION SYSTEM THAT PROVIDES FOR THE COORDINATED MOVEMENT OF PEOPLE AND FREIGHT IN A SAFE AND EFFICIENT MANNER.

127.00 The City of McMinnville shall encourage the provision of off-street parking where possible, to better utilize existing and future roadways and rights-of-way as transportation routes.

**FINDING: SATISFIED.** The replacement plan project is providing an off-street underground parking structure with 68 parking stalls.

- 132.40.05 Conditions of Approval–In accordance with the City's TSP and capital improvements plan (CIP), and based on the level of impact generated by a proposed development, conditions of approval applicable to a development application should include:
  - 1. Improvement of on-site transportation facilities,
  - 2. Improvement of off-site transportation facilities (as conditions of development approval), including those that create safety concerns, or those that increase a facility's operations beyond the City's mobility standards; and
  - 3. Transportation Demand Management strategies. (Ord. 4922, February 23, 2010)

**FINDING: SATISFIED.** Due to the size of the replacement plan project, the City required the applicant to provide a Transportation Impact Analysis that identified no need for mitigating measures with the development of the project.

132.46.00 Low impact street design, construction, and maintenance methods should be used first to avoid, and second to minimize, negative impacts related to water quality, air quality, and noise in neighborhoods. (Ord. 4922, February 23, 2010)

### FINDING: SATISFIED WITH CONDITION OF APPROVAL #10:

**CONDITION OF APPROVAL #10:** The Applicant shall demonstrate its design and construction methods will avoid, and then minimize negative impacts related to water and air quality given the onsite and off-site hazards caused by the known hazardous spills associated with the site.

142.00 The City of McMinnville shall insure that adequate storm water drainage is provided in urban developments through review and approval of storm drainage systems, and through requirements for connection to the municipal storm drainage system, or to natural drainage ways, where required.

#### FINDING: SATISFIED WITH CONDITION OF APPROVAL #11:

**CONDITION OF APPROVAL #11:** The Applicant shall demonstrate that storm water collection, detention, and drainage is constructed and maintained to restrict negative consequences and minimize adverse effects from the known underground pollution onsite and off-site areas caused by the owner of the site.

151.00 The City of McMinnville shall evaluate major land use decisions, including but not limited to urban growth boundary, comprehensive plan amendment, zone changes, and subdivisions using the criteria outlined below:

Attachment 1:Application and Attachments<br/>Application Form<br/>Application Narrative<br/>Redevelopment Plan<br/>Neighborhood Meeting MaterialsAttachment 2:Department/Agency Comments<br/>Public Testimony

- 1. Sufficient municipal water system supply, storage and distribution facilities, as determined by McMinnville Water and Light, are available or can be made available, to fulfill peak demands and ensure fire flow requirements and to meet emergency situation needs.
- 2. Sufficient municipal sewage system facilities, as determined by the City Public Works Department, are available, or can be made available, to collect, treat, and dispose of maximum flows of effluents.
- 3. Sufficient water and sewer system personnel and resources, as determined by McMinnville Water and Light and the City, respectively, are available, or can be made available, for the maintenance and operation of the water and sewer systems.
- 4. Federal, state, and local water and wastewater quality standards can be adhered to.
- 5. Applicable policies of McMinnville Water and Light and the City relating to water and sewer systems, respectively, are adhered to.

# FINDING: SATISFIED WITH CONDITION OF APPROVAL #12:

**CONDITION OF APPROVAL #12:** The Applicant shall demonstrate how it will comply with all federal, state and local water and wastewater quality standards, given the DEQ LUST case regarding a hazardous gasoline spill on the site and the deficiencies noted in the Record.

- GOAL X 1: TO PROVIDE OPPORTUNITIES FOR CITIZEN INVOLVEMENT IN THE LAND USE DECISION MAKING PROCESS ESTABLISHED BY THE CITY OF McMINNVILLE.
- GOAL X 2: TO MAKE EVERY EFFORT TO ENGAGE AND INCLUDE A BROAD CROSS SECTION OF THE COMMUNITY BY MAINTAINING AN ACTIVE AND OPEN CITIZEN INVOLVEMENT PROGRAM THAT IS ACCESSIBLE TO ALL MEMBERS OF THE COMMUNITY AND ENGAGES THE COMMUNITY DURING DEVELOPMENT AND IMPLEMENTATION OF LAND USE POLICIES AND CODES.
- Policy 188.00 The City of McMinnville shall continue to provide opportunities for citizen involvement in all phases of the planning process. The opportunities will allow for review and comment by community residents and will be supplemented by the availability of information on planning requests and the provision of feedback mechanisms to evaluate decisions and keep citizens informed.

#### APPLICANT'S RESPONSE: None.

**FINDING: SATISFIED.** The process for a Certificate of Approval for Demolition provides an opportunity for citizen involvement throughout the process through the public notice and the public hearing process. Throughout the process, there are opportunities for the public to review and obtain copies of the application materials and the completed staff report prior to the advertised public meeting(s). All members of the public have access to provide testimony and ask questions during the public review and meeting process.

Attachment 1:Application and Attachments<br/>Application Form<br/>Application Narrative<br/>Redevelopment Plan<br/>Neighborhood Meeting MaterialsAttachment 2:Department/Agency Comments<br/>Public Testimony

# McMinnville Zoning Ordinance

The following Sections of the McMinnville Zoning Ordinance (Ord. No. 3380) provide criteria applicable to the request:

# Chapter 17.03. General Provisions

**<u>17.03.020 Purpose.</u>** The purpose of this ordinance is to encourage appropriate and orderly physical development in the City through standards designed to protect residential, commercial, industrial, and civic areas from the intrusions of incompatible uses; to provide opportunities for establishments to concentrate for efficient operation in mutually beneficial relationship to each other and to shared services; to provide adequate open space, desired levels of population densities, workable relationships between land uses and the transportation system, and adequate community facilities; to provide assurance of opportunities for effective utilization of the land resource; and to promote in other ways public health, safety, convenience, and general welfare.

#### APPLICANT'S RESPONSE: None.

**FINDING: SATISFIED.** The purpose of the Zoning Ordinance is met by the proposal as described in the Conclusionary Findings contained in this Decision Document.

# Chapter 17.33. C 3, General Commercial

### 17.33.010 Permitted uses.

**APPLICANT'S RESPONSE:** The proposed mixed-use building includes Lodging (hotels and motels), Restaurant, Parking Structure or Lot, and Retail uses. Lodging uses are permitted in the C-2 zone and the remaining uses are listed as permitted in the C-3 zone.

#### FINDING: SATISFIED.

#### 17.33.030 Yard requirements.

Except as provided in Section 17.54.050, and "A" and "B" below, there shall be no required yards in a C-3 zone:

- A. Side yard shall not be less than twenty feet when adjacent to a residential zone;
- B. Rear yard shall not be less than twenty feet when adjacent to a residential zone. (Ord. 4912 §3, 2009; Ord. 4128 (part), 1981; Ord. 3380 (part), 1968).

**APPLICANT'S RESPONSE:** The site is adjacent to properties zoned C-3, and these setback requirements are not applicable.

#### FINDING: SATISFIED.

#### 17.33.040 Building height.

In a C-3 zone, buildings shall not exceed a height of eighty feet. (Ord. 4128 (part), 1981; Ord. 3380 (part), 1968).

**APPLICANT'S RESPONSE:** The proposed building height is 75 ft. 4 in., less than the maximum height of 80 ft. This standard is met.

**FINDING: SATISFIED.** Note that Sheet A3.0 indicates that the height of the elevator tower is 79 feet. However, per Section 17.54.040, elevator towers are not subject to the building height limitations.

#### 17.33.050 Use limitations.

In a C-3 zone, outside storage abutting or facing a residential zone shall be enclosed by a sight obscuring fence. The fence shall obstruct the storage from view on the sides of the property abutting or facing a residential zone. The fence shall be of such material and design as will not detract from adjacent residences, shall be free of advertising, and shall be constructed according to plans submitted by the owner or authorized agent and approved by the Planning Director. Outside storage in a required yard shall not exceed ten feet in height. (Ord. 4477 §3, 1990).

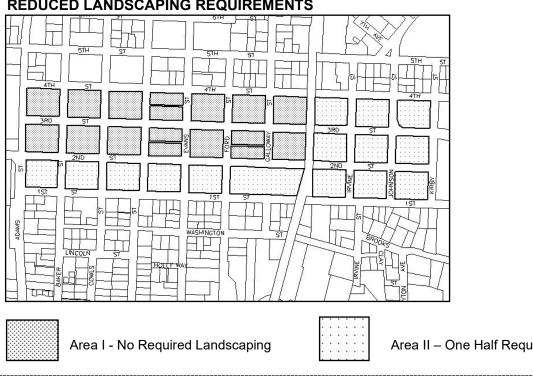
**APPLICANT'S RESPONSE:** No outside storage is proposed. These standards are not applicable.

# FINDING: NOT APPLICABLE

# Chapter 17.57, Landscaping

17.57.080 Central business district. The central business district shall be divided into two areas as defined in this section:

- Area I is that area between Adams Street and the railroad tracks and between Second and Fourth Α. Streets. The landscaping requirements set forth herein shall not apply to this portion of the central business district, except for the provision of street trees according to the city's master plan;
- В. Area II is defined as being that area between Adams and Kirby Streets from First to Fourth Streets, excluding the area in subsection A above. One-half of the landscaping requirements set forth in Section 15.57.050 above shall apply to this area. (Ord. 5027 §2, 2017; Ord. 4128 (part), 1981; Ord. 3380 (part), 1968).



#### REDUCED LANDSCAPING REQUIREMENTS

Attachment 1: Application and Attachments Application Form Application Narrative Redevelopment Plan Neighborhood Meeting Materials Attachment 2: Department/Agency Comments Attachment 3: Public Testimony

Area II - One Half Required Landscaping

# APPLICANT'S RESPONSE: No response.

**FINDING: SATISFIED.** Project site is in Area 1 and no landscaping is required. The applicant will not need to submit a landscape plan for review.

# Chapter 17.59, Downtown Design Guidelines

# 17.59.020. Applicability.

- A. The provisions of this Chapter shall apply to all lands located within the area bounded to the west by Adams Street, to the north by 4<sup>th</sup> Street, to the east by Kirby Street, and to the south by 1<sup>st</sup> Street. Lands immediately adjacent to the west of Adams Street, from 1<sup>st</sup> Street to 4<sup>th</sup> Street, are also subject to the provisions of this Chapter.
- B. The provisions of this ordinance shall apply to the following activities conducted within the above described area:
  - 1. All new building construction;
  - 2. Any exterior building or site alteration; and,
  - 3. All new signage.
- C. This ordinance shall not apply to the following activities or uses:
  - 1. Maintenance of the exterior of an existing structure, such as re-roofing, re-siding, or repainting where similar materials and colors are used that comply with this ordinance;
  - 2. Interior remodeling; and,
  - 3. Single-family detached housing.
- D. The Planning Director shall determine whether any proposed maintenance activity complies with this ordinance and whether the proposed activity is subject to the review procedures contained in this chapter.
- E. This ordinance shall apply only to those portions of a building or sign that are proposed for construction or modification and shall not extend to other elements of the building or sign that may be out of compliance with the requirements of this ordinance (i.e., a permit to replace a single window shall not require that all other windows on the building that may be out of compliance with this ordinance to be replaced, unless such action is initiated by the property owner). However, if a building should be destroyed due to fire, accident, or an act of God, the new or replacement structure shall be rebuilt to conform to the requirements of this ordinance. (Ord. 5034 §2, 2017; Ord. 4797 §1, 2003).

**APPLICANT'S RESPONSE:** The site is located at the northeast corner of NE 3<sup>rd</sup> and Ford streets. The provisions of this chapter are applicable. The proposed development is new building construction, and the provisions of this ordinance are applicable.

FINDING: SATISFIED. The project is new construction located in the Downtown Design Overlay.

#### 17.59.030 Review Process.

- A. An application for any activity subject to the provisions of this ordinance shall be submitted to the Planning Department and shall be subject to the procedures listed in (B) through (E) below.
- B. Applications shall be submitted to the Planning Department for initial review for completeness as stated in Section 17.72.040. The application shall include the following information:
  - 1. The applicant shall submit two (2) copies of the following information:
    - a. A site plan (for new construction or for structural modifications).
    - b. Building and construction drawings.

- c. Building elevations of all visible sides.
- 2. The site plan shall include the following information:
  - a. Existing conditions on the site including topography, streetscape, curbcuts, and building condition.
  - b. Details of proposed construction or modification to the existing structure.
  - c. Exterior building elevations for the proposed structure, and also for the adjacent structures.
- 3. A narrative describing the architectural features that will be constructed and how they fit into the context of the Downtown Historic District.
- 4. Photographs of the subject site and adjacent property.
- 5. Other information deemed necessary by the Planning Director, or his/her designee, to allow review of the applicant's proposal. The Planning Director, or his/her designee, may also waive the submittal of certain information based upon the character and complexity (or simplicity) of the proposal.
- C. Review Process
  - 1. Applications shall be submitted to the Planning Department for initial review for completeness as stated in Section 17.72.040. The Planning Director shall review the application and determine whether the proposed activity is in compliance with the requirements of this ordinance.
  - The Planning Director may review applications for minor alterations subject to the review criteria stated in Section 17.59.040. The Historic Landmarks Committee shall review applications for major alterations and new construction, subject to the review criteria stated in Section 17.59.040. It shall be the Planning Director's decision as to whether an alteration is minor or major.
  - 3. Notification shall be provided for the review of applications for major alterations and new construction, subject to the provisions of Section 17.72.110.
    - a. The Historic Landmarks Committee shall meet within 30 (thirty) days of the date the application was deemed complete by the Planning Department. The applicant shall be notified of the time and place of the review and is encouraged to be present, although their presence shall not be necessary for action on the plans. A failure by the Planning Director or Historic Landmarks Committee, as applicable, to review within 30 (thirty) days shall be considered an approval of the application.
    - b. If the Planning Director or Historic Landmarks Committee, as applicable, finds the proposed activity to be in compliance with the provisions of this ordinance, they shall approve the application.
    - c. If the Planning Director or Historic Landmarks Committee, as applicable, finds the proposed activity in noncompliance with the provisions of this ordinance, they may deny the application, or approve it with conditions as may be necessary to bring the activity into compliance with this ordinance.

**APPLICANT'S RESPONSE:** This application has been submitted as described. A site plan is included as Sheet A1.01; building and construction drawings are included as Sheets A2.01-A2.02; and building elevations are included as Sheets A3.01-A3.02 and A 6.01-A6.03. An existing conditions plan is included as Sheet 1; details of proposed construction are included in the architectural plans; exterior building elevations are included in Sheets A1.01-A7.04; and adjacent structure elevations are shown on Sheet A3.01-A3.02. This document is the narrative. A discussion of the proposed building as it relates to the context of the Downtown Historic District is addressed throughout this document. Photographs of the subject site and adjacent property are included in Sheets 2 and A0.01. While not required by the zoning regulations, the Planning Director has indicated that a traffic impact analysis (TIA) is required. The TIA is

included as Appendix B. No other information was identified as required for the submittal. The proposed application is for new construction and a waiver, both of which are subject to review and approval by the Historic Landmarks Committee at a public hearing. A waiver is requested to the provisions of 17.59.050.B.1 to allow the building to appear as three stories rather than two stories at the corner.

**FINDING: SATISFIED.** The applicant submitted an application as required, and the application was reviewed by the Historic Landmarks Committee as it consists of new construction. Notification was provided to property owners within 300 feet of the subject site, which exceeds the distance required by Section 17.72.110. However, the application was submitted concurrently with three other land use applications, so all four applications are reviewed under the hearing procedure that affords the most opportunity for public hearing and notice, per Section 17.72.070 of the Zoning Ordinance. The other three land use applications required a 300 foot notification distance, which was used for the Downtown Design Review application as well.

# 17.59.030 Review Process.

D. Waiver Process

A guideline or standard contained in this ordinance may be waived as part of the design review process when it can be demonstrated that the proposed design satisfies or exceeds the downtown design goals and objectives of this ordinance. If a waiver is requested, the applicant must explain in their application how the proposed design satisfies or exceeds these goals and objectives. A request for a waiver to the standards of this ordinance shall be reviewed by the McMinnville Historic Landmarks Committee, as described in Section 17.59.030(C)(2).

**APPLICANT'S RESPONSE:** A waiver is requested to the provisions of 17.59.050.B.1 to allow the building to appear as three stories rather than two stories at the corner.

FINDING: SATISFIED. The project is new construction located in the Downtown Design Overlay

# 17.59.040 Review Criteria

- A. In addition to the guidelines and standards contained in this ordinance, the review body shall base their decision to approve, approve with conditions, or deny the application, on the following criteria:
  - 1. The City's historic preservation policies set forth in the Comprehensive Plan;
  - 2. If a structure is designated as a historic landmark on the City's Historic Resources Inventory or is listed on the National Register for Historic Places, the City's historic preservation regulations in Chapter 17.65, and in particular, the standards and guidelines contained in Section 17.65.060(2); and

**APPLICANT'S RESPONSE:** The City's historic preservation policies of the Comprehensive Plan are addressed in Section 5 of this narrative.

The building at 609 NE 3<sup>rd</sup> Street is designated as a historic landmark and the buildings at 611 and 619 NE 3<sup>rd</sup> Street are located within a National Historic District. The requirements of Chapter 17.65 are addressed in Section 4.H of this narrative..

FINDING: SATISFIED. This is not a review of a modification to a historic resource, it is new construction.

## 17.59.040 Review Criteria

- 3. If applicable (waiver request), that all of the following circumstances are found to exist:
  - a. There is a demonstrable difficulty in meeting the specific requirements of this Chapter due to a unique or unusual aspect of the site, an existing structure, or proposed use of the site;

**APPLICANT'S RESPONSE:** The difficulty of complying with the requirement of 17.59.050.B.1 is both financial and aesthetic. Reducing the appearance of the building from the 3 stories proposed to the 2 stories required by this standard significantly reduces the size of the 2nd floor of hotel rooms, and as such, significantly reduces both available lodging and revenue.

Secondly, the proposed 3-story expression is highly contextual. The existing buildings to the west and southeast are 3 stories in height. Though these buildings were constructed before the Downtown Design Standards were adopted, they are historic structures and establish the scale at this corner. This approach follows established precedent; there are numerous instances of both historic and new buildings exceeding a 2-story height at the corner in the vicinity of the subject site.

**FINDING: NOT SATISFIED. MORE INFORMATION IS NEEDED.** The City does not concur with the applicant's findings relative to financial hardship, as the application does not provide enough information to serve as a basis for that finding. A financial pro forma analysis and evaluation or something similar would be required for the financial hardship finding.

The City also does not concur with the applicant's findings that the context of other corner buildings of similar height is an "unique or unusual aspect of the site, an existing structure, or proposed use of the site."

b. There is demonstrable evidence that the alternative design accomplishes the purpose of this Chapter in a manner that is equal or superior to a project designed consistent with the standards contained herein; and

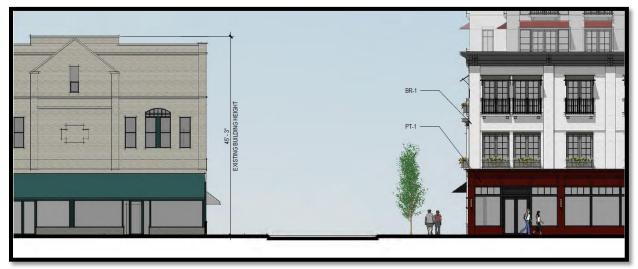
**APPLICANT'S RESPONSE:** The purpose of the Downtown Design Standards and Guidelines is, in part, to "foster an organized, coordinated, and cohesive historic district." As demonstrated in Sheets A0.01 and A3.01, the buildings to the south and west are 3 stories in height and establish a context for the proposed appearance at the corner of NE 3<sup>rd</sup> and Ford streets. Continuing the established corner height of 3 stories further accentuates this key corner and provides a visual marker for visitors.

**FINDING: SATISFIED.** The City concurs with the applicant's findings. The proposed project is three stories and 39 feet tall at the northeastern corner of the intersection of Ford Street and Third Street. The applicant has shown in a height study that most of the corner buildings in the same vicinity are a similar height or taller.

If historic context is the intention, then the limitation on the number of floors should not be the determinant but the overall height should determine context.

Directly across Ford Street, on the northwest side of the intersection of Ford Street and Third Street, the Odd Fellows building is three stories and 45 feet tall.

Attachment 1:Application and Attachments<br/>Application Form<br/>Application Narrative<br/>Redevelopment Plan<br/>Neighborhood Meeting MaterialsAttachment 2:Department/Agency Comments<br/>Public Testimony



Sheet A3.01 showing the Odd Fellows building located directly across Ford Street that is three stories and 45 feet tall.

Directly across Third Street, on the southeast corner of the intersection of Ford Street and Third Street, the Taylor Dale building is 35 feet tall.



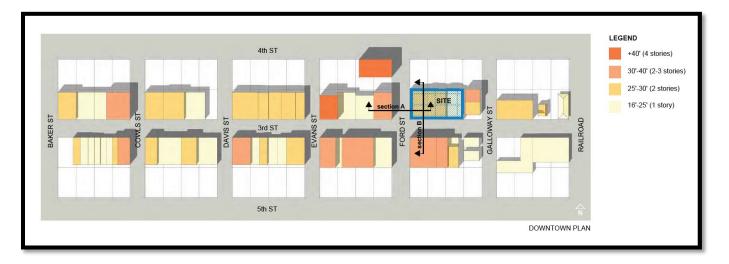
Sheet A3.01 showing the Tayler Dale building located directly across Third Street that is 35 feet tall.

And immediately adjacent to the project site on the northwest side of the intersection of Galloway Street and Third Street, the Kaos building is three stories and 39 feet tall.



Sheet A3.01 showing the Kaos building adjacent to the proposed three story elevation of the Gwendolyn Hotel that will be property tight on the northeastern corner of the intersection of Ford Street and Third Street.

Additionally, the applicant has provided as part of their neighborhood meeting materials a height study of existing corner buildings that exceed 2 stories, including the old Yamhill Hotel (Mack Theater), Hotel Oregon (now McMenamins), and the Atticus Hotel, the IOOF building, etc.



c. The waiver requested is the minimum necessary to alleviate the difficulty of meeting the requirements of this Chapter. (Ord. 5034 §2, 2017; Ord. 4797 §1, 2003).

**APPLICANT'S RESPONSE:** The requested wavier is the minimum necessary to alleviate the difficulty of meeting the requirement of 17.59.050.B.1. Granting this waiver allows the proposed building to reflect the 3-story height of the Tribute Hotel to the southeast and the I.O.O.F. building to the west. The effect will be to create a "gateway" of sorts to the area.

FINDING: SATISFIED. The City concurs with the applicant's findings.

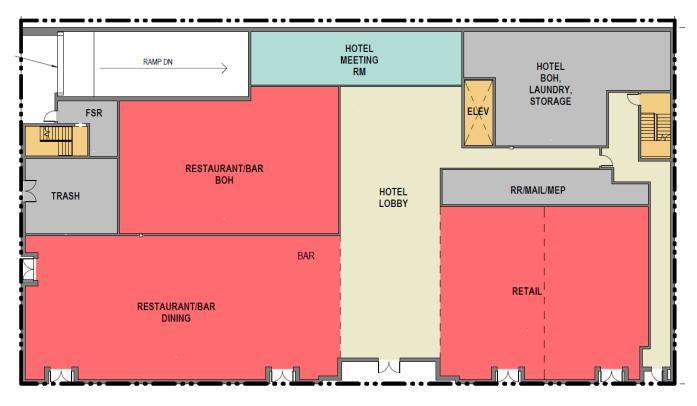
Attachment 1:Application and Attachments<br/>Application Form<br/>Application Narrative<br/>Redevelopment Plan<br/>Neighborhood Meeting MaterialsAttachment 2:Department/Agency Comments<br/>Attachment 3:

# 17.59.050 Building and Site Design.

- A. Building Setback.
  - 1. Except as allowed by this ordinance, buildings shall maintain a zero setback from the sidewalk or property line.
  - 2. Exceptions to the setback requirements may be granted to allow plazas, courtyards, dining space, or rear access for public pedestrian walkways.

**APPLICANT'S RESPONSE:** As shown in the Level 01 – Floor Plan on Sheet A2.01, the proposed development maintains a 0 ft. setback from the sidewalk to the west and south, except for a 6 ft. recess in front of the main entrance that provides a vestibule to the hotel lobby. The building at grade is set back 2 ft. from the northern property line to avoid compromising the foundations of the adjacent structures to the north.

**FINDING: SATISFIED.** The City concurs with the applicant's findings. The proposed site plan for the building and development show construction of the new building with zero setbacks from the property lines:



# 17.59.050 Building and Site Design

- B. Building Design.
  - 1. Buildings should have massing and configuration similar to adjacent or nearby historic buildings on the same block. Buildings situated at street corners or intersections should be, or appear to be, two-story in height.

**APPLICANT'S RESPONSE:** According to the Oregon Historic Sites Database and map, adjacent and nearby historic buildings on the same block include the Bennette Building, a two-story stucco building at

628-634 NE 4<sup>th</sup> Street that houses The Bindery event space (Secondary Historic Contributing resource) and the 4<sup>th</sup> & Galloway building at 628 NE 4<sup>th</sup> Street (Secondary Historic Contributing Resource). The KAOS building at 645 NE 3<sup>rd</sup> Street was constructed in 2015 and is not a contributing building. The remaining buildings on the block are the subject of this application.

As described in the historic district National Register Nomination, the Secondary Significant classification of the HRI was applied to structures built between 1913 and 1937, during the secondary period of construction and development in downtown McMinnville. These buildings are generally minimally ornamented one- to two-story buildings constructed of stucco or brick. Several of the buildings on this block, including the three buildings proposed for demolition, were originally used as auto garages.

The proposed Gwendolyn Hotel provides an elevation that conveys a 3-story aesthetic and experience. The proposed design at street level along both facades includes substantial amounts of windows and doors, which draw the pedestrian attention to the activity within the building. The proposed awnings further focus the pedestrian visual experience to the ground level and the associated indoor retail activities within the building. In addition, the design includes predominantly protruding belt course cornices separating the 2<sup>nd</sup> and 3<sup>rd</sup> floors on the Ford Street elevation and separating the 3<sup>rd</sup> and 4<sup>th</sup> floors on the 3<sup>rd</sup> along the corner portions of the building, significantly occluding upper levels of the building above the 3rd floor. These cornices, combined with awnings and street trees, will significantly diminish the appearance and visibility of upper floors from the pedestrian level. See Sheets A3.01-A3,02 and A7.01- A7.04

Both street facades provide substantial horizontal and vertical design variation, with the 3<sup>rd</sup> Street façade consisting of massing that conveys both 2- and 3tory façade experiences for the pedestrian. There are also 4th, 5th, and 6th floors; however these floors step back 10 ft. from the first 3floors along 3rd Street and 8 ft. 6 in. along portions of Ford Street, and are not visible from the adjacent sidewalk as shown in Sheet A6.04. The overall color and material palette was also strategically designed to focus visual interest at the first 3 floors with bold color contrasts and a variety of texturally rich materials and recede the upper floors with more muted colors and a subdued material palette.

The horizontal variation is divided into roughly 60-ft. sections, per historic building patterns in the downtown and within the subject block. See Sheets A6.01-A6.02. These horizontal variations are then varied further with vertical variations of alternating façade story. The use of varied material along the entire elevation also focuses the experience to three stories along 3rd Street.

Finally, the proposed corner elevations along NE 3rd Street and NE Ford Street are similar to the 2- to 3-story elevations directly to the south across NE 3rd Street, as well as the 3-story elevation to the west across NE Ford Street. This similar height and massing of the proposed elevations with those directly across the street provides the compatibility and similarity envisioned in this building design standard. See Sheet A7.01

**FINDING: NOT SATISFIED.** The applicant requested a waiver from this section of the code based on the premise that the two-story limitation was based on appearance and not literal and provided a height study to demonstrate that the applicant's proposed height at the street corner of Ford Street and Third Street appeared to be the same height as buildings around it at that intersection based on height and not number of floors. However, the applicant failed to provide enough information to create a finding for Section 17.59.040(3)(a), which means that the waiver is not available. This code criteria has two components though -1) "buildings should have the same massing and configuration similar to adjacent or nearby historic buildings on the same block"; and 2) buildings situated at street corners or intersections

should be, or appear to be, two-story in height. The applicant did not request a waiver for the first component of this code criteria, and has not shown how the proposed project with a 180 feet length and 98 foot depth, six stories tall, is similar massing and configuration to adjacent or nearby historic buildings on the same block.

#### 17.59.050 Building and Site Design В.

- Building Design. [...]
  - Where buildings will exceed the historical sixty feet in width, the façade should be visually 2. subdivided into proportional bays, similar in scale to other adjacent historic buildings, and as appropriate to reflect the underlying historic property lines. This can be done by varying roof heights, or applying vertical divisions, materials and detailing to the front façade.

APPLICANT'S RESPONSE: The building is approximately 180 ft. in length on the southern elevation and 98 ft.in length on the western elevation, and both elevations are subject to this provision. As shown on Sheet A3.01, the façade is visually subdivided into narrower sections of approximately 82 ft., 36 ft., and 60 ft. along the southern elevation by recessing the building along all levels.

FINDING: NOT SATISFIED. The criteria requires buildings that exceed sixty feet in width to be visually subdivided into proportional bays, similar in scale to other adjacent historic buildings. This can be done with varying roof heights, applying vertical divisions, materials and detailing to the front façade. The proposed project does not show a variation in roof designs or vertical divisions that creates three subdivisions on the facade. And three bays of 82 feet, 36 feet and 60 feet are not proportional. Nor does the applicant show how that scale represents the adjacent historic buildings. The intent of this code criteria is scalability with the built environment around the project.



#### 17.59.050 Building and Site Design В.

- Building Design. [...]
  - Storefronts (that portion of the building that faces a public street) should include the basic 3. features of a historic storefront, to include:
    - a. A belt course separating the upper stories from the first floor;

**APPLICANT'S RESPONSE:** The storefronts that face both the NE Ford Street frontage and the NE 3<sup>rd</sup> Street frontage occur at the southwest corner restaurant space, the hotel lobby, and the retail spaces along the east end of the 3<sup>rd</sup> Street frontage. A belt course separates the upper stories from the first floor, and the 4<sup>th</sup> to 6<sup>th</sup> stories from the 3<sup>rd</sup> story.

FINDING: SATISFIED. The City concurs with the applicant's findings.

# 17.59.050 Building and Site Design

- B. Building Design. [...]
  - Storefronts (that portion of the building that faces a public street) should include the basic features of a historic storefront, to include: [...]
    A bulkhead at the street level

**APPLICANT'S RESPONSE:** All storefronts have a 2 ft. composite panel bulkhead at the street level.

FINDING: SATISFIED. The City concurs with the applicant's findings.

# 17.59.050 Building and Site Design

R

- Building Design. [...]
  - 3. Storefronts (that portion of the building that faces a public street) should include the basic features of a historic storefront, to include: [...]
    - c. A minimum of seventy (70) percent glazing below the transom line of at least eight feet above the sidewalk, and forty (40) percent glazing below the horizontal trim band between the first and second stories. For the purposes of this section, glazing shall include both glass and openings for doorways, staircases and gates;

**APPLICANT'S RESPONSE:** As shown on Sheet A3.01, 70.1 percent of the storefront below the transom line and 41.7 percent of the storefront between the first and second stories consists of glazing.

FINDING: SATISFIED. The City concurs with the applicant's findings.

# 17.59.050 Building and Site Design

- B. Building Design. [...]
  - 3. Storefronts (that portion of the building that faces a public street) should include the basic features of a historic storefront, to include: [...]
    - d. A recessed entry and transom with transparent door; and

**APPLICANT'S RESPONSE:** Each storefront is accessed by a recessed entry with a transparent door and a transom above. See Sheet A3.01

**FINDING: SATISFIED.** The City concurs with the applicant's findings. The floor plan and rendering provided with the application materials depicts the recessed entry proposed within the storefront window system.

# 17.59.050 Building and Site Design

- B. Building Design. [...]
  - 3. Storefronts (that portion of the building that faces a public street) should include the basic features of a historic storefront, to include: [...]
    - e. Decorative cornice or cap at the roofline.

APPLICANT'S RESPONSE: A decorative cornice cap is proposed along the entire roofline. See Sheets A3.01 and A3.02.

**FINDING: SATISFIED.** The City concurs with the applicant's findings.

#### 17.59.050 Building and Site Design B

- Building Design. [...]
  - Orientation of rooflines of new construction shall be similar to those of adjacent buildings. 4 Gable roof shapes, or other residential roof forms, are discouraged unless visually screened from the right-of-way by a false front or parapet.

**APPLICANT'S RESPONSE:** As shown in Sheet A0.01, the rooflines of adjacent buildings are flat. The proposed rooflines are also flat and are adorned with contextually appropriate cornice details and profiles.

FINDING: SATISFIED. The City concurs with the applicant's findings.

# 17.59.050 Building and Site Design

R

В.

- Building Design. [...]
  - 5. The primary entrance to a building shall open on to the public right-of-way and should be recessed.

APPLICANT'S RESPONSE: All entrances into the restaurant and retail spaces have recessed entries that open to the public right-of-way. The primary entrance of the hotel opens to the NE 3rd Street right-ofway.

FINDING: SATISFIED. The City concurs with the applicant's findings.

# 17.59.050 Building and Site Design

- Building Design. [...]
  - 6. Windows shall be recessed and not flush or project from the surface of the outer wall. In addition, upper floor window orientation primarily shall be vertical.

APPLICANT'S RESPONSE: All windows are recessed in the exterior stucco and brick walls. Most of the upper windows have a vertical proportion of 8 ft. tall x 6 ft. wide.

FINDING: SATISFIED. WITH CONDITION #13. The City concurs with the applicant's findings, but adds that no detail for the windows was provided and the applicant's finding is incomplete in that it does not reference what windows the new windows will match. Therefore, a condition of approval is included to require that the construction plans submitted for the new building include window details depicting that all of the windows on the building will be recessed.

**CONDITION OF APPROVAL #13:** That the applicant shall include window details in the construction plans submitted for building permit review that depict how all of the windows on the building will be recessed. (McMinnville Municipal Code, 17.59.050(B)(6))

## 17.59.050 Building and Site Design

- B. Building Design. [...]
  - 7. The scale and proportion of altered or added building elements, such as new windows or doors, shall be visually compatible with the original architectural character of the building.

**APPLICANT'S RESPONSE:** The proposed building will be new construction and will not include alteration or addition of building elements. This standard is not applicable.

FINDING: SATISFIED. The City concurs with the applicant's findings.

## 17.59.050 Building and Site Design

Β.

- Building Design. [...]
  - 8. Buildings shall provide a foundation or base, typically from ground floor to the lower windowsills.

**APPLICANT'S RESPONSE:** The exterior brick walls facing 3rd Street and Ford Street have a 3 ft. 6 in. pre-cast concrete base that extends to the lower windowsills of the ground floor windows.

FINDING: SATISFIED. The City concurs with the applicant's findings.

### 17.59.050 Building and Site Design

- C. Building Materials.
  - 1. Exterior building materials shall consist of building materials found on registered historic buildings in the downtown area including block, brick, painted wood, smooth stucco, or natural stone.

**APPLICANT'S RESPONSE:** As shown on Sheet A6.05, the proposed building materials include face brick, pre-cast concrete base course, glass fiber reinforced cement cornices, painted composite paneling, and smooth textured stucco.

FINDING: SATISFIED. The City concurs with the applicant's findings.

# 17.59.050 Building and Site Design

С.

- Building Materials. [...]
  - 2. The following materials are prohibited for use on visible surfaces (not applicable to residential structure):
    - a. Wood, vinyl, or aluminum siding;
    - b. Wood, asphalt, or fiberglass shingles;
    - c. Structural ribbed metal panels;
    - d. Corrugated metal panels;
    - e. Plywood sheathing, to include wood paneling such as T-111;
    - f. Plastic sheathing; and
    - g. Reflective or moderate to high grade tinted glass.

APPLICANT'S RESPONSE: None of these prohibited materials are proposed.

FINDING: SATISFIED. The City concurs with the applicant's findings.

#### 17.59.050 Building and Site Design

- C. Building Materials. [...]
  - 3. Exterior building colors shall be of low reflective, subtle, neutral or earth tone color. The use of high intensity colors such as black, neon, metallic or florescent colors for the façade of the building are prohibited except as may be approved for building trim.

**APPLICANT'S RESPONSE:** The proposed color palette is subtle and consists of neutral and earth tone colors including white, grey, red, and tan. See Sheet A6.05 for details.

**FINDING: SATISFIED WITH CONDITION #14.** A condition of approval is included to require that samples or examples of the exterior building colors be provided to the Planning Department for review and approval by the Planning Director prior to application on the building.

**CONDITION OF APPROVAL #14:** That the applicant shall provide samples or examples of the exterior building colors to the Planning Department for review and approval by the Planning Director prior to application on the building. (McMinnville Municipal Code, 17.59.050(C)(3))

# 17.59.060 Surface Parking Lots.

- A. Surface parking lots shall be prohibited from locating on Third Street. In addition, vehicular access to parking lots from Third Street is prohibited.
- B. All parking lots shall be designed consistent with the requirements of Section 17.60.080 of the McMinnville Zoning Ordinance.
- C. A hedge or wall, thirty (30) inches in height, or dense landscaping within a buffer strip a minimum of five feet in width shall be placed along the street-side edge of all surface parking lots. Landscaping within the buffer strip shall include street trees selected as appropriate to the situation and spaced according to its type, shrubs spaced a minimum of three feet on center, and groundcover. A landscaping plan for this buffer shall be subject to review and approval by the McMinnville Landscape Review Committee. (Ord. 4797 §1, 2003).

**APPLICANT'S RESPONSE:** No surface parking lots are proposed. Parking will be provided below grade.

# FINDING: NOT APPLICABLE.

# 17.59.070 Awnings.

- A. Awnings or similar pedestrian shelters shall be proportionate to the building and shall not obscure the building's architectural details. If transom windows exist, awning placement shall be above or over the transom windows where feasible.
- B. Awnings shall be placed between pilasters.
- C. Where feasible, awnings shall be placed at the same height as those on adjacent buildings in order to maintain a consistent horizontal rhythm along the street front.
- D. Awnings should be constructed of soft canvas, fabric, or matte finished vinyl. The use of wood, metal or plastic awnings is prohibited.
- E. Awnings may be indirectly illuminated; internal illumination of awnings is prohibited.
- F. Awning colors shall be of a low reflective, subtle, neutral or earth tone color. The use of high intensity colors such as black, neon, metallic or florescent colors for the awning are prohibited.

**APPLICANT'S RESPONSE:** As shown on Sheets A6.01 to A6.03, awnings are provided over the storefronts at the ground level. They are located above the transom windows and are a generous depth to shelter pedestrians from rain or sun.

The ground-level awnings are placed between pilasters as shown in Sheet A3.01.

The KAOS building to the east has red fabric awnings above the transom windows. The proposed awnings are placed at the same height as shown on Sheet A3.01.

The awnings will be constructed of soft canvas or fabric.

No internal illumination of the awnings is proposed.

The proposed awnings are made of red fabric as a nod to the KAOS building to the east. No prohibited colors are proposed.

FINDING: SATISFIED. This criterion is met.

### 17.59.080 Signs.

- A. The use of flush-mounted signs, flag-mounted signs, window signs, and icon signs are encouraged. Sign materials shall be compatible with materials used in the building.
- *B.* Where two or more businesses occupy the same building, identifying signs should be grouped together to form a single panel.
- C. Wall signs shall be placed in traditional locations in order to fit within architectural features, such as: above transoms; on cornice fascia boards; or, below cornices. Wall signs shall not exceed the height of the building cornice.
- D. For every lineal foot of building frontage, 1.5 square feet of signage may be allowed, to a maximum of 200 square feet.
- *E.* The use of the following are prohibited in the downtown area:
  - 1. Internally-lit signs;
  - 2. Flashing signs
  - 3. Pedestal signs and pole-mounted signs;
  - 4. Portable trailer signs;
  - 5. Cabinet-type plastic signs;
  - 6. Billboards of all types and sizes;
  - 7. Historically incompatible canopies, awnings, and signs;
  - 8. Signs that move by mechanical, electrical, kinetic or other means; and,
  - 9. Inflatable signs, including balloons and blimps. (Ord. 4797 §1, 2003).

**APPLICANT'S RESPONSE:** Signage will be submitted for review and approval under a separate permit. However, signage is anticipated to be a flush-mounted sign above the entry, with traditional blade signage for individual retailers.

# FINDING: SATISFIED WITH CONDITION #15.

**CONDITION OF APPROVAL #15:** The applicant will need to submit a sign permit for review and approval prior to the application of any signs to the project.

# 17.60 Off-Street Parking.

- 17.60.050 Spaces—Location.
  - A. Except as provided below, required off-street parking spaces for dwellings shall be located on the same lot with the dwelling. For the following residential uses, off-street parking shall be located not farther than five hundred feet from the building or use they are required to serve, measured in a straight line from the building.
    - 1. Off-street parking for one or two upper story residential dwelling units above a non-residential use
    - 2. Off-street parking for residential uses in the City Center Housing Overlay Zone designated in Chapter 17.66
  - B. All other required parking spaces shall be located not farther than two hundred feet from the building or use they are required to serve, measured in a straight line from the building.
  - C. When parking is provided on a different lot than the use it is required to serve, the applicant shall provide evidence of a binding parking agreement for use of the property for off-street parking consistent with the provisions of this Chapter for as long as the parking is required to serve the property. If the property is in different ownership or subsequently conveyed to a different owner, the parking agreement shall be recorded. (Ord 5105 §2, 2021; Ord 5060 §2, 2018; Ord. 4128 (part), 1981; Ord. 3380 (part), 1968).

**APPLICANT'S RESPONSE:** No residential uses are proposed. These provisions are not applicable.

There are no required parking spaces, and this standard is not applicable. The proposed parking spaces are located on site.

# FINDING: NOT APPLICABLE.

# 17.60.060 Spaces. Number required.

Except for the southerly 100 feet of Block 10 and the northerly 100 feet of Block 11, Rowland's Addition and the area bounded by Second Street, Adams Street, Fourth Street, and Galloway Street, at the time of erection of a new structure or at the time of enlargement or change of use of an existing structure, off-street parking spaces shall be provided as follows unless greater requirements are otherwise established. Where square feet are specified, the area measured shall be the gross floor area primary to the functioning of the particular use of the property but shall exclude space devoted to off-street parking or unloading.

**APPLICANT'S RESPONSE:** The development site is located within the area described above, and no off-street parking spaces are required. However, 68 off-street parking spaces are provided in the lower level of the building for use by customers and guests. According to the Client's hospitality expert, the ideal number of parking spaces to serve the proposed development is 68

# FINDING: SATISFIED.

# 17.72.020 Application Submittal Requirements.

Applications shall be filed on forms provided by the Planning Department and shall be accompanied by the following;

- A. A scalable site plan of the property for which action is requested. The site plan shall show existing and proposed features, such as access, lot and street lines with dimensions in feet, distances from property lines, existing and proposed buildings and significant features (slope, vegetation, adjacent development, drainage etc.)
- Attachment 1: Application and Attachments Application Form Application Narrative Redevelopment Plan Neighborhood Meeting Materials Attachment 2: Department/Agency Comments Attachment 3: Public Testimony

- B. An explanation of intent, nature and proposed use of the development, and any pertinent background information.
- C. Property description and assessor map parcel numbers(s).
- D. A legal description of the property when necessary.
- E. Signed statement indicating that the property affected by the application is in the exclusive ownership or control of the applicant, or that the applicant has the consent of all partners in ownership of the affected property.
- F. Materials required by other sections of the McMinnville Zoning Ordinance specific to the land use application.
- G. Other materials deemed necessary by the Planning Director to illustrate compliance with applicable review criteria, or to explain the details of the requested land use action.

**APPLICANT'S RESPONSE**: This submittal includes the required materials.

# FINDING: SATISFIED.

# 17.72.095 Neighborhood Meetings.

- A. A neighborhood meeting shall be required for:
  - 1. All applications that require a public hearing as described in Section 17.72.120, except that neighborhood meetings are not required for the following applications:
    - a. Comprehensive plan text amendment; or
    - b. Zoning ordinance text amendment; or
    - c. Appeal of a Planning Director's decision; or
    - d. Application with Director's decision for which a public hearing is requested.
  - 2. Tentative Subdivisions (up to 10 lots)
  - 3. Short Term Rental
- B. Schedule of Meeting.
  - 1. The applicant is required to hold one neighborhood meeting prior to submitting a land use application for a specific site. Additional meetings may be held at the applicant's discretion.
  - 2. Land use applications shall be submitted to the City within 180 calendar days of the neighborhood meeting. If an application is not submitted in this time frame, the applicant shall be required to hold a new neighborhood meeting.
- C. Meeting Location and Time.
  - 1. Neighborhood meetings shall be held at a location within the city limits of the City of McMinnville.
  - 2. The meeting shall be held at a location that is open to the public and must be ADA accessible.
  - 3. An 8 ½ x 11" sign shall be posted at the entry of the building before the meeting. The sign will announce the meeting, state that the meeting is open to the public and that interested persons are invited to attend.
  - 4. The starting time for the meeting shall be limited to weekday evenings between the hours of 6 pm and 8 pm or Saturdays between the hours of 10 am and 4 pm. Neighborhood meetings shall not be held on national holidays. If no one arrives within 30 minutes after the scheduled starting time for the neighborhood meeting, the applicant may leave.
- D. Mailed Notice.
  - 1. The applicant shall mail written notice of the neighborhood meeting to surrounding property owners. The notices shall be mailed to property owners within certain distances of the exterior boundary of the subject property. The notification distances shall be the same as the distances used for the property owner notices for the specific land use application that will eventually be applied for, as described in Section 17.72.110 and Section 17.72.120.

- 2. Notice shall be mailed not fewer than 20 calendar days nor more than 30 calendar days prior to the date of the neighborhood meeting.
- 3. An official list for the mailed notice may be obtained from the City of McMinnville for an applicable fee and within 5 business days. A mailing list may also be obtained from other sources such as a title company, provided that the list shall be based on the most recent tax assessment rolls of the Yamhill County Department of Assessment and Taxation. A mailing list is valid for use up to 45 calendar days from the date the mailing list was generated.
- 4. The mailed notice shall:
  - a. State the date, time and location of the neighborhood meeting and invite people for a conversation on the proposal.
  - b. Briefly describe the nature of the proposal (i.e., approximate number of lots or units, housing types, approximate building dimensions and heights, and proposed land use request).
  - c. Include a copy of the tax map or a GIS map that clearly identifies the location of the proposed development.
  - d. Include a conceptual site plan.
- 5. The City of McMinnville Planning Department shall be included as a recipient of the mailed notice of the neighborhood meeting.
- 6. Failure of a property owner to receive mailed notice shall not invalidate the neighborhood meeting proceedings.
- E. Posted Notice.
  - 1. The applicant shall also provide notice of the meeting by posting one 18 x 24" waterproof sign on each frontage of the subject property not fewer than 20 calendar days nor more than 30 calendar days prior to the date of the neighborhood meeting.
  - 2. The sign(s) shall be posted within 20 feet of the adjacent right-of-way and must be easily viewable and readable from the right-of-way.
  - 3. It is the applicant's responsibility to post the sign, to ensure that the sign remains posted until the meeting, and to remove it following the meeting.
  - 4. If the posted sign is inadvertently removed (i.e., by weather, vandals, etc.), that shall not invalidate the neighborhood meeting proceedings.
- F. Meeting Agenda.
  - 1. The overall format of the neighborhood meeting shall be at the discretion of the applicant.
  - 2. At a minimum, the applicant shall include the following components in the neighborhood meeting agenda:
    - a. An opportunity for attendees to view the conceptual site plan;
    - b. A description of the major elements of the proposal. Depending on the type and scale of the particular application, the applicant should be prepared to discuss proposed land uses and densities, proposed building size and height, proposed access and parking, and proposed landscaping, buffering, and/or protection of natural resources;
    - c. An opportunity for attendees to speak at the meeting and ask questions of the applicant. The applicant shall allow attendees to identify any issues that they believe should be addressed.
- *G.* Evidence of Compliance. In order for a land use application that requires a neighborhood meeting to be deemed complete, the following evidence shall be submitted with the land use application:
  - 1. A copy of the meeting notice mailed to surrounding property owners;
  - 2. A copy of the mailing list used to send the meeting notices;
  - 3. One photograph for each waterproof sign posted on the subject site, taken from the adjacent right-of-way;

- 4. One 8  $\frac{1}{2}$  x 11" copy of the materials presented by the applicant at the neighborhood meeting; and
- 5. Notes of the meeting, which shall include:
  - a. Meeting date;
  - b. Meeting time and location;
  - c. The names and addresses of those attending;
  - d. A summary of oral and written comments received; and
  - e. A summary of any revisions made to the proposal based on comments received at the meeting. (Ord. 5047, §2, 2018, Ord. 5045 §2, 2017).

**APPLICANT'S RESPONSE**: A virtual neighborhood meeting was held on April 25, 2022. The appropriate procedures were followed and the materials detailed in G above are included as Appendix A.

FINDING: SATISFIED.

HR

Attachment 1:Application and Attachments<br/>Application Form<br/>Application Narrative<br/>Redevelopment Plan<br/>Neighborhood Meeting MaterialsAttachment 2:Department/Agency Comments<br/>Public Testimony